Introduction

• Traditional approach to review of horizontal mergers:

Market power vs. e ciency gains

Seminal papers:

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- Literature typically considers a single merger in isolation:
 - 1. No possibility of future mergers.
 - 2. No possibility of alternative mergers today.
- Our first paper, *Dynamic Merger Review* (JPE, forthcoming), has addressed the first point.
- This paper, Merger Policy with Merger Choice, addresses the second point.

Merger Policy with Merger Choice

- Optimal policy when firms can choose which merger to propose.
- Simplest possible setting: Single target (firm 0), several potential acquirers. At most one merger can be proposed to the antitrust authority. No dynamics.
- Main result: Antitrust authority adopts a minimum CS-standard that is increasing in the size of the merging firms.
- Provides a justification for discriminating between mergers based on naive computation of post-merger Herfindahl index (over and above apparent e ect on CS).

Related papers:

- Lyons (*Mimeo*, 2002). Identifies issue: When choosing between mergers, interests of firms and antitrust authority not perfectly aligned.
- Armstrong and Vickers (*Econometrica*, 2010). Abstract model that considers same issue. All projects (mergers) ex ante identical. In-

The Model

Homogeneous-goods Cournot model with constant returns to scale.

Assumption 1 For any Q > 0 such that P(Q) > 0: (i) P(Q) < 0; (ii) P(Q) + QP(Q) < 0; (iii) $\lim_{Q} P(Q) = 0$.

- Assumption implies that there exists a unique equilibrium. Unique equilibrium is stable.
- K potential mergers, M_1 to M_K

- Firms 1 to K ordered by pre-merger marginal costs: $c_1 > c_2 > \cdots > c_K$.
- There may be other firms in the industry.
- Merger: $M_k = (k, \tau_k)$, where $\tau_k = [l, h_k]$ is post-merger marginal cost.
 - Feasibility and cost is stochastic, and independent across mergers.
 Set of realized feasible mergers is F

• Pre-merger equilibrium:

$$\{q_i^0\}_{i=0}^N$$
, Q^0 , CS^0 , $\{\begin{array}{c}0\\i\end{array}\}_{i=0}^N$.

• Equilibrium after merger M_k :

$$\{q_i(M_k)\}_{i=1}^N$$
, $Q(M_k)$, $CS(M_k)$, $\{j(M_k)\}_{j=1}^N$.

Induced change in CS:

$$CS(M_k)$$
 $CS(M_k) - CS^0$.

Change in bilateral profit of merger partners:

- Antitrust policy: Commitment to approval set $A = \{M_k : \tau_k \mid A_k\} = M_0$.
 - At most one merger can be evaluated.
 - No randomization.
 - Null merger M_0 is always in this set.

• For now:

• Define:

$$M$$
 (F, A) arg $\max_{M_k \in A}$ (M_k).

Antitrust authority solves:

$$\max_{A} E_{\mathsf{F}}[\ CS(M\ (\mathsf{F},A))].$$

Sequence of moves:

- 1. Antitrust authority commits to approval set A.
- 2. Firms learn realization of merger possibilities.
- 3. Bargaining between firms as to what merger to propose. (O er game.)
- 4. Antitrust authority approves/rejects proposed merger (if any).
- 5. Cournot competition.

Analysis: Preliminaries

Lemma 1 Suppose merger M_k is CS-neutral. Then

- 1. the merger causes no changes in the output of any nonmerging firm $i / \{0, k\}$ nor in the joint output of the merging firms 0 and k;
- 2. the merged firm's margin at the pre- and post-merger price P(Q) equals the sum of the merging firms' pre-merger margins:

$$P(Q) - c_k = [P(Q) - c_0] + [$$

Lemma 2 A reduction in post-merger marginal cost \overline{c}_k causes:

- 1. aggregate output $Q(M_k)$ and consumer surplus surplus $CS(M_k)$ to increase;
- 2. the induced change in the merging firms' bilateral profit, (M_k) , to rise.

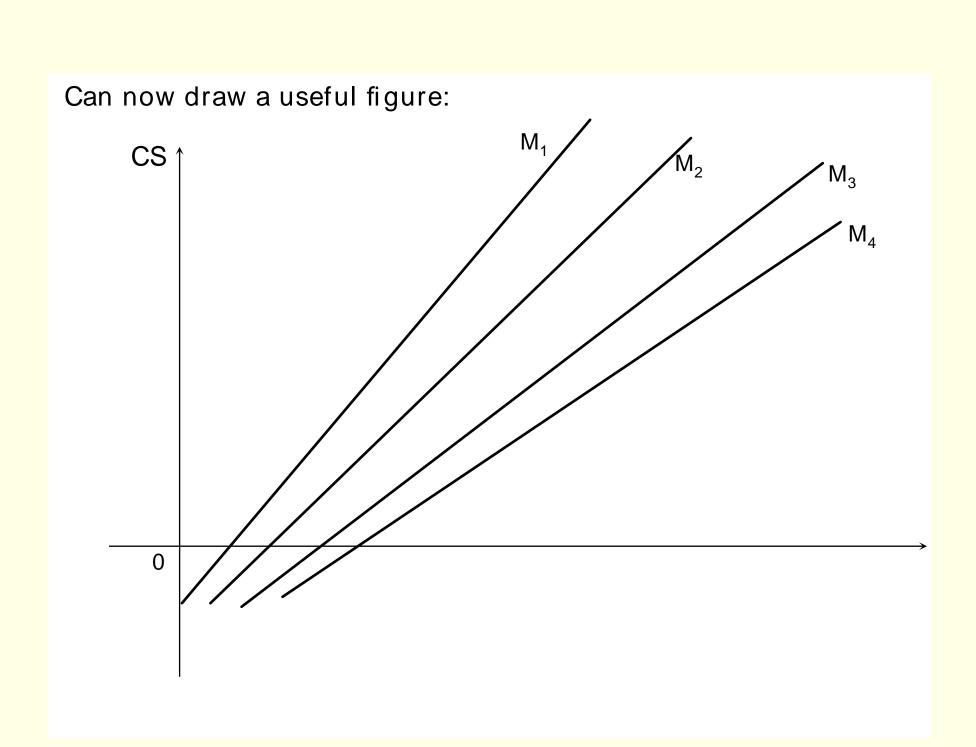
There is systematic bias in firms' proposal incentives relative to interests of consumers:

Lemma 3 Suppose two mergers, M_j and M_k , with k > j = 1, induce the same non-negative change in consumer surplus, $CS(M_j) = CS(M_k) = 0$. Then the larger merger M_k induces a greater increase in the merging firms' bilateral profit: $(M_k) > (M_j) = 0$.

- Idea:
 - For any CS-neutral merger M_i ,

$$(M_i) = (P(Q^0) - c_0)q_i^0 + (P(Q^0) - c_i)q_0^0.$$

- Extends to any CS-nondecreasing merger.



To obtain that reduction in post-merger marginal cost increases aggregate profit (analog of Lemma 2, part (2)), one needs to impose additional structure. Holds, for instance, if pre-merger marginal cost di erences are not too large.

Analog of Lemma 3:

Lemma 3 Suppose two mergers, M_j and M_k , with k > j 1, induce the same non-negative change in consumer surplus, $CS(M_j) = CS(M_k)$

Main Result

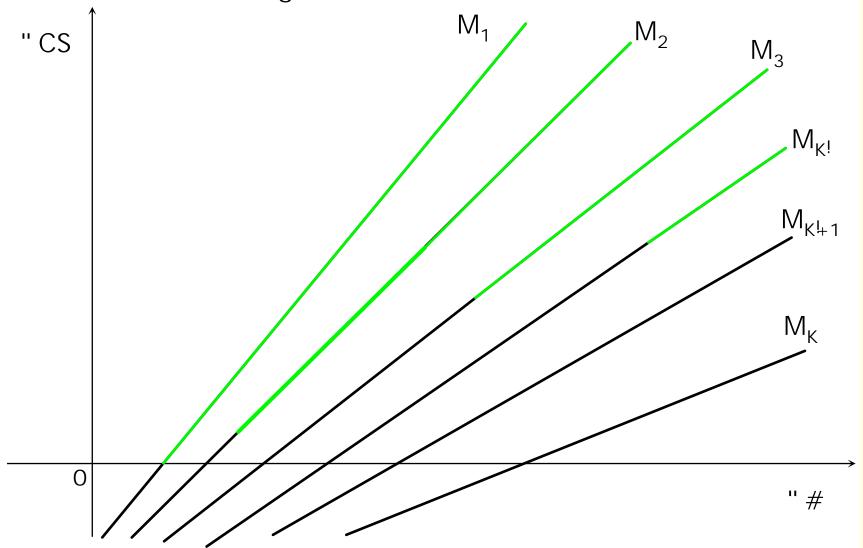
• Let:

$$\underline{CS_k}$$
 $\min\{CS(M_k): M_k A\}$
 \underline{k} $\min\{(M_k): M_k A\}$

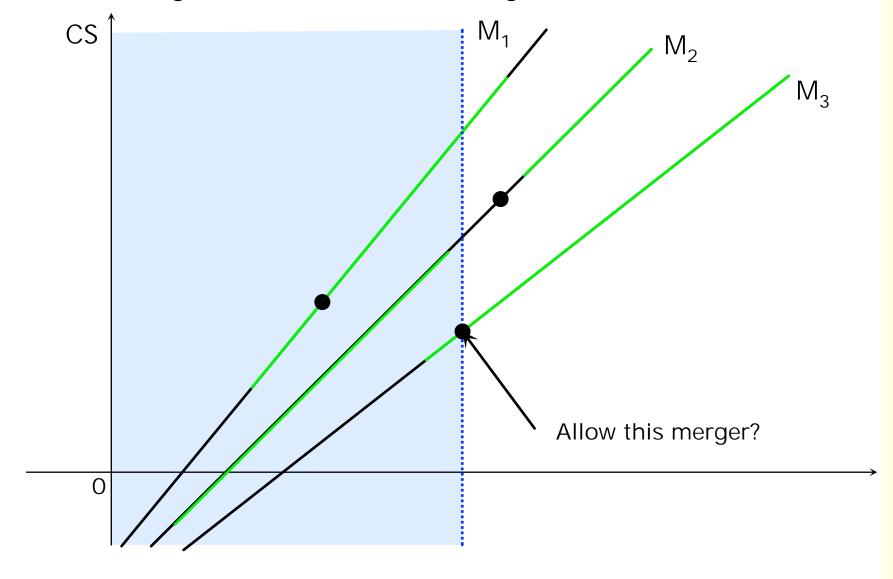
Proposition 1 Any optimal approval policy A approves the smallest merger M_1 if and only if it is CS-nondecreasing, approves only mergers $\{1, ..., K\}$ with positive probability (K may equal K) and satisfies:

$$0 = CS$$

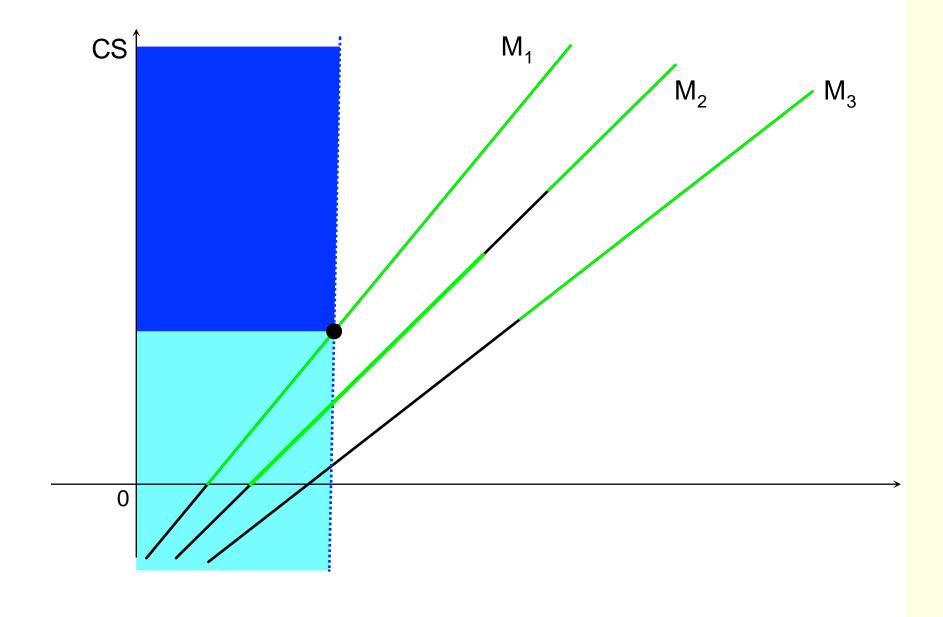
Proposition 1: The lowest allowable CS-level is increasing with merger size.

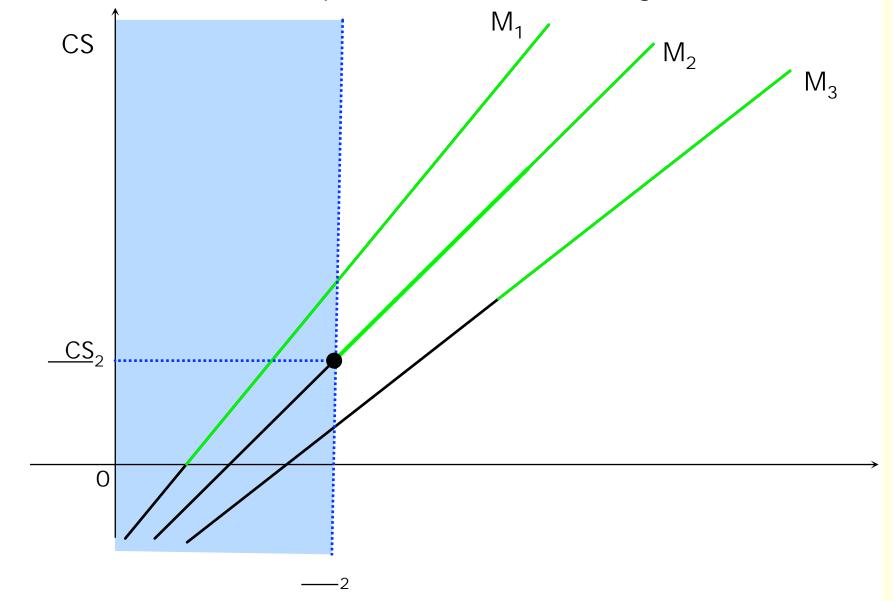


Note: Disapproval matters only when a merger is most profitable among feasible and allowable mergers.

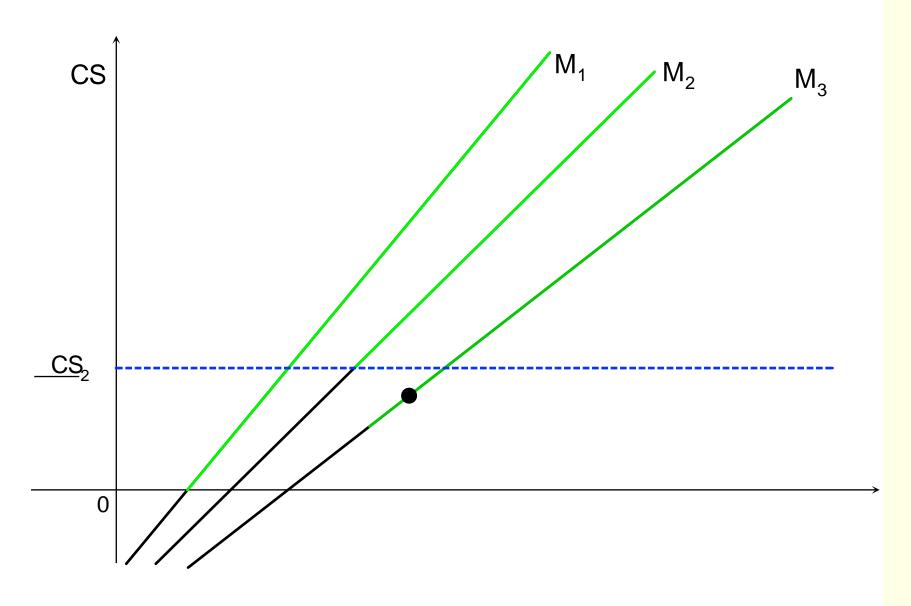


Should approve any CS-nondecreasing smallest merger (M₁).

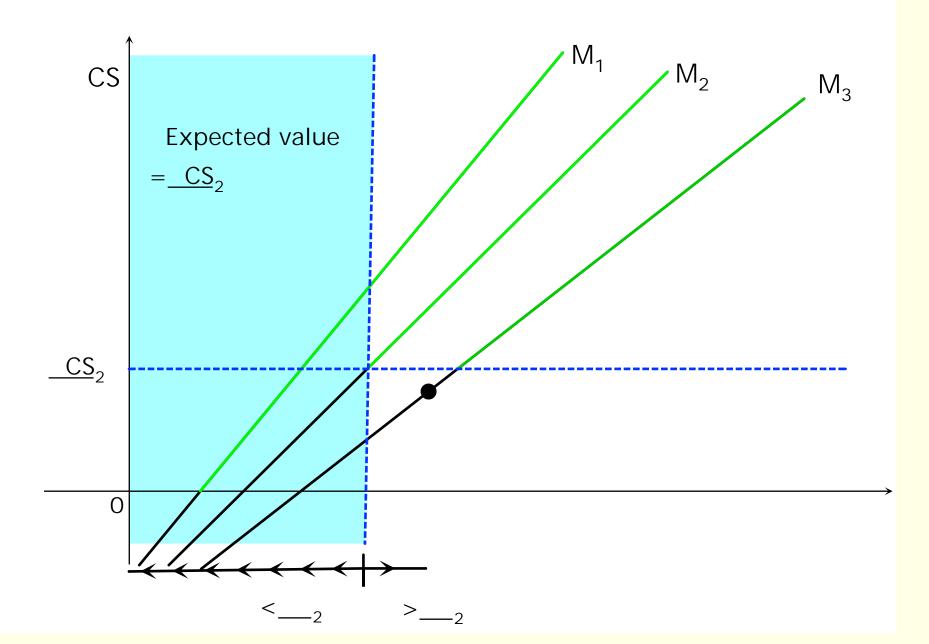


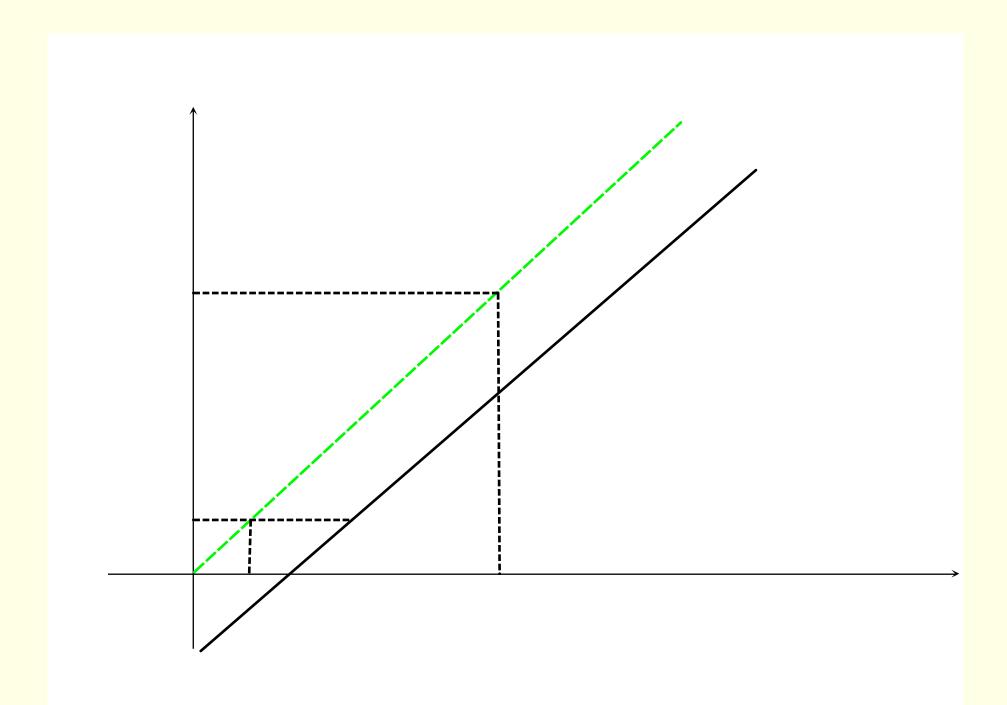


The lowest allowable CS-levels must be increasing in merger size.



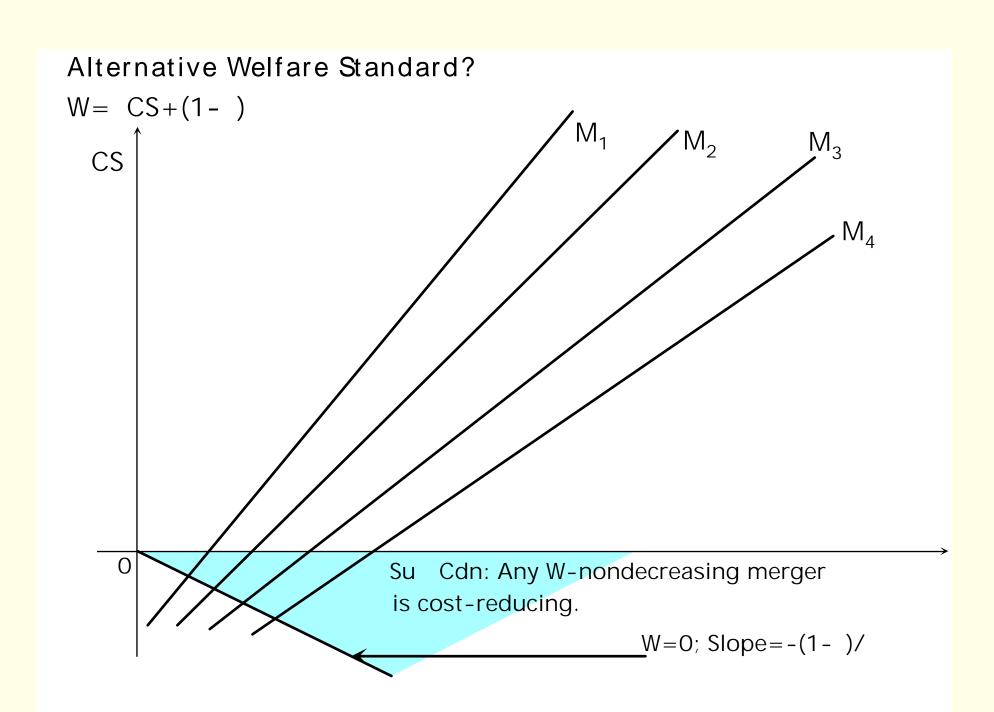
Now instead reject M_3 if the change in CS less than (or equal to) \underline{CS}_2 .

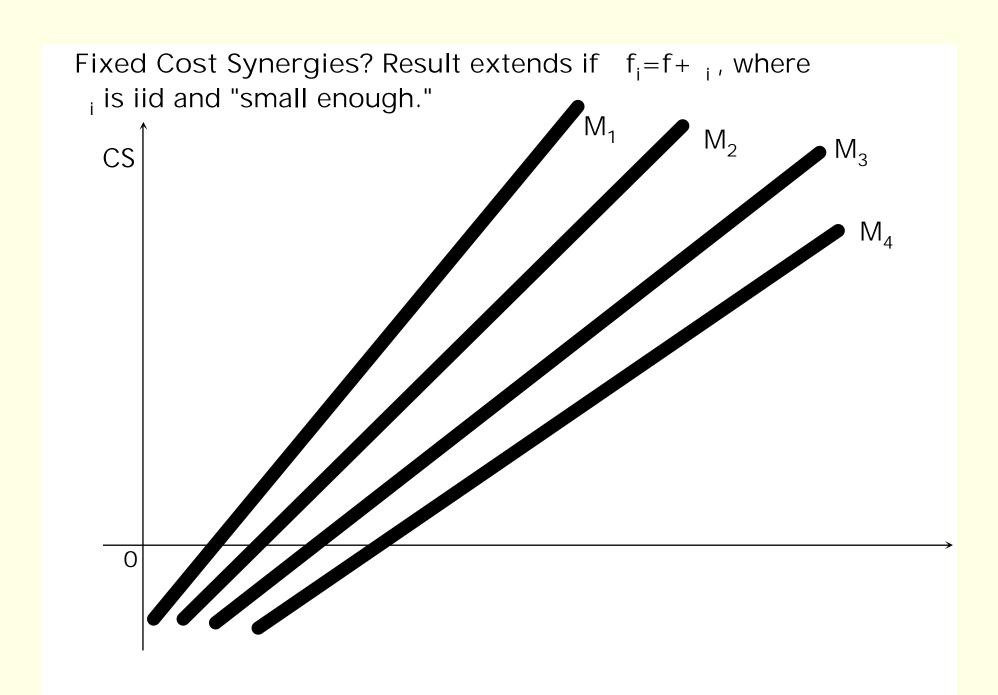




Price Competition with Di erentiated Products

- Do our results hinge on specifics of Cournot model?
- Consider two models of price competition with di erentiated products:
 - CES.





More General Set of Potential Mergers

- So far:
 - 1. all potential mergers involve two firms;
 - 2. firm 0 is part of each potential merger.
- What can we say in general (but continuing to assume that at most one merger can be proposed)?

Key observation:

- Conditional on being CS-neutral, induced change in aggregate profit (and, hence, in bilateral profit of merger partners) is proportional to induced change in Herfindahl index H.
- Hence, in general, at CS = 0, the merger curves can be ranked on the basis of their induced change in the H.
- But for CS-neutral mergers, this induced change in H can be naively

• Su cient condition? For any CS 0, curve of M_k is to right of that of M_j if:

1.
$$H_{M_k}^{naive} > H_{M_j}^{naive}$$

2.
$$i M_k S_i > i M_j S_i$$

3.
$$\# M_k \# M_j$$
.

Conclusion

- Have analyzed simple model where pivotal firm, firm 0, can choose which merger to propose to antitrust authority.
- Antitrust authority's optimal policy involves a higher minimum CSstandard the larger is the proposed merger.
- Analysis makes clear why discriminating between mergers on basis of naively computed post-merger Herfindahl indexes may be optimal.

- Open questions:
 - Other bargaining processes.
 - Full distribution of fixed cost synergies.
 - Correlation in synergies.

The End