

COMMISSIONERS:

Deborah Platt Majoras, Chairman

Orson Swindle Thomas B. Leary Pamela Jones Harbour

Jon Liebowitz

In the Matter of

KENTUCKY HOUSEHOLD GOODS CARRIERS ASSOCIATION, INC.,

a corporation.

Docket No. 9309

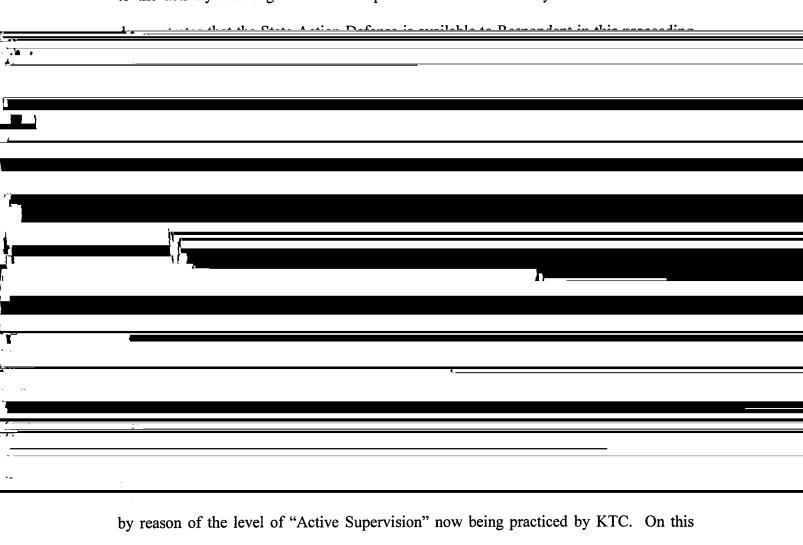
UNITED STATES OF AMERICA FEDERAL TRADE COMMISSION

-		Deborah Platt Majo Orson Swindle	ras, Chairman	
<u>-</u>		Pamela Jones Harb		
	In the Matter of KENTUCKY HOUS GOODS CARRIERS ASSOCIATION, INC	s j	Docket No. 9309	
	RESPO RECO	ONDENT'S MOTIONSIDERATION O	R, IN THE	
		ORDER PENDING COURT OF APP		
	Respondent Kentucky		Carriers Association, Inc. ("Kentucky	
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pending judicial review by U.S. Court of Appeals for the Sixth Circuit; and (3) such other and further relief as shall be appropriate.

I. Introduction

The Final Order in this proceeding was entered on June 21, 2005. Between the date of the Hearing on the Appeal from the Initial Decision and the entry of the Final Order, proceedings have taken place at the Kentucky Transportation Cabinet with respect to the activity challenged in the Complaint which the Kentucky Association believes

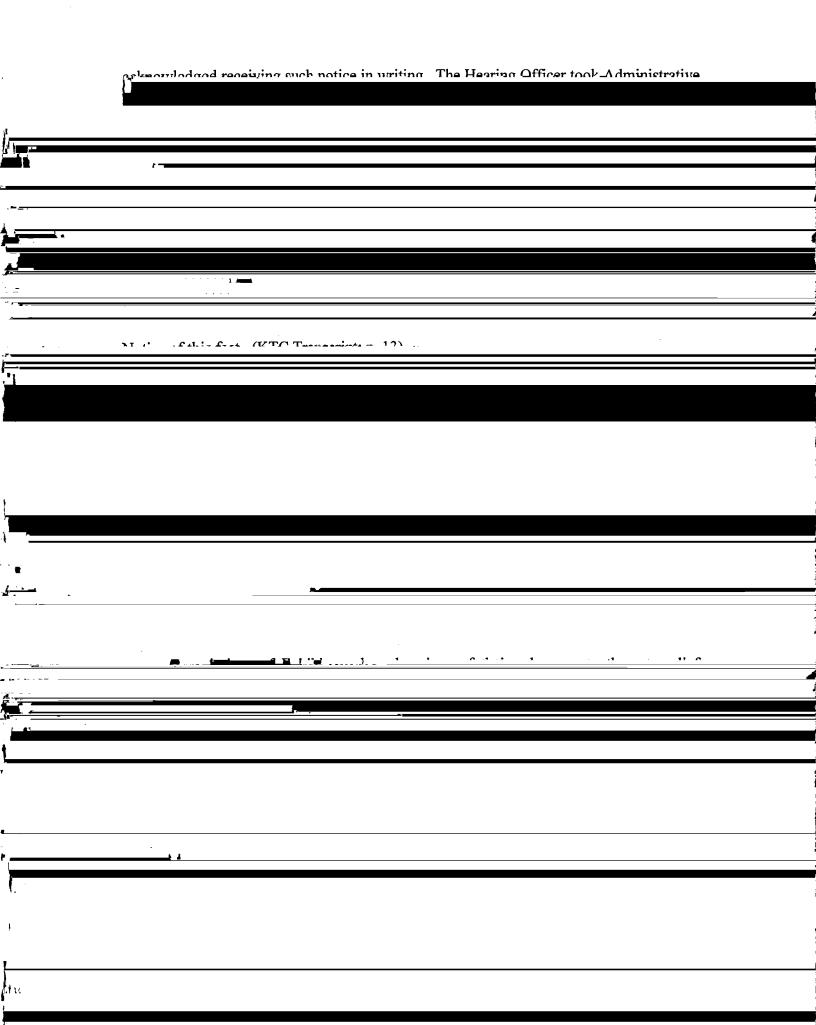


basis, Respondent believes that the Commission should reconsider its Final Order and

of financial reports and written findings), these materials fall significantly short of demonstrating that the KTC's new procedures satisfy the "active supervision" requirement articulated by the Supreme Court in *Tico* [sic], and other relevant decisions. Most important, Respondent has not

require to support proposed rate adjustments and what criteria the KTC will apply to assess the reasonableness of proposed rate adjustments. These are not questions that are likely to be answered satisfactorily merely by awaiting the KTC's action with regard to the Kentucky Association's most recent tariff filing. Rather, as Respondent itself has acknowledged, development of a new program of supervision will take some time." (Opinion at pp. 27-28.)

On April 11, 2005, Hon. Louis J. Amato, Hearing Officer, conducted a hearing at

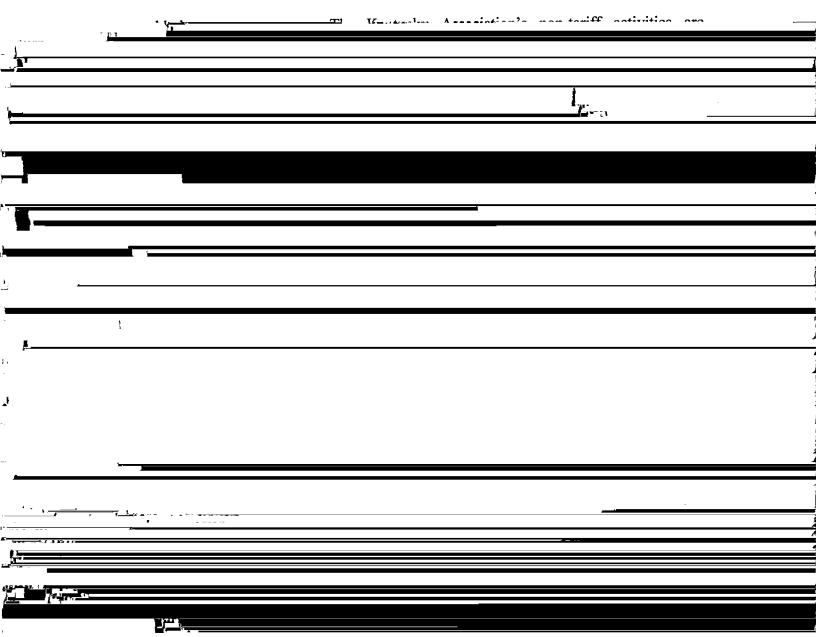


interpreted differently and that Respondent and KTC should be afforded the opportunity to seek such an interpretation from the Judicial Branch. We to great the stay" In re California Dental Association, Docket No. 9259: 1996 Most importantly, Respondent believes that the Commission interpreted the applicable legal standard improperly in evaluating the record to determine the presence of

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Similarly, KTC will likely be unable to accommodate the tidal wave of individual rate filings mandated by the Final Order, on short notice, in a manner consistent with the public interest.

Sections II and III of the Final Order have the effect of bringing about the cancellation of Tariff KYVDR No. 5 and any involvement of the Kentucky Association in the tariff publishing business. Since the Kentucky Association is not in a position to file individual tariffs on behalf of its Members or anyone else, the cancellation of the Agency Tariff currently on file and the Members' Powers of Attorney would represent an end of the business functions of the Kentucky Association. With no tariff on file, it



sequence of events is as follows: (1) the Kentucky Association will terminate its be able to comply with the Order on an immediate basis, others will not, and there will be no enforcement mechanism or Industry group to counsel them regarding such compliance due the restrictions contained in the Final Order; (3) many of the State's Movers will The record fails to disclose a single example of an unreasonable rate or any support for the conclusion that the KTC-approved collective ratemaking practices of Respondent have yielded anything other than fair and reasonable rates. It is respectfully submitted that there is no evidence in the record to support a *factual*, *evidentiary* conclusion that the Kentucky regulatory program has "[produced] powerful

(Opinion; p. 1)

D. The Granting of the Stay Is In the Public Interest

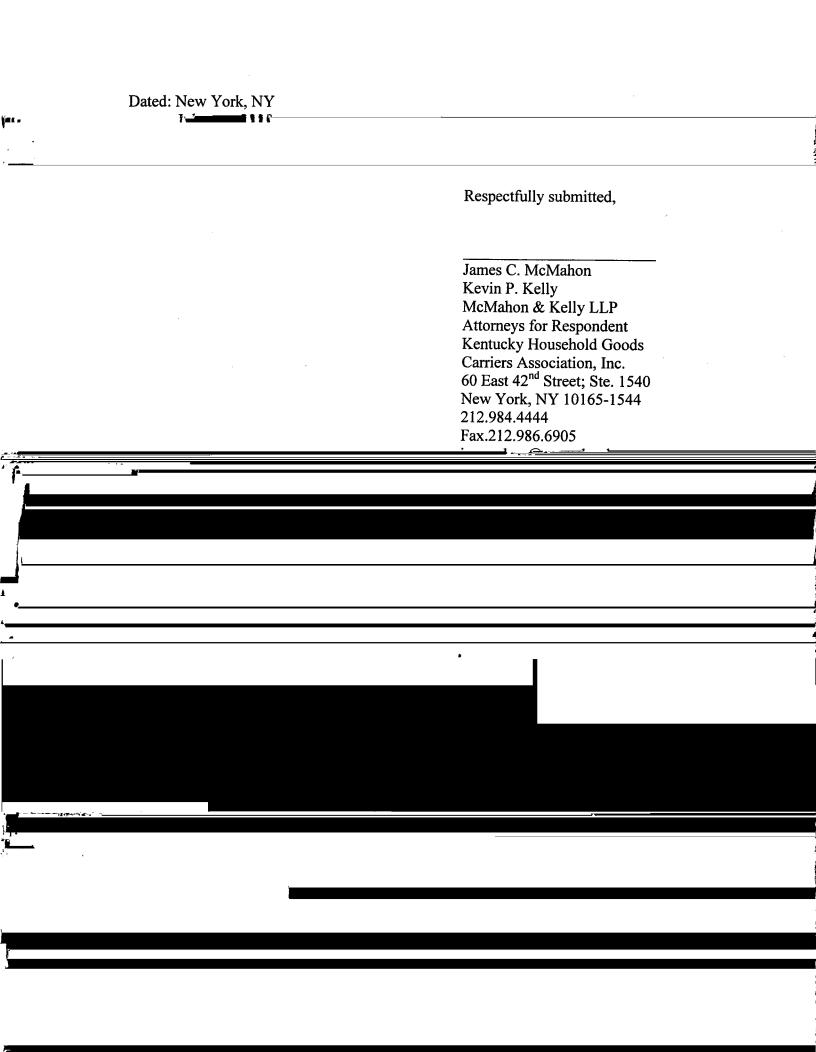
The Kentucky regulatory program has been in operation for fifty (50) years. To

unreasonableness of even a single Tariff rate, it is doubtful that they could have made out a case.

On the contrary, the Kentucky Transportation Cabinet has told the Commission that the public will suffer harm as the result of the Commission's Order.

Under these circumstances, it is respectfully submitted that to stay the Commission's Order pending review prejudices no person.

	Respondent also notes that in a case such as this where Respondent's adversary is
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TRANSPORTATION CABINET DEPARTMENT OF VEHICLE REGULATION FRANKFORT, KENTUCKY

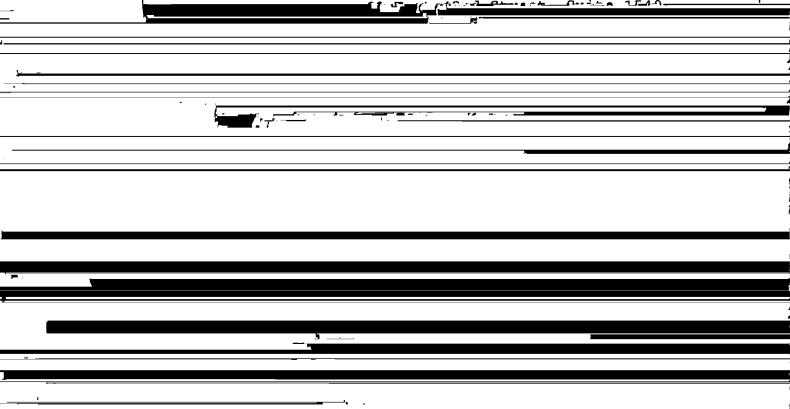
KENTUCKY HOUSEHOLD GOODS CARRIERS ASSOCIATION, INC. P. O. BOX 22204 LOUISVILLE, KENTUCKY 40202-0204 DOCKET NO. 05-022

RE: RATE HEARING REGARDING SPECIAL SUPPLEMENT NO. 86 OF KYDVR #5

APPEARANCES

Hon. Louis J. Amato HEARING OFFICER

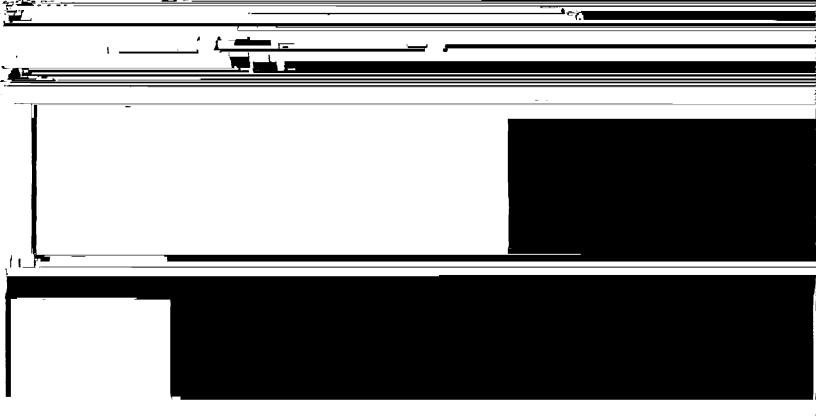
Hon. James C. McMahon McMahon & Kelly, LLP



The above-styled matter came on to be heard at man 1707 man national description of the control of

INDEX OF TESTIMONY

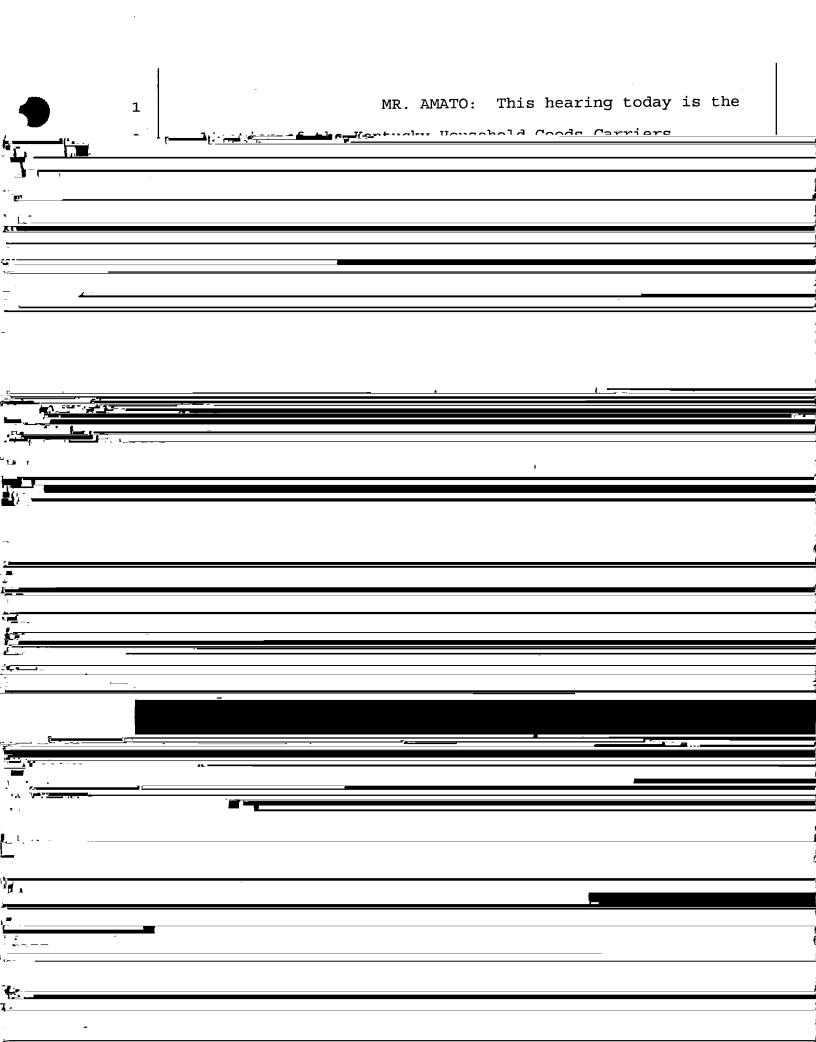
Opening Remarks and Discussion		•		•	•	•	•	•		6 -	13
Testimony of DENNIS TOLSON Direct Examination by Mr. McMahon Cross Examination by Ms. Fugazzi				•	•					14 - 39 -	38 41
Discussion				•	•	•	•	•		41 -	42
Testimony of WILLIAM DeBORD Direct Examination by Ms. Fugazzi Cross Examination by Mr. McMahon Examination by Mr. Amato	•	•	•	•	•	•	•	•	•	- T	1 0
Discussion	•		•			•	•	•	•		47
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INDEX OF EXHIBITS (Continued)

	AX17 - (1 - 34) Fuel Receipts of Vincent Fister,	. 28	
•	Incorporated		
	AX18 - ASMA Today Articles	. 29	
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We had a prehearing conference on

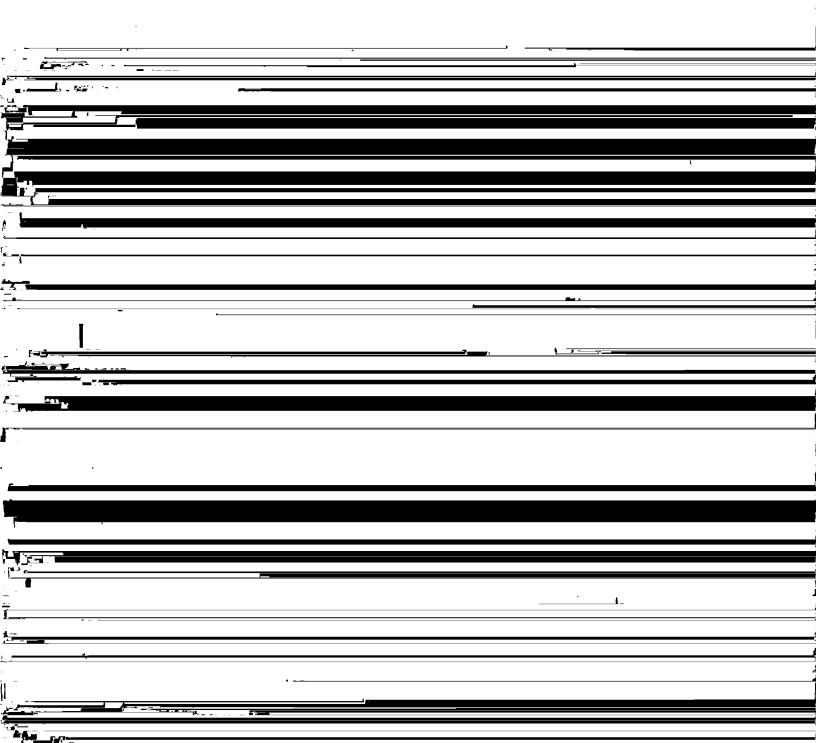
December 28th which was the original date for the hearing and

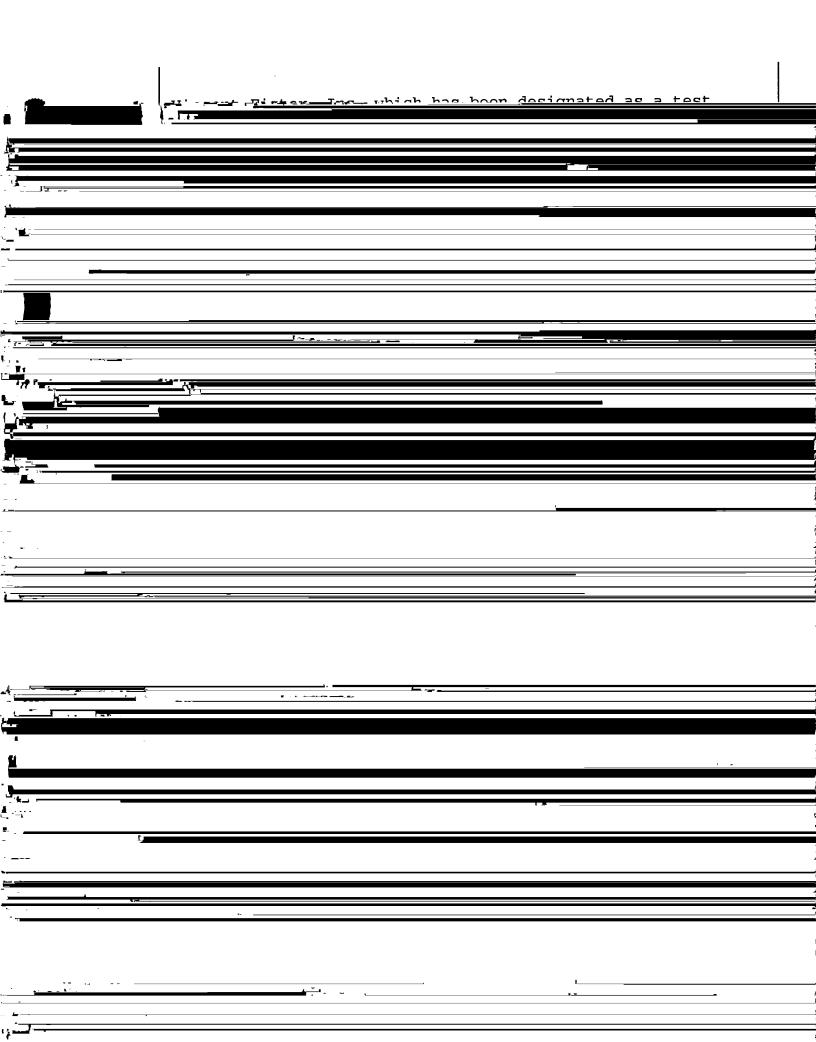
ironed out a bunch of things that would shorten the

presentation that was needed for today's hearing and simplify

and clarify the issues.

At this time, it's necessary for me to





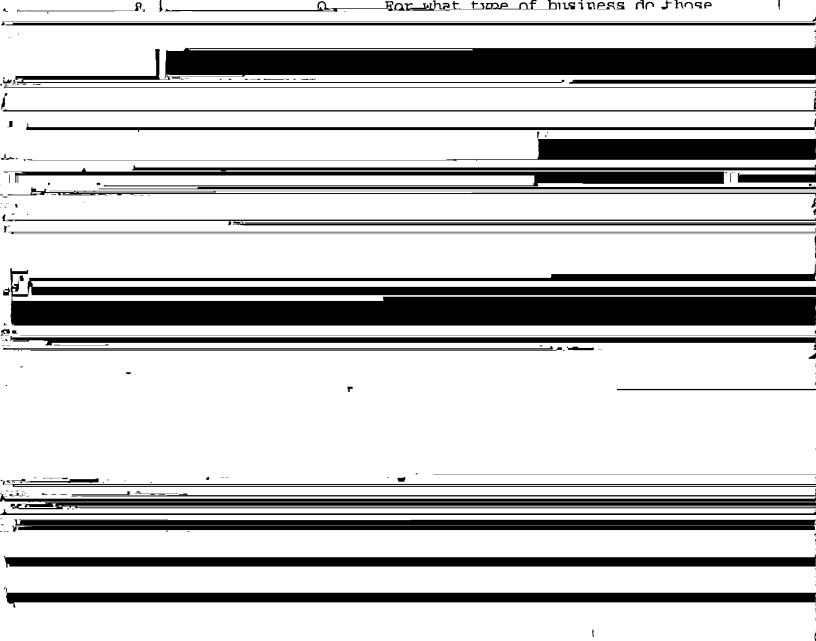
MR. AMATO: All right. I need to 1 i

than that, they are an exact duplicate of what was provided. (EXHIBIT AX21)

MR. AMATO: Yes. 1 MR. McMAHON: Your Honor, I just 2 respectfully request that the record reflect that among those 3 served with notice of the hearing, I'd ask that Your Honor take administrative notice of the fact that the Attorney 5 General of the Commonwealth of Kentucky was served with

1	DIRECT EXAMINATION BY	MR. McMAHON:
2	Q.	Are you ready, Mr. Tolson?
3	A.	Yes, sir.
4	Q.	Mr. Tolson, are you employed?
5	A.	Yes.
6	Q.	I'm just going to ask you, Mr. Tolson,
7	if you don't understar	d or cannot hear a question that I ask

1	Q. Can you describe the business of the
2	Kentucky Association?
3	A. The Kentucky Association is a tariff
4	publishing agent.
5	Q. And does it publish tariffs for motor
6	carriers here in Kentucky?
7	A. Yes.
0	O For what type of business do those



marked as Exhibit AX1. And, by the way, AX is what we are using. It stands for Association Exhibit 1. I show you what has been marked as Exhibit AX1 and ask if you can tell me 3 what it is? (EXHIBIT AX1) 5 This is a letter of justification 6 directed to the Kentucky Transportation Cabinet. 7

1

	•		
	1	them in March of 2004.	i
	2	Q. And what is Victory Packaging?	
	3	A. It's a corrugated distributor in	
	4	Louisville, Kentucky whom we buy our boxes from.	
	5	Q. And for what purpose do you buy boxes?	Į
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i			

To it states Our Valued Customers. Α. 1 And what does it show? 2 Q. It shows justification for a rate 3 1 - irgrescothst they have notified their customers of

1	MR. McMAHON: Could you answer the
2	Judge's question?
3	A. December 13, 2004.
4	Q. I will show you what has been marked as
5	Exhibit AX8 and ask if you can tell me what that is?
6	(EXHIBIT AX8)
7	A. This is a copy of a web page from the
8	American Moving and Storage Association.
٥.	Mbat is the American Moving and Storage



published? Rv_the Surface Transportation Board T

Exhibit AX11 and ask if you can tell me what it is? 2 (EXHIBIT AX11) 3 This is a March 30, 2005 letter from Α. AEGIS Insurance Services. 5 Can you tell me what it shows? Q. 6

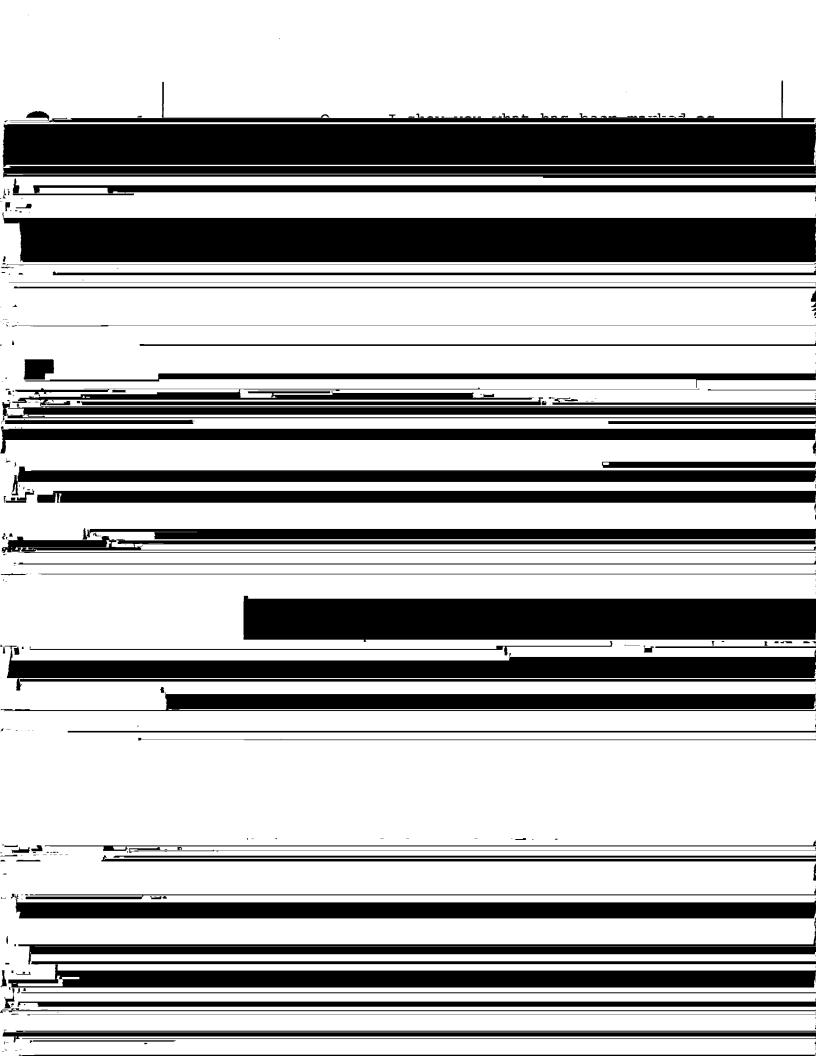
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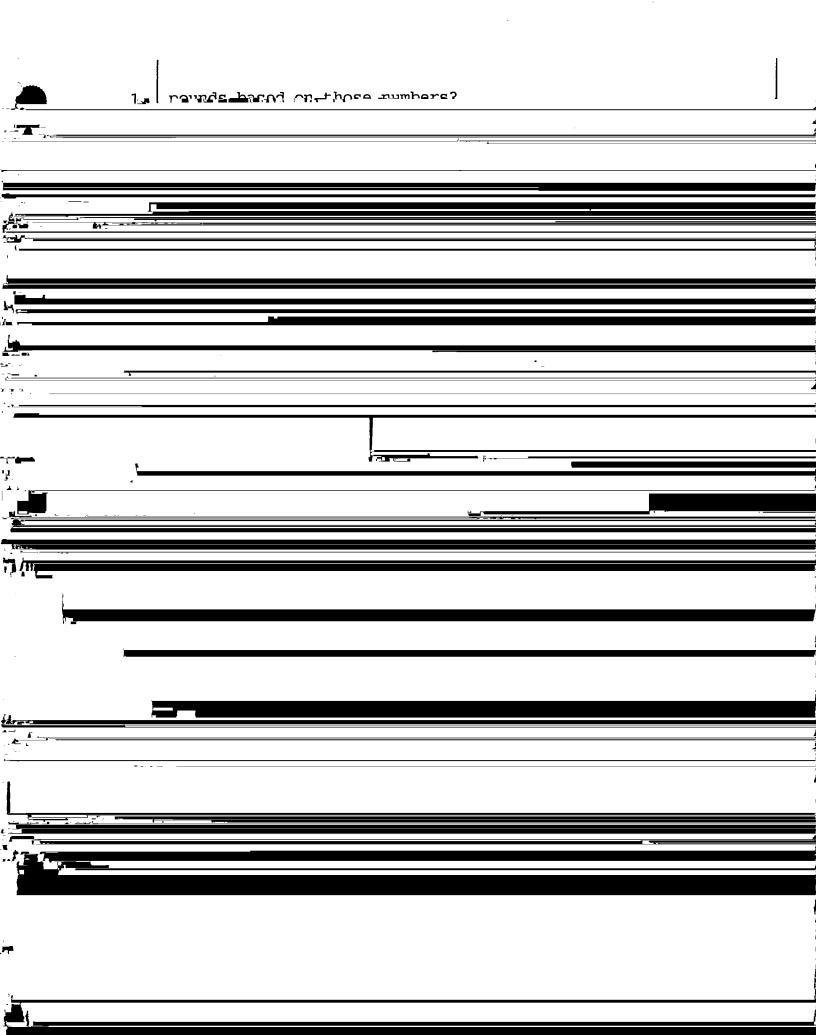
to save time -- I'm going to show you Exhibits AX13, AX14 and AX15 and I'm going to ask if you can tell me what they are and what they show? 3 (EXHIBITS AX13, AX14 AND AX15) 4 MR. AMATO: Any objection, Ms. Fugazzi? 5 No. I have no chication

I will show you what has been marked as Q. 1 Exhibit AX18 and ask if you can tell me what that is2

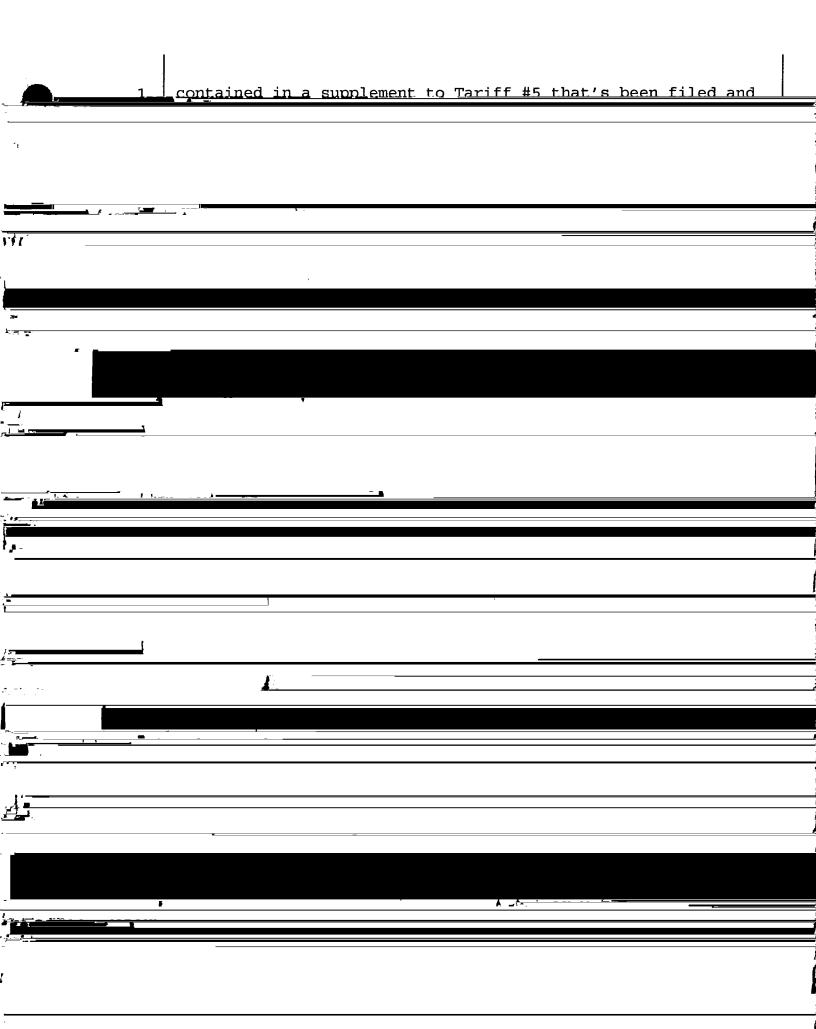


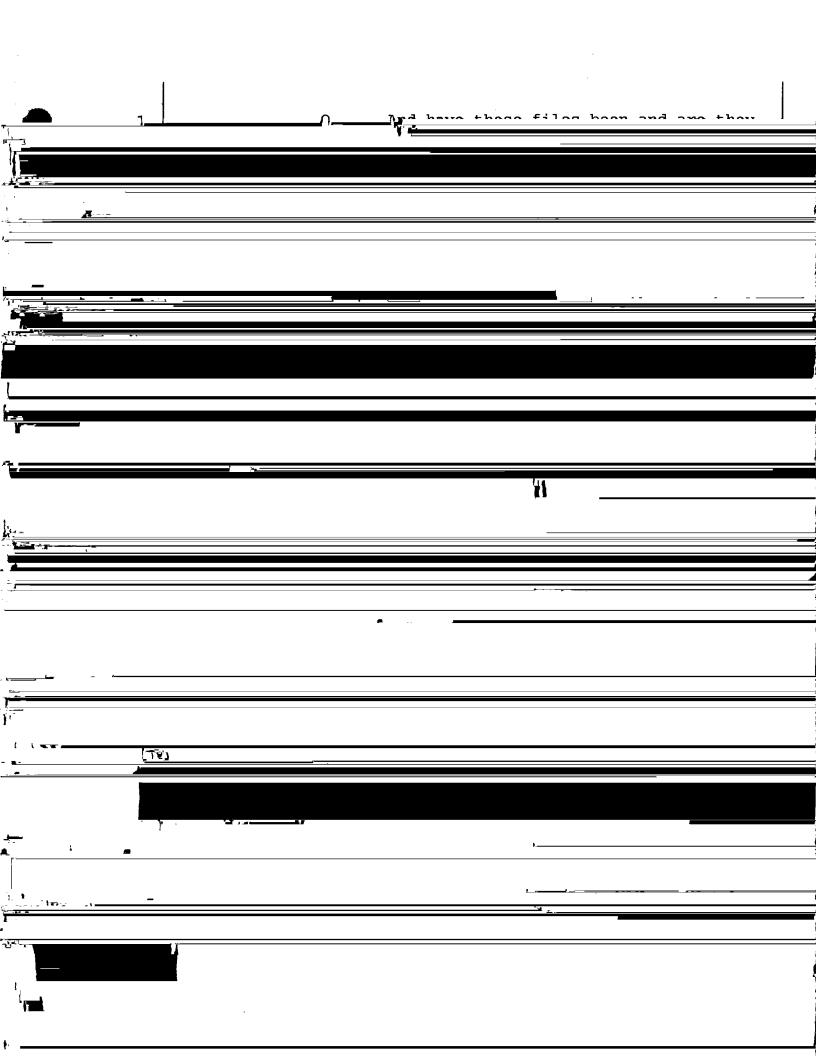


intrastate being 6,000 pounds moving 70 miles, local moving, what their rate per hour was and then what their cost for

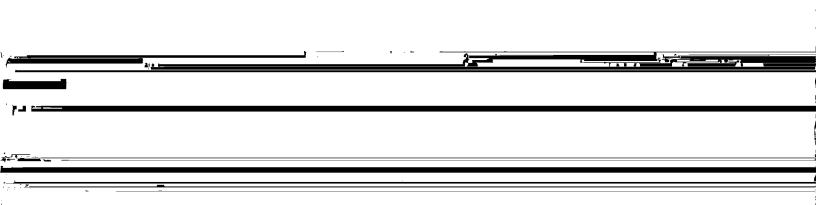


Yes. A. 1 What was that? Q. 2 Excluding Indiana's rate per hour, Α. 3 those other four states which charge by the box, the average 4 15 g/s - hamman in the defendance of the OA





1	CROSS EXAMINATION BY MS. FUGAZZI:
2	Q. What is the current percent of the fuel
3	surcharges on interstate moves?
4	A. Twelve percent.
5	Q. And do you know what the current
6	percent of insurance surcharges on interstate moves are?
7	A. Four percent.
8	Q. Do you have a copy of the exhibits up
9	there?
10	A. Yes.
11	Q. If I could refer you to Exhibit No. 11.
12	This letter refers to some insurance increases that are to be
13	effective May 1 of this year. Have you received any billings
14	showing that this will be the anticipated increase



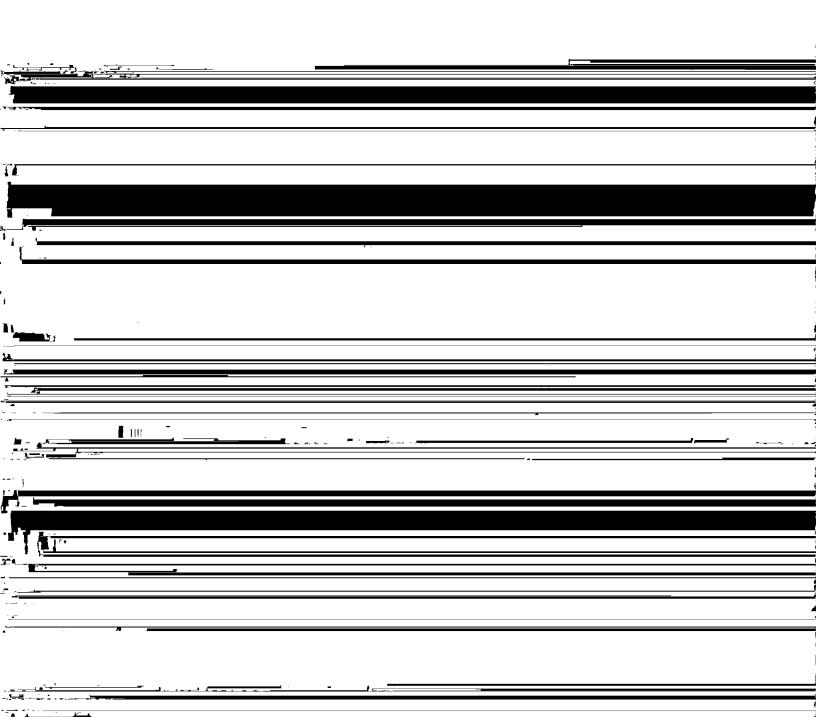
What type of unit and/or truck was this Q. fuel going into? 2 These were designated as local pieces 3 A. 't Lis

questions. 1 MR. McMAHON: Nothing, Your Honor. 2 MR. AMATO: All right. Let's go off 3 the record and talk about the possibility of whether either party or both desire to file any briefs in this matter. 5 reintronsucted.

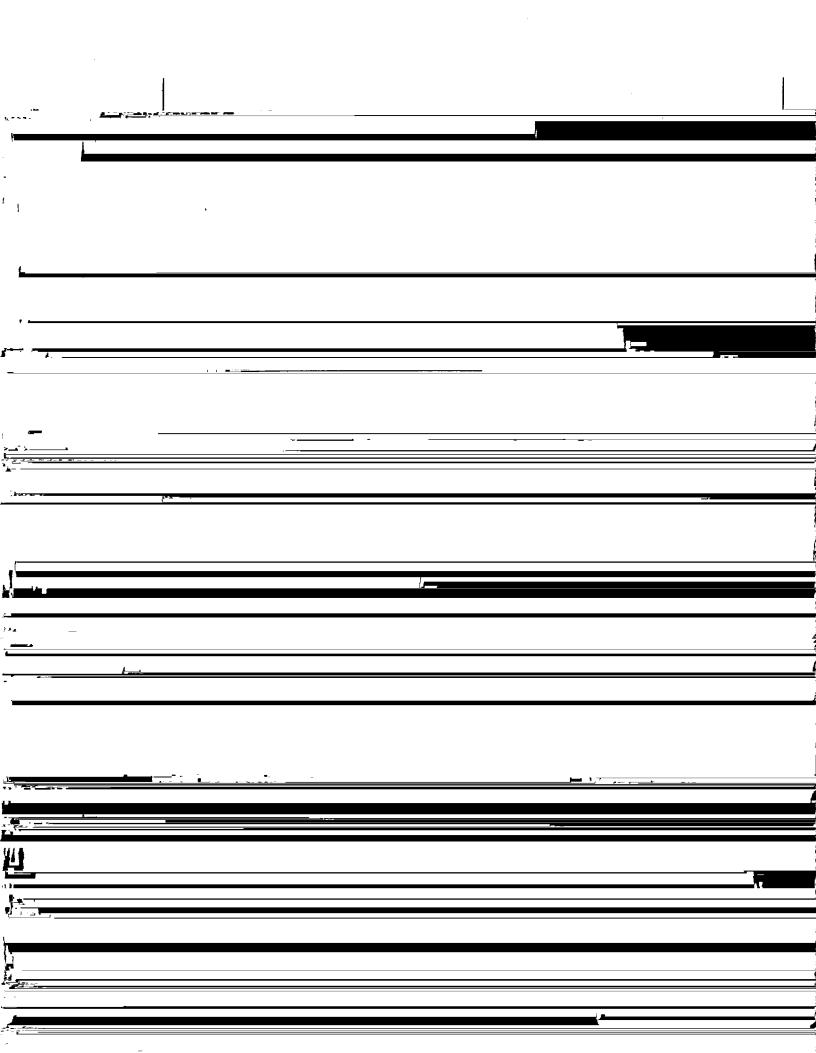
	1	minute, Your Honor.	
	2	MR. AMATO: Yes, sir.	
	3	(OFF THE RECORD)	
	4	MR. McMAHON: Your Honor, if I may. I	
	5	just wanted to note that apparently the Cabinet is not	
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you reviewed the exhibits, most of which were pretrial exhibits. I think, except for one today? Have you had the the mileage, the weights, and we applied Kentucky rates to
that and also Indiana, West Virginia, I think all the
surrounding states except Tennessee. Although this
particular document does not show percentages. I would_say



an error, they will--once the rate schedule goes into effect and the movers start using them, then, historically, some of 2 those have surfaced. But I have reviewed the numbers in the 3 eat and have found than to be addirate ~레_



STATE OF KENTUCKY COUNTY OF FRANKLIN I, Terri H. Pelosi, a notary public in and for the state and county aforesaid, do hereby certify that the

December 28, 2004 Mr. William Debord Kentucky Transportation Cabinet Division of Motor Carriers Frankfort, KY 40601

RE: Special Supplement No. 86 of KYDVR #5

Dear Mr. Debord:

The Kentucky Household Goods Carriers Association, Inc. hereby

	This letter of	of justification	n, along with	required copies	of
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We appreciate your interest and consideration of thise requests and await your response.

Sincerely,

A. F. Mirus, Chairman

1 Rox 22104 .

Louisville, KY 40202-0204 (502)429-4957 FAX (502)425-5799

INSTRUCTION SHEET

		SPECIAL SUPPLI	EMENT #86		
		TARIFF KYD	VR #5		
	ISSUE DATE: Decen	nber 28, 2004	EFFECTIVE DAT	E: January 28, 2005	
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	13 th Rev. Page 3	14 th Rev. Page 3	Con	ete references to: nmercial Moving – 187 Signification 186	
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	Cost NA				
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•	KYDVR #5	14TH REV. PAGE 3				
•	INDEX	SECTION NO.	RULE NO.	ITEM NO.	PAGE NO.	
	ADDITIONAL SERVICES	_				
	Additional Transportation Charges Auxiliary Services	I		160 125	50 45 ——————————————————————————————————	· <u> </u>
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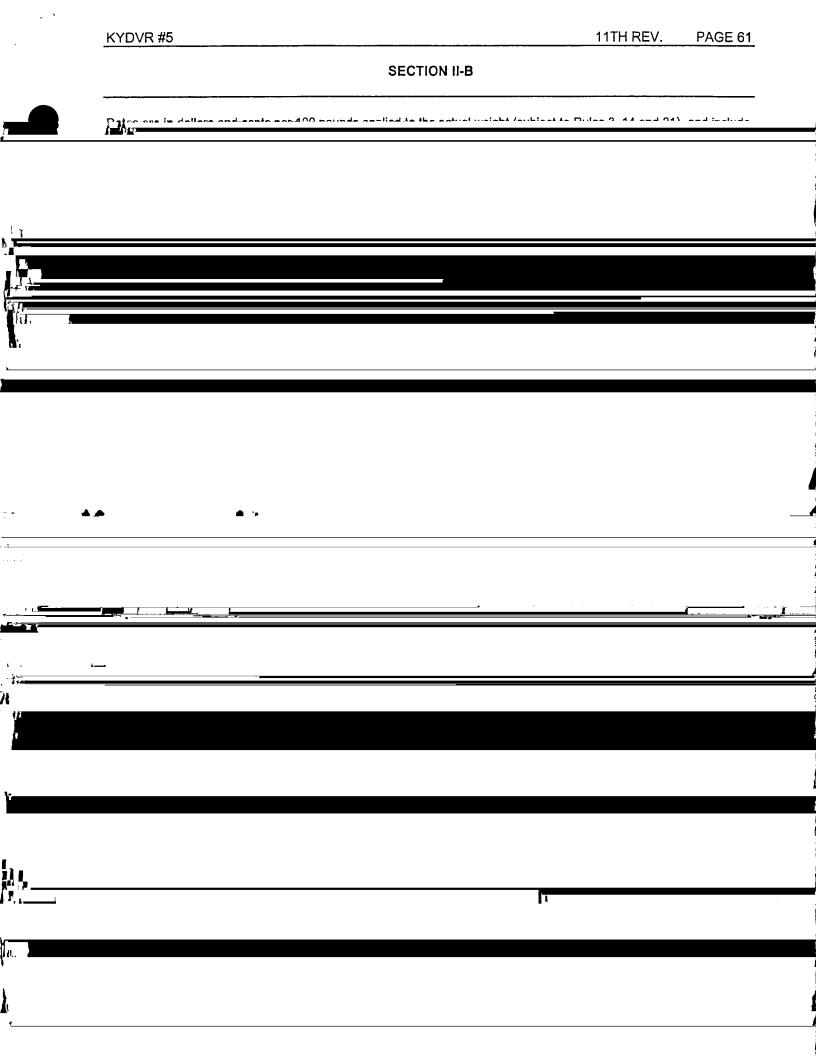
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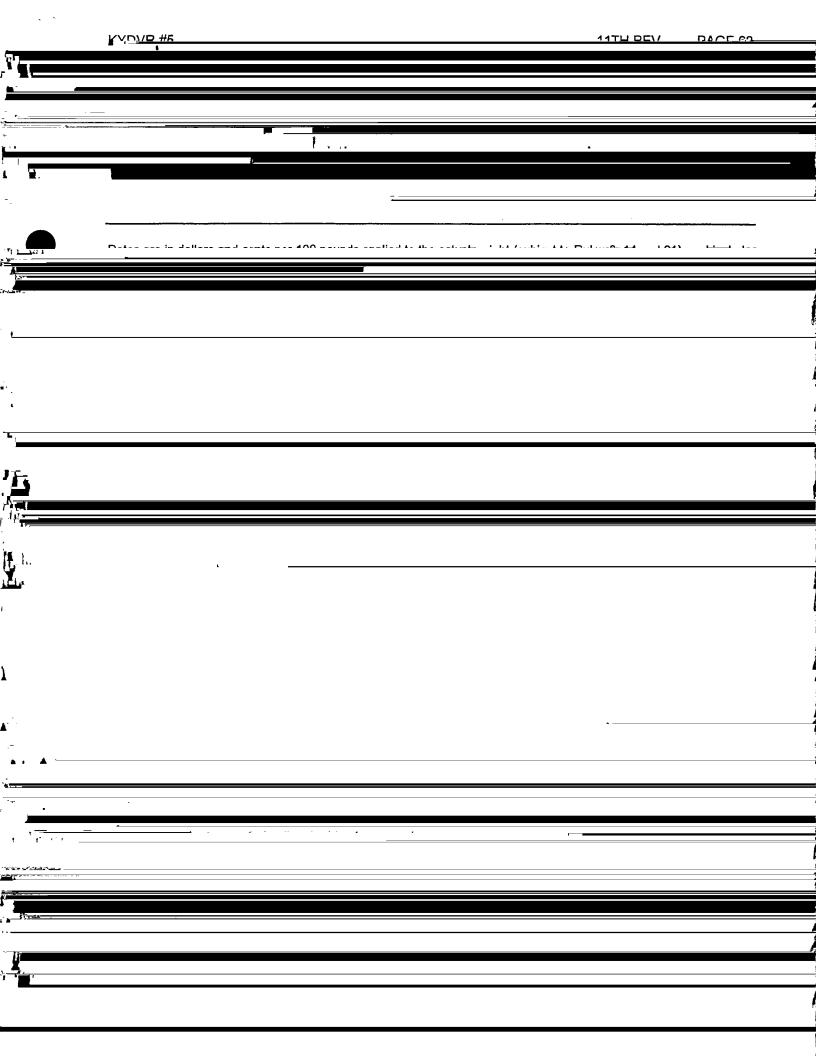
EFFECTIVE 1/28/05 ISSUED 12/28/04 BY: KENTUCKY HOUSEHOLD GOODS CARRIERS ASSOCIATION, INC. SP-86

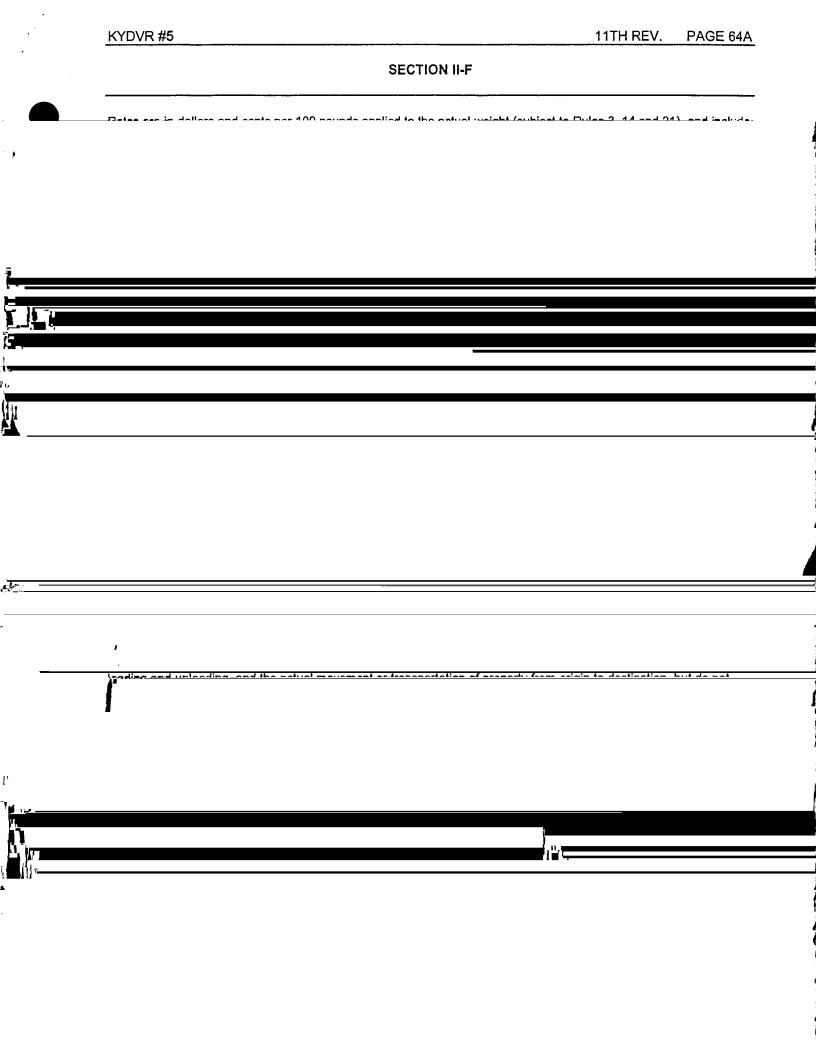
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SECTION I - continued

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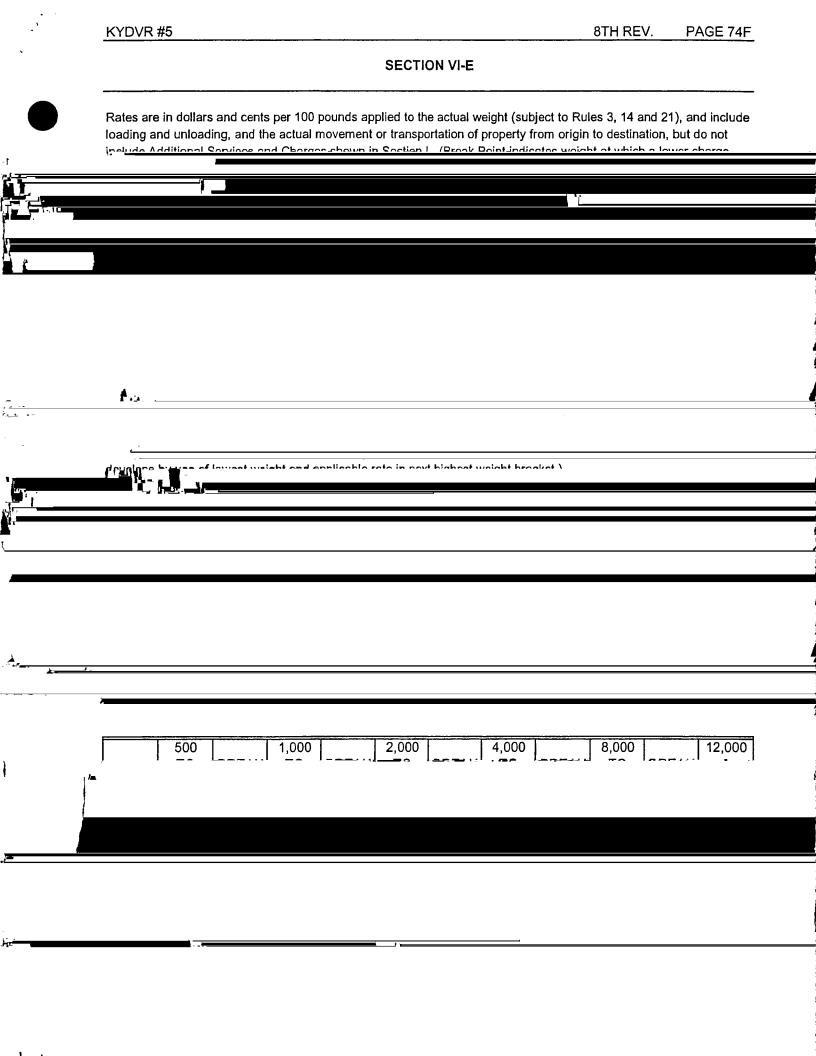
SECTION II-G

Rates are in dollars and cents per 100 pounds applied to the actual weight (subject to Rules 3, 14 and 21), and include loading and unloading, and the actual movement or transportation of property from origin to destination, but do not

include Additional-Santines and-Charges should in Section 1. (Decol-Deint-indicates weight at which a towns -b----

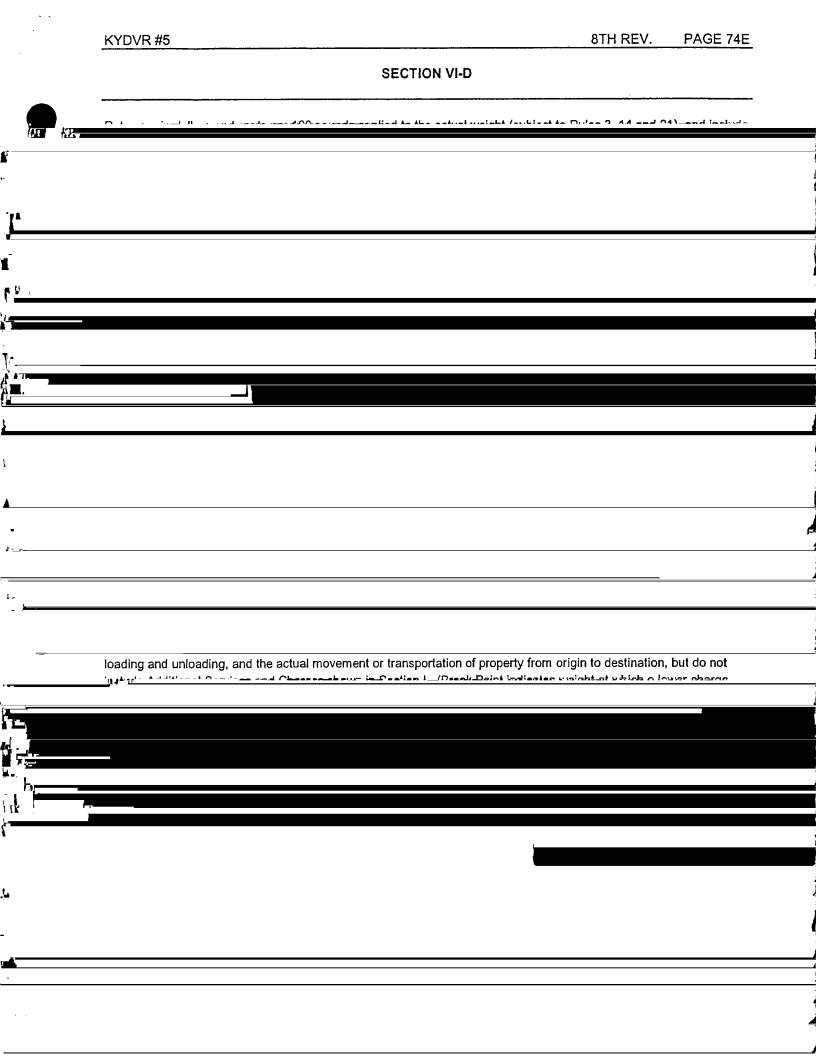
develops by use of lowest weight and applicable rate in next highest weight bracket.)

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SECTION VI-C

	Rates are in dollars and cents per 100 pounds applied to the potual weight (subject to Duty 0.44 - 164)
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CORRIGATED BOX PRICES - PACKING MATERIAL

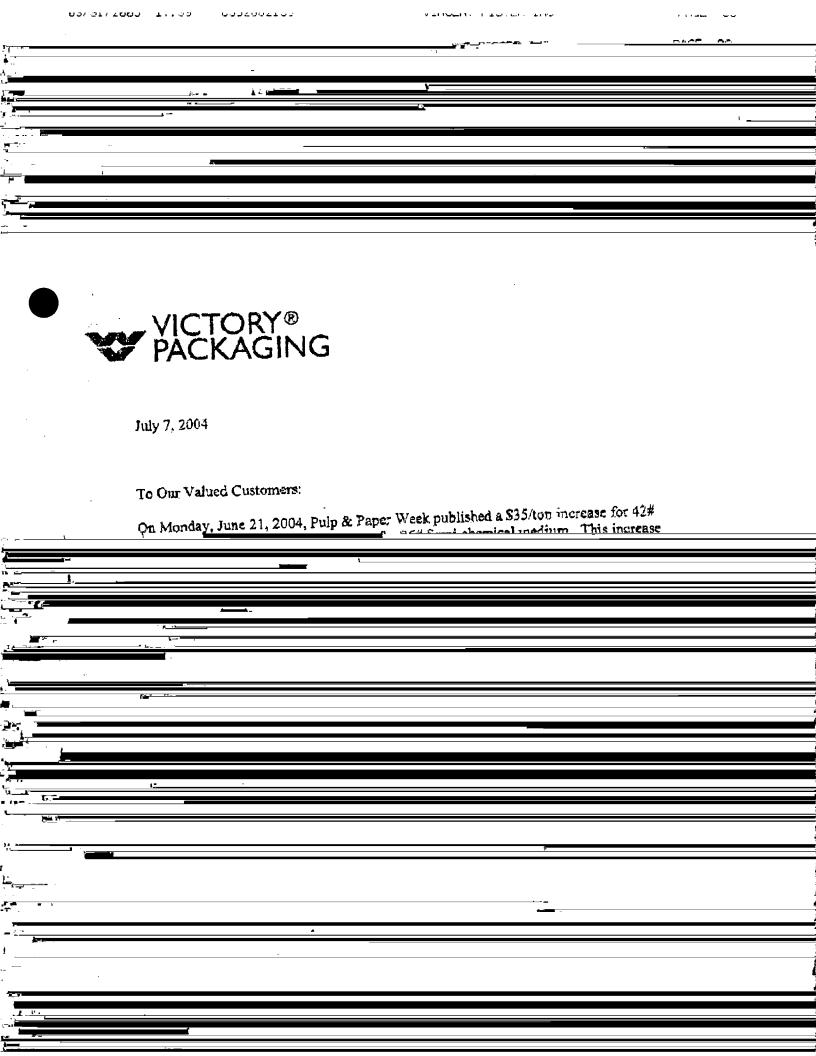
	ACCORDING TO THE ATTACHED DOCUMENTS FROM VICTORY
	PACKAGING, INC. IN LOUISVILLE, WE HAVE EXPERIENCED A 14%
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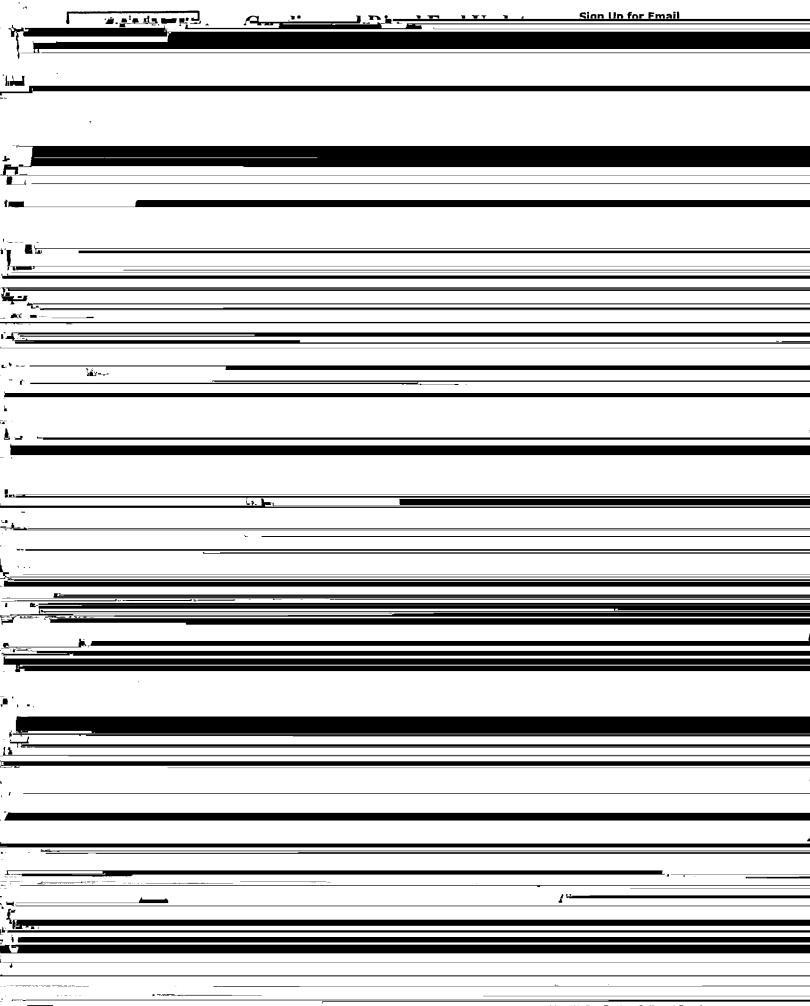
PACKING AND PREPARING LOCAL AND INTRASTATE SHIPMENTS.

VICTORY IS THE LARGEST SUPPLIER OF BOXES FOR MOVERS IN KENTUCKY.







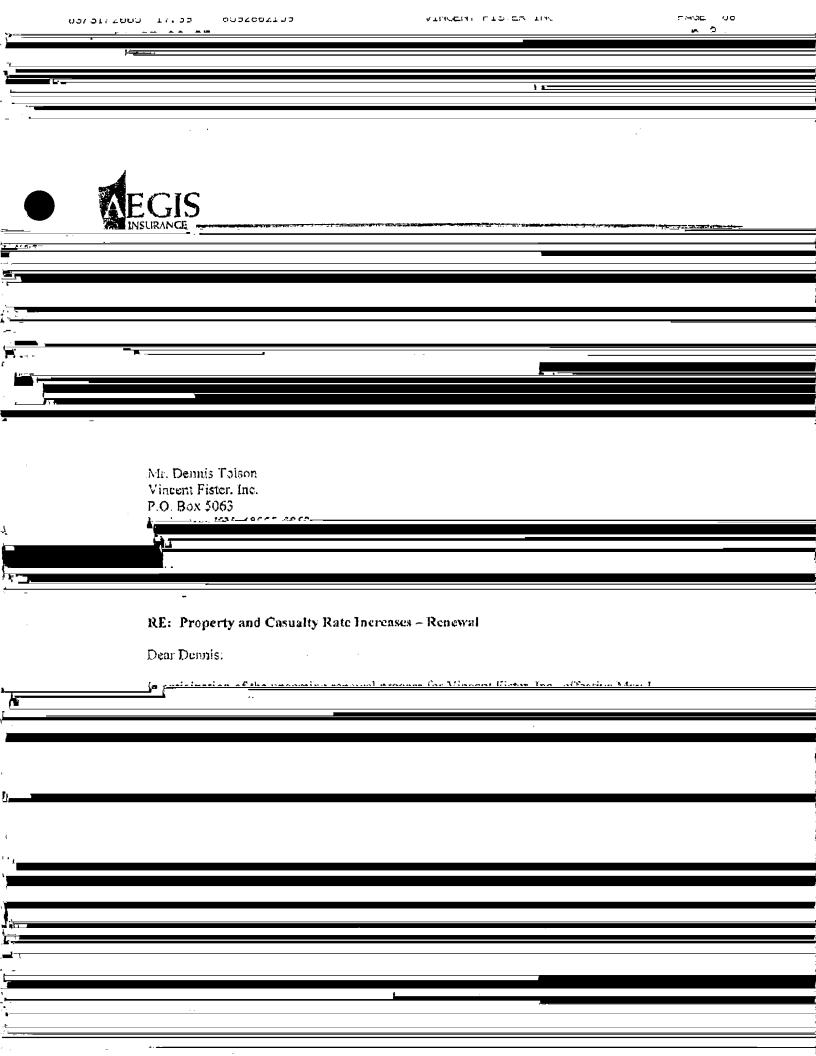




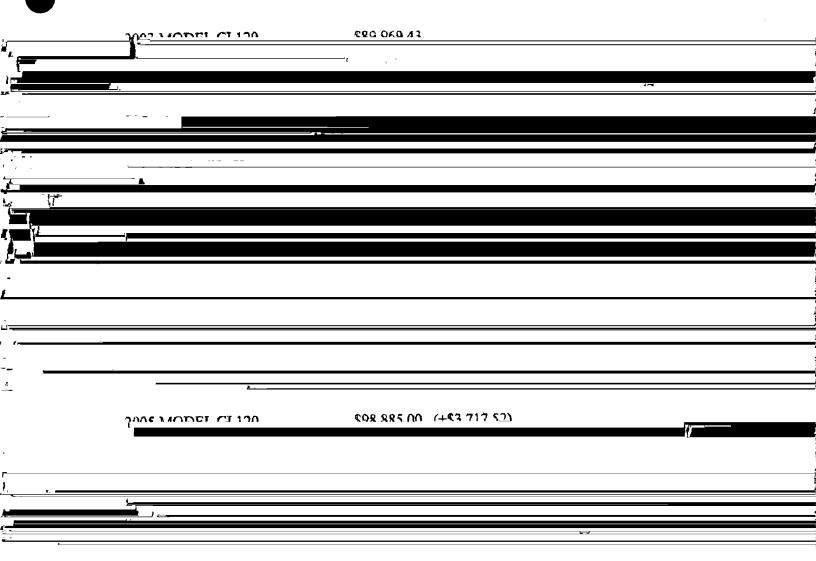
i	04-01-02	129.5 ¢	04-15-02	0.0%	
	03-04-02	117.3¢	03-15-02	0.0%	
	02-04-02	114.4 ¢	02-15-02	0.0%	
	01-07-02	116.8¢	01-15-02	0.0%	
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COST FOR NEW FREIGHTLINER TRACTOR FOR VINCENT FISTER, INC.



OUR SERVICE ETENS OURSEUREND PERSONAL PROPERTY AND FREIGHTLINER OF KNOXVILLE 865 824 2428 P.03/01 ______24-2225 15:53 وهور المحمد المستورية المحمد المستورية المستورية المستورية المستورية المستورية المستورية المستورية المستورية ا

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P.02/23

FREIGHTLINER OF KNOXVILLE, INC. ("Seller")

P.O. BOX 36010 KNOXVILLE, TN 37930-6010

John Gisbam Salesperson

MS9404

THE S	AGREEMENT WHEN SIGNED BY PURCHASER AND A MANAGER O	K OFFICER OF SCHEEK
¥ 44 M2	CONSTITUTES A BINDING CONTRACT	

NAME: Melbourne Lessing Co

DATE: 3/16/04

PHONE: 859-335-0854

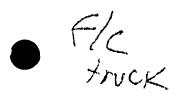
ADDRESS: 2305 Petumbo Ave

Morris, _____

CTATE: KY ZIP: 40902

FUEL COST PER GALLON FOR VINCENT FISTER, INC. SINCE $6/15/04\,$ SIX PERCENT FUEL SURCHARGE IN KYDVR 5.

		Avg. Cost per gallon -	Diesel	Unleaded	0
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	DEC. 04		\$2.074	\$1.604	
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	FEB. '05		\$2.02	\$1.834	



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Thanks for sharping the venience

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THANK YOU VISIT US AT WWW.SPEEDWAY.COM A-17-11

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THANK YOU VISIT US AT WWW.SPEEDWAY.COM

SUPERAMERICA 9397

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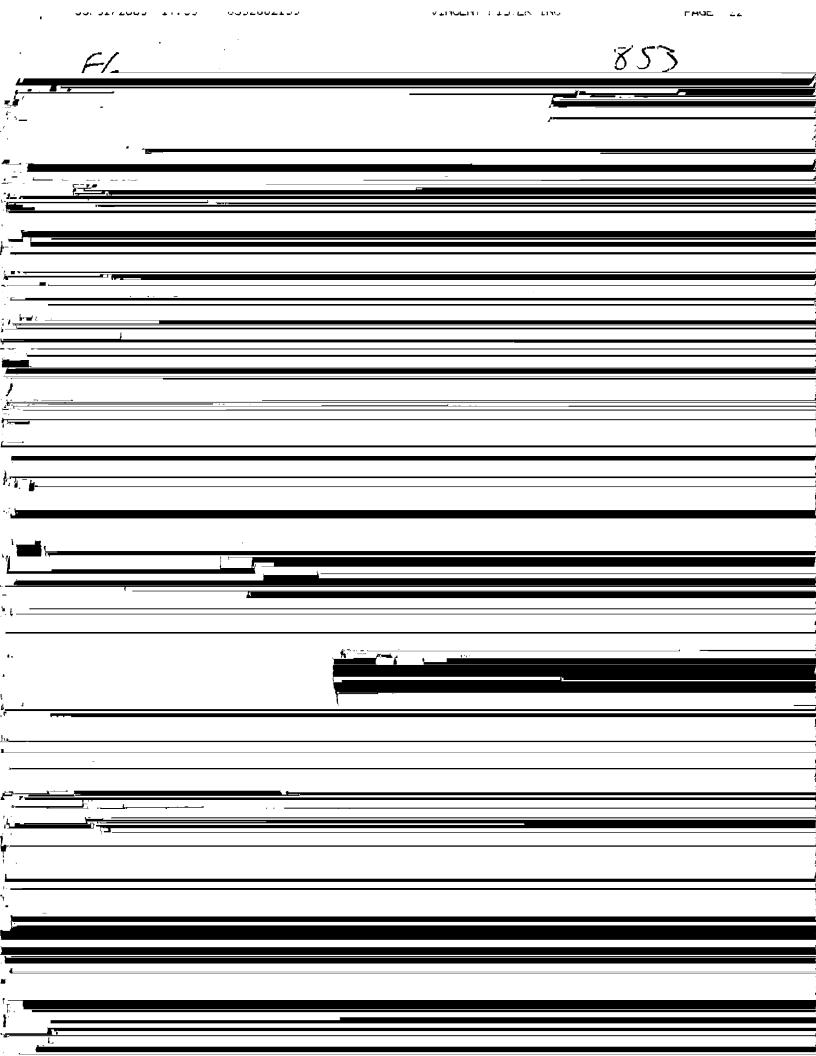
NICHOLASVILLE, KY 859-887-5556 Flatruck

TOBACCO ROAD 172 3100 Mapleleaf Lexingion, KY

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3P 01L 7813	Descr.	aty	amount	INU # 1451	488818 84481
INV # 4989925866 REF # 547942 REF # 547942	<pre> CUSTOMER COPY DIES CR #13 € 1 </pre>	/> 47.4926 1.649/ G	78.31	@ \$1.829/	480015 04401 6145 Reguns 11,20 GAL \$28.5
FUEL 20.81	TOTAL	Sub Total Tax	78.31 0.00 78.31	FUEL TL/NOTAX TAX PD TOTAL	\$29.5 \$0.9 \$20.5
TL/NOTAX \$9.99		CREDIT	\$ 78.31	TOTAL	\$20. .



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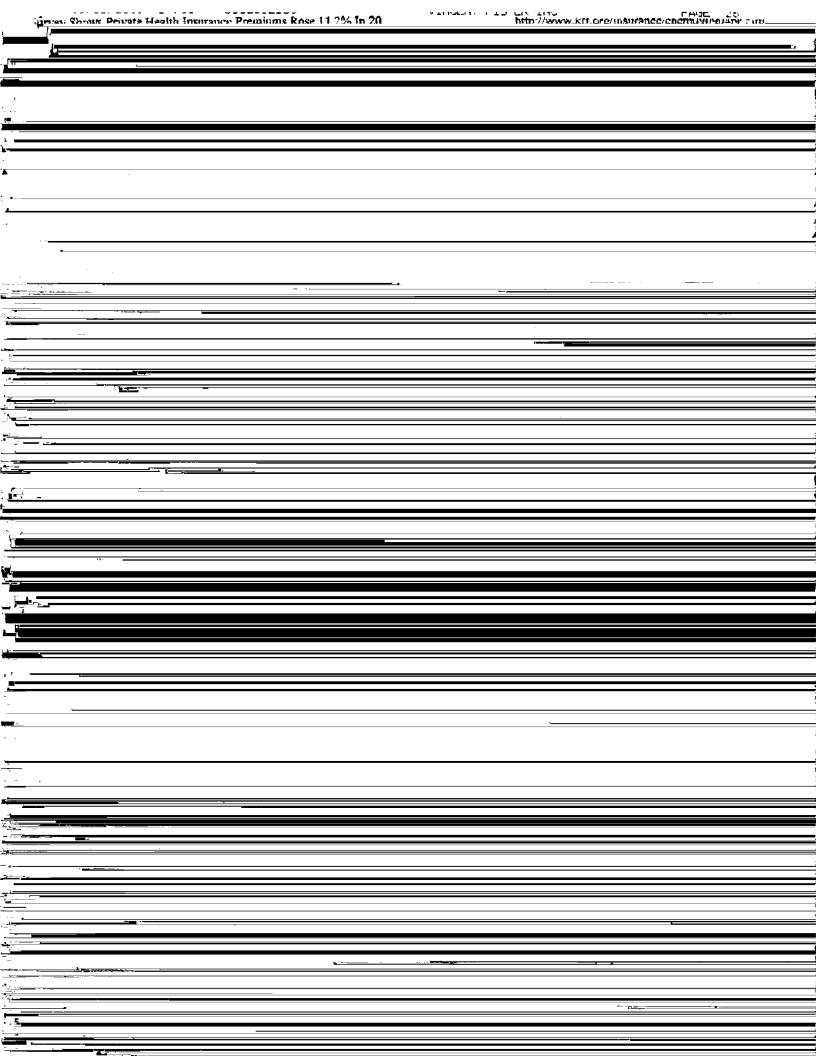


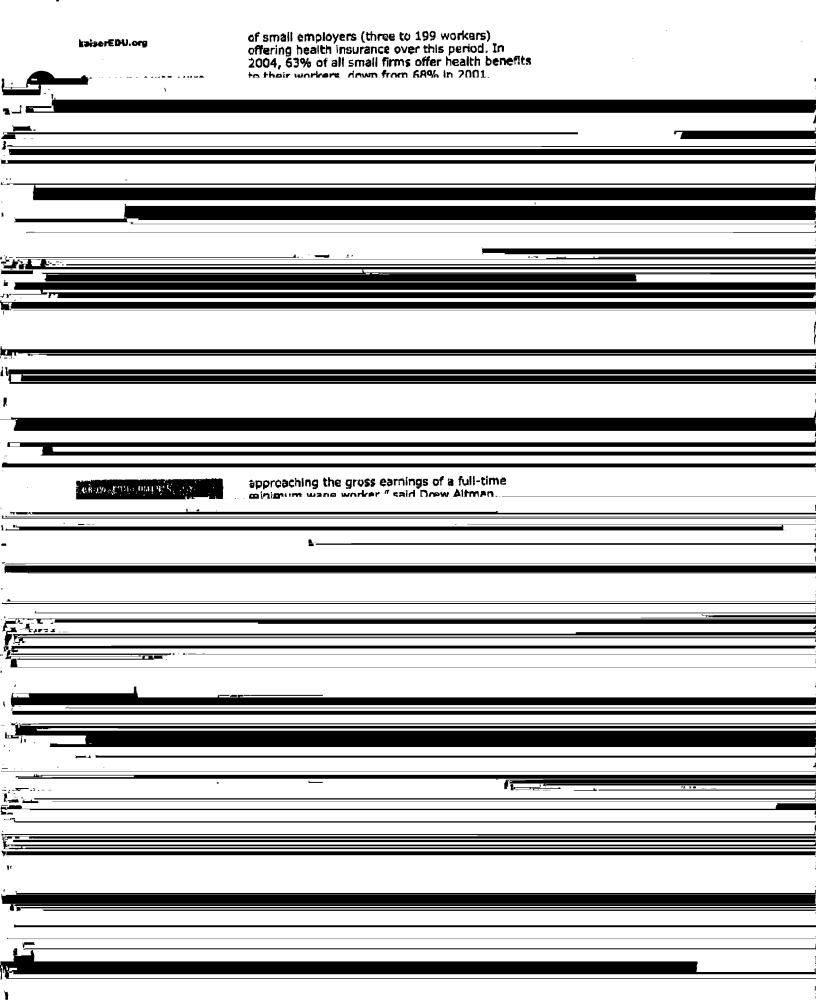


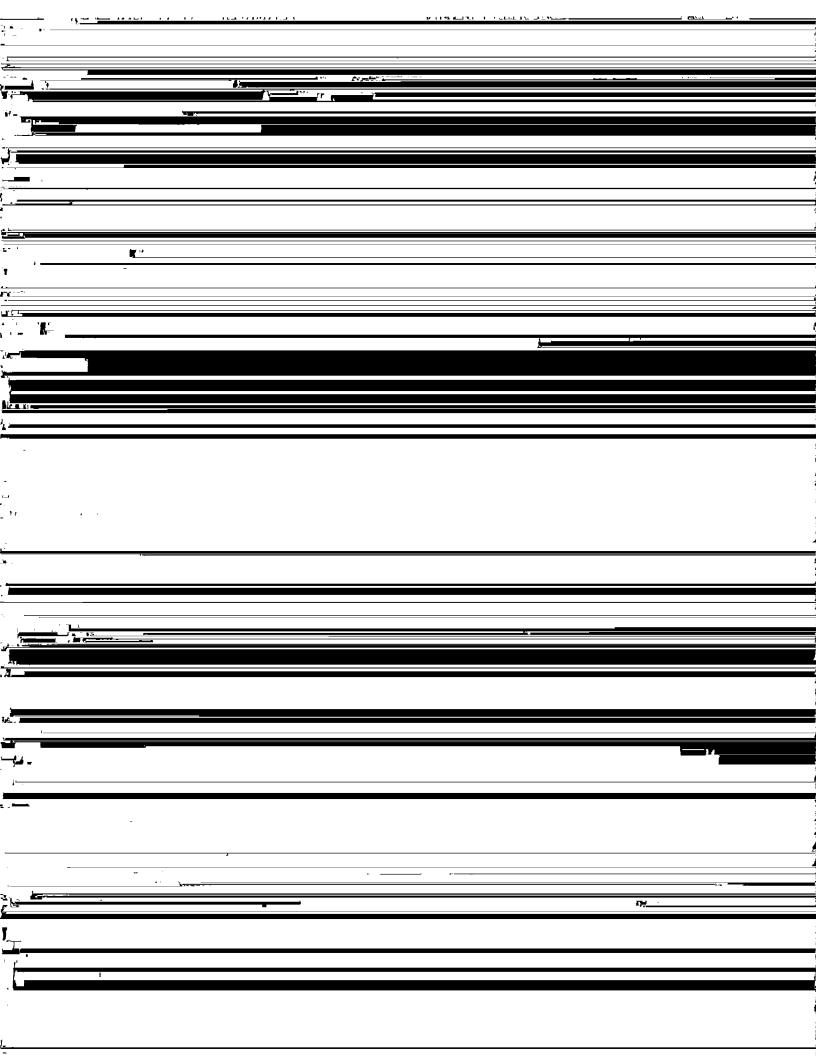
DRIVER SHORTAGE CAUSING COMPANIES TO ENHANCE PAY, BENEFITS

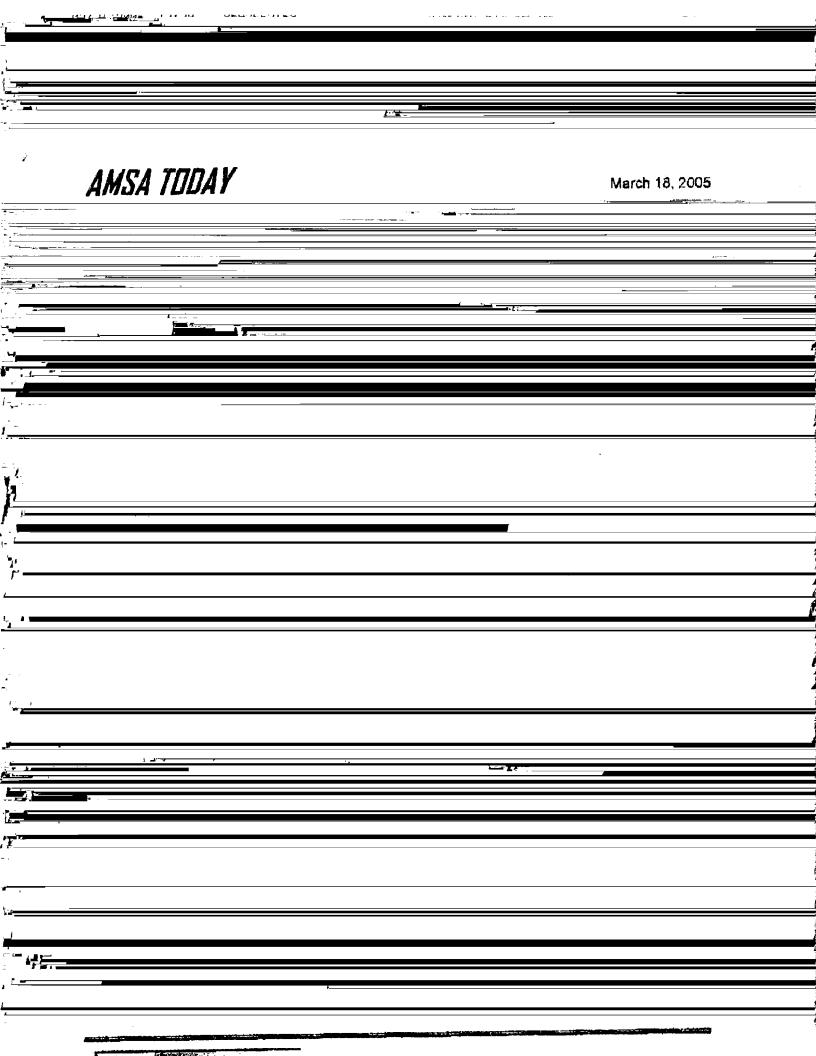
According to information obtained from the ATA, over-the-road truck

drivers can expect to start at \$35,000, with 401K matches and \$5,000 signing









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From: Dennis Tolson, President

KHGCA

To: Mr. James McMahon, Attorney

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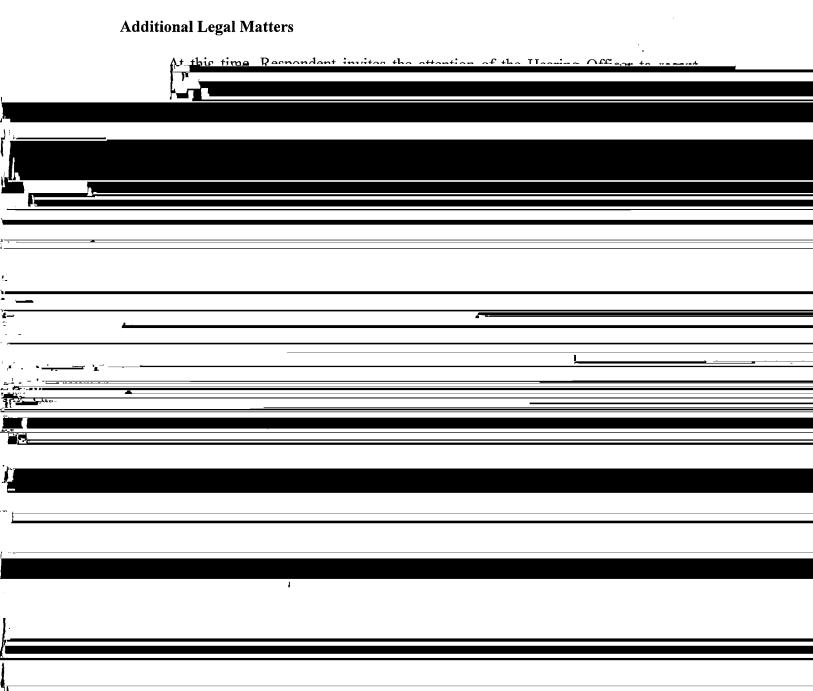
TRANSPORTATION CABINET DEPARTMENT OF VEHICLE REGULATION FRANKFORT, KENTUCKY

DOCKET NO. 05-022

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	CARRIERS ASSOCIATION.INC.	
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	P.O. BOX 22204 LOUISVILLE, KENTUCKY 40202-0204	
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	KENTUCKY HOUSEHOLD GOODS	
	CARRIERS ASSOCIATION, INC.	
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proceeding. The Attorney General received notice of the hearing by Certified mail and acknowledged receiving such notice in writing. The Hearing Officer took Administrative Notice of this fact. (Hearing Tr. p. 13)

The Transcript of Proceedings held on April 11, 2005 is incorporated herein by reference and made a part hereof in all respects. The descriptions of Exhibits and explanations of their relevance to the rate relief sought to the subject proposed Tariff Supplement as adduced during testimony was unchallenged and will not be repeated here.



before the full Federal Trade Commission a Motion seeking a stay of its final appeal proceedings pending the outcome of the *within* proceeding.

Accordingly, the Kentucky Association respectfully offers <u>for information</u> <u>purposes only</u>, certain of the points which have been urged by F.T.C.attorneys with regard to intrastate household goods rate proceedings in Kentucky, based upon <u>their</u> understanding of the subject and the applicable federal law. For ease of reference, the attached Appendix reproduces certain portions of Complaint Counsel's Memorandum in Opposition to the Kentucky Association's Motion for Summary Decision made in the F,T.C. case. We believe these representative portions to be sufficient for the purpose at

hand The entire document is available for submission to the Cabinet and Caungal of

any other document in the F.T.C. proceeding. The document in its entirety is also available at www.ftc.gov.

Conclusion

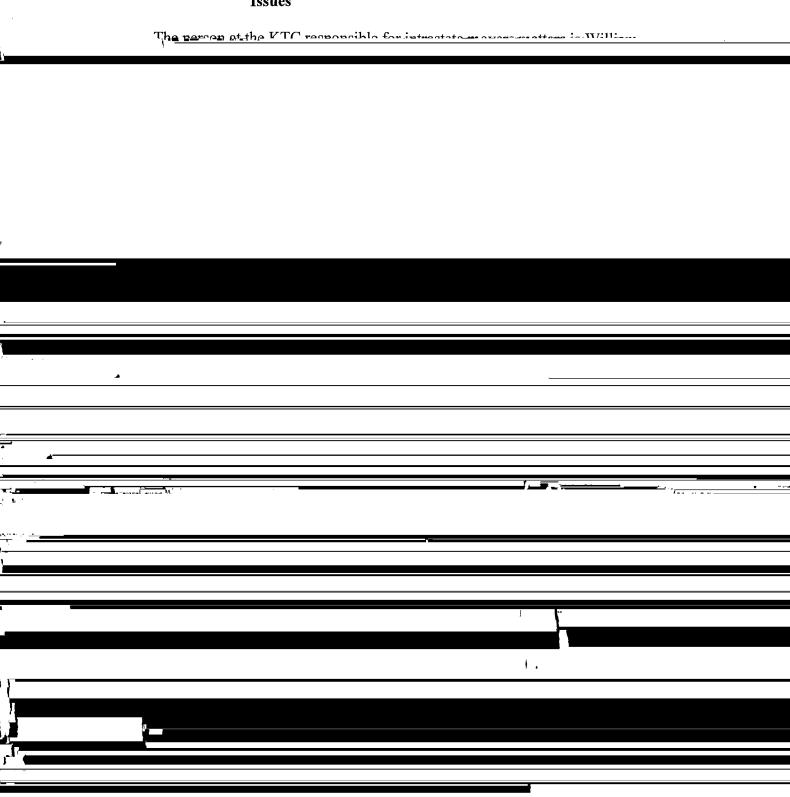
Wherefore, Respondent Kentucky Household Goods Carriers Association, Inc.
respectfully requests_that Special Supplement_No 86_of_KYDVR#5 be permitted_to

Dated: New York, NY

Appendix to Brief Submitted on Behalf of Kentucky Household Goods Carriers Association, Inc.

(Selected portions of Brief of Complaint Counsel filed in In re Kentucky Household Goods Carriers Association, Inc.) (Docket No. 9309; Initial decision filed 6/25/04)

"1. The KTC Commits Very Limited Resources to Tariff Issues



Kentucky Household Goods Carriers Association, Inc. Selected nortions of Rrief of Complaint Council filed in (Docket No. 9309; Initial decision filed 6/25/04) decided that due to the amount of information which maybe required by D.M.T., it would be feasible and probably more economical to call in an outside rates firm " The

expert under consideration had many years experience at the Interstate Commerce Commission, where he supervised "between 30 and 40 employees whose duties were to develop cost formulae for the determination of rail materials as a section of the determination of rail materials."

Appendix to Brief Submitted on Behalf of

	Appendix to Brief Submitted on Behalf of Kentucky Household Goods Carriers Association, Inc. (Selected portions of Brief of Complaint Counsel filed in	
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	(Docket No. 9309; Initial decision filed 6/25/04)	
	4. The KTC Does Not Hold Hearings	
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Appendix to Brief Submitted on Behalf of Kentucky Household Goods Carriers Association, Inc.

(Selected portions of Brief of Complaint Counsel filed in In re Kentucky Household Goods Carriers Association, Inc.) (Docket No. 9309; Initial decision filed 6/25/04)

Ontgined in the tariff's rate charts. Mr Debard merebicabacka e-fasu of the sumbore for
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For instance, in December 2000, Respondent sought an 8% rate increase. The
nly puritten inetification for that increase was a source latter. Mr. Dahard characterized

that letter as an "extra courtesy" and said that tariff filings were not normally

accompanied by such a justification letter. Mr. Debord also could not recall any oral statements made to justify this rate increase. Nevertheless, the rate increase was allowed

Appendix to Brief Submitted on Behalf of Kentucky Household Goods Carriers Association, Inc. Selected partiage of Design of Computer Compu

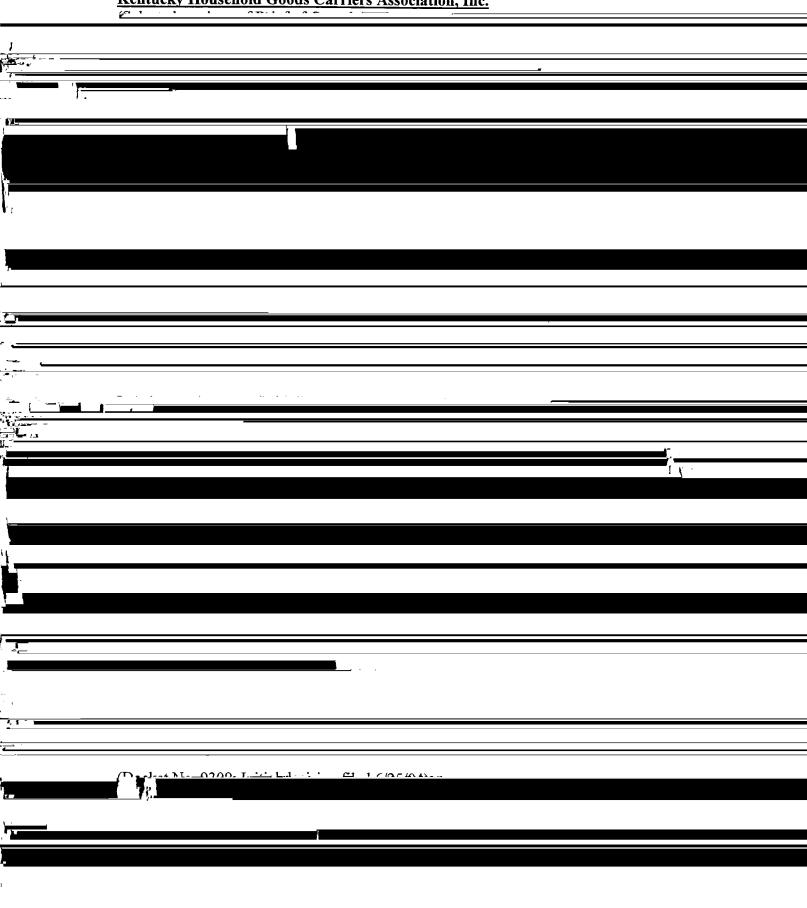
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whether these rates complied with the statutory requirement that rates not be "excessive." CCS ¶ 59. The state also does not have any standard in place to evaluate rates charged by non-member firms. A moving company that is not a member of the Kentucky

	Appendix to Brief Submitted on Behalf of
14.	
	(Selected portions of Brief of Complaint Counsel filed in In re Kentucky Household Goods Carriers Association, Inc.)
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	Written analysis by the state of its decision-making process has a direct bearing
	an the active concretain requirement. Courte have leaded recitively we are first 1

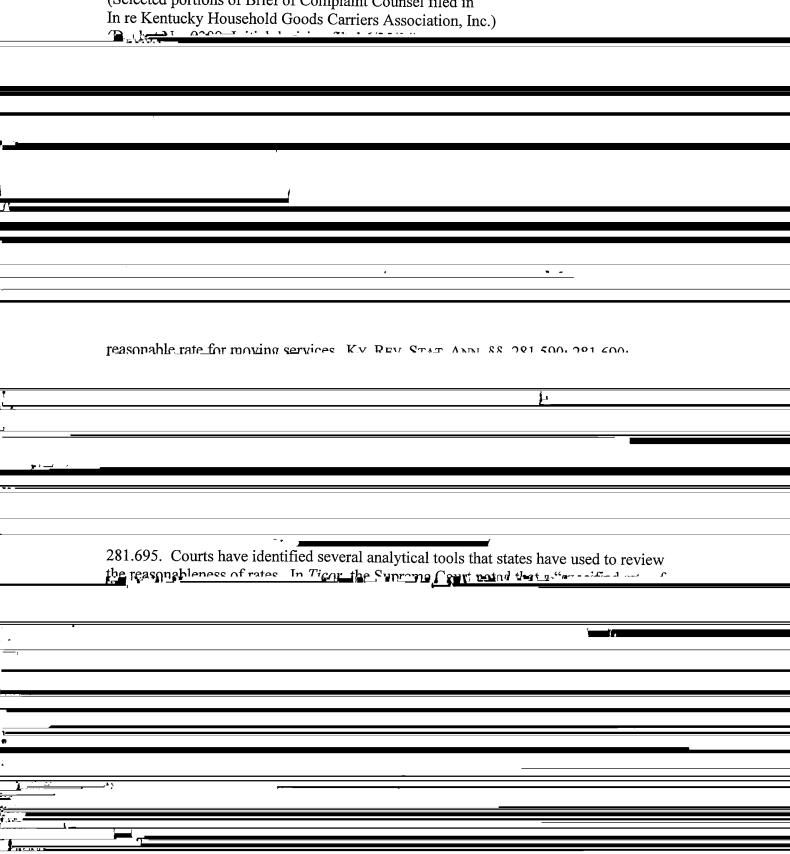
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Appendix to Brief Submitted on Behalf of Kentucky Household Goods Carriers Association, Inc.



Appendix to Brief Submitted on Behalf of Kentucky Household Goods Carriers Association, Inc.

(Selected portions of Brief of Complaint Counsel filed in



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TRANSPORTATION CABINET
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FRANCES

DEPARTMENT OF VEHICLE REGULATION FRANKFORT, KENTUCKY

KENTUCKY HOUSEHOLD GOODS CARRIER ASSOCIATION, INC. P.O. BOX 22204 LOUISVILLE, KENTUCKY 40202-0204 **DOCKET NO. 05-022**

Closing Argument Kentucky Transportation Cabinet

	On April 11 2005 a hearing was hold relating to introduct I and all all all all all all all all all al
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	proposed inSpecia 1 Supplement #86 as published by the Kentucky Household Goods
	Coming Association Inc. (VIICCA). The second
	Carrier Association, Inc. (KHGCA). The proposed change sought would eliminate the
,	six percent (6%) fuel surcharge contained in Item 185 and further eliminate the four
'.	on persons (0,0) rack baronaige contained in from 105 and further eliminate the four
I .	percent (4%) insurance surcharge set forth in Item 188 of KYDVR Tariff #5. In lieu of
T.	
•	these deletions the general rates would be increased by eleven nargent (110/)

in the gasoline purchases. No evidence was introduced as to what the percent of total cost of fuel was to the overall expenses of the test carrier.

	The Cahinet is aware of the continuing increased diagot and constinue and
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	Although there has been some stabilizing of fuel costs and to some degree a slight decrease
	in fuel costs since the public hearing, there is a general knowledge that present fuel costs is
	a major factor in the operations of trucking companies and other users of fuel. There is no
	evidence that the costs of fuel is less than that covered by the temporary fuel surcharge
	outlined in Item 185 of KHGCA, Inc Tariff #5. The Cabinet has, and continues to monitor
	the reate of first through the militarians of the TT 's 100 , D
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relative stabile safety record without major claims. It is general knowledge that present insurance costs are a major factor in the operations of trucking companies. There is no evidence that the costs of cargo and liability insurance is less than that covered by the tomporous form paramet (49/) insurance and and and and all 12. The

degree a slight decrease in insurance costs for certain companies that have maintained a

The Division of Motor Carriers had performed its own review and comparison of

•	Kentucky's intrastate household goods moving acts. Kansa
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·	be submitted to the court and would be considered as additional evidence in this
	proceeding. Evidence was presented by VUCCA relative to 1 and Vental 1 2 1 4
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Indiana household goods carriers' joint tariff and many filed the same rates that were on file. The rate structure and tariff format is the same as Kentucky. It appears that rates are

CERTIFICATE OF SERVICE

This will certify that the foregoing was served by mailing a true and correct copy thereof by U.S. mail, postage prepaid, to the following on this the 13 day of June, 2005:

P2-

McMahon & Kelly, LLP New York, NY 10165

Liebman & Liebman 403 West Main Street Frankfort, Kentucky 40601

ORIGINAL BY HAND DELIVERY UPON THE FOLLOWING:

Hon. Louis Amato Transportation Cabinet 200 Mero Street Frankfort, KY

Don C Francis

CERTIFICATE OF SERVICE

This is to certify that on July____, 2005 I caused a copy of the attached Respondent's Motion for Stay of Proceedings and the corresponding Proposed Order to be served upon the following persons by hand delivery:

The Commissioners Via Office of the Secretary; Room H-159 Federal Trade Commission 600 Pennsylvania Avenue, N.W. Washington, DC 20580 Dana Abrahamsen, Esq. Bureau of Competition Federal Trade Commission 601 New Jersey Avenue, N.W.

Assistant Director
Bureau of Competition