#### § 337.6 [Amended]

2. Section 337.6(e) i emo. ed and e e ed.

B o de of  $\mathfrak t$ he Boa d of Di $\operatorname{ed} o$  .

Dated at Wa hington, D.C., thi 26th da of Ma ch, 2001.

Fede al De•o it In ance Co •o ation.

$$\widetilde{E}''$$
,  $-\frac{-1}{S}$ ,

[FR Doc. 01  $\langle$  8100 Filed 4  $\langle$  2  $\langle$  01; 8:45 am] BILLING CODE 6714-01-P

#### FEDERAL TRADE COMMISSION

## 16 CFR Parts 2, 3 and 4

#### **Rules of Practice**

 $\label{eq:AGENCY: Fede al T ade Commi} \quad \text{ion} \quad (FTC).$ 

ACTION: Inte im le ith e e t fo comment .

SUMMARY: The Commi ion i •dating and making of he technical co ection and change to it eg lation on O ganj ation, P oced e and R le of P actice.

DATES: The e le amendment ill be effect i e Ma 18, 2001. Comment m t be ecei ed on o befo e Ma 4, 2001.

The eamendment  $ill\ go\ e\ n\ allae\ tO\ ganj\ ation, P\ oced\ e\ and\ R\ h0\ -1.d\ a\ \bullet T*0edtio\ eg\ latm213\ c1.$ 

<sup>1</sup>S , . ., 61 FR 50640 (Se at . 26, 1996); 50 FR 41485 (Oct . 11, 1985).

Sec it, hich e etedthat
bmi ion be accom anied b an
elect onic co in ASCII fo mat,
Wo dPe fect o Mic o oft Wo d. S 64
FR 71457 (Dec. 21, 1999). Thi co e
thet o mot oo la o do oce ing
og am. Doc ment itten on othe
tem can be eadil con eted into

one of the thee e e ted o tion . The amended lefthe o ide that an elect onic co of each oblic filing in an adj dicati e • oceeding hall be bmitted to the Commi ion b e-mail, hile an elect onic co • of o othe i e confidential an filing hall be bmitted to the Commi ion on a di kette attached to the •a•e o iginal of the filing. The amended le e i e cetification that a •a •e co • ith an o iginal ignat e i being filed on the ame da b othe mean ,th • e e ingthe a ailabilit of and ion nde R le 4.2(e). A •a•e co• i al o till e i ed beca e man e, hibit and a••endice cannot c entl bet an mitted elect onicall in a fea ible o efficient manne.

Second, the amended le • e mit the filing of othe • blic doc ment, ch a • blic comment, in eithe • a • e elect onic fo m. If an elect onic e ion i filed, it hold be bmitted b email, athe than dikette. Thi method of filing make the doc ment-handling

tem mo e efficient and ec e, eliminating • oblem ca ed b
• o ible lo o mi-labeling of a di kette. Doc ment hich contain non • blic info mation othe than tho e filed fo mall befo ethe Commi ion, o befo e an ALJ in adj dicati e • oceeding m t be filed in • a • e f om onl, and m t clea l be labeled a confidential.

The Commi ion' e, •e ience ith elect onic filing nde the amended

le illa i t in • e•a ing fo com•liance iththe Go e nment Pa•e o k Elimination Act, Title XVII of P blic La 105 277 (Oct. 21, 1998), b the Act' effecti e date in Octobe 2003.

S: R le 4.4: In o de to a e that comolaint con el ecei e cooie of eleading a e editio l a oo ible, the amended lead "lead comolaint con el"to the lit of oatie to be e ed in R le 4.4(b). A coo m t al o be filed ith the ALJ.

doe not a • • ea to be ba ed on an o tat to e i ement. Thi

• oced e add dela and

adminitatieb den ithnoa••a ent conte ailing benefit. Altho gh changing thi • actice doe not e i e a le change, and ha been accomeli hed b a Notice to Staff and a • blic anno ncement, the e i ement fo a ce tificate of e ice in R le 4.4(c) i no nifo ml a••licable to all •a tie incl ding both com • laint co n el and all e ondent a indicated b deletion of the • h a e "b a •a t e •ondent o inte eno "f om thi •a ag a•h. Al o, the o•tion of • o iding an "ackno ledgment of e ice" in lie of oof of e ice i a el ed, e e little • o e, and

•1

ha been deleted.

E: R le 3.43: In L , I ., 73 F.T.C. 578, 603, 04 (1968), the Commi ion a tic lated it •o ition that, beca e e ondent a e in the be t •o ition to dete mine the a thenticit of doc ment ke ot in thei o n file, e ondent beatheb den of • od cing e idence to eb ta • e m • tion that doc ment • od ced f om thei file a e a thentic. Fo the ame ea on the Commi ion al o ado ted a eb ttable e m tion that ch doc ment e e ke t in the eg la co e of b ine , fo  $\bullet$   $\bullet$  o eof admi ibilit . Thi •o it ion ha been e • eat ed in be ent cae, and a · · lied to doc ment · od ced b an co •o ation (incl dingthi d •a tie).

Ne ethele , in ome • occeding con el contineto ai e objection to the a thenticit of their on doc ment (itho t • od cing affi mati e e idence calling a thenticit into etion) ntil the ALJ i forced to make a ling enforcing the L • e motion. Thi • actice a te time and ene g. E. • e liting the L

ome of the e objection.

Acco dingl, the amended le c eate a econd oa ag a oh in R le 3.43(b) • o iding that a doc ment gene ated and • od ced b an •e on engaged in comme ce i • e m•ti el a thentic, and • e m • ti el a • e•a ed and ke•t in the eg la co e of b ine of the •e on gene ating o • od cingthe doc ment, nle the • e on int od ce e idence tending to eb t cha•e m•tion. Thi doe not a • • l to Commi ion eco d . P blic eco d a e bject to e a ate, •ecific le inthe Fede al R le of E idence, Fed. R. E id. 803(8, 10), and the Commi ion think it a•• o• iatetot eat Commi ion eco d e • a at el a ell. Fo e, am • le, to the e tent the L • e m • tion • lace a b den on a od cing oat to demontatethata • atic la doc ment

ho ld not be att ib ted to that •at, cha•e m•tion i neithe nece a no a•• o• iate in the cae of the Commi ion. The Commi ion ha made clea that it is bond onlib the formal majo it ote of the Commi ione, and not be •eentation of taff. S, ...,

I TRW, I., .., 88 F.T.C. 544,

544 45 (Inteloc to Ode, Od. 13-0.0045 Teb to Com3 idence:

<sup>6</sup> A •a t ' ffi tt that 1 Tf3.4422 0 TD0 44637′ ffi tt that 1 Tf3.4422 0 TD0 44637′

10 S C , T . C . . . T O B , 166

F. 3d 490, 492, 494 (2d. Ci . 1999); , S
O C . C , 84 F.T.C. 1401, 1446-47 (1974)

(initial deci ion inco ectl a • • l ing a • • ellate
e ie tanda dto com • laint co n el' ca e).

1155 406 183.9D8 (Gene5d a,l ing a • • ellate)TjT\*-0.00ti13.1 T (-0.01 T0b2T)-2:

\*\*The Commi ion ob e ed in G F , 95 F.T.C. 352, 353 (1980), that it "ha all denied t eatment fo data" that i mo ethan the ee a old. (citing cae). ALJ o timel el on thi time fame hen di  $\bullet$  o ing of a  $\bullet$  olication . S , . ., I A , C I , 123 F.T.C. 465, 469 (1996). . SEC, 450 U.S. 91, 98 (1981). of the etion intended to be ged,"
the FRAP tandad a e ome hat moe
•ecific and a e idel nde tood b
the ba. S•ecificall efe ing to and
inco •o at ing the et and ad hold
lead to moe nifom, concie and
com•ehen ible bief.

The odcontlimitation • o idea im•le, ea il enfo ceable tanda d fo the length of b ief. The giethe •a tie an incenti eto make thei b ief legible, a oiding de ice ch a malle font, e, ce i e ingle- •ace foot note o ha ing of ma gin and •acing to get nde a •age limit. Con i tent ith the • actice in mota••ellate cot, the le e cl de the co e , table of content, table of a tho itie, glo a ie, and a • • endice containing onl ection of tat to o eg lation, and the attachment e ied b R le 3.45(e), if an , a ell a the "• o•o ed fomofode," btincl de footnote and all othe citation. The •atie oldbe e iedtocetif that thei bmi ion com•lie a••licable odcont.

The con e ion f om •ageto o d contalo o ide ano o t nit to econ ide the a • o • iate length fo b ief filed iththe Commi ion. O • e ent limit of 90 •age fo a t •e itten b ief i highe than e e al of o ite agencie, chathe SEC (60 •age ) o CFTC (50 •age ), b t lo e than the FERC (100 •age ). The Fede al R le of A••ellate P oced e im•o e a gene al limitation of 30 •age o 14,000 od fo • inci•al b ief. Vie onthe a • • o • iate • age limit diffe : ome oint to the comole, it of ecent Pat 3 cae and the extent of the Commi ion' e ie a tho it and a a 90 • age b iefi it all na oidable; othe a that hate e the comele, it of a cae, effectie ad ocac é i e tating the ca e in

man fe e •age.

Altho ghit i t ethat the
Commi ion' Pat 3 ca e tend to be
com•le, conce n abo t the length of
b ief a'e mo e com•elling. The
Commi ion acco dinglet the limit
at 75 •age fo • inci•al b ief, hich
con et to 18,750 od ing the D.C.
Ci c it tanda d of a • • o, imatel 250
od •e •age. The •age limitation fo
othe b ief a e ed ced b a com•a able
amo nt.

The eage limitation fo bief in coa eal me it eatic la c tin. Unde the e ent le, b filing a coa eal a eat mo ethan do ble the n mbe of eage to hich that eat i entitled fom 90 to 205 eage. In contat, nde the Fede al R le of A ellate P oced e, a eat filing a coa eal i emitted one additional 15-eage bief, a fift -ee cent incea e in

•age. The ne odlimit foco
a •eal a e a follo:
A •ellant' o •ening b ief 18,750
od (75 •age)

A •ellee/c o a •ellant' an e ing
b ief 26,250 od (105 •age)

A •ellant' e •l 18,750 od (75
•age)

Re•l of c o -a••ellant 11,250 o d  $(45 \bullet age)$ 

Thi tem till lea e each •at ith an e al n mbe of •age, a in the c ent le, b t c t the total n mbe of •age b the e i alent of 110 •age.

:Toothe S addition to the R le ill a it the mooth f notioning of the Office of the Sec eta . Fi t, in addition to the "R le 11"\* • e a tho it al ead in the R le, the Sec eta hold haethe ame a thoit a mot cot cle k to eject doc ment fo filing that fail to comel ith Commi ion le, chathe fail eto attach oof of e iceto a filing in an adj dicati e • oceeding, a e iedb R le 4.4(c). S chathoit i no •laced in a ne R le 4.2(g). Second, the Commi ion i fo mall • om lgating a 5:00 le that i , that doc ment m t be ecei ed b the Sec eta '

<sup>12</sup> The tat te define a "and ioning o gan; ation" a an o gan; ation that "and ion

• ofe ional bo, ing matche in the United State;
(A) bet een bo, e ho a e e ident of different tate; o (B) that a ead e tied, othe ie

• omoted, o b oadcat (incl ding clo ed ci c it tele i ion) in inte tate comme ce." Section 7(a)(14), 114 Stat. at 328.

<sup>13</sup> Section 11(d), 114 Stat. at 323 (codified at 15 U.S.C. 6307c). In lie of filing chinfo mation the the Commi ion, and ioning o gan; ation ma in tead di clo et on a eb ite, o long a the eb ite i eadil acce ibletothe gene al • blic ing gene all a ailable ea chengine, and o long a the ite contain all of the abo e info mation. Id. at 324.

<sup>14 114</sup> Stat. at 324.

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Adminitation • actice and • oced e, F eedom of Info mation Act, Piac Act, Snhine Act.
Fo the ea on et fothinthe • eamble, the Fede al Tade
Commi ion amend Title 16, Chaste I, Sbchaste A, of the Code of Fede al
Reg lation, a follo:

# PART 2—NONADJUDICATIVE PROCEDURES

- 1. The a tho it citation fo Pat 2 contin e to ead a follo:
- 5 L 15 U.S.C. 46, nle othe ie
- 2. Amend 2.41(a) to add a ne econd entence to ead a follo :

#### § 2.41 Reports of compliance.

(a) \* \* \* An o iginal and one co o of each che oot hall be filed iththe Sec eta of the Commi ion, and one co o of each che oot hall be filed iththe A ociate Diecto fo Enfo cement in the B ea of Con me Potection (fo con me octection o de ) o iththe A itant Diecto fo Comoliance in the B ea of Comoetition (fo comoetition o de ).

# PART 3—RULES OF PRACTICE FOR ADJUDICATIVE PROCEEDINGS

- 3. The a tho it citation fo Pat 3 contin e to ead a follo:
- 5' 1. 15 U.S.C. 46, nle othe ie noted.
  - 4. Re i e 3.12(a) to ead a follo :

#### §3.12 Answer.

(a) T . A e •ondent hall file an an e it hin t ent (20) da afte being e ed iththe comelaint; , That the filing of a motion • e mitted nde the e R le hall alte thi •e iod of time a follo nle a diffe ent time i fi, ed b the Adminitati e La J dge. (1) If the motion i denied, the an e hall be filed it hinten (10) da afte e ice of the o de o denial o thi t (30) da afte e ice of the comelaint, hiche e i late; (2) If a motion fo mo e definite tatement of the charge is granted, in hole o in •a t, the mo e definite tatement of the chage hall be filed

ithinten (10) da afte o denial o • ite

the efo; the data o othe info mation con ide ed b the itne in fo ming o inion; the alification of the itne, incl ding a lit of all

• blication a tho ed b the itne ithinthe • ecedingten ea; the com en ation to be eaid fo the t d and te timon; and a liting of an othe cae in hichthe itne hatetified

a an epoet at total on both de  $\bullet$  of it ion it him the  $\bullet$  eceding for ear. The e di clo e hall be made at the time and in the e ence diected b the Adminitati e La J dge. Inthe ab ence of othe diection fom the Adminitati e La Jdgeoti•lation b the •a tie, the di clo e hall be made at lea t 90 da befo ethet ial date o the date the cae i to be ead fo t ial o, if the e idence i intended olel to contadict o eb t • o • o ed e ettetimon on the ame bject matte identified b anothe at nde thi •a ag a•h, ithin 30 da afte the diclo e made b the othe •at.

\* (c) \* \* \* P(4) H: E •at ma de•o e an •e on ho ha

been identified a an e, •e t ho e o•inion ma be•e entedattial. If a  $e \bullet o t$  f om the e,  $\bullet e t$  i e i e i e d nde e 3.31(b)(3), the e e i e i hall not be cond ded ntil afte the eooti • o ided.

. (i) A

11. Amend 3.33 b adding a entence to the end of •a ag a •h (a) to ead a follo :

### § 3.33 Depositions.

. \* \* \* The •a tie ma (a) *I* tio late in iting o the Admini tati e La J dge ma •on motion o de that a de o it ion betaken b tele•hone o othe emote elect onic mean . A de •o ition taken b mean i deemedtaken at the •lace he ethe de onent i to an e etion.

12. Amend 3.34 b e i ingthe heading and lat entence of •a ag a•h

(c) to ead a follo :

#### § 3.34 Subpoenas.

\* (c) M 3.36. \* \* \*

Nothing in  $\bullet$ a ag a  $\bullet$ h (a) and (b) of t hi ection a tho i e the i ance of booena e i ingthe aooea ance of,

b•oena e ¯ o the • od ction of doc ment in the  $\bullet o \ e \ ion, c \ t od$  , o cont ol of, an official o em •lo ee of a go e nmental agenc othe than the Commi ion, o

booena to be e ed in a fo eign cont, hich ma be a tho jed onl in acco dance ith 3.36.

13. Re i e 3.36 to ead a follo :

#### § 3.36 Applications for subpoenas for records, or appearances by officials or employees, of governmental agencies other than the Commission, and subpoenas to be served in a foreign country.

. an a••lication fo i ance (a) F of a booena fo the od dion of doc ment, a defined in 3.34(b), o fo the i ance of a booena e i ing acce to doc ment o othe tangible thing, fo the • • o e de c ibed in

3.37(a), in the •o e ion, c tod, o cont ol of a go e nment al agenc othe t han t he Commi on o t he official o em lo ee of chothe agenc, o fo thei ance of a booena e iingthe a • • ea ance of an official o em • lo ee of anothe go e nmental agenc, o fo the ance of a booenato be e ed in a fo eign cont, hall be made in the fo m of a itten motion filed in acco dance iththe o i ion of

3.22(a). No a • lication fo eco d ant to 4.11 of thi chaote o the F eedom of Info mation Act ma be filed ith the Adminitatie La J dge.

(b) C . The motion hall at if the ame e i ement fo a boena nde 3.34 o a e et fo od ction o acce nde 3.37, togethe itha •ecific ho ingthat:

(1) The mate ial o ght i ea onable in coee:

(2) If fo • • o e of di co e , the mate ial fall ithinthe limit of di co e nde 3.31(c)(1), o , if fo an adj dicati e hea ing, the mate ial i ea onabl ele ant;

(3) The info mation o material or ght cannot ea onabl be obtained b othe mean; and

(4) With e ect to be one to be e ed in a fo eign cont, that the •at eeking di co e ha a good faith beliefthat the di co e e ted o ld be • e mitted b t eat , la c tomo o actice in the cont fom hich the di co e i o ght and that an additional oced al e i ement ha e been o ill be met befo e the b•oena i\_ e ed.

. If an ALJ i e an O de a tho j ing a boena o ant tothi ection, the mo ing at ma fo adtothe Sec eta a e et fo the a thojed booena, it hacoo of the a tho j ing O de attached. Each

ch boena hall be igned b the Sec eta; hall ha e attached to it a co of the a tho j ing O de; and hall be e ed b the mo ing •at onl in conj notion it haco of the a tho į ing O de .

14. Amend 3.39 b e i ingthe fi t entence of •a ag a •h (a), int od cing te<sub>s</sub>tto eada follo

#### § 3.39 Orders requiring witnesses to testify or provide other information and granting immunity.

(a) Whe e Commi ion com • laint co n el de i ethe i ance of an o de e i inga itne o de endent to te tif o • o ide othe info mation and g anting imm nit nde 18 U.S.C. 6002, Di ecto and De•t Di ecto B ea , A itant Diecto in the B ea of Cometition, A ociate Di ecto inthe B ea of Con me P ot ection, and Regional Di ecto and A itant Regional Diecto of Commi ion Regional Office ha ing e •on ibilit fo • e enting e idence in ••ot of the com • laint a e a tho j ed to dete mine: \* \* \*

15. Amend 3.42 a follo : a. Remo e the "and" at the end of •a ag a • h (c)(10);

b. Rede ignating • e ent •a ag a • h (c)(11) a •a ag a•h (c)(12) and c. adding ne •a ag a•h (c)(11) $^{\dagger}$ he additional ead a follo:

### § 3.42 Presiding officials.

\* \* (c) \* \* \*

(11) To eject itten bmi ion that failto comel ith le e i ement, t at itho t o den • ej dice ntil a • a t com • lie it hall ele ant le ; and

16. Amend 3.43 b e i ing •a ag a•h (b) to ead a follo

#### § 3.34 Evidence.

\* \* \* (b) A . (1)

Rele ant, mate ial, and eliable e idence hall be admitted. I ele ant, immate ial, and n eliable e idence hall be e, cl ded. E idence, e en if ele ant, ma bee cl ded if it obati e al ei btantiall

o t eighed b the dange of nfai

• ej dice, conf ion ofthe i e, o if

J dge incl de in an ling o ecommendation info mation that ha been g anted t at to 3.45(b) o i bject to confidentialit • otection • ant to a • otecti e o de , the Admini t ati e La J dge hall filet o e ion of the ling o ecommendation. A com • let e e ion hall be ma ked "I C "S bject to P otecti e O de," a a • • o • iate, on the fi t • age and hall be e ed onthe atie. The com•lete e ion ill be •laced in the eco d ofthe • oceeding. An e, gated e ion, to be filed it hin fi e (5) da afte the filing of the comelete e ion, hall omit the and confidential info mation that a • • ea in the com • lete e ion, hall be ma ked "P blic Reco d" on the fi t •age, hall be e ed •on the •a tie, and hall be incl ded in the • blic eco d of the • oceeding. (g) P Adminitati e La J dge ma make a • o i ional g ant of tat to mate ial ifthe hoing e ied in 3.45(b) cannot be made at the time the mate ial i offe ed into e idence b t the Adminitati e La J dge dete mine that the inteet of j tice old be e ed b cha ling. Within t ent (20) da of chao i ional gant of tat , the •at offe ingthe e idence o an inte e tedthi d •a t m t • e ent a motion to the Adminitatie La J dge foa final ling on het he t eatment ofthe mate ial i a • • o • iate • to 3.45(b). If no ch motion i filed, the Adminitati e La J dge ma eithe e cl dethe e idence, den tat , o take chothe action a i a • • o • iate. 19. Amend 3.46 b e i ingthe lat

(e) I . If a •a t incl de in an b iefto be filed nde thi ection info mation that ha been tat ∙ g anted ant to 3.45(b) o i bject to confidentialit • o i ion • antto a • otecti e o de , that •a t hall file t o e ion of the b ief in acco dance ith the • oced e et foth in 3.45(e). The time •e iod •ecified b thi ection ithin hicha•at ma filean an e ing o e•l b ief ill begin to n on e ice on the at of the o confidential e ion of a b ief.

(f) S , . (1) The o iginal of each b ief filed hall ha e a hand- igned ignat e b an atto ne of eco d fo the •at , o in the ca e of •atie not e• e ented b co n el, b the •at it elf, o b a •at ne if a •at ne hi•, o b an office of the •at if it i a co •o ation o an ninco •o ated a ociation.

(2) Signing a b ief con tit te a e e entation b the igne that he o he ha ead it; that to the be t of hi o he kno ledge, info mation, and b ief, the tatement made in it a et that it i not inte oo ed fo dela; that it comelie iththe a elicable od contlimitation; and that to the bet of hi o he kno ledge, info mation, and belief, it com • lie it hthe othe inthi •at. If a b ief i not igned o i igned ith intent to defeat and •o e of thi ection, it make t icken a ham and fal e and the ullet occeding ma go fo a d a  ${}^{\mbox{\scriptsize t}}$  ho gh the b ief ha not been filed.

In a ca e in ol ing an a • eal b com laint co n el and one o mo e e • ondent , an e • ondent ho ha filed a timel notice of a • eal and a to hom the Adminit ati e La J dge ha i ed an o de to cea e and de it hall be deemed an a • ellant fo • o e of • a ag a • h (b), (c), and (d) of thi ection. In a ca e in hich the Adminit ati e La J dge ha di mi ed the com • laint a to all e • ondent , com • laint co n el hall be deemed the a • ellant fo • o e of • a ag a • h (b), (c), and (d) of thi ection.

(h) O , All o al a g ment hall be • blic nle othe i e o de ed b the Commi ion. O al a g ment ill be held in all ca e on a • eal to the Commi ion, nle the Commi ion othe i e o de • on it o n initiati e o • on e e t of an • a t made at the time of filing hi b ief. O al a g ment befoethe Commi ion hall be e• o ted tenog a • hicall, nle othe i e o de ed, and a membe of the Commi ion ab ent f om an o al

a g ment ma •a tici•ate in the con ide at ion and deci ion of the a • eal in an ca e in hich the o al a g ment i tenog a • hicall e • o ted. The • o e of o al a g ment i to em • ha j e and cla if the itten a g ment a • ea ing in the b ief and to an e e tion. Reading at length f om the b ief o othe tegt i not fa o ed.

(i) C . The Commi ion ill entetain onl joint motion of the •atie e eting co ection in the t an ciot of o alag ment, e, ceotthat the Commi ion ill ecei e'a nilate al motion hich ecite that the •a tie ha e made a good faith effotto tion late to the decided contection by ha e been nable to do o. If the •a tie ag ee in •a t and di ag ee in •a t, the ho ld file a joint motion inco oo ating the et ent of thei ag eement, and, if de i ed, e a ate motion e e ting tho e co ection to hich the ha e been nable to ag ee. The Sec et a ant to delegation of a tho it b the Commi ion, i a tho j ed to • e•a e and i e in the name of the Commi ion a b ief "O de Co ecting T an c i • t" hene e a joint motion to co edt an ci•t i ecei ed. (j) B . A b ief of

an amic c iae ma be filed b lea e of the Commi ion g anted on motion ith notice to the •a tie o at the

inmbe omag ee.(the c iae mt fo )Tj TDdion ma•hicfi(be T\*( o oint molant fo )Tjl e 7. A oint

the c te ma be. Ate al th aT\*inec f to ecei ed.