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DEBRA A. VALENTINE
 1
   General Counsel
 2
   JOHN D. JACOBS, CA Bar No. 134154
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   Federal Trade Commission
   10877 Wilshire Blvd., Suite 700
   Los Angeles, CA 90024
    (310) 824-4360 voice
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    (310) 824-4380 fax
   Attorney for Plaintiff
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                       UNITED STATES DISTRICT COURT
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                      CENTRAL DISTRICT OF CALIFORNIA
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                              WESTERN DIVISION
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                                        CV-98-9274 ABC (CTx)
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   FEDERAL TRADE COMMISSION,
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                   Plaintiff,
                                        CONSENT JUDGMENT AND ORDER FOR
                                        PERMANENT INJUNCTION AS TO
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                                       DEFENDANT THOMAS R. FLETCHER
                   v.
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   INFODIRECT, INC., et al.,
16
                   Defendants.
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         Plaintiff Federal Trade Commission ("Commission") filed a
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   Complaint for a permanent injunction and other equitable relief
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   pursuant to Sections 13(b) and 19 of the Federal Trade Commission
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   Act ("FTC Act"), 15 U.S.C. §§ 53(b) and 57b, and the Telemarketing
   and Consumer Fraud and Abuse Prevention Act, 15 U.S.C. § 6101 et
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23
   seq.
         The Complaint charged Defendant Thomas R. Fletcher
24
    ("Fletcher" or "defendant") with violations of Section 5(a) of the
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FTC Act, as amended, 15 U.S.C. § 45(a), and Sections 310.3(a)(4),

310.3(a)(2)(iii), 310.3(a)(3), and 310.3(a)(2)(iv) of the

Commission's Telemarketing Sales Rule, 16 C.F.R. Part 310.

Plaintiff Commission and Defendant Fletcher have agreed to entry of this Consent Judgment and Order for Permanent Injunction ("Consent Judgment" or "Order") by the Court to resolve all matters in dispute as to Defendant Fletcher in this action.

Defendant Fletcher has waived defenses set forth in Fed. R. Civ.

P. 12(h)(1), and all claims under the Equal Access to Justice Act,
28 U.S.C. § 2412, amended by PL 104-121, 110 Stat. 847, 863-64
(1996). Defendant Fletcher has consented to entry of this Order without trial or adjudication of any issue of law or fact herein and has agreed that entry of this Order by the Court will constitute notice to him of the terms and conditions of the Order. Plaintiff Commission and Defendant Fletcher having requested the Court to enter this Order, the Court hereby finds and orders as follows:

#### FINDINGS

- 1. This is an action by the Commission instituted under Sections 13(b) and 19 of the FTC Act and the Telemarketing and Consumer Fraud and Abuse Prevention Act, 15 U.S.C. § 6101 et seq. The Complaint seeks permanent injunctive relief against Defendant Fletcher in connection with the advertising, sale, and offering for sale of information pertaining to government auctions and foreclosed properties.
- 2. This Court has jurisdiction of the subject matter of this case and over Defendant Fletcher. Venue in the Central District of California is proper.
- 3. The Complaint states a claim upon which relief may be granted against Defendant Fletcher under Sections 5(a), 13(b) and 19 of the FTC Act, 15 U.S.C. §§ 45(a), 53(b) and 57b, and Sections

310.3(a)(4), 310.3(a)(2)(iii), 310.3(a)(3), and 310.3(a)(2)(iv) of the Commission's Telemarketing Sales Rule (16 C.F.R. Part 310), 16 C.F.R. §§ 310.3(a)(4), 310.3(a)(2)(iii), 310.3(a)(3), and 310.3(a)(2)(iv).

- 4. The Commission has the authority under Sections 13(b) and 19 of the FTC Act, 15 U.S.C. §§ 53(b) and 57b, and the Telemarketing and Consumer Fraud and Abuse Prevention Act, 15 U.S.C. § 6101 et seq., to seek the relief it has requested.
- 5. The activities of Defendant Fletcher charged in the Complaint are in or affecting commerce, as defined in Section 4 of the FTC Act, 15 U.S.C. § 44.
- 6. Defendant Fletcher has not admitted liability for the charges in the Complaint, disputes the allegations in the Complaint, and contends he has no liability.
- 7. Defendant Fletcher has waived all rights to seek judicial review or otherwise challenge or contest the validity of this Order. He has also waived all claims under the Equal Access to Justice Act, 28 U.S.C. § 2412, as amended by PL 104-121, 110 Stat. 847, 863-64 (1996).
  - 8. Entry of this Order is in the public interest.

#### DEFINITIONS

A. "Document" is synonymous in meaning and equal in scope to the usage of the term in Federal Rule of Civil Procedure 34(a), and includes writings, drawings, graphs, charts, photographs, audio and video recordings, computer records, and other data compilations from which information can be obtained and translated, if necessary, through detection devices into

reasonably usable form. A draft or non-identical copy is a separate document within the meaning of the term.

- B. "Information guide" means any document that is advertised, offered for sale, or offered in conjunction with the sale or marketing of any other item or service, and which is represented to contain information on how or where consumers can obtain vehicles or other consumer products at auction, or how or where to find properties for sale that have been foreclosed upon or otherwise repossessed by a lender, government agency or other organization.
- C. "Telemarketing" means offering, selling, or marketing any good or service during the course of a telephone call, except for:
- 1. telephone calls in which the sale of goods or services is not completed, and payment or authorization of payment is not required until after a face-to-face sales presentation; or
- 2. telephone calls that are initiated by a customer regarding the good or service and which are not the result of any solicitation paid for, made by, or made on behalf of or for the benefit of, the person or business selling or offering the good or service.

#### ORDER

I.

#### PERMANENT BAN ON SALE OF INFORMATION GUIDES AND TELEMARKETING

IT IS THEREFORE ORDERED that Defendant Fletcher is permanently restrained and enjoined from engaging or participating, whether directly, in concert with others, or through any business entity or other device, in:

#### II.

#### PROHIBITED BUSINESS ACTIVITIES

IT IS FURTHER ORDERED that Defendant Fletcher and his agents, servants, employees, attorneys, and all persons or entities directly or indirectly under his control, and all other persons or entities in active concert or participation with him who receive actual notice of this Order by personal service or otherwise, and each such person, are hereby permanently restrained and enjoined from:

- A. Falsely representing, expressly or by implication, that consumers who purchase information guides relating to seized cars are frequently able to purchase vehicles in good condition for a fraction of their wholesale values, including for as little as \$100;
- B. Representing, expressly or by implication, that consumers who purchase information guides relating to seized cars are frequently able to purchase vehicles in good condition for a fraction of their wholesale values, including for as little as \$100, unless the defendant possesses and relies upon a reasonable basis that substantiates such representation at the time it is made;
- C. Falsely representing, expressly or by implication, that consumers who purchase information guides relating to foreclosed homes are frequently able to purchase homes in reasonably good condition for substantially below their market values;

- D. Representing, expressly or by implication, that consumers who purchase information guides relating to foreclosed homes are frequently able to purchase homes in reasonably good condition for substantially below their market values, unless the defendant possesses and relies upon a reasonable basis that substantiates such representation at the time it is made;
- E. Falsely representing, expressly or by implication, that a consumer's checking account or credit card information will not be used for the purpose of debiting the consumer's bank account or billing the consumer's credit card account;
- F. Using a consumer's credit card or bank account number, or any portion thereof, that the consumer disclosed over the telephone, to obtain payment from the consumer's credit card or bank account, unless the defendant has disclosed to the consumer, immediately prior and subsequent to obtaining the number, the fact that such information would be used to obtain payment from the consumer's credit card or bank account, and the amount and date of the transaction;
- G. Causing a consumer to be billed through his credit card or local telephone exchange carrier account for any product or service unless the defendant has obtained the consumer's express verifiable authorization to do so;
- H. Submitting for payment a check, draft, or other form of negotiable paper drawn on a person's checking, savings, share, or similar account, without the person's signature on the negotiable instrument;

- I. Falsely representing, expressly or by implication, any aspect of obtaining a refund, including but not limited to the ease with which a consumer can obtain a refund;
- J. Failing to disclose any material aspect of a refund policy in connection with the offering or sale of any good or service;
- K. Falsely representing, or failing to disclose, any other material fact in connection with the offering or sale of any good or service; and
- L. Violating any provision of the Telemarketing Rule, 16 C.F.R. Part 310, et seq., including, but not limited to, by:
  - 1. making false or misleading statements to induce the purchase of information guides, including but not limited to:
    - a. that consumers who purchase information guides relating to seized cars frequently are able to purchase vehicles in good condition for a fraction of their wholesale values, including as little as \$100;
    - b. that government agencies such as the DEA and IRS regularly seize vehicles, including vehicles in good condition, and that such vehicles are regularly sold to the general public at prices substantially below their wholesale values;
    - c. that consumers who purchase information guides relating to foreclosed homes frequently are able to purchase foreclosed and repossessed homes in reasonably good condition for substantially below their market values; and

d. that entities such as HUD, Fannie Mae, and Freddie Mac regularly foreclose on or otherwise acquire homes that are in good condition, and regularly sell those homes to the general public at prices substantially below their market values, colation of Section 310.3(a)(4) of the Telemarketing

in violation of Section 310.3(a)(4) of the Telemarketing Rule, 16 C.F.R. § 310.3(a)(4);

- 2. misrepresenting, directly or by implication, that consumers who purchase such publications on foreclosed homes will receive listings of homes located within a reasonable distance of where the consumers work or live, in violation of Section 310.3(a)(2)(iii) of the Telemarketing Rule, 16 C.F.R. § 310.3(a)(2)(iii); and
- 3. misrepresenting, directly or by implication, that the defendant will promptly provide refunds to consumers if the consumers return the defendant's product within a specified trial period,

in violation of Section 310.3(a)(2)(iv) of the Telemarketing Rule, 16 C.F.R. § 310.3(a)(2)(iv).

#### III.

#### PROHIBITION ON DISSEMINATING CUSTOMER LISTS

IT IS FURTHER ORDERED that Defendant Fletcher, directly or through any corporation, subsidiary, division, or other device, and his representatives, agents, servants and employees, and all other persons or other entities in active concert or participation with him, who receive actual notice of this Order by personal service or otherwise, are hereby restrained and enjoined from using or providing or arranging for the provision to any person

(other than a federal, state or local law enforcement agency or pursuant to a court order) of any mailing or telephone list of past customers of Defendant Infodirect or Defendant Fletcher or of any business which Defendant Fletcher has owned or controlled individually or jointly that has sold any information guide, or any other list containing identifying information relating to any such customer, including but not limited to a customer's name, address, telephone number, bank account number or credit card number.

IV.

PROHIBITION ON TRANSFERRING BUSINESS INFORMATION

IT IS FURTHER ORDERED that Defendant Fletcher, directly or through any corporation, subsidiary, division, or other device or person, is hereby restrained and enjoined from transferring or in any other way providing to any person (other than a federal, state or local law enforcement agency or pursuant to a court order), directly or indirectly, any books, records, tapes, disks, accounting data, manuals, electronically stored data, banking records, invoices, telephone records, ledgers, payroll records, or other documents of any kind, including information stored in computer-maintained form, in the possession, custody or control of Defendant Fletcher, or any trade secrets or knowledge, whether recorded or otherwise, that are in any way related to Infodirect or any business Defendant Fletcher has owned or controlled individually or jointly that has sold any information guide.

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#### MONETARY JUDGMENT

IT IS FURTHER ORDERED that judgment is hereby entered in the amount of \$10,000,000 [TEN MILLION DOLLARS] against Defendant Provided, however, that this judgment shall be Fletcher. suspended until further order of the Court, and provided further that this suspension shall be subject to the conditions set forth in Paragraph VII of this Order.

VI.

#### REAFFIRMATION OF FINANCIAL STATEMENT

IT IS FURTHER ORDERED that within five (5) business days after entry of this Order, Defendant Fletcher shall submit to the Commission a truthful sworn and notarized statement, in the form shown on Appendix 1, that shall acknowledge receipt of this Order as entered and shall reaffirm and attest to the truthfulness, accuracy, and completeness of Defendant Fletcher's December 2, 1998 financial statement.

VII.

#### RIGHT TO REOPEN

The Commission's agreement to this Order is expressly premised upon the truthfulness, accuracy, and completeness of the financial condition of the defendant as represented in his December 2, 1998 financial statement, which contains material information upon which the Commission relied in negotiating and agreeing to the amount and/or terms of the redress payment stated in the Order. If, upon motion by the Commission, this Court finds that Defendant Fletcher failed to submit to the Commission the sworn statement required by Paragraph VI of this Order, or

submitted a financial statement that failed to disclose any material asset, or materially misrepresented the value of any asset, or made any other material misrepresentation in or omission from the financial statement, the suspension of the monetary judgment will be terminated and the entire judgment amount of \$10,000,000 [TEN MILLION DOLLARS] will be immediately due and payable. For purposes of this Paragraph, and any subsequent proceedings to enforce payment, including but not limited to a non-dischargeability complaint filed in a bankruptcy proceeding, Defendant Fletcher stipulates to all of the allegations in the Commission's Complaint.

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# VIII. RECORDKEEPING

IT IS FURTHER ORDERED that, for a period of five (5) years from the date of entry of this Order, Defendant Fletcher, in connection with any and every business entity of which he is a majority owner, or which he otherwise manages or controls, is hereby restrained and enjoined from failing to create, and to retain, in a location under his control, for a period of five (5) years following the date of such creation, unless otherwise specified:

- A. Books, records and accounts which, in reasonable detail, accurately and fairly reflect the cost of goods or services sold, revenues generated, and the disbursement of such revenues.
- B. Records accurately reflecting: the name, address, and phone number of each person that such business entity employs in any capacity, including as an independent contractor; that person's job title or position; the date upon which the person

commenced work; and the date and reason for the person's termination, if applicable. Defendant Fletcher shall retain such records for any terminated emblbbyee for a period of two (2) years following the date of termination.

- C. Records containing the names, addresses, phone numbers, dollar amounts paid, quantity of items or services purchased, and description of items or services purchased for all consumers to whom such business entity has sold, invoiced or shipped any goods or services, or from whom such business entity accepted money or other items of value, to the extent that it is common industry practice to obtain such consumer information in the ordinary course of business, or if not, to the extent Defendant Fletcher obtains such consumer information in the ordinary course of business.
- D. Records that reflect, for every written consumer complaint or refund request, whether received directly or indirectly or through any third party:
- 1. The consumer's name, address, telephone number and the dollar amount paid by the consumer;
- 2. The written complaint, if any, and the date of the complaint or refund request;
- 3. The basis of the complaint, including the name of any salesperson comblained against, and the nature and result of any investigation conducted concerning the complaint;
  - 4. Each response and the date of the response;
  - 5. Any final resolution and the date of resolution;

and

- E. Copies of all sales scripts, training materials, advertisements, or other marketing materials utilized, and records showing the names of the media in which he, his agents, representatives, servants, employees, salespersons, independent contractors, or persons or other entities managed or controlled in whole or in part by Defendant Fletcher, have placed advertisements for the sale of any goods or services, the months during which those advertisements were published or broadcast, the caller-paid and/or toll-free telephone numbers utilized in furtherance of the sale of such goods and services, and the local carriers and/or telephone service common carriers utilized in furtherance of any sales activities. Defendant Fletcher shall retain such marketing materials for a period of two (2) years after their last use.
- F. All contracts, agreements or written correspondence with every supplier of product or information to be resold to consumers.

IX.

#### COMPLIANCE REPORTING BY DEFENDANT

IT IS FURTHER ORDERED that, in order that compliance with the provisions of this Order may be monitored,

- A. For a period of five (5) years from the date of entry of this Order, Defendant Fletcher shall notify the Commission of the following:
- 1. Any changes in his residence, mailing addresses, and telephone numbers, within ten (10) days of such change;

2. Any changes in his employment status (including self-employment) within ten (10) days of such change. Such notice shall include the name and address of each business that Defendant Fletcher is affiliated with or employed by, a statement of the nature of the business, and a statement of his duties and responsibilities in connection with the business or employment; and

3. Any proposed change in the structure of Defendant Infodirect, such as creation, incorporation, dissolution, assignment, sale, merger, creation, dissolution of subsidiaries, proposed filing of a bankruptcy petition, or change in the corporate name or address, or any other change that may affect compliance obligations arising out of this Order, thirty (30) days prior to the effective date of any proposed change; provided, however, that, with respect to any proposed change in the corporation about which Defendant Fletcher learns less than thirty (30) days prior to the date such action is to take place, the

- 3. A statement describing the manner in which Defendant Fletcher has complied and is complying with the provisions of Paragraphs I through IV of this Order;
- C. Upon written request by a representative of the Commission, Defendant Fletcher shall submit additional written reports (under oath, if requested) and produce documents on fifteen (15) days' notice with respect to any conduct subject to this Order;
- D. For the purposes of this Order, Defendant Fletcher shall, unless otherwise directed by the Commission's authorized representatives, mail all written notifications to

Assistant Regional Director Federal Trade Commission 10877 Wilshire Boulevard, Suite 700 Los Angeles, California 90024 Re: FTC v. Infodirect

- E. For the purposes of this Paragraph, "employment" includes the performance of services as an employee, consultant, or independent contractor; and "employers" include any individual or entity for whom the Defendant performs services as an employee, consultant or independent contractor;
- F. For purposes of the compliance reporting required by this Paragraph, the Commission is authorized to communicate directly with Defendant Fletcher; and
- G. Provided, however, that the Commission shall not disclose any information that Defendant Fletcher provides to the

Commission pursuant to this Paragraph, and which the Commission has not independently obtained from any other source, to any third party except for law enforcement purposes.

х.

#### COMMISSION'S AUTHORITY TO MONITOR COMPLIANCE

IT IS FURTHER ORDERED that the Commission is authorized to monitor Defendant Fletcher's compliance with this Order by all lawful means, including but not limited to the following means:

- A. The Commission is authorized, without further leave of court, to obtain discovery from any person in the manner provided by Chapter V of the Federal Rules of Civil Procedure, Fed. R. Civ. P. 26 37, including the use of compulsory process pursuant to Fed. R. Civ. P. 45, for the purpose of monitoring and investigating Defendant Fletcher's compliance with any provision of this Order;
- B. The Commission is authorized to use representatives posing as consumers and suppliers to Defendant Fletcher, Defendant Fletcher's employees, agents or sales representatives, or any other entity managed or controlled in whole or in part by Defendant Fletcher without the necessity of identification or prior notice;
- C. Nothing in this Order shall limit the Commission's lawful use of compulsory process, pursuant to Sections 9 and 20 of the FTC Act, 15 U.S.C. §§ 49, 57b-1, to investigate whether Defendant Fletcher has violated any provision of this Order or Section 5 of the FTC Act, 15 U.S.C. § 45.

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#### ACCESS TO BUSINESS PREMISES

IT IS FURTHER ORDERED that, for a period of five (5) years from the date of entry of this Order, for the purpose of further determining compliance with this Order, Defendant Fletcher shall permit representatives of the Commission, within three (3) business days of receipt of written notice from the Commission:

- A. Access during normal business hours to any office, or facility storing documents, of any business where Defendant Fletcher is the majority owner of the business or directly or indirectly manages or controls the business. In providing such access, Defendant Fletcher shall permit representatives of the Commission to inspect and copy all documents relevant to any matter contained in this Order, and shall permit representatives of the Commission to remove documents relevant to any matter contained in this Order for a period not to exceed five (5) business days so that the documents may be inspected, inventoried, and copied; and
- B. To interview or depose the officers, directors and employees, including all personnel involved in responding to consumer complaints or inquiries, and all sales personnel, whether designated as employees, consultants, independent contractors or otherwise, of any business to which Part A of this Paragraph applies, concerning matters relating to compliance with the terms of this Order. The person interviewed may have counsel present.

Provided that, upon application of the Commission and for good cause shown, the Court may enter an ex parte order granting immediate access to Defendant Fletcher's business premises for the

purposes of inspecting and copying all documents relevant to any matter contained in this Order.

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#### EXPIRATION OF ASSET FREEZE

XII.

IT IS FURTHER ORDERED that the freeze of Defendant Fletcher's assets shall be lifted upon entry of this Order.

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#### INDEPENDENCE OF OBLIGATIONS

IT IS FURTHER ORDERED that the expiration of any requirements imposed by this Order shall not affect any other obligation arising under this Order.

XIV.

#### COSTS AND ATTORNEYS FEES

IT IS FURTHER ORDERED that each party to this Order bear its own costs and attorneys fees incurred in connection with this action.

XV.

### CONTINUING JURISDICTION

IT IS FURTHER ORDERED that this Court shall retain jurisdiction of this matter for all purposes.

XVI.

#### NOTICE OF ENTRY OF JUDGMENT

IT IS FURTHER ORDERED that entry in the docket of this Consent Judgment by the Clerk of Court shall constitute notice to Defendant Fletcher of the terms and conditions of this Consent Judgment, and that Defendant Fletcher waives all rights to contest in any future proceeding whether he was properly served with this Consent Judgment.

XVII. 1 ENTRY BY CLERK 2 3 There being no just reason for delay, the Clerk of the Court is hereby directed to enter this Order. 4 5 6 The parties hereby stipulate and agree to entry of the 7 foregoing Order, which shall constitute a final judgment as to 8 Defendant Fletcher in this action. 9 SIGNED AND STIPULATED BY: 11 Dated:\_\_\_\_\_\_, 19\_\_\_\_ John D. Jacobs 12 FEDERAL TRADE COMMISSION Attorney for Plaintiff 13 14 15 Dated:\_\_\_\_\_, 19\_\_\_\_ Thomas R. Fletcher 16 Defendant 17 APPROVED AS TO FORM AND CONTENT: 18 Dated:\_\_\_\_\_, 19\_\_\_\_ Theodore E. Bacon 19 BACON & MILLS 20 Attorney for Defendant Fletcher 21 IT IS SO ORDERED. 22 23 Dated this \_\_\_\_\_, 19\_\_\_\_\_, 19\_\_\_\_\_. 24 25 United States District Judge 26 27

1	[APPENDIX 1]
2	JOHN D. JACOBS, CA Bar No. 134154 Federal Trade Commission
3	10877 Wilshire Blvd., Suite 700 Los Angeles, CA 90024
4	(310) 824-4360 voice (310) 824-4380 fax
5	Attorney for Plaintiff
6	Accorney for Flatheric
7	
8	
9	UNITED STATES DISTRICT COURT
10	CENTRAL DISTRICT OF CALIFORNIA
11	WESTERN DIVISION
12	
13	) CV-98-9274 ABC (CTx) FEDERAL TRADE COMMISSION, )
14	) 9ËV- Plaintiff, )
15	v. )
16	INFODIRECT, INC., et al., )
17	Defendants. )
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#### [APPENDIX 1]

- 2. I agreed to entry of a Consent Judgment against me to settle the charges in the Commission's Complaint. I read the provisions of the Consent Judgment before signing it. I understand all the provisions of the Consent Judgment. By signing the Consent Judgment I agreed to be bound by those provisions.
- 4. In December 1998, I provided to Plaintiff Federal Trade Commission ("Commission") a completed and signed document titled "Financial Statement of Individual Defendant" ("Financial Statement"), which I dated December 2, 1998.
- 5. I understand that my Financial Statement contains material information upon which the Commission relied in negotiating and agreeing to the terms in the Consent Judgment related to payment of redress and suspension of the judgment amount of \$10,000,000.
- 6. I hereby reaffirm and attest to the truthfulness, accuracy, and completeness of my December 2, 1998 Financial Statement.
- 7. I understand that if, upon motion by the Commission, the Court finds that the Financial Statement I submitted failed to disclose any material asset, or materially misrepresented the

### [APPENDIX 1]

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2	value of any asset, or finds that I made any other material
3	misrepresentation in or omission from the financial statement, the
4	suspension of the monetary judgment will be terminated and the
5	entire judgment amount of \$10,000,000 [TEN MILLION DOLLARS] will
6	be immediately due and payable.
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8	I declare under penalty of perjury under the laws of the
9	United States that the foregoing is true and correct. Executed on
LO	, 19, at, California.
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12	Thomas R. Fletcher
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L4	
15	State of, City of
L6	Subscribed and sworn to before me
L7	this day of, 19
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20	Notary Public My Commission Expires:
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