#### Acknow ledgements

- James Cooper, FTC
- Russ Damtoft, FTC
- Dan Hosken, FTC
- Pauline Ippolito, FTC
- Dan O'Brien, FTC
- Joe Mulholland, FTC
- Jan Pappalardo, FTC
- Paul Pautler, FTC
- Chris Taylor, FTC
- Mike Vita, FTC
- Greg Werden, DOJ

#### Outline

- Antitrust: The Movement from Form- to Effects-based analysis
  - Horizontal
  - Vertical
- Consumer Protection: The Movement from Form- to Effects-based analysis

# Parallel Changes in EC under Mario Monti

#### Mergers

 Merger Guidelines à Substantial Impediment to Effective Competition (SIEC).

#### Vertical

Article 8 Block Exemption: Analysis of effects, including efficiencies

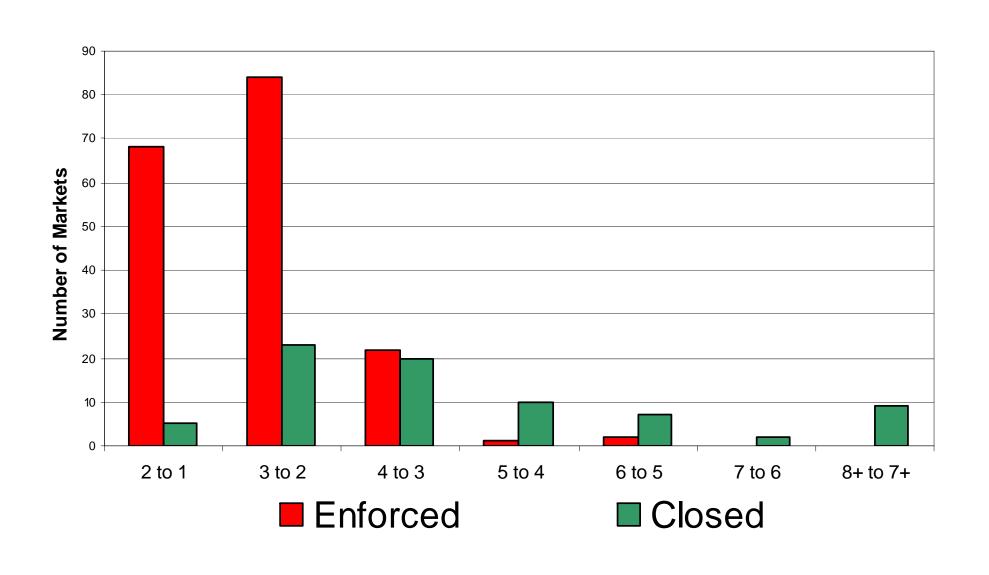
#### Procedural

- Best Practices;
- Chief Economist

### Economists Trained to Estimate Effects

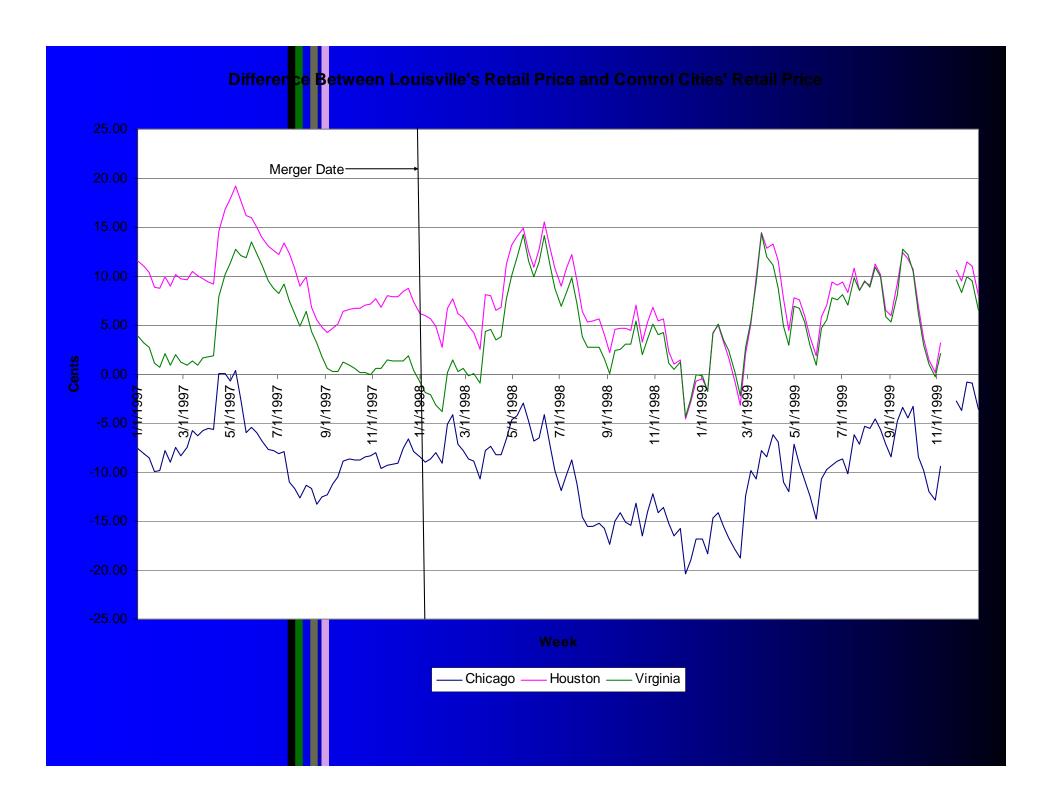
- What would have happened
  - absent the merger?
  - absent the vertical restraint?
- Natural experiments
  - Only as good as the data
- Structural models
  - Driven by behavioral assumptions
- Enforcement R&D: How can we improve?

# FTC Merger Enforcement Data 1996-2003, "Other Industries"



### Merger Retrospective (cont.): Marathon/ Ashland Joint Venture

- Examine pricing in a region with a large change in concentration
  - Change in HHI of about 800, to 2260
- Isolated region
  - uses Reformulated Gas
  - Difficulty of arbitrage makes price effect possible
- Prices did NOT increase relative to other regions using similar type of gasoline



#### Evidence on Vertical Integration

- Natural Experiment across US States with and without "divorcement laws"
  - Gasoline "divorcement" laws restrict vertical integration of gasoline refiners and retailers.
- Experimental group (with divorcement)
  - Six states (Hawaii, Connecticut, Delaware, Maryland, Nevada, Virginia), and DC
- Control Group (without divorcement laws)

# Evidence on Vertical Integration (continued)

Divorcement raises the price of gasoline by about 2.7¢ per gallon (loss of \$100 million in consumers' surplus annually).

è Vertical 2i12 ilREDUCESs the ).

# Consumer Protection: Information R&D

- Information Regulations Adopted to Protect Consumers
  - By Prohibiting Harmful Information
  - By Requiring Helpful Information Disclosures
- Empirical Research Needed to Determine Effects of Regulation
  - Health Claims (prohibiting information)
  - Mortgage Disclosures (requiring information)

# Health Claims Encourage Product Innovation & Healthful Dietary Choices

- Manufacturers make healthful product improvements when product-specific health benefits can be advertised (Ippolito & Mathios, 1989)
- Consumers eat more fiber and less saturated fat when product health effects can be advertised (Ippolito & Mathios, 1989, 1996)

### Mandated Info. Disclosures can Harm Consumers

- Regulators Proposed Requiring
  - Mortgage brokers to disclose any compensation, including any yield spread premium (YSP) for loans with above par interest rates
  - Direct lenders, such as retail banks, would not be required to make the disclosure
- FTC staff thought the disclosure would confuse consumers and distort mortgage choices
- FTC staff conducted a study to test the validity of concerns (LacCu to w4D.2a7.86 97.26 TmCs6 cs 0.2 0.3

#### Results from "Copy Testing"

- Without disclosure,
  - 90% identified less expensive loan
  - With disclosures,
  - 70% identified less expensive loan
  - With two loans that cost the same,
  - disclosures caused bias against broker loans
  - è Cost of mistaken loan choices
  - hundreds of millions of dollars per year