

Rule Making and Order, including the Initial Regulatory Flexibility Analyses, to the Chief Counsel for Advocacy of the Small Business Administration.

7. IT IS FURTHER ORDERED that effective upon the release date of this *Notice of Proposed Rule Making and Order*, no applications will be accepted for filing for the public safety frequencies of 156.240 and 156.2475 MHz within 100 miles of the geographic center of Los Angeles, defined as 34° 03' 15" north latitude and 118° 14' 28" west longitude. This freeze will continue until the Commission makes an announcement that such applications acceptance will resume.

Federal Communications Commission.

Magalie Roman Salas,

Secretary.

[FR Doc. 99-32930 Filed 12-20-99; 8:45 am]

BILLING CODE 6712-01-P

**FEDERAL EMERGENCY
MANAGEMENT AGENCY**

[FEMA-3153-EM]

**Massachusetts; Amendment No. 3 to
Notice of an Emergency Declaration**

AGENCY: Federal Emergency
Management Agency (FEMA).

ACTION: Notice.

SUMMARY: This notice amends the notice of an emergency for the Commonwealth of Massachusetts (FEMA-3153-EM), dated December 6, 1999, and related determinations.

EFFECTIVE DATE: December 13, 1999.

FOR FURTHER INFORMATION CONTACT:
Madge Dale, Response and Recovery
Directorate, Federal Emergency
Management Agency, Washington, DC
20472, (202) 646-3772.

SUPPLEMENTARY INFORMATION: Notice is

Commission, 600 Pennsylvania Avenue, NW, Washington, DC 20580. Advisory Committee meetings will be open to the public. Parties interested in submitting nominations should send an original and two copies to the Secretary, Federal Trade Commission, Room H-159, 600 Pennsylvania Avenue, NW, Washington, DC 20580. Nominations should be captioned "Advisory Committee on Online Access and Security—Nomination, P004807." To enable prompt review and public access, paper submissions should be accompanied by a version on diskette in ASCII, WordPerfect (please specify version) or Microsoft Word (please specify version) format. Diskettes should be labeled with the name of the submitter, the Advisory Committee caption, and the name and version of the word processing program used to create the document. Alternatively, nominations may be submitted to the following email address: advisorycommittee@ftc.gov. The public may also submit comments in the manner designated for nominations.

FOR FURTHER INFORMATION CONTACT:

Laura Mazzearella, Division of Financial Practices, Federal Trade Commission, 600 Pennsylvania Avenue, NW, Mail Stop 4429, Washington, DC 20580, telephone (202) 326-3424, email lmazzearella@ftc.gov; or Hannah Stires, Division of Financial Practices, Federal Trade Commission, 600 Pennsylvania Avenue, NW, Mail Stop 4429, Washington, DC 20580, telephone (202) 326-3178, email hstires@ftc.gov.

SUPPLEMENTARY INFORMATION:

Authority: 15 U.S.C. 41 *et seq.*; 5 U.S.C. App. §§ 1-15; 16 CFR Part 16.

In accordance with the requirements of Section 9 of the Federal Advisory Committee Act, 5 U.S.C. App. § 9(a)(2), and Part 16 of the Commission's regulations, 16 CFR 16.5(d), the Commission has directed publication of this notice that it has established an Advisory Committee on Online Access and Security. The Commission certifies that creation of the Advisory Committee is necessary and in the public interest because it will further the Commission's work in fostering and evaluating self-regulatory efforts to protect consumer privacy online. By this Notice, the Commission is also requesting nominations for members to serve on the Advisory Committee.

1. Background

The Commission has been involved in addressing online privacy issues for

almost five years.¹ Throughout its online privacy efforts, the Commission's goal has been to understand the emerging online marketplace and its information practices, to assess the impact of these practices on consumers, and to encourage and facilitate effective self-regulation as the preferred approach to protecting consumer privacy online.

The Commission has issued two reports to Congress describing the status of domestic commercial Web sites' implementation of fair information practices. In *Privacy Online: A Report to Congress* (June 1998) ("1998 Report"), the Commission described the well-settled fair information practice principles of (1) Notice/Awareness; (2) Choice/Consent; (3) Access/Participation; (4) Integrity/Security; and (5) Enforcement/Redress. The 1998 Report assessed existing self-regulatory efforts in light of these fair information practice principles and set out findings of the Commission's extensive survey of commercial Web sites' information practices. The 1998 Report concluded that an effective self-regulatory system had yet to emerge and that additional incentives were required in order to ensure that consumer privacy would be protected.²

In a follow-up report entitled *Self Regulation and Privacy Online: A Report to Congress* (July 1999) ("1999 Report"), the Commission noted that a recent Georgetown University study had found a significant improvement in the number of Web sites meeting the fair information practice principle of notice/awareness. The Commission also noted that significant challenges remain for industry self-regulation, particularly the full implementation of all fair information practice principles identified in the 1998 Report. Recognizing that providing reasonable

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¹ The Commission held its first public workshop on privacy in April 1995. Since then, the Commission has held a series of hearings and workshops focusing on online privacy, including most recently a public workshop on Online Profiling sponsored jointly with the Department of Commerce on November 8, 1999. The Commission and its staff have also issued several reports addressing consumer protection issues, including online privacy, in the electronic marketplace. See, e.g., *Individual Reference Services: A Federal Trade Commission Report to Congress* (December 1997); *FTC Staff Report: Public Workshop on Consumer Privacy on the Global Information Infrastructure* (December 1996); *FTC Staff Report: Anticipating the 21st Century: Consumer Protection Policy in the New High-Tech, Global Marketplace* (May 1996).

² With respect to the protection of children's privacy online, the Commission recommended that Congress enact legislation. 1998 Report at 42-43. Congress subsequently enacted the Children's Online Privacy Protection Act of 1998, 15 U.S.C. § 6501 *et seq.*, and authorized the Commission to promulgate regulations implementing the Act. The Commission's final rule was issued in October 1999. 16 CFR Part 312 (1999).

³ 1999 Report at 14.

necessary support services to the Advisory Committee. The duties of the Advisory Committee will be solely advisory; determinations of actions to be taken and policy to be expressed with respect to matters upon which the Advisory Committee provides advice or recommendations shall be made solely by the Commission.

The Advisory Committee will meet in Room 432, Federal Trade Commission, 600 Pennsylvania Avenue, NW, Washington, DC, on February 4, 2000; February 25, 2000; March 31, 2000; and April 28, 2000. Meetings of the Advisory Committee will be open to the public. Meetings of subgroups of the full Advisory Committee will likely occur more frequently. Subgroups will report to the Advisory Committee only. The Advisory Committee will present its written report describing options for implementing reasonable access to, and adequate security for, personal information collected online, and the costs and benefits of each option, by May 15, 2000. The Advisory Committee will conclude its work on May 31, 2000.

Fifteen days after publication of this notice in the **Federal Register**, a copy of the Advisory Committee's charter will be filed with the Secretary of the Federal Trade Commission, the Committee on Commerce, Science, and Transportation of the United States Senate, and the Committee on Commerce of the United States House of Representatives. A copy of the charter will also be furnished to the Library of Congress and posted on the Commission's Web site at www.ftc.gov. The charter will be available for public inspection in accordance with the Freedom of Information Act, 5 U.S.C. 552, and Federal Trade Commission regulations, 16 CFR 4.9, Monday through Friday between the hours of 8:30 a.m. and 5 p.m. in Room 130, Federal Trade Commission, 600 Pennsylvania Avenue, NW, Washington, DC 20580.

The Commission will provide additional information about Advisory Committee meetings, including meeting times and agendas, in the **Federal Register** and on the Commission's Web site, www.ftc.gov.

3. Nominations for Advisory Committee Membership

The Advisory Committee will include approximately thirty members who are appointed for a limited term, to begin on February 4, 2000, and to end on May 31, 2000, and who serve at the discretion of the Commission. In selecting Advisory Committee members, the agency will appoint individuals who can represent effectively the broad range of interests

affected by commercial Web sites' collection of personal information from and about online consumers, including online businesses, trade associations, privacy and consumer groups, and experts in interactive technology.

Nominees should have expertise in the issues and/or technologies relevant to the implementation of fair information practices by commercial Web sites. Nominees must be able to attend all Advisory Committee meetings and to participate in good faith in the tasks undertaken by the Advisory Committee. Members of the Committee will serve without compensation and will bear the cost of their own travel-related expenses. Employees of the