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1
              I'm very pleased to be here to welcome you and
 2
      to thank you for all of your contributions to the
 3
      discussions that we're having regarding current issues
 4
      and problems in the debt collection industry. I'd like
 5
      to thank our distinguished speakers, our panelists, and
 6
      all of the attendees who participated in the workshop.
 7
      We have much to cover today, so I'll be brief.
              At the FTC, we believe in the marketplace. You
 8
 9
      all know that. We also believe in the marketplace of
             We recognize that the intensity with which
10
      ideas.
      arguments are presented at our workshops is a reflection
11
12
      of the passion that participants feel for the ideas
     being debated, and a candid and robust exchange of
13
14
      arguments advances the development of public policy at
15
      the FTC. Playwright Oscar Wilde once said, "I dislike
      arguments of any kind. They are always tense and vulgar
16
17
      and often are convincing." So, in this spirit, on with
18
      the debate.
19
              Yesterday, we examined trends in consumer debt
      and developments in the debt collection business.
20
                                                         Wе
21
      also heard the concerns of consumers, collectors, and
22
      creditors about the current state of legal and
      regulatory restrictions on debt collection. Consumer
23
24
      advocates describe debt collection practices that they
25
      believe raise particular concerns: Collectors who
```

```
1 repeatedly seek to collect from the wrong consumer; fail
```

- 2 to provide proper verification of a consumer's debt;
- 3 report false information to credit bureaus; and use
- 4 illegal litigation tactics to collect debts.
- 5 Debt collectors, creditors, and debt buyers
- 6 described industry best practices to respond to these
- 7 concerns, such as adhering to local and state licensing
- 8 requirements, developing quality assurance programs to
- 9 ensure that shared consumer information is accurate, and
- 10 establishing a code of conduct for collection employees.
- 11 The debt collection industry also proposed some
- 12 legal and regulatory changes that they believe would
- 13 eliminate confusion about specific provisions of the
- 14 Fair Debt Collection Practices Act. For example, an

```
1 information, how good it is and how the information
```

- 2 flows.
- We need a better understanding of how creditors
- 4 and debt collectors identify and locate consumers and
- 5 what information creditors convey to debt collectors and
- 6 debt buyers. This understanding will help the FTC
- 7 evaluate what it can do to help prevent collectors from
- 8 attempting to collect from the wrong consumers, failing
- 9 to provide proper verification of accounts, and
- 10 attempting to collect more than consumers owe.
- 11 The second panel will examine the intersection
- 12 of debt collection and credit reporting. The issues to
- 13 be discussed include how creditors and debt collectors
- 14 use the credit reporting systems, how these uses may
- injure consumers, and what should be done to respond to
- 16 any such harm. This panel will also consider whether
- 17 the information creditors and other furnishers provide
- 18 to credit reporting agencies are accurate and whether
- 19 the agencies are conducting adequate investigations when
- 20 consumers dispute negative credit history information.
- 21 Then, we'll let you eat.
- 22 After lunch, we'll consider debt collection
- 23 litigation. This panel will address concerns about
- 2.00 rg4w1.000wthe agencies are conduci4w1.000wthe agencies are conduci

- 1 process to collect on debts raises important consumer
- 2 protection issues. Federal benefits payments, such as

```
It's really a very rich day, and I hope that you'll all
 1
 2
      take advantage of the discussion that goes on.
              Before I close, I would like to thank the team
 3
 4
      in the Bureau of Consumer Protection who worked long
 5
     hours to put this very excellent, thought-provoking
 6
     workshop together. The people who deserve special
 7
     mention are Tom Kane, who's introduced me and who's been
 8
      our master of ceremonies -- (applause); Katie
      Harrington-McBride -- Katie, stand up. Karen Hickey,
 9
      Seth Coburn, Tom Pahl -- I see you, Tom. And I'd also
10
      like to thank, scattered around here, the BCP honors
11
12
     paralegals who help with this and every other workshop
      that we put on, and they have done a fabulous job.
13
      Thanks to all of the FTC staff, and thank all of you for
14
15
      attending.
16
              (Applause.)
17
              MR. KANE: Thank you, Lydia.
18
19
20
21
22
23
24
25
```

Т	LOCATING THE CORRECT CONSUMER
2	AND DETERMINING THE CORRECT AMOUNT OWED
3	MR. KANE: Our next session is called, "Locating
4	the Correct Consumer and Determining the Correct Amount
5	Owed" and is going to be run by Tom Kane, a young
6	Commission attorney, and so I'll ask Tom and his panel
7	to come up. I've very carefully placed everybody's I
8	moved all the tags around no.
9	We were going to have Sonya Smith-Valentine, but
10	unfortunately, she was unable to make it, a bit of a
11	health issue, but I think she's doing fine. So, Lauren
12	Saunders has very generously agreed to step in. Sonya
13	is an attorney in private practice, a consumer advocate
14	attorney, and Lauren Saunders, as those of you who met
15	her yesterday know, is a managing attorney of National
16	Consumer Law Center's D.C. office. So, she will add a
17	great deal to the discussion.
18	The session today focuses on two different
19	topics, skiptracing and debt verification, both of which
20	were touched on yesterday. Now, because collector
21	contacts with the wrong consumer and the failure to
22	provide sufficient verification have been subjects of
23	many complaints and because they are complex issues, we
24	decided to include them in one of these targeted
25	sessions in the second day of the workshop. The other

- 1 two targeted sessions will address credit reporting
- 2 issues and collection litigation issues.
- First, I'd like to introduce the panelists who
- 4 will share their insights on skiptracing verification.
- 5 First we have Mike Lamb who's Vice President and Chief
- 6 Counsel of Lexis-Nexis Risk Information and Analytics

```
1 MR. KANE: And a clinical law professor there.
```

- 2 So, now that you've met our panel, we'll get started.
- 3 We will start with skiptracing and then move on to debt
- 4 verification.
- 5 So, Mike Lamb, you're our expert on skiptracing,
- 6 and I'm hoping you'll set the stage for us. Talk a
- 7 little bit about how skiptracing worked in the past, how
- 8 it works today, and then how it might be working in the
- 9 near future.
- 10 MR. LAMB: Great. Thank you, Tom, and thank you
- 11 to the FTC for giving us the opportunity to be part of
- this workshop, which we think is a very important record
- being created for decisions on how to improve how the
- industry operates and, frankly, how the credit system
- 15 operates.
- Now, I should clarify one thing. Lexis-Nexis is
- 17 not a skiptracing company. We provide skiptracing
- 18 technology and services to the industry. So, we provide
- 19 the data and the services and the solutions that
- 20 collections firms and first-party collections use to
- 21 identify and locate the debtor, and so from that
- 22 background, we have, I think, a perspective on certainly

spirit of skiptracing past --

1

```
2
              MR. KANE:
                         Thanks.
 3
              MR. LAMB:
                         -- and talk a little bit about where
 4
      everything started, and I think that just sets the stage
 5
      even though everyone in the room has a good handle on
      it, but it really shows you the difference in where we
 6
 7
      are today.
              Historically, 20 years ago, somebody who needed
 8
 9
      to locate a debtor had the credit file and a telephone,
      and that credit file might have name, address, some
10
                   The address or phone number would be in
11
      references.
12
              They're probably out of date or you wouldn't be
      skiptracing. You might call the references. You might
13
14
      try to find neighbors. You had to often go physically
15
      to the location to ask around. Debtors in a small town,
      you might even call the local Post Office and see if
16
17
      they knew where someone had gone.
18
              A more advanced firm would have telephone
19
      directory books from many cities. It might even have
20
      some paper-reverse directories where you could locate
21
     phone numbers for neighbors. But that was the nuts and
22
      bolts of how it worked. And obviously there was a lot
23
      of difficulties, and I think those difficulties would be
24
      enormous today, because our society is so much more
25
      mobile and transient.
```

```
1
              You know, the challenges today of locating John
      Brown from New York City who's moved, and you don't know
 2
 3
             Did John Brown move to Chicago, Miami, rural
 4
      Arkansas?
                 Those are the challenges the industry faces,
 5
      and they need to do that very cost effectively, you
 6
      know, and that challenge, luckily, has been met by a
 7
      combination in the industry and in support services like
      those that we offer, a combination of technology and
 8
 9
      data.
              Today -- and this is -- I'm not here to promote
10
      our services, but I'll talk about how ours work as an
11
12
      example, because that's what I know well. Today, we
      offer an interface to somebody who's involved in
13
14
      skiptracing where they can very readily, on their PC, if
15
      they're going to search for an individual consumer, if
      they enter the name, the Social Security number ideally,
16
17
     because that really is a key link that differentiates
      one individual from someone else with a similar name,
18
19
      and they'll tell us what data they want back on the
20
      consumer.
21
              Often, it's just best address, best telephone
22
      number, and we'll search our databases, and I'll touch a
23
      little bit on how that works, and we'll just provide
24
      that very simple, straightforward data.
                                               If they
25
      actually want to replicate a more detailed, traditional
```

- skiptracing, where they are going to look at contacts
- 2 and look at background, they will enter the same data,
- 3 but we can provide a more detailed report on the
- 4 individual, which would include best address, best

batch, and we'll process it back, and maybe we'll just

```
2
      update 10,000 names and Socials with our view of current
 3
      address and current telephone number, you know, and that
 4
      allows the contacts, whether they're by letter or actual
 5
      telephone contacts, to occur.
 6
              Obviously, accuracy is important to our
 7
      customers, important to consumer advocates. We do our
      analytics to try to make sure our data is as accurate as
 8
 9
     possible. It is part science and part art. You know,
      you're providing information to be used as part of a
10
      location investigative process. It's not something like
11
12
      a credit report where somebody made or did not make a
     payment. It's more these are information trails to
13
14
     pursue if you're skiptracing. And that was true back in
15
      the days of paper, and it's true electronically, also.
              Just to touch briefly on what's behind that
16
17
      interface, because I think that's important to
      understanding how electronic skiptracing works, we
18
19
      collect data primarily from public record sources, real
20
      estate records, court records, marriage records, death
      records, and from both public and nonpublic sources,
21
22
      telephone numbers, Social Security numbers, and the
23
      like, and we link that in our database with an
24
      identifier, so that then when a search is done, we can
25
      pull all the data that we've associated very quickly,
```

```
1 using our super-computer, and make it available in
```

- 2 whatever format is requested to the skiptracer. It's
- 3 efficient, it's fast, and, you know, it's part of what
- 4 makes this business as efficient and as productive as it
- 5 is today.
- Now, I'll sort of pause there in my history and
- 7 overview and just touch on a policy issue that we see
- 8 pending, and that is in our service, in the background,
- 9 it's very critical that we use Social Security numbers
- 10 as one of those linking devices, to link John Brown in
- 11 Chicago to John Brown who just showed up in Arkansas.
- 12 The debt collection industry, they usually have a Social
- 13 Security number. They'll submit it to us. We've done
- our linking using it with what we have.
- 15 There's recent legislation actually enacted in
- 16 Minnesota and several bills pending in Congress today
- 17 that would restrict the use of Social Security numbers
- 18 for these purposes, and we think that that would be a
- 19 very anti-consumer legislation, just to touch on that.
- 20 If we cannot use Social Security numbers, both
- internally, behind the scenes, for what we do, and to
- 22 actually give it to the collections industry, our data
- 23 would be less accurate. There would be more wrong party
- 24 contacts.
- 25 And we're going to receive Social Security

```
1
      numbers anyway, because all the pending legislation
 2
      allows them to be given to us for law enforcement
 3
     purposes. We'll just have our hands tied, because if
 4
      this bill were enacted as it's currently sitting, and
 5
      there are a couple of different bills in the House, in
      using it to serve the collections industry, and we're
 6
 7
      optimistic that those bills will be changed, and we're
      also optimistic the Minnesota law will be changed before
 8
      it goes into effect I think next summer, but if it
 9
      doesn't, then there are issues about whether or not we
10
      can either receive Social Security numbers to use, to
11
12
      serve this industry, or whether we can give them to our
      customers in the industry.
13
              Now, to touch on sort of where we see
14
15
      skiptracing going in the future, today, often our
      service is either transactional or batch service, but
16
17
      it's very distinct. The debt collection agency takes
      it, and they enter it into their system. In the future,
18
19
     we see even more technology within the agency, with
20
      their work flow software, and our data will
```

from the credit file right next to our best phone number contact, and it will be an automatic contact process.

automatically populate, just as the data they receive

from the creditors automatically populates to make it

even more efficient, so you will have the phone number

21

22

```
1
              In addition to that sort of operational change,
 2
      there's been a lot of discussion about emails and cell
     phones and the like, and we do think that those, if
 3
 4
      there are changes in the law, could become, you know,
 5
      the type of data that we provide, but I think today, the
      issues with emails and the difficulty of do you give the
 6
 7
      mini-Miranda in email versus having, you know, somebody
      other than the debtor see the email are exactly the same
 8
      as what we've discussed a few times with respect to
 9
      voicemails, and I don't think that those will be readily
10
      used, you know, as a source of contact, even though it's
11
12
      a very consumer friendly source of contact, and until
      there's some clarification on the risk to the industry.
13
              And then one last thing, we hope that debt
14
15
      skiptracing doesn't change as it evolves where there's
      enough risk and enough litigation that services like
16
17
      ours are used only to get the address to send a few
      letters and then you proceed to litigation.
18
19
      interaction over the telephone is obviously the most
     productive in terms of actually collecting debts, and
20
      we're hoping that the threat of litigation and the
21
22
      uncertainty there doesn't lead to enough cost in the
23
      industry that they go straight to letters followed by
24
      litigation, because that's in no one's interest.
25
              MR. KANE: All right, thank you very much.
```

```
1
              I have a few follow-up questions on that.
 2
      think you said something like you use analytics and you
 3
     might have the right person. What's the likelihood that
 4
     you have the right person when somebody sends you --
 5
      somebody says, you know, here are ten names. What's the
 6
      likelihood that you're identifying the ten correct
 7
     people?
                         If they give us ten names with a
 8
              MR. LAMB:
 9
      Social Security number and we have those names in our
      database -- and we probably do, I think we have about 20
10
     percent more names in our database than the credit
11
12
      bureaus have, because there are a number of people who
      are not in the credit bureau world.
13
                                           They're -- you
14
     know, they're so-called thin file names. Highly likely
15
      that we will have the right person, but then you list,
      what data are you receiving from us? We'll give fairly
16
17
      competently address and telephone number, but we'll have
      other possible telephone numbers, and they're not always
18
19
      correct. You know, they are a possible lead.
                                                     Ιt
20
      depends on the source. And we'll present them as such,
      you know, this is a possible telephone number.
21
22
              MR. KANE: Good, thanks.
23
              I guess I should step back and say, why do we
      need skiptracing in the first place or why -- are we
24
25
      finding that more and more consumers are trying to avoid
```

- detection or is it because they're moving, they're just
- 2 harder to find, even though they're not intentionally
- 3 trying to avoid detection? What's your sense?
- 4 MR. LAMB: Skiptracing, it really is in several
- 5 categories or buckets. There are those people who have
- 6 just moved, and maybe they didn't give a forwarding
- 7 mail. They're not trying to avoid their debt. They
- 8 just moved. People are very transient. Not everyone

```
1 what about, you know, the telephone call skiptracing, is
```

- 2 there still a need for that, or is it -- these
- 3 electronic databases, are they sufficient to find
- 4 anybody?
- 5 MR. LAMB: Oh, I think very much there's a need
- 6 for that. The electronic databases will give you what
- 7 seems to be based on records, credit headers from the
- 8 credit bureaus, other records, maybe signing up for
- 9 various services, where your data goes into the public
- domain, you give contact information, but often, the
- 11 electronic records and the ability to contact a relative
- or a neighbor in a very controlled way, as our
- skiptracers do, can actually identify somebody who may
- have moved so recently, and many of these people have
- 15 moved recently or they wouldn't be in a skiptracing
- 16 situation, where they may not have shown up in the
- 17 electronic databases yet. So, there's still very much a
- 18 need to be able to make telephone contacts, not just to
- 19 the debtor, obviously, in doing collections, but to
- others.
- MR. KANE: I guess I read one commenter, one
- 22 organization that submitted a comment, said that there
- 23 are many more debt collectors using skiptracing in the
- 24 past two years than in previous years. Is that your --
- is that what you've seen? Do you have a sense of that?

```
1 MR. KANE: And your company and probably some
```

- 2 others also have some other products where they've run
- 3 lists of names through bankruptcy filings and things
- 4 like that. What are some other products that are out
- 5 there, yours or other companies'?
- 6 MR. LAMB: Sure. Well, what's important sort of
- 7 is to put things into the large categories or buckets.
- 8 Our Accurint product, which is used for skiptracing, is
- 9 subject to Gramm Leach Bliley, because some of our data
- 10 is GLBA data, and tight security. We also have an array
- of FCRA services, such as our Banko product, where we
- 12 notify creditors if somebody's filed for bankruptcy, you
- 13 know, it's an alert product, as well as --
- MR. KANE: Alert product, you mean it beeps the
- 15 company when somebody files bankruptcy, or how does it
- 16 work?
- MR. LAMB: Basically they'll submit names or
- 18 Socials to us. We'll alert them when there's a filing.
- 19 So, it's more than a beep, but it describes the filing,
- and that way they can, you know, comply with the
- 21 bankruptcy stay and the like.
- 22 MR. KANE: So, if they send you a portfolio of
- 23 10,000 credit card accounts, for example, you will run
- 24 it through Banko --
- 25 MR. LAMB: Either run it through or maintain it

```
1 for a subsequent filer, too, depends on the nature of
```

- the product, but that's our FCRA-governed product,
- 3 because there you are really in the are you granting
- 4 credit or not, are you no longer going to grant credit,
- 5 and that's under the FCRA.
- 6 MR. KANE: So, Tom Haag, in your contingency
- 7 collection agency, what kind of skiptracing do you all
- 8 do? Do you use large electronic suppliers like this
- 9 or --
- 10 MR. HAAG: Yeah, I think the first comment I
- 11 should make is that Michael talked way back 20 years
- 12 ago, and I'm about 40 years in the industry, so believe
- 13 it or not, Michael, 40 years ago, we did skiptracing as
- 14 well.
- 15 We actually use Michael's service along with
- 16 some others. We have a program we've developed called a
- 17 waterfall, and the waterfall actually takes a group of
- 18 debtors and puts them through a search of the database
- 19 that Michael represents.
- I think you asked the question, is there a lot
- of bad information or do you have a lot of partial or
- whatever? My observation is that if they're not sure,
- 23 if they don't have whatever the point value is in terms
- of common information, they're not going to give us a
- 25 hit. They're not going to give us that information.

```
1 So, the information we get is generally pretty darn
```

- 2 accurate.
- What they do send us, however, is maybe half of
- 4 the names back saying we have no current information.
- If that's the case, we roll that to a second database,
- 6 just somebody else that does -- a competitor of
- 7 Lexis-Nexis, for example, and they will check that
- 8 database, and of those five, maybe we'll find one or two
- 9 more in that, and actually roll to as many as three
- 10 databases to find the information.
- 11 The reason it's done that way today is because
- these services are available, and 20 years ago, these
- 13 services simply weren't available. There was no other
- 14 way to do it other than to pick up the phone and call.
- Now, just kind of to respond, what happens when
- we get that information, are we confident that the
- information is good, do we just forge ahead or what do
- 18 we do? Really, what we do is we put those files that
- 19 come back from one of those databases in a special
- 20 either status code or disposition code, and the people
- 21 that work that file, the people that will make the phone
- 22 calls on those particular files, know that this data
- 23 came from a database, and so if the first words out of
- the consumer's mouth when you call them is, "I don't
- know anything about this, I never heard about this, I've

```
1 never lived there, I've never done this," or whatever,
```

- 2 that's a huge red flag, and we go to plan B, which is to
- 3 try to verify the information. Where did this go wrong?
- 4 If it did go wrong, what should be the next step? So,
- 5 really, there's a lot of care that's taken in that
- 6 process from the original request to get updated
- 7 consumer information to actually correcting that
- 8 information or communicating with the consumer and
- 9 making a collection.
- 10 MR. KANE: Mike, in general, in your industry,
- does it cost pennies per credit card account or other
- 12 kind of account to send it through a system? Does the
- 13 cost vary upon what level, or is it a matter of dollars
- 14 per account?
- 15 MR. LAMB: It varies based on what kind of data
- 16 you're looking for, but typically, in high volume,
- 17 you're paying per inquiry, and it's under dollars, not
- 18 over dollars, but we also -- you know, we have an array
- 19 of pricing where -- price per search, price per person
- 20 doing the search, on a subscription basis, for basic
- 21 information, with incremental pricing for additional
- 22 features sometimes.
- 23 MR. KANE: So, how much could it cost for -- and
- 24 just in general, again, could it cost \$10 to find a
- 25 consumer?

```
1 MR. LAMB: Typically less.
```

- 2 MR. KANE: Less, okay.
- Okay, Tom, and I'm sorry, once you receive the
- 4 information, one electronic service is able to provide
- 5 roughly 50 percent of the names or --
- 6 MR. HAAG: Oh, that's just -- I pulled that
- 7 right out of the air.
- 8 MR. KANE: Okay, but then you go to another and
- 9 you go to another electronic database --
- 10 MR. HAAG: If we get no hit -- what we consider
- a hit is updated information, new phone, new address,
- 12 you know, those are the two critical pieces of
- information we're looking for generally. If they don't
- 14 have that information, we will then put that -- roll
- 15 that to a second database that probably has different
- 16 sources for information than Michael's organization, and
- 17 we may get, again, just a small percentage of hit, maybe
- 18 only one or two out of ten, but we -- you know, we do
- 19 work through a number of different databases and
- 20 ultimately find, you know, a significant percentage of
- 21 people.
- 22 MR. KANE: And do you send all your accounts, as
- 23 soon as you -- as soon as a portfolio is assigned from a
- creditor for you to collect, do you send the whole
- 25 portfolio through a company like Mike's?

```
1
              MR. HAAG:
                         No, no.
 2
              MR. KANE:
                         Or do you try to contact consumers,
 3
      and when you can't reach them, then you send it through?
 4
      Is that correct?
 5
              MR. HAAG: Right. The majority of the files we
 6
      receive have an address and phone number attached. So,
 7
      these are only files lacking information, lacking a
      phone number, lacking an address, or, you know, for
 8
 9
      example, you send the initial notice to the consumer,
      that notice is returned. You have no way of
10
      communicating with them.
                                That will roll into that
11
12
      batch, and that will go generally right to a skiptracing
13
      database.
14
              The other question that was asked, are there
15
     more of these than there used to be, and I guess my
      comment on that is that that's -- I don't know that
16
17
      there's any real upswing or anything like that, but what
      we do see is, among other things, the Post Office is
18
19
      real particular about how you address your mail.
20
              I don't know how closely you all watch the mail
21
      that comes back in your various organizations, but, you
22
      know, depending on the Post Office, you'll have a good
      address with no apartment number, and the mail will be
23
24
      returned. You'll have a good address, including an
25
      apartment number, and a wrong zip code, and that mail is
```

- 1 returned.
- 2 There is a tremendous amount of incorrect
- 3 information in that respect that actually causes
- 4 accounts to become skip accounts, if you will,
- 5 inadvertent skips. The people didn't give them the
- 6 wrong zip code, but somebody keyed the wrong zip code
- 7 early on, and that's the reason for that.
- 8 MR. KANE: And then when you get -- after these
- 9 accounts, they come back to you or they didn't have a
- 10 good address to begin with or they come back to you
- 11 because there's -- you know, it says the consumer has
- moved or something, then you run it through electronic
- 13 databases?
- MR. HAAG: Yep.
- 15 MR. KANE: What do your people do with that
- 16 information?
- 17 MR. HAAG: They get that. That -- when it comes
- 18 back to us, it's put in a disposition or a status code
- 19 all by itself. It's a group of business, a group of
- 20 accounts, that have to be -- that we know the
- 21 information -- the current information we had received
- 22 from a skiptracing source or resource, and so they have
- 23 that knowledge when they pick up the phone and call the
- 24 consumer. They know that this is -- they believe the
- information to be correct, but they're sensitive to the

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of companies? What kinds of information do those other
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- 2 companies use after you've gone through Michael's
- 3 database?
- 4 MR. HAAG: I don't -- frankly, I don't know what
- 5 Michael uses. That's a -- I think it's pretty much
- 6 trade secret amongst them, where their resources are or
- 7 what they -- how they acquire the information, but --
- 8 MR. KANE: So, when you go to another company,
- 9 as far as you know, they're basically -- it's very
- 10 similar to Mike's. They just might have slightly
- 11 different data.
- 12 MR. HAAG: Right. That's right.
- 13 MR. KANE: It's not like it's an entirely
- 14 different kind of --
- 15 MR. HAAG: It is different data, and it --
- 16 MR. KANE: But it is not an entirely different
- 17 kind -- it's not, oh, this is a separate database of
- 18 just, I don't know, state transactions or something like
- 19 that, state liens.
- MR. HAAG: Right.
- MR. KANE: Okay, okay, good. Well, thanks.
- Jim, how do you guys do skiptracing?
- 23 MR. SHEERAN: Well, we do it at several levels.
- 24 At the first level, the collectors have sources
- 25 available to them in which -- and the first thing that

- 1 they always try to do is to do it the least expensive
- 2 way, so their first recourse is to the free services
- 3 that are available on the internet.
- 4 MR. KANE: I'm sorry, I should point out, you're
- 5 the creditor. So, you actually -- you have the
- 6 accounts, so you have a lot of information, very --
- 7 fresher information than sometimes that Tom has or Robin
- 8 has.
- 9 MR. SHEERAN: That's correct. We've usually
- 10 been in contact with the customer right along, and when
- we can't get in touch with somebody, it's generally
- 12 because they've moved. It goes through all different
- levels, and there are any number of people who will try
- 14 to avoid us, but in terms of -- when I say any number,
- 15 it's also a very small percentage of our entire
- 16 portfolio, so -- and it particularly occurs with
- automobiles, because automobiles are highly
- 18 transportable, and they can be moved quickly from one
- 19 end of the country to the other, and people often take

- 1 that sort of thing?
- 2 MR. SHEERAN: Yes, we do.
- 3 MR. KANE: Okay. And then once you get the
- 4 information, like Tom, you folks -- do you have separate
- 5 people who do -- who take this new skiptrace information
- 6 or this recently acquired information and make those
- 7 calls?
- 8 MR. SHEERAN: Once it gets past 90 days, then --
- 9 and it's an automobile, then it gets turned over to
- someone whose specialty is skiptracing.
- 11 MR. KANE: Okay. And is that person the person
- who contacts the electronic database companies?
- MR. SHEERAN: Yes.
- MR. KANE: And so do they have -- I should ask
- 15 this: Do they have all this information on their screen
- 16 at their desk or do they have to send the information
- out to an electronic database and get it back? In your

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1 Social, if they were looking for me, and it will come up
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- with data, and they can choose what data that they
- 3 attain. Do they just want telephone numbers? Do they
- 4 want past addresses? It depends on the nature of the
- 5 skiptracing activity.
- 6 MR. KANE: But for the cost, they would want
- 7 everything, right?
- 8 MR. LAMB: No, because time is a big cost.
- 9 Often, a whole array of data might be available for the
- 10 set price. It's just what's most useful to them.
- 11 MR. KANE: Okay.
- 12 MR. LAMB: There's very few features that are
- 13 actually premium features.
- 14 MR. KANE: Okay. What are the premium features?
- 15 MR. LAMB: Sometimes additional phone numbers.
- 16 MR. KANE: Okay, all right.
- 17 MR. SHEERAN: You don't always need, Tom, all of
- 18 their past addresses for the last 20 years. You need
- 19 that sort of information, though, when it comes to
- 20 determining who's the correct person, and so there's
- 21 certainly a link here between what we're talking about
- and identifying the correct person.
- 23 MR. KANE: Sure, sure. So, if you have the past
- five addresses, what would the skiptracer do? It gets
- to another conversation, what we're going to talk about

- later, but is that one of the factors you use when a
- 2 consumer says, "I don't remember this debt"? Something
- 3 like that?

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1 number of people -- a number -- a fair amount of that
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- data won't be correct. The address and phone and
- 3 contact information will be outdated. So, we as an
- 4 industry are doing our very best to locate a debtor who,
- 5 for whatever reason, did not inform the creditor when he
- 6 moved, and to do that, we rely on the accuracy of data.
- 7 What we have -- what we want to do is connect
- 8 the right person and his Social Security number with the
- 9 right address and phone number so that we can contact
- 10 them about the right debt, because the properly
- 11 identified consumer does owe the debt, and that is all
- 12 that we're trying to do.
- So, as a result, that highlights the importance
- of our access to personal identifiers such as Social
- 15 Security numbers. It also is imperative that companies
- 16 like Michael's company have accurate data sources. We
- 17 rely on the professionals in the data accumulation
- 18 business to provide us with that accurate data to fill
- in those gaps.
- 20 So, large debt buyers these days, I think it's
- 21 fair to say that a department of human skiptracers in
- large debt buyers today is a thing of the past. So,
- 23 with small debt buyers, they may still be doing some
- 24 manual skiptracing, but as one of the key speakers
- 25 yesterday mentioned, debt collection today is a volume

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1 business and a national business.
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- So, by and large, we're using the batch request
- 3 process that Michael referred to in seeking to append
- 4 the or update the correct contact information on the
- 5 accounts where it is apparent that we don't have that,
- or if we learn when we call an account and it becomes
- 7 clear that we're not talking to the right consumer, then
- 8 that would go into a file that we would seek to refresh.
- 9 By the way, let me mention that before any
- 10 collection action is taken, it is customary -- probably
- 11 beyond customary -- to send the file out to be scrubbed
- 12 for bankrupt and deceased accounts. The last thing we
- want to do is attempt to contact a consumer who has died
- or to violate the bankruptcy stay by contacting a
- 15 consumer who has filed bankruptcy.
- 16 MR. KANE: I'm sorry, Robin, so I think Mike's
- 17 company has those products.
- 18 MS. PRUITT: Yes.
- 19 MR. KANE: So, when you send -- you will send a
- 20 whole portfolio through Mike's company or one of his --
- 21 one of the others --
- MS. PRUITT: To be scrubbed for --
- MR. KANE: To be scrubbed, okay.
- 24 MS. PRUITT: Actually, very often the creditor
- 25 would do this as well, but the creditor does not want to

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1 be selling bankrupt and deceased accounts either.
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- 2 MR. KANE: So, the seller has sent the entire
- 3 portfolio through Banko and also -- or some equivalent
- 4 database, and they've also sent it through a deceased
- 5 persons database. Is that right?
- 6 MS. PRUITT: Well, I can't speak for exactly
- 7 what creditors have done, but it's my understanding that
- 8 it would be common for creditors to try not to sell
- 9 those. Among other things, those accounts would be
- 10 classified as unqualified accounts under a standard
- 11 portfolio purchase agreement, which means that even if
- 12 we receive them, we've got the right to just turn around
- 13 and send them back to the creditor and be reimbursed for
- 14 the purchase price. They don't want to be selling those
- accounts; we don't want to be buying those accounts.
- 16 MR. KANE: Do you ever see -- are there ever
- sales of portfolios where there isn't that agreement in
- 18 it, where the buyer is automatically permitted to kick
- 19 it back? Do you ever see contracts like that?
- MS. PRUITT: Ever, yes. In other words,
- 21 portfolios where there is no right to return accounts?
- 22 MR. KANE: Yes. That's a better way to say it.
- 23 MS. PRUITT: It can happen, but I would say it's
- 24 not the customary practice.
- 25 MR. KANE: And so when you get -- you've sent a

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1 portfolio, 10,000 names, through Mike's company or
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- another company, what do you get back from them?
- 3 MS. PRUITT: We will get updated information.
- 4 If -- well, it's very much as Mike specified. It
- 5 depends on what we ask for, because there are different
- 6 levels, as he said. There are different levels of match
- 7 that we can require. So, it's going to --
- 8 MR. KANE: But don't you want the best match
- 9 possible?
- 10 MS. PRUITT: We want the -- oh, absolutely, we
- 11 want the best match possible, but given the example of a
- 12 few minutes ago, we may not want or need 10 or 20 years
- of past address information. We pay for all of the --
- 14 as Tom said -- all of hits, which means all of the
- 15 information that is responsive to the request that we
- 16 make. So, two things: We only want to ask for what we
- 17 need, and it -- I mean, it wouldn't serve the purpose to
- 18 have every piece of information.
- 19 MR. KANE: Wouldn't that be the same thing every
- time? Wouldn't the level of detail be the same every
- 21 time? How would it vary based upon a portfolio, you
- 22 know, in beginning of March, how would that be different
- 23 than the end of March?
- 24 MS. PRUITT: If I have a good phone number, I am
- 25 not going to be requesting all phone numbers or all data

- 1 necessary. If what I need is an updated address, then
- 2 we would request updated address information. So -- and
- 3 it's going to depend on -- this can, as you can tell,
- 4 get pretty complex pretty fast. It will depend on the
- 5 type of asset that one is collecting, but to be clear,
- 6 we're always seeking the most accurate and up-to-date
- 7 information that we can get.
- 8 MR. KANE: But -- so, I'm sorry, you get a
- 9 portfolio, let's shrink it down to 100 files. You're a
- 10 very large company and your portfolios are much larger.

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industry, we have to depend on them having continued
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- 2 access to accurate data and robust data sources, and as
- 3 Tom said, also, it's customary for debt buyers to use a
- 4 variety of vendors to get the best information.
- 5 So, again, as Tom said, you may send it through
- one vendor, and then if there are still holes in the
- 7 data, you may send it to another vendor. Because the
- 8 vendors have different sources of information, you can
- 9 get different results. We're going to be focused on
- 10 using the data sources or the sources of data to give us
- 11 the most accurate information, and as Tom said, if it
- 12 proves to be otherwise, we would be former customers
- 13 very quickly.
- MR. KANE: Let me ask, when you ask for an
- 15 address, for instance, on an account, are you given
- 16 several potential accounts and you then call all three
- of them? If they give you three, do you call all three
- 18 of them or do you send letters to all three of them?
- 19 How does that work?
- 20 MS. PRUITT: Not all at once. So, as I believe
- 21 Michael said, there's going to be a -- call it a best
- 22 address. The same thing could happen, sometimes there
- 23 may be a variety -- multiple addresses or phone numbers
- that we get in the information that we get from the
- 25 creditor, and so you can send to what is believed to be

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1 the best address, and if that mail is returned, then you
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- 2 might proceed with the different addresses and different
- 3 contact information. And different -- again, different
- 4 debt buyers will do it differently.
- 5 MR. KANE: And let me just ask one question. Do
- 6 all portfolios sold have Social Security numbers, and if
- 7 not, what's the percentage that have them or don't have
- 8 them? That's the first question from the audience.
- 9 They're piling up.
- 10 Mike, do you have a sense of that? When you --
- 11 well, I guess --
- MR. LAMB: I don't have a sense of what's sold.
- We do have inquiries where there's no Social Security
- 14 number associated with it, where it's name and address,
- 15 and we will run our search and come back with what we
- 16 believe to be the individual, including Social Security
- 17 number that we have in our database for that individual.
- 18 Or sometimes there are miskeyed or transposed
- 19 numbers, and we can do data hygiene automatically to say
- 20 this is -- this appears to be transposed, here's what we
- 21 believe is the correct Social, if they give us the wrong
- 22 Social and two numbers are switched, for example.
- 23 MR. KANE: Okay. Robin, what's your sense of
- 24 how often -- what percentage of accounts in portfolios
- have no Social Security number? I'm sorry, Robin.

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1 MS. PRUITT: It's going to vary. Let me say
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- 2 that a portfolio is certainly far more useful and of
- 3 more value to the debt buyer to have a higher proportion
- 4 of Social Security numbers. It would be rare for a
- 5 large debt buyer to have much, if any, interest in a
- 6 portfolio of debt that did not have a high proportion of
- 7 Social Security numbers.
- 8 MR. KANE: So, 98 percent is common or 80
- 9 percent is common?
- 10 MS. PRUITT: It's going to vary, Tom.
- 11 Ninety-eight percent would be -- we would be delighted.
- MR. KANE: Okay. Let me see, Mike, where does
- 13 Lexis-Nexis obtain its data?
- MR. LAMB: It's a massive undertaking, and it's

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1 through some of the very common internet websites, for
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- 2 example, if you're a real estate buff, they probably
- 3 obtained that real estate record from us, and we use
- 4 those same real estate records as part of our
- 5 skiptracing analysis and analytics to serve the
- 6 collections industry.
- 7 We also collect it from nonpublic sources. We
- 8 get credit header data, which includes name, address,
- 9 and telephone number. Often, the credit bureaus don't
- 10 update that data, and so they get hits from multiple
- 11 sources. So, there may be a lag before they update it,
- but when they do, that's a fairly reliable or very
- reliable source. So, that's the array of sources, and
- we're constantly looking for new sources of information.
- 15 MR. KANE: Actually -- this question is
- 16 actually -- some people have asked panelists to move
- 17 closer to the microphones. I'd like you to handle that,
- 18 Tom. Sorry, didn't mean to point you out.
- 19 Let me see. Is there any process for the debt
- 20 collector or consumer to inform the database provider
- 21 about information provided that didn't turn out to be a
- 22 useful lead? We'll come back to that later.
- 23 Let me see. You know, I am confident that
- 24 skiptracers often locate the correct consumer, that is,
- 25 the one who truly owes the debt, but many consumers tell

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1 us they've been contacted by debt collectors about debts
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- they don't owe, and sometimes the consumer's confused.
- 3 They don't know -- they haven't figured out that it's
- 4 actually a ten-year-old account or five-year-old account
- or they don't remember, but sometimes it's just the
- 6 wrong consumer.
- 7 So, Lauren, do you have a sense of how big this
- 8 problem is? It's unfair to put her on the spot, because
- 9 Sonya was going to be able to talk about this. Do you
- 10 have a sense of how big?
- 11 MS. LAUREN SAUNDERS: Well, obviously, everybody
- 12 wants numbers and nobody has numbers. All I can tell
- 13 you is from our experience, if you talk to any consumer
- 14 attorney around the country -- and everybody has these
- 15 stories. Everybody has stories that the client was the
- 16 victim of identity theft or was just the wrong person,
- and, you know, there's just enough of it, we hear enough
- 18 of it from enough people from enough locations to think
- 19 that it's a real problem.
- Is it a massive percentage of, you know, the
- 21 debts being collected out there? Probably not, but
- 22 especially, you know, as we're collecting older debts,
- you know, it's becoming a bigger problem, and the
- information age I think makes it worse, because there's
- 25 more information out there that can make it look like

- 1 you've got a match when you don't.
- 2 Sonya Smith-Valentine, who was supposed to be
- 3 here this morning, you know, coined the term "zombie
- debt," debt that never dies even when you show that it's
- 5 not you, because she was seeing enough of that in her
- 6 practice to get concerned about it, and she started
- 7 talking to the local media about publicizing the
- 8 problem, not because ofal mede5siie5ih-Vt ya aa000 663.9600 TD(

- 1 goes with this consumer.
- 2 They may match the last name and just four
- 3 digits of the Social Security number. You know, with
- 4 the population that we have today, that's often wrong,
- 5 and there's a lot of, you know, combined files that the
- 6 CRAs have. I don't know to what extent the CRA files
- 7 factor in your all analysis of whether this is the right
- 8 person, but, you know, it may be Gonzales with an S or
- 9 Gonzales with a Z, and there seems to be a lot of
- 10 disregarding of red flag information. The wrong middle
- initial, that should tell you it's not the right person,
- 12 and yet the collection efforts often continue even after
- the collector is told this isn't me.
- MS. CALABRESE: And my conversations with New
- 15 York legal services advocates are consistent with
- 16 Lauren's, that while the mistakes don't seem to be a
- 17 huge part of our caseloads, they are a regular part of
- 18 our case loads, even if they are a small part, but the
- 19 concern there is that when there is a mistake, it takes
- an extraordinary effort to get that mistake corrected.

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1 kind of error corrected without getting an attorney,
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- 2 because most people who come to us for help -- and we
- 3 see -- we're a legal services clinic at a law school.
- 4 We're a teaching clinic. So, we take even fewer cases
- 5 than legal services does. The people who come to us
- 6 have usually tried to get information corrected on their
- 7 own.
- 8 And let me add one other thing, Mike, St. John's
- 9 University School of Law loves Lexis. The customer
- 10 service reps are great, you give us nice little
- 11 presents, pens and notes and little packet versions of
- 12 the Constitution, but it took us between four to six
- months to get a judgment that had been satisfied
- 14 expunged from Lexis' records, and you can imagine how
- 15 surprised the student interns were, because every
- 16 dealing they had had with Lexis in the past has been
- 17 great, and our client had satisfied a judgment.
- 18 It took quite an effort to make sure the
- 19 satisfaction was filed, because the collection attorney
- 20 didn't file it correctly. That took about half a year
- 21 to straighten out. Once it was filed, we brought it to
- 22 the attention of Lexis. They said that their vendor
- 23 probably had not picked up the satisfaction yet and that
- 24 it would take some time to look into the matter. The
- next semester started, and the judgment was still on

- 1 there, even after we had faxed the satisfaction to Lexis
- 2 with proof that it was filed in the court.
- 3 So, that's just one example of the effort it can
- 4 take to get even these few errors corrected, because the
- 5 consequences to the consumer are quite serious when
- 6 they're not corrected, like Lauren talked about, errors
- 7 on the credit reports and so forth.
- 8 MS. LAUREN SAUNDERS: Just one personal anecdote
- 9 to add. We have had our current phone number for about
- 10 four years, and I think the woman who had it before
- 11 passed away at some point, presumably before we got her
- 12 phone number. We regularly get calls, you know, for
- this woman, and, you know, it's either the same
- 14 collector calling again and again or she's got some huge
- 15 number of debts or something in between, but, you know,
- 16 her reports are not being scrubbed for deceased person.
- So, I think she was a local, I think she lived
- in the area forever, her family is still in the area.
- 19 So, it's not like, you know, the death records are off
- in Guam somewhere.
- MR. LAMB600 TD39 So, it's not like, you know, the deat

- 1 housing, those we have a very detailed FCRA-compliant
- 2 corrections process. The Accurint database is largely
- 3 public records driven or comes from other identified
- 4 sources, and there, the data is used to find somebody,
- 5 whether it's by law enforcement or by a skiptracer, and
- if a consumer wants to come to us and say that's not my
- 7 phone number, none of those are mine, and none of those
- 8 are my addresses, it's only going to make them hard to
- 9 find, and the person who might want to do that is a
- 10 person who doesn't want to be found by a skiptracer or
- 11 by law enforcement.

1 MS. PRUITT: Tom, if I could address the initial

- 2 question which you asked Lauren, which is how prevalent
- 3 is the problem of contacting the wrong consumer, I do
- 4 recognize that virtually all of the issues on this topic

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1 consumer's statements that they truly don't owe the
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- 2 debt.
- 3 There's another problem that we need to address,
- 4 and that is when a consumer truly owes the debt and says
- 5 they don't or the consumer doesn't remember whether they
- 6 owe the debt, so how often -- Tom, how often do you
- 7 think -- how often does it happen that a consumer says
- 8 they don't owe the debt when, in fact, they do? And how
- 9 often does it happen where the consumer says I don't owe
- 10 the debt when, in fact, they just can't remember or
- 11 they're confused?
- MR. HAAG: I don't have any hard numbers on
- 13 that. My experience tells me that we occasionally get a
- 14 consumer that will deny any knowledge of a debt when, in
- 15 fact, it's clearly their debt, but in those cases, we
- 16 normally have sufficient information to conclude that it
- is their debt, and if we believe firmly, we will refer
- it back to the creditor or to an attorney for
- 19 litigation. So, that's a rare -- truly a rare
- 20 situation.
- 21 MR. KANE: A rare situation when the consumer
- 22 says I don't owe the debt when, in fact, they do and you
- 23 have to go to litigation?
- MR. HAAG: Yes, that's right, yeah. Let me
- 25 answer the second half of your question --

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1 MR. KANE: Sure.
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- 2 MR. HAAG: -- which, if I don't forget what it
- 3 was now --
- 4 MR. KANE: Sure, I asked you two questions.
- 5 MR. HAAG: -- how many people don't actually
- 6 remember the debt? Interesting, I forget the question.
- 7 MR. KANE: I did, too, if that's any help.
- 8 MR. HAAG: But that is -- frankly, that may be

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1 you don't get a single bill; you get a physician bill,
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- 2 you get hospital charges, you get the -- you know, the
- 3 charge for lab work, and so forth, and these all come
- 4 generally from different sources. So, people will
- 5 assume, for example, that when they get the hospital
- 6 bill, they've paid everything that's owing, when, of
- 7 course, if they get the hospital bill, that's only one
- 8 element of what they're actually owing.
- 9 So, the fact that people don't think they owe a
- 10 bill or don't recall a bill or something like that,
- 11 they've never seen the doctor that did the lab test, so
- 12 they don't recognize that doctor's name at all, because
- that was done somewhere off site. So, that's a, I would
- 14 say, a more frequent kind of a situation.
- 15 MR. KANE: Tom, what are your collectors trained
- 16 to do if a consumer says it's not me? Your folks and,
- 17 you know, from your experience --
- 18 MR. HAAG: Yeah, typically, they would -- they
- 19 would verify the consumer's name, including middle
- initial, and whether there's a junior and senior
- involved, something like that; confirm current address
- 22 and previous address. We would have some basic
- 23 information on the nature of the service. Maybe it's a
- 24 utility bill, for example. Did you live at this address
- during this period of time, and so on and so forth.

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1 Those would be the questions, and generally two or three
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- 2 questions into that routine, you'd have a pretty clear
- 3 understanding that either you have the right person or
- 4 you have the wrong person.
- And, you know, if we're not 100 percent
- 6 satisfied that the information that we have is accurate
- 7 or complete, we will terminate the call. We'll probably
- 8 indicate to the person that we'll do some additional
- 9 research, in which case we go back to the credit grantor
- and explain to the credit grantor what we have heard and
- 11 ask them if they could provide any additional detail.
- MR. KANE: Do you ask about Social Security
- 13 number, last four of the Social? Do your folks ask
- 14 about that?
- 15 MR. HAAG: Well, you know, I haven't even
- 16 mentioned the Social Security number, but let me just
- 17 say this about Socials, that in my judgment, the Social
- 18 is probably the single best identifier -- clearly the
- 19 best identifier known to man, so to speak, and when we
- 20 have that information, that makes it much, much easier
- 21 for us to determine factually who that consumer is or
- 22 whether or not we have the right consumer. When that
- 23 number doesn't match, equally as important, when that
- number doesn't match, we clearly understand we don't
- 25 have the right person.

1 MR. KANE: When you say it doesn't match, do

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1
              MR. KANE: Jim, and then Robin, how do you --
 2
      what do you ask? If a consumer says it's not me, what
 3
      are your collectors trained to say?
 4
              MR. SHEERAN: Our collectors are trained to
 5
      determine the accuracy of the information that -- or to
      verify the accuracy of the information that we have, and
 6
 7
      it goes through starting with the name and the spelling,
      the date of birth, address, prior addresses, and the
 8
 9
      last four of the Social Security number, and our
      collectors verify last four of the Social Security
10
      number in ways that are up to them, either offer the
11
12
      last four or they ask for the last four, and if they
      verify -- if they match, of course, then there's
13
      verification.
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15
              The more difficult problem comes about when
      someone has been the victim of identity theft, and that
16
17
     gets much more complicated then.
              MR. KANE:
                         Thanks.
18
19
              Robin, what do your collectors do?
20
                           Similarly, our collectors will try
              MS. PRUITT:
      and establish the correctness of our information and
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22
     provide additional information about the debt. So, for
23
      instance, we are a debt buyer. We are not the original
24
      creditor. So, it may simply be an issue that the
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consumer doesn't recognize our name. So, you know, a

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1
      debt buyer faces that challenge, which can be easily
 2
      overcome. We can talk about this, this is your XYZ Bank
 3
      credit card, do you remember that, and so forth.
 4
              If that is not sufficient, then my company and
 5
      other debt buyers have specific departments where the
      individuals are specially trained for dealing with
 6
 7
      disputes and things of that nature, and they can ask
      further questions, and if need be, seek additional
 8
      backup information from the creditors on the account.
 9
              MR. KANE: All right, thank you all very much.
10
              I want to move on now to debt verification, and
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12
      as we know, Section 809 of the FDCPA requires that if a
      consumer disputes a debt in writing within 30 days of
13
      receiving a validation notice, which some panelists
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15
     yesterday were calling the G-notice, the debt collector
     must cease collection efforts until it has sent a
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      consumer verification of the debt.
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18
              Now, two federal circuit courts have held that
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      the threshold for what a debt collector has to provide
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      under the FDCPA, as it's written now, that the threshold
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      of what they have to provide to a consumer who's
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      disputed is quite low, but what I'd like to talk about
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     now is something we talked about to some extent
24
     yesterday, is not the level of documentation that the
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      FDCPA currently requires, but basically, what
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1 documentation or media would permit collectors to
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- 2 adequately address most consumer disputes, how to get
- 3 that documentation into collectors' hands, and then when
- 4 that should happen.
- 5 So, Jim, let me start out with you from the
- 6 creditor side. What sort of documentation do your
- 7 in-house collectors have available to respond to a
- 8 consumer's dispute?
- 9 MR. SHEERAN: In almost every instance, we will
- 10 have the original contract available.
- MR. KANE: Okay. So, if the consumer says, you
- 12 know, if they have any questions about the amounts, if
- 13 they -- you have the signed contract.
- 14 MR. SHEERAN: We have the signed contract.
- 15 We'll have a payment history, and we will have -- with
- the notes that we've collected along the way, which give
- 17 us the prior contacts and prior addresses and prior
- 18 phone numbers for this particular individual.
- 19 MR. KANE: Okay. So, do you convey that same
- 20 information to your contingency collection agencies?
- MR. SHEERAN: When we refer something out to an
- 22 attorney -- we do not send it to collection agencies,
- 23 but when we send something out to an attorney for
- 24 collection, they get either a copy of or the original
- 25 contract, and they get the information that we have that

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1 has permitted us to ascertain that the person we are
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- 2 asking them to collect from is the person that owes the
- 3 debt.
- 4 MR. KANE: And then do you -- I can't remember,
- 5 do you sell portfolios to debt --
- 6 MR. SHEERAN: We do not.
- 7 MR. KANE: You do not, okay.
- 8 Tom, what sort of documentation do contingency
- 9 collectors generally get from companies that hire them,
- 10 creditors that hire them?
- 11 MR. HAAG: Tom, if I can back us up for a second
- 12 and just say since we're talking about validation --
- MR. KANE: Sure.
- 14 MR. HAAG: -- there was a fair amount of
- 15 discussion yesterday amongst the groups about the
- 16 validation, the minimal requirements, I think as it was
- 17 cited or something like that, that really all that's
- 18 required of the debt collector is to provide the balance
- 19 and the date of service and a statement that verified
- 20 the information. That's really not what happens today.
- I mean, what really happens, when somebody
- 22 requests -- when somebody denies the debt, you know, we
- 23 have to remember, we're bill collectors. The goal here
- is to collect the money, and so if somebody says, "I
- don't think I owe that," if I simply send them a

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1 statement that says, "Well, you owe this amount and it
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- was done on this date, "I'm probably not going to
- 3 satisfy them.
- 4 So that really the first effort that we would
- 5 make -- and I think I'm speaking for the industry now --
- 6 is to find out what the nature of the confusion, what
- 7 the nature of that dispute is, and what -- you know, is
- 8 the issue I don't owe that much? Is there a balance
- 9 question? I don't remember the service. I paid the
- 10 bill. Whatever it happens to be, whatever that request
- is, typically validation to the industry is provide
- 12 documentation of the transaction, which is either a
- 13 statement of services rendered or perhaps a copy of the
- 14 contract, as Jim mentioned, specific information.
- 15 And we do that not because the law requires us
- 16 to do it. We do it because it makes good sense if you
- want to collect the money to satisfy the consumer that
- 18 they owe the debt. That's the whole basis of this.
- Now, let me go one step further.
- 20 MR. KANE: But we've heard some stories from
- 21 consumers who say "I didn't get anything" or "they
- 22 ignored me."
- 23 MR. HAAG: Yeah, and you know what, every
- 24 consumer that 000is sj debt we receive, we send the
- 25 initial required validation notice, and we still have a

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1 percentage of people that say they didn't receive it.
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- Well, we don't argue about that. What's the point of
- 3 arguing? If they didn't receive it, they didn't receive
- 4 it. We have a follow-up notice, we'll send them another
- 5 notice, but if they didn't receive it, I think the law
- 6 provides us five days after the initial communication.
- 7 So, we're talking to the consumer, and on the heels of
- 8 that, after we complete that, we'll send out a second
- 9 validation notice or the second initial notice.
- 10 The point is, you know, we don't -- we really
- don't much care what the reason the consumer is asking
- 12 for the information for. What we want to do is we want
- to get them the best information, do our best to satisfy
- 14 their request, because that generally will lead to
- 15 payment, and payment is what it's all about. We're
- 16 trying to collect the money. I mean -- and, you know,
- 17 I'm with you. I've heard stories, I've read stories,
- 18 about a very different method of doing business, but
- 19 that to me is, frankly, really foreign, and --
- 20 MR. KANE: So, what sorts of documentation do
- 21 you generally get from your creditors?
- MR. HAAG: We get -- it depends on the nature of
- 23 the debt, but we will get -- in many cases, we'll get a
- 24 copy of the bill of particulars or statement of services

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1 information comes electronically. We can -- they send
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- 2 us the account detail, we can actually recreate the
- 3 account detail and create an image file and attach that
- file to the collection account, so that when we're
- 5 talking to the consumer, in many cases, we have the data
- 6 right in front of us, which I think is -- you know,
- 7 that's a big plus from our point of view. So, you know,
- 8 we seldom get limited information, but from time to
- 9 time, we get limited information.
- 10 MR. KANE: Robin, what sorts of information do
- 11 debt buyers generally receive?
- MS. PRUITT: It is going to vary depending on
- 13 the type of underlying debt and the issuer. As became
- 14 clear on the panel yesterday, issuers vary in whether
- 15 they provide full documentation at the time of sale.
- 16 That's wonderful when it happens. It certainly is not
- 17 the end of the story, though. It is industry practice
- 18 to negotiate in the purchase contract the right to
- 19 receive from the creditor, upon request, as needed to
- 20 satisfy disputes and validation requests and for the
- 21 legal process, account documentation for a particular
- 22 amount of accounts in the portfolio and/or for a
- 23 particular period of time, and --
- 24 MR. KANE: I'm sorry, when would you obtain
- 25 that? That comes with the portfolio?

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1 MS. PRUITT: It is available -- and, again, this
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- 2 is going to depend on negotiations between the debt
- 3 buyer and the creditor, and it can happen in various
- 4 ways. Again, sometimes you will get all the

- 1 practice to negotiate for the right to go back up the
- 2 chain and get the data.
- 3 MR. KANE: Yeah. I mean, how much of a problem
- 4 is that in a debt-buying scenario? Are creditors
- 5 reluctant to provide the media to the third debt buyer
- 6 down the line?
- 7 MS. PRUITT: Generally speaking, it's hard to --

1 electronically to purchaser A and they would just hit

- 2 "forward" and send it to your company?
- 3 MS. PRUITT: Again, that is going depend on the
- 4 nature of the "documentation" and the relationship
- 5 between the parties.
- 6 MR. KANE: But that can happen?
- 7 MS. PRUITT: That can happen, yes.
- 8 MR. KANE: Okay. Lauren, you yesterday created
- 9 a list of sort of the documentation that would be
- 10 necessary in most situations for verifying a debt, when
- 11 a consumer disputes a debt. You listed some things like
- original creditor, the chain of title if it's been

- 1 right now, and in a lot of cases, it's not.
- 2 You know, we have heard talk of the billions of
- 3 contacts and billions of debts being collected. Well,
- 4 0.1 percent of a billion is a million, and so even if
- 5 it's a tiny fraction of a problem, it's still a pretty

- 1 lack thereof; whether any settlement has been reached
- 2 concerning the debt; whether the debt is beyond the
- 3 statute of limitations; whether the consumer's been
- 4 represented by an attorney and the attorney's contact
- 5 information; whether the consumer has informed the
- 6 collector that a time or place is inconvenient for

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1 I served on a task force for ACA, the Ethics Review Task
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- 2 Force. The challenge of that task force was to take a
- 3 look at the existing Code of Ethics, understanding
- 4 current industry practices, and updating those
- 5 practices. Beyond that, we actually spoke with a number
- of regulators and credit grantors, other agencies, and
- 7 determined that actually the primary concern, the thing
- 8 that tended to begin the bad relationship between the
- 9 consumer and the creditor or the consumer and the
- 10 agency, was a failure to validate the debt.
- 11 The law does require a minimum amount of
- 12 validation; that is -- we've discussed that. So, it was
- 13 the task force's challenge to convince the industry, the
- 14 ACA members, that we should go beyond what the FDCPA
- 15 requires us to do, because we felt that was the single
- 16 best thing we could do to minimize complaints. Hence,
- we changed the Code of Ethics and as it relates
- 18 specifically to debt validation, and I think you're
- 19 familiar with the new code, and if you'll allow me to,
- 20 I'll read about a paragraph of what that new code is --
- 21 MR. KANE: SO Tonimize complaints. 1ulg, hat that new cod

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1 "If the member is a debt collector as defined in Section
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- 2 803-6 of the FDCPA, upon receipt of a written request
- 3 for verification of a debt from a consumer, suspend all
- 4 collection activities on the account, provide
- 5 verification of the debt. If such member does not or is
- 6 unable to provide verification of the debt in response
- 7 to the consumer's written request for verification, the
- 8 member will cease all collection efforts, direct or
- 9 request removal of the item from the consumer's credit
- 10 report or report the item as disputed to the appropriate
- 11 credit reporting agency, " and that I think addresses
- 12 some of the concerns here.
- 13 "When closing and returning the account, notify
- 14 the credit grantor, client, or owner of legal title of
- 15 the debt that the activity in the account was terminated
- 16 due to the inability to provide verification of the
- debt," and then finally, "If requested by the consumer
- in writing, notify the consumer that collection efforts
- 19 have been terminated by the member."
- That was subject to the Federal Trade Commission
- 21 providing a formal advisory opinion that that would be
- 22 an acceptable practice, which I am pleased to understand
- 23 has just occurred.
- MR. KANE: Yes.
- MR. HAAG: So that we're talking, to some

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1 extent, about what used to happen, and the industry's
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- 2 sensitive to that. The industry has done its best to be
- 3 one step ahead of the Federal Trade Commission and the
- 4 consumer bar.
- 5 MR. KANE: That's great. Thank you, Tom.
- 6 MS. LAUREN SAUNDERS: Could I respond just
- 7 quickly?
- 8 MR. KANE: Sure.
- 9 MS. LAUREN SAUNDERS: First of all, one caveat
- in everything that you read just now was a written
- validation request by the consumer. I mean, we've heard
- so much, you know, yesterday about, you know, the
- importance of oral communications and reaching the
- 14 consumer on the phone, and that's the point of when they
- 15 say, "It's not my debt, the amount's wrong, they didn't
- 16 credit my payment, " whatever, and, you know, putting the
- onus on the consumer to have to jump through another
- 18 hurdle before it gets dealt with properly is just not
- 19 appropriate, and one of the changes we've asked for is
- an oral dispute ought to be sufficient.
- 21 MR. HAAG: Let me kind of respond to that, if I
- 22 can. You remember what I said about determining the
- 23 right person and so on and so forth early on? I said
- 24 validation didn't -- wasn't -- that the minimal
- 25 requirements of validation weren't really an issue for

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1 the industry, because the industry's in business to
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- 2 collect money, and the way you're going to collect from
- 3 somebody that doesn't believe they owe is to show them
- 4 that they owe the debt.
- 5 So, you know, I can't speak for the industry. I
- 6 can tell you that my company, when they receive that
- 7 kind of a phone call from somebody, we follow the same
- 8 practice that we would follow if it was within the
- 9 30-day validation period, and in keeping with saying
- 10 that, if we receive that request for validation and it's
- 11 40 days, it doesn't make any difference to us. We don't
- 12 care. We will provide the validation, because that is
- 13 the shortest way to collect the money. That's the whole
- 14 deal.
- 15 MR. KANE: Tom, I'm pleased to hear that your
- 16 company does that. We've certainly heard plenty of
- 17 stories of debt collectors, some debt buyers, some not,
- 18 not providing documentation or just not having it. So,
- 19 why don't they have it?
- 20 Robin, why don't debt buyers have the list of
- 21 documents that Lauren just ran through?
- 22 MS. PRUITT: Well, I guess the simple reason is,
- as we said, most of the time, it isn't needed, and we
- find that they're available when we do need it. In
- other words, we didn't need to have them on hand. We

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1
      are debt collectors, we're not warehouses, and it would
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      impose a burden and a cost unnecessarily on the system,
 3
      in our view -- and I believe creditors would share this
 4
      view -- if, you know, massive amounts of documentation
 5
      were -- if it was a prerequisite to taking any activity
      to have to have a whole bunch of documentation that is
 6
 7
      rarely called for transferred all the way through the
 8
      system.
              I've got a couple of other things I want to
 9
      mention about that. First, a clarification of something
10
      Lauren said. I referred to billions of contacts, a
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12
      billion or more contacts made by the industry every
     year, not billions of debts, and there are multiple
13
      contacts per debt. So, I just want to clarify that.
14
15
              Regarding the importance of having the consumer
      specify their dispute in writing, let me just say, you
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17
      know, fundamentally, we believe this is a system -- the
      system that is set up under the regulatory environment
18
19
      today works most of the time, but in order for it to
20
      work, all of the touch points in the system need to take
      responsibility for their part of it, and if a consumer
21
22
      has a legitimate dispute, I do think that it is in their
23
      interests to express it clearly, and consumers, their
24
      expression of their disputes is not always clear.
25
              So, for instance, what would you do under
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1 today's regulatory environment when the consumer says,
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- 2 "Cease and desist all collection efforts on this debt
- and send me the full file of documentation"?
- 4 MR. KANE: Actually, I can't get into that now,
- 5 because I need to talk about -- if I could, let me ask
- 6 you about --
- 7 MS. PRUITT: Well, Tom, just to finish --
- 8 MS. CALABRESE: Tom, I'd like to get a few words
- 9 in on this topic as well.
- 10 MR. KANE: Yes.
- MS. PRUITT: -- we can't address the dispute
- 12 unless the dispute is clearly stated. So, when a
- 13 consumer says "I paid that debt," they may well have
- 14 made a payment on another account with the same
- 15 creditor. We can flesh that out if the dispute is
- 16 clearly rendered, and it is very, very helpful to have
- 17 that in writing. So, I think that that is a point that
- is actually in the consumer's best interest.
- 19 MR. KANE: Great. Gina, yes, thanks.
- MS. CALABRESE: Well, one of the issues is that
- 21 a lot of consumers, particularly our population, the
- 22 elderly, are just not very articulate and are not as
- 23 articulate as the professionals who are working in this
- 24 industry in terms of disputing their debts. They do the
- 25 best they can.

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1 You know, it was mentioned yesterday that the
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- 2 elderly being one of the growing populations affected by
- debt collection, and I know that two people from
- 4 National Consumer Law Center, Dan Lunin and Elizabeth
- 5 Grimrach (phonetic), wrote an article about the growing
- 6 debt among elderly consumers, and it's not the baby
- 7 boomers. It actually is the parents of the baby
- 8 boomers, people who lived through the Depression and who
- 9 have been conservative in their use of credit over the
- 10 years, who just, at least with our claims, they just
- 11 can't make ends meet on their limited Social Security
- income, all of which is exempt.
- Most of our clients with debt problems, and

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dunning notice. Between 1997 and 2003, she got four
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- 2 dunning notices from -- I think the first was a
- 3 third-party collector and the last three were debt
- 4 buyers. She had come to us by that point.
- 5 At that point, we wrote letters disputing the
- 6 debt, requesting verification, never got the
- 7 verification, thought the matter was over, and a year or
- 8 two years later, another dunning letter would come from
- 9 a new collector, and the third collector actually
- offered her a credit card to use to pay off the debt.
- 11 Each time the dunning notice came, there was a different
- 12 amount claimed to be due, so there's one validation
- issue. We don't know the basis for the changes in the
- 14 amounts.
- 15 It took a lawsuit to finally stop the action,
- 16 and our theory in the federal lawsuit was that the
- 17 continued sale of disputed debts where no validation was
- 18 provided was a continuing collection activity. So, we
- 19 believe even under the current system, there is a
- 20 theory, although there are no cases on point, but we
- 21 agree to follow the changes that NCLC has recommended.
- 22 Just last year, to show that this is still going
- 23 on, just last year, our interns called regarding
- verification of a debt for an elderly man and was told
- 25 by the collector, "Oh, we don't have anything like that.

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1 If you send us a cease and desist letter, we'll just
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- 2 sell the debt to another debt buyer." So, these are the
- 3 real stories we are hearing from the field, no matter --
- 4 I know there's a lot of industry denial, but this is
- 5 what we are seeing.
- 6 Even when we go to court, and I know that
- 7 there's going to be another panel on the court process,
- 8 I've been to court with collection attorneys who have
- 9 nothing more than a printout with them, an internal
- 10 computer printout with the name of the debtor and the
- 11 amount owed. They don't have any underlying documents,
- 12 which is why when these cases are being challenged --
- 13 and very few of them are just because of resources --
- oftentimes the debt buyer is unable to meet their burden
- of proof to even make the case, you know, go on past
- 16 discovery or past summary judgment.
- 17 Only recently have I actually gotten original
- 18 documents, and that is from a case that's currently in
- 19 litigation. I was able to finally get some of the
- 20 recent credit card -- some of the credit card
- 21 statements, which do show that the person purchased
- 22 about \$700 worth of goods, and about \$2,300 of the bill
- 23 was late fees and default rates of interest and all
- 24 sorts of penalties.
- MR. KANE: Yeah, that is -- the amount -- the

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1 breakdown is a big problem in verification.
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- 2 Let me ask about something that was raised
- 3 yesterday, and it was -- we heard something about
- 4 lock-out agreements, which I frankly had never heard
- 5 about it, where the --
- 6 MS. PRUITT: I have been in this industry for a
- 7 long time, and I have never heard of a lock-out
- 8 agreement.
- 9 MS. LAUREN SAUNDERS: I mean, we have, and on
- 10 more than one occasion, and whether it's a formal
- 11 lock-out agreement or just, you know, there isn't the
- 12 back and forth that, you know, that you seem to have --
- 13 MR. KANE: I'm sorry, I should -- one of us
- 14 should say what the -- if somebody doesn't remember or
- 15 they weren't here yesterday. What was the lock-out
- 16 agreement again? Can you explain, Lauren?
- MS. LAUREN SAUNDERS: It's when a creditor, when
- 18 they sell their portfolio, have an arrangement that
- 19 you're not allowed to come back to us for any further
- 20 documentation, validation.
- 21 MS. PRUITT: I just want to make it clear that
- that does not represent industry practice, standard
- 23 industry practice.
- MR. KANE: I'm glad to hear that.
- MS. LAUREN SAUNDERS: And whether it's a formal

- 1 term of the contract or just the way it operates in
- 2 practice, we just see it over and over again, and, I
- 3 mean, everybody seems to agree that this information can
- 4 be useful and it can help you in your collection
- 5 efforts. If it, you know, is mandated, it can become
- 6 standardized, it can become cheaper, and in this day and
- 7 age, nobody has to have, you know, reams and reams of
- 8 warehouse space, you know, you could all have it on
- 9 computer. You know, as long as you have it available,
- 10 we're not saying you have to have it sitting there, you
- 11 know, printed out on your desk.
- But it's simple in this day and age to develop
- 13 systems, make them standardized, you know, have industry
- 14 come up with ways of doing it, and I think you just
- 15 solve a whole host of problems that we all see, even if
- it may not -- the problems we see may not be the best
- 17 practices, you know, that we've been hearing about.
- 18 It's rampant. The problem is just -- it's probably the
- 19 biggest single frustration, I mean more so than, you
- 20 know, the wrong person, is just the inability to
- 21 validate and, you know, and the dispute over what is a
- 22 real validation.
- 23 MR. KANE: Now, why isn't more media going with
- 24 the account? Why aren't all the things on Lauren's list

- 1 What are the reasons?
- 2 MS. PRUITT: Actually, I thought we had already
- 3 covered that, but it is that it doesn't seem to be
- 4 necessary. It would seem to be an additional cost and
- 5 logistical burden imposed on a system that seems to work
- 6 without physically conveying all that documentation that
- 7 has gone on. Again, we --
- 8 MR. KANE: Could you somehow get it in hand as
- 9 soon as a consumer disputes? I mean, maybe it doesn't
- 10 have to -- could you -- there are times when this
- information is necessary.
- MS. PRUITT: There are certainly times, and
- there are times clearly when there is a time lag for us
- 14 to get it, and that may actually create some of the
- 15 confusion in consumers' minds. So, if you make a
- 16 request, and due to system conversion issues when banks
- 17 have acquired other banks or for whatever the reason, or
- 18 simply age and the documents are in a warehouse, for
- 19 whatever reason, if it does take time for us to get that
- 20 information, while we have had to cease all collection
- 21 activities. So, we can't go back to a consumer and say,
- 22 "We've made the request, but it's taking time," and the
- 23 consumer may feel that we're ignoring their need and the
- 24 like.
- MS. LAUREN SAUNDERS: Well, I mean, that's --

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1 MR. KANE: That's not most of the consumers I'm
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- 2 hearing from.
- 3 MS. PRUITT: And if I could add, that is clearly
- 4 the case -- again, I don't want to minimize the problem.
- 5 When a problem occurs, it's a bad problem, and we want
- 6 to do everything we can to stop that from happening, but
- 7 at the end of the day, I think proper contact with the
- 8 right consumer is a cleaner answer. All the
- 9 documentation in the world isn't going to help it if
- we're talking to the wrong person. The wrong person is
- 11 not going to pay the debt.
- 12 And if you've got the right person, generally
- speaking, outside of the very confusing health care
- 14 context that Tom mentioned where there were service
- 15 providers that you had no idea existed because labs are
- 16 separate and so forth, generally speaking, the consumer
- 17 knows the debt that you're talking about when you get
- 18 the right consumer on the phone.
- 19 MR. KANE: I agree with you, that's often the
- 20 case.
- Let me ask you one last question, and that's to
- 22 Lauren or Gina. When should debt buyers, collectors,
- 23 have this media in hand?
- 24 MS. LAUREN SAUNDERS: I mean, you know, I think
- we have identified the core that they ought to have or

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1 have available when they collect a debt, and, you know,
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- 2 they can maybe have an arrangement to get it from the
- 3 creditor, but it's a business decision. That's clearly
- 4 what we're hearing, is if you don't have the information
- 5 available when you need it, well, then stop your
- 6 collection efforts until you have it. If that's too
- 7 expensive, to have, you know, immediately accessible,
- 8 well, then it's a trade-off, but there's a core of
- 9 information you need to have and have access to before
- 10 you can collect a debt, and before you walk into court,
- 11 you better have it all in your briefcase.
- 12 I'm sorry, I mean, I just -- the idea that you
- can go to court to litigate a matter without having your
- 14 evidence there with you is just shocking to me as a
- 15 lawyer.
- 16 MR. KANE: Robin, if you will respond briefly,
- 17 and then we'll cut it off.
- 18 MS. PRUITT: Yeah, there's a separate litigation
- 19 panel this afternoon that I'm sure can amply speak to
- 20 this, but I do want to point out that, you know,
- 21 business records are admissible in court, and we have
- 22 business records, and the creditor has business records,
- and debt buyers acquire this debt under contracts
- 24 where -- you know, that are subject to -- or in
- transactions where we have undergone due diligence

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reviews of information, substantial due diligence
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 2
      reviews, I might add, and where the creditors are
      representing and warranting -- you know, they're
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 4
      standing behind the information that we receive.
 5
              And so I just think that it is highly inaccurate
 6
      to state that we have "no information" or nothing
 7
      short -- nothing more than a simple list of amounts due
 8
      on which we're relying when we collect this debt.
 9
              MR. KANE: Okay. On that note, thank you all,
      panelists, very much.
10
11
              (Applause.)
12
              MR. KANE: We will break until 11:00. See you
      back here then. Thanks.
13
14
              (A brief recess was taken.)
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1 CREDIT REPORTING AND DEBT COLLECTION:

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1 will allow everyone to introduce themselves.
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- 2 So, first, April.
- 3 MS. BRESLAW: Good morning. It seems like the
- 4 mike is working here. My name is April Breslaw. I'm
- 5 the Acting Associate Director for Compliance Policy in
- 6 the FDIC Division of Supervision and Consumer
- 7 Protection, which is a mouthful, but we, as you may
- 8 know, the FDIC supervises about 5000 state-chartered
- 9 banks, and so in my office, we deal with consumer
- 10 protection policy on a wide range of issues, including
- 11 FCRA and Fair Debt Collection, as sometimes applies to
- banks, though not always, and other consumer statutes.
- 13 MR. ELLMAN: Good morning. I'm Eric Ellman with
- 14 the Consumer Data Industry Association, CDIA. We are a
- 15 trade association that represents the consumer reporting
- industry as well as debt collectors.
- 17 MR. LYNGKLIP: Good morning. My name is Ian
- 18 Lyngklip. I'm a consumer attorney. I am also the
- 19 co-chair of NACA, the National Association of Consumer
- 20 Advocates.
- 21 MR. REDMOND: Good morning. My name is Don
- 22 Redmond. I'm Corporate Counsel with Portfolio Recovery
- 23 Associates, which is primarily a debt buyer.
- 24 MR. TORMEY: Good morning. I am Mike Tormey. I
- 25 am from Advantage Network Systems, Co-Chairman. I'm a

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1 contingency debt collection agency and the only attorney
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- 2 in front of you.
- MS. KUEHN: Well, that gives you a special mark.
- I wanted to start first with an issue that's
- 5 come up, was mentioned on the last panel, and it came up
- 6 all during the course of the discussions yesterday, and
- 7 that's the issue of disputed accounts, and I heard
- 8 references yesterday during the discussions,
- 9 particularly from the consumer bar, that after consumers
- are raising issues, that the accounts aren't being
- 11 reported as disputed.
- So, I thought I would first address one issue
- that came up probably in one of the last panels
- 14 yesterday, which is an apparent confusion on what it
- 15 means to have an account be disputed. So, I'd like to
- 16 first start with April, from FDIC, to talk about sort of
- maybe the statutory framework for when an account is
- 18 considered disputed under the Fair Credit Reporting Act.
- 19 MS. BRESLAW: Sure. Well, as probably many of
- 20 you know, under FCRA, furnishers are required to report
- 21 accurate information to credit bureaus, and I guess our
- 22 perspective would be that if there's a dispute, that
- 23 there's a question about whether the information is
- 24 accurate, so we would mark it by that.
- 25 MS. KUEHN: Are there any difficulties from the

- debt buyer and contingency collector, to the extent you
- 2 have got aging credit reporting, on determining when it
- 3 is that a consumer's dispute relates to the accuracy --
- 4 I believe the statute refers to completeness as well,
- 5 though that may be a little less relevant -- of an item,
- 6 either Don or Mike.
- 7 MR. TORMEY: I'll start with it.
- One thing you have to keep in mind, even if it's

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1 reporting it until the 30 days has passed and we've
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- 2 responded to the consumer.
- 3 MR. REDMOND: I'd just like to answer your first
- 4 question, which is I don't think it's confusing when
- 5 somebody disputes a debt. I've rarely seen an occasion
- 6 where there are interpretation problems over whether
- 7 something's disputed or not. It's also just been my
- 8 experience that when people dispute debts, they're
- 9 generally, you know, vehement about it, so I don't think
- 10 there are a lot of occasions when you can't recognize a
- 11 dispute.
- MS. KUEHN: Ian, from the consumer perspective?
- 13 MR. LYNGKLIP: Well, I think -- there's two
- 14 circumstances that I think that you need to be able to
- 15 address. One is when you're getting direct
- 16 communications as a collector from the consumer, and the
- 17 second is when it's coming in over the ACDV system. The
- 18 problems that we see, first and foremost, are that the
- 19 debt collectors are not acknowledging or taking
- appropriate action to mark the debts as disputed when
- 21 those disputes come in over the ACDB system.
- 22 In other words, when the consumer is challenging
- 23 the item not his or hers, challenging the balance,
- challenging whether they owe it at all, and the bureaus,
- in turn, forward that on to the debt collectors, the

- debt collectors are not returning those ACDBs with a
- 2 dispute code. That is as clear a dispute, a written
- 3 dispute, as clear as any other that the debt collectors
- 4 would receive directly from the consumer. That's a
- 5 problem that we see, and that is on an industry-wide
- 6 basis, that we do not see those dispute codes coming
- 7 back, and that is one which should be well included
- 8 within the definition of "dispute" for purposes of the
- 9 FDCPA.
- 10 When the dispute is coming in directly to the
- 11 debt collector, any time that the consumer is noting
- 12 that they don't owe the money or owe the amount that's
- being sought, that's enough to put them on notice, and
- that dispute code has got to be thrown under E-8.
- 15 MS. KUEHN: Now, about the point that Ian
- raises, about whether there's a difference in when you
- 17 note something as disputed, either through coming
- 18 through what we call the re-investigation system, where
- 19 it's referred from the consumer reporting agency to the
- 20 debt collector, versus a dispute that's raised directly
- 21 from the consumer with the debt collector, are there any
- 22 differences, as Ian has noted, at least from his

MR. REDMOND: I am going to give you my personal

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2
      opinion, and that is a dispute is a dispute.
                                                    It doesn't
 3
      matter to me what avenue it comes through.
 4
              MR. TORMEY:
                           Well, I agree, and I think as the
 5
      earlier panel talked, the more we want to have a
      communication with the consumer, the better we are.
 6
                                                            The
 7
      last thing you want to do is to minimize the amount of
      information that's provided. So, whether it comes
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 9
      through ACDB or directly from the consumer, we will
10
      treat a dispute as a dispute.
              MS. KUEHN:
                          Ian's observation leads us to a
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12
      follow-up question which relates to the re-investigation
     process itself and handling of disputes that are routed
13
14
      through the consumer reporting agency process.
15
      the comments that have been filed in advance of this
      conference have raised issues with what kind of
16
17
      information that debt collectors and debt buyers,
      contingency collectors, may be able to get in responding
18
19
      to consumers' disputes that they have filed through the
20
      consumer reporting agency, and this is a theme I think
      we've heard yesterday, and it's continued through this
21
22
      morning, about the adequacy of information from the
23
      credit perspective, the creditor perspective, that
24
      should be available to debt collectors, contingency
25
      collectors, who are performing re-investigations.
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1

And I wonder whether, Don or Mike, you have any

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2
      observations about your ability to conduct the
      investigations after receiving disputes from the
 3
 4
      consumer reporting agencies.
 5
              MR. REDMOND: Well, I mean, obviously
      information is key, and, you know, we got into this when
 6
      we had the conference call, and everybody has raised
 7
                   The debt buyers who have sat up here have
 8
      that issue.
 9
      raised that issue; the consumer attorneys who sue people
      for a living, like Ian, have sat up here and raised that
10
              I think one thing everybody agrees on is that
11
12
      the best information we have or can have is key to the
     process. You will get no disagreement from me on that.
13
              MR. TORMEY: Within our own experience and our
14
15
      own practice, when we receive a dispute and the company
      whom we are representing does not have adequate
16
17
      information to support that dispute, we close and return
18
      the debt. We will not continue to pursue it.
19
              MS. KUEHN: That sounds similar to what the
20
      prior panel was talking about with ACA's Code of Ethics,
21
      which is if they can't get adequate verification of the
22
      debt, that they notify the creditor and cease collection
23
      on the debt. You also take the step of ceasing to
24
      report on the debt, or how does that relate to your
25
      reporting efforts?
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1
                           If I may, the one thing you have to
              MR. TORMEY:
 2
      remember, that under Fair Credit Reporting is that if we
 3
      can no longer verify a debt, we are prohibited from
 4
      reporting it. So, we close it. We notify the credit
 5
      reporting agencies that the information is no longer
      valid, and they delete that from the file.
 6
 7
              MS. KUEHN: Ian, you look like you want to make
      an observation.
 8
 9
              MR. LYNGKLIP:
                             I do, and I guess -- I think I
      understand what the practice is that you folks are
10
      engaging in, and it sounds to me like if you don't have
11
12
      those documents, you're returning it, and that seems
      like the appropriate thing to do. I think that may be
13
14
      going a step beyond what you may be required, but I
15
      am -- what we see on an industry-wide basis, the
     prevailing trend is that debt buyers and contingent
16
17
      collection agencies do not treat the verification
     process as one which is meeting the requirements of the
18
19
      current case law.
              Under the current case law, verification means
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      you've got to check original documents, and we do not
21
22
      see any attempts to -- I shouldn't say that.
                                                    We see few
23
      and far between attempts to check original documents as
24
     part of that verification process either when it's
25
      coming in as a G-dispute or whether it's coming in as a
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1 Fair Credit Reporting Act dispute over the E-OSCAR
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- 2 system, and the position we have gotten consistently,
- 3 time and time again is, "We don't have to have these
- 4 documents on hand, we have got a balance, we have
- 5 records, internal records, emails or data logs, showing
- 6 that this money is owed."
- 7 That's not enough under the case law, and the
- 8 inquiry really has to focus on, what do we mean by
- 9 verification? I think the case law is pretty clear.
- 10 That's not enough.
- 11 MS. KUEHN: I think that that actually raises an
- issue that came up yesterday as well, which is the
- difference between the verification requirements under
- 14 the FDCPA and the way they have been interpreted and
- 15 what kind of information you need to verify a debt
- 16 versus the courts that have looked at the
- 17 re-investigation process and what it means to properly
- 18 investigate a debt.
- 19 Ian, you have a fair amount of litigation
- 20 experience. What's been your experience with the
- 21 difference in the way the courts have looked at those
- 22 issues?
- 23 MR. LYNGKLIP: Well, I think that on the
- 24 G-notice side, on the verification of debts on the G
- side, the standard has been far below what we would see

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1 under the Fair Credit Reporting Act. You see the Fourth
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- 2 Circuit case in Chaudrey (phonetic), and in some
- 3 circumstances, the courts are willing -- and I think the
- 4 Ninth Circuit has now sided with them, I think that
- 5 issue is pretty well put to rest -- that in some
- 6 circumstances, you can rely on the creditor and what
- 7 they're telling you, but to take that as a blanket rule,
- 8 that you can do that in every circumstance, that's not
- 9 right.
- 10 You've got to respond to the actual information
- 11 that you've got in front of you. If there's a consumer
- 12 who is sending you statements or is giving you specific
- information, detailed information, about account
- 14 histories that you don't have available, I don't think
- 15 that just relying on the creditor's documents that
- 16 they've conveyed to you at the time of assignment is
- 17 going to be enough.
- 18 Now, under the Fair Credit Reporting Act, we
- 19 have a much different standard, and that standard
- 20 pervades throughout everything that happens under that
- 21 Act, and that is that we're striving for reasonable
- 22 procedures to assure maximum possible accuracy, a much
- 23 higher standard than we're dealing with. So, I think
- that what's interesting is that I have seen a number of
- debt collectors, when responding to a dispute under

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1 1692-G, make the efforts to go and get the original
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- documents. We do not see that same effort being
- 3 extended when they're getting the disputes in under the
- 4 Fair Credit Reporting Act, which to me is anomalous,
- 5 because you have such a much higher standard for the
- 6 accuracy that they have to bear when they're trying to
- 7 verify debts under the Fair Credit Reporting Act.
- And one of the things that I would impress is
- 9 that if the consumer is providing specific information,
- 10 that specific information must be responded to in
- 11 whatever the process it is, and that leads us to a
- 12 problem that we have with the e-OIit RtrR systemp3t us

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1 understand, that we and the consumer reporting industry
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- 2 want successful re-investigations. Everyone wants a
- 3 successful re-investigation. Consumers want their
- 4 disputes handled quickly and they want their disputes
- 5 handled efficiently. They want action.
- One of the greatest challenges, though, in a
- 7 re-investigation process is the attempted credit repair
- 8 of these collection trades. In fact, it's well
- 9 established that about one-third of all consumer contact
- 10 with credit bureaus are a result of credit repair, and a
- 11 significant high percentage of those disputes are from
- the credit repair outfits continuing to pound and pound
- and pound on those accounts in the hope that they will
- 14 beat the data furnisher into submission to have that
- information removed from the file.
- 16 But let's talk about how re-investigations are
- 17 successful first. The FRB and the FTC, as you well
- 18 know, cited some data in you recent report from
- 19 TransUnion which showed that 95 percent of all disputes
- are handled to the satisfaction of the consumer, and
- 21 only 5 percent of consumers keep coming back to dispute
- 22 that same information again. And we should keep in mind
- 23 that just because there's a repetitive dispute isn't
- 24 necessarily indication that the process is failing
- 25 because of this whole credit repair problem.

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1
              Disputes, in fact, are handled very quickly, 54
 2
      percent of all disputes submitted by consumers come over
                             The use of these channels, in
 3
      the phone or the web.
 4
      fact, is increasing because consumers want their
 5
      disputes handled quickly and efficiently.
              MS. KUEHN: Eric, could you speak a little
 6
 7
      closer to your mike?
                           Sure, of course.
 8
              MR. ELLMAN:
                                             Is that better?
 9
              Forty-four percent of the consumers who
      submitted data in writing, about 85 percent submitted
10
      only a standardized form or letter; approximately 10
11
12
      percent involved an identity theft report. So, really
      only 2 or 3 percent of all communications involve other
13
      information. It's clear from this data that very few
14
15
     disputes, in fact, involve extensive data from
      consumers, and most of the consumers are coming in, like
16
17
      I said, through the web or the telephone, and that is
      increasing as well.
18
19
              MR. LYNGKLIP:
                             If I can address one of the
20
      points that Eric was making about credit repair
21
      organizations, there is no question that the credit
22
      repair organizations are distorting the marketplace in
23
      being able to allow the credit reporting industry to do
24
      what it needs to do, which is to provide accurate
25
      information.
                    There is no question that they are bogging
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2
      consumers cannot get the same level of service that we
 3
      would hope they would.
 4
              But one of the things that I would say is that,
 5
      you know, is that consumers may want action fast, but
      they don't want action fast at the cost of a $500,000
 6
 7
      mortgage that's hanging in the balance. We want these
      disputes responded to within the time frames provided by
 8
 9
      the statute, and we want to make sure that the
      information that's going back accurately reflects what
10
      the state of affairs of the underlying documents were.
11
12
              Well, one of the problems that we see is that we
      have not had the opportunity and in many ways we're
13
14
     prohibited as a consumer bar from taking action against
15
      the credit repair organizations who are preying on
      consumers, trying to get them to give them money to push
16
17
      letters on the bureaus.
                               The mandatory arbitration
      clauses have really prohibited us from being able to use
18
19
      the statutory remedies which have been provided to us
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down the credit bureaus and raising the costs so that

22 us in allowing us to use those statutes, and we can't do

which would otherwise be very helpful to us to eliminate

those, and we would hope that the industry would support

22 us in allowing us to use those statutes, and we can t

23 it as the market is currently configured.

MS. KUEHN: We had a question dealing with I
guess an overarching understanding of the industry, and

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1 this goes to you, Mike, which is how often is an item
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- 2 reported by a contingent collector as opposed to, say,
- 3 the original creditor reporting it as in collection?
- 4 What's your practice as an example?
- 5 MR. TORMEY: In our practice, when we report the
- 6 data on a consumer, we retain it and maintain it with
- 7 the credit reporting agency as long as we have that
- 8 assignment of the debt. Once the assignment ends, then
- 9 that is removed from the credit reporting agency.
- 10 I rarely see that when a credit grantor has
- 11 already reported the information to the credit reporting
- 12 agency, that they continue to report it as in

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1 reporting or are they involved in what the decisions
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- are, when to report, how to report?
- 3 MR. TORMEY: From one industry to another, I
- 4 think they're all pretty much the same. It's when it's
- 5 assigned, if it's truly an assignment of the debt to us,
- 6 then it is all reported, to the exception of -- I can
- 7 only think of one of my clients who -- a medical agency
- 8 who doesn't want any of their information reported, and
- 9 we, of course, oblige them and block that data.
- 10 MS. BRESLAW: One thing I would just add from
- 11 the banking agency's perspective is that we I guess
- 12 leave these choices to the parties, but what we would
- expect to see would be that in the agreements between
- 14 the parties that it's clear who has the responsibility,
- and not just at first but ongoing, so it's the party's
- 16 choice, but we want to make sure everybody addresses it
- 17 clearly.
- 18 MS. KUEHN: And does that lead to issues of who
- 19 handles the disputes or is there some sort of
- 20 arrangement -- it sounded like, at least in the initial
- instance, in the information that debt buyers, at a
- 22 minimum, perhaps collectors are getting from the
- 23 creditors at the outset may not have all the information
- 24 to address a consumer's dispute.
- Do you guys deal with credit reporting, for

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1 example, by contract with the entities from whom you
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- 2 purchase debt or on whose behalf you collect debt as far
- 3 as being able to handle disputes timely within the FCRA
- 4 guidelines and to be able to obtain the information
- 5 necessary to respond to consumers' disputes about
- 6 reporting?
- 7 MR. ELLMAN: Let me jump in for a second here,
- 8 if I could.
- 9 To Ian's point about, yes, speed is important,
- but, of course, so is efficiency, and we are obviously
- in regular communication with all data furnishers to
- make sure the re-investigation process goes not just
- 13 quickly but also very efficiently, and I think what we
- heard just a few moments ago was, from the debt buyers
- and the debt collectors, was the information was good,
- but it's not just a question of the information is good,
- it's a question of the right kind of information, and
- 18 the data furnishers have been telling the consumer
- 19 reporting agencies that the information that they are
- 20 getting is sufficient to meet their re-investigation
- 21 obligations.
- MS. KUEHN: Okay, Don or --
- 23 MR. REDMOND: If we're furnishing the data, we
- think it's accurate.
- 25 MS. KUEHN: And what happens after you receive a

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dispute based on that if the information that you have
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- in your files either doesn't address the dispute that
- 3 was raised or doesn't seem to have a piece of
- 4 information that you need?
- 5 MR. REDMOND: Well, again, I think any
- 6 responsible data furnisher tries to be as accurate as
- 7 possible. If any responsible data furnisher can't
- 8 report accurately, they shouldn't report.
- 9 MR. TORMEY: I would mirror the same sentiments.
- 10 When, as a contingency agency, we will receive a
- dispute, we will go back to the firm that forwarded the
- data or the assignment to us and seek validation, and in
- 13 that respect, if the information that we have in the
- 14 file is not adequate to answer the inquiry, more times
- 15 than not, upwards of 90 percent, they are the -- the
- 16 generated request that comes from the credit repair
- 17 plans, which is very generic, "This is not my debt,
- 18 period."
- 19 MS. KUEHN: That's what I was going to ask, as
- 20 far as your experience in handling disputes that have
- 21 come through the credit reporting system, you know, we
- 22 have heard talk about the credit repair problem. What
- 23 has been your experience with -- you know, you just gave
- 24 a figure of 90 percent.
- MR. REDMOND: We get burdened by that stuff,

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1 too, by the way. I mean, we get tons of the same form
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- 2 letter that says the same thing from 20 different
- 3 websites where some poor soul bought that garbage for a
- 4 fee and mailed it out to all of their accounts, and, you
- 5 know, I think it's a terrible problem, terrible enough
- 6 that it's one of the only things I put in my comment
- 7 letter to the FTC, is that there is now an industry of
- 8 people who's out there to dispute things for a fee, and
- 9 I think you have to recognize that when you look at
- 10 credit reporting and similar issues.
- 11 There are people all over the internet today
- trying to sell people -- lots of times, you'll see
- documents that are fake legal documents. One of them I
- 14 get all the time is the "Petitioner's Private
- 15 International Administrative Remedy Demand." Some
- 16 lawyer in the room tell me what that means. We get that
- 17 same document over and over and over. It's like 40

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1 are -- the clinics are clearly a problem, but that
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- 2 doesn't really address the underlying question, which is
- 3 how you're dealing with actual disputes from consumers
- 4 which provide a reasonable amount of information saying
- 5 that the information is disputed, and what are you doing
- 6 in that process to get -- to get accurate information
- 7 back into the system.
- 8 And what we see, time and again, over the --
- 9 certainly over the ACDV system, is that there's not
- 10 really the same level of effort that's given to getting
- 11 those baseline documents, those foundational
- transactional documents, to verify that debt, and that's
- really what's at issue, at least for the consumers.
- 14 We're talking about the consumers tendering legitimate
- disputes. What's the industry doing for them?
- 16 MS. KUEHN: Well, it sounds like from our
- 17 current panel's perspective that they have procedures in
- 18 place, but I did want to talk about an issue that you
- 19 raised, Ian, I think prior to our panel today, which is
- 20 the issue of reporting items as disputed and whether
- 21 there should be some requirement to go back and correct
- 22 prior reporting to note that an item is disputed, if you
- 23 could sort of summarize what your issue is, please.
- MR. LYNGKLIP: Yeah. The difficulty is this,
- 25 that currently the way that the commentary to the FDCPA

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is structured, there is no affirmative obligation to
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- 2 credit report. What we see is that credit reporting
- 3 will continue on after a consumer has disputed this debt
- 4 and sought validation. This is a problem for a number
- of reasons, but the chief one is that the debt
- 6 collectors are required to cease all collection activity
- 7 after there is a dispute that's tendered by the
- 8 consumer, and so if you're getting a timely dispute from
- 9 a consumer in response to a G-notice, you've got to stop
- 10 credit reporting during that time period until that debt
- is validated and verified back to the consumer directly.
- 12 And so we don't see that happening, and one of
- the problems is that we see the collectors relying on
- 14 the commentary for that and for other practices, like
- 15 just cease -- by stopping reporting in the face of
- 16 litigation.
- MS. KUEHN: Well, I think to look at that
- 18 question and to really sort of examine it, we have to
- 19 understand sort of the nature of the frequency of
- 20 reporting by debt collectors and contingency collectors.
- 21 In comparison, most creditors, I understand, report on a
- 22 routine, frequent basis. Is that --
- MS. BRESLAW: That's correct, yes.
- 24 MS. KUEHN: So, if something comes up, a dispute
- 25 has arisen, they can report it as disputed in the next

- 1 update, the next report, on that particular consumer?
- 2 MS. BRESLAW: Right, that's what we would
- 3 normally see on the banking side.

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1 a complete data dump of all of their accounts -- all of
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- 2 their receivable accounts.
- When we get further down the road into
- 4 litigation and we see that, you know, there's a tape
- 5 that's going out every month with this information, we
- 6 can show that, yeah, they have been engaging
- 7 affirmatively in collection activities, but the view of
- 8 the industry is as long as we haven't updated that and
- 9 there is no change in the status of this debt, we don't
- 10 report it. Well, that's how -- it's acting out --
- 11 that's how it is that they're interpreting that on a
- day-to-day basis, and it's leaving a lot of consumers
- 13 without actually having the benefit of the rights that
- they've got under 1692-G, which is to have the debt
- 15 collector cease reporting until such time as they have
- 16 verified this debt.
- 17 MR. TORMEY: Let me clarify something. When I
- 18 use the word "dump," I mean that they remove all of the
- 19 data that we had previously reported and resupply it
- with the current data. So, there's the difference
- 21 there. So, if a consumer disputes a debt with us on
- 22 Monday, we key that into our system. Friday, when we
- 23 generate the tape and transmit it to the credit
- 24 reporting agencies, they remove all the previous data,
- and that data is subsequently blocked from reporting.

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1 So, it disappears from the credit reporting file until
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- 2 we resolve the dispute.
- 3 MS. KUEHN: So, it's no longer reported at all
- 4 regardless of --
- 5 MR. TORMEY: That's correct. That's our
- 6 practice.
- 7 MR. LYNGKLIP: But that is not what we see as an
- 8 industry practice. We see that those trade lines
- 9 continue to persist all throughout the validation
- 10 period, and sometimes the validations, when we're
- dealing with ID thefts or other complicated issues, they
- take months, and these items are still sitting on the
- 13 reports.
- 14 MS. KUEHN: What about the situation -- it
- 15 doesn't sound like, Don or Mike, that either of you are
- one of these type of reporters, but there are what we
- 17 call the occasional furnishers. Eric, maybe you can
- 18 talk about that, sort of if there still are people
- 19 within the industry who only report when something has
- 20 changed or they report initially when they obtain an
- 21 account for collection and don't provide sort of that
- 22 regular updates, regular tapes.
- 23 MR. ELLMAN: Right, that's obviously the case.
- 24 There are businesses like that, and we fully expect that
- anybody who furnishes to a consumer reporting agency,

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1 whether they do it once a year or once a month, shares
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- 2 the values that we share, which is to create a precise
- 3 credit reporting system that's in full compliance with
- 4 the FCRA.
- 5 MS. KUEHN: And I guess one of the ways that
- 6 this question has been posited and has come up are for
- 7 those what I call occasional reporters, that when they
- 8 reported it, the debt wasn't disputed, for example, but
- 9 that they no longer report on the account or the account
- 10 has been sold or transferred -- and we are going to talk
- 11 a little bit more about that -- but that the statute, at
- 12 least the Fair Credit Reporting Act, when it deals with
- reporting, talks about when you furnish the information
- 14 and you know there's a dispute, you need to mark it as
- 15 disputed.
- Is one of the issues that, you know, the FTC
- 17 should look at and address dealing with the situation
- 18 where there's been a previous report of information that
- 19 has not been updated, no further tapes have been
- 20 submitted, but a dispute has come in after the reporting
- 21 has done? And is that something, Ian, that you've seen
- 22 or --
- MR. LYNGKLIP: Well, again, there's a disparity
- 24 between what we see the practice actually is and that
- legal requirement. It seems to us that because the debt

- 1 collectors are, in fact, making monthly reportings that
- 2 we can look at them and say, yeah, you are furnishing
- 3 data on this consumer and you are reporting and you are
- 4 in violation if the consumer has disputed it and you
- 5 have not updated it and marked it with a dispute code,
- 6 or if now we know this debt is not actually valid, and
- 7 you are allowing your trade line to persist in the
- 8 credit files and the bureaus.
- 9 The occasional reporters, we're not seeing quite
- 10 so many of those, and so -- and it's very difficult to
- 11 know at first blush, when you get into one of these
- cases, whether or not you are dealing with an occasional
- reporter. I mean, you've got to do some serious
- 14 investigation to find out whether you're dealing with
- 15 them. So, it's not a problem that we've dealt with.
- 16 Most of the problems that we've seen have been with
- 17 regular reporters who, monthly, do their tape drops to
- 18 the bureaus.
- 19 MS. KUEHN: We have a good question from the

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1 start the re-investigation process obviously under the
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- 2 FCRA, which is the Fair Credit Reporting Act. The
- dispute will come to the consumer reporting agency,
- 4 although as a result of the FACT Act, consumers can also
- 5 directly dispute to data furnishers, which we think is a
- 6 very positive step to promote the accuracy of the credit
- 7 reporting system.
- The e-OSCAR system is, like I said, it's an
- 9 automated system. In fact, we're very proud of the fact
- 10 that the use of e-OSCAR has gone up from -- the use of
- e-OSCAR has gone up from 83 percent in August 2006 to 94
- 12 percent in June of 2007, which is really only good news
- for consumers, because that means that 72 percent of all
- 14 consumers, their disputes are now being resolved in 14
- 15 days or less.
- MS. KUEHN: I wanted to just move off of this
- for a little bit, a couple other issues we need to
- 18 cover, and the second one deals with -- and I think this
- 19 is an issue that's maybe a little more unique to the
- 20 debt collection industry than it is, perhaps, in the
- 21 creditor realm, even with the purchase and repurchase
- 22 and repurchase and consolidation of banks, which is the
- 23 multiple reporting of a single debt collection account,
- 24 where a debt collection account shows up multiple times.
- 25 A number of commenters, prior to the conference,

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1 raised the issue that there will be multiple account
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- 2 numbers associated with a single collection account,
- 3 will be different collection agencies, they show up
- 4 differently, they have different balances, they have
- 5 different amounts, and that from the creditor's
- 6 perspective, it can be difficult to interpret whether or
- 7 not these are multiple collection accounts or a single
- 8 account that's been reported a different way.
- 9 How does that impact, from the creditor
- 10 perspective, their ability to fairly evaluate a
- 11 consumer's creditworthiness?
- MS. BRESLAW: Well, certainly the -- you know,
- we're furnishers, but we're also users of this
- 14 information, and I think echoing what's been said maybe
- 15 for different reasons, it's certainly very important to
- 16 creditors to have as accurate information as possible so
- 17 that they can make accurate credit decisions about
- 18 people. So, I think that's certainly a concern of those
- 19 who are granting credit.
- MS. KUEHN: Now, I understand that CDIA has
- issued some guidance, particularly for the debt
- 22 collection industry, on reporting in an effort to sort
- 23 of, I think, address this issue. I wonder if you could
- 24 summarize -- closely to the mike, please -- for the
- 25 audience, Eric, what CDIA has put out.

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1
                           First, before I get into that, it's
              MR. ELLMAN:
 2
      important for us to recognize that we don't support
 3
      duplicate reporting. I don't think that any collector
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      supports duplicate reporting either. A debt that's been
 5
      sent out for collection, we should make clear, will
      often have two trade lines. It will have the original
 6
 7
      debt, and it will have the collection account.
              However, the Credit Reporting Resource Guide and
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 9
      the Metro 2 format, the Credit Reporting Resource Guide,
      which is a guide we provide to data furnishers to help
10
      to ensure they are partners in the accuracy process of
11
12
      the credit reporting system, is quite clear in that
      collection agencies and debt purchasers must delete
13
      accounts that have been cancelled and returned to the
14
15
      creditor or sold to another entity. That's been made
16
     very clear.
17
              We regularly provide specialized notices to
      certain data furnishers, groups of data furnishers.
18
                                                            We
19
      have done it for student loans. We have done it for
20
      debt collectors and debt purchasers and others, and we
21
      have recently re-issued, just in the last week or so,
22
      again, specific notice to reinforce the fact that
23
      collection accounts, collection agencies and debt
24
     purchasers, have to delete the information if the debt
      has been sold or transferred.
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1
              MS. KUEHN: And that includes going back to the
 2
      original creditor or is it just only in the instance
 3
      where it's sold or transferred?
 4
              MR. ELLMAN:
                           Well, the point of the precise
 5
      reporting and the point of our notices is to make sure
      that the information that's on the credit file is, in
 6
 7
      fact, precise, which means that if the debts are sold or
      transferred, then anything that doesn't belong on the
 8
 9
      report is not on the report.
              MS. KUEHN: Ian, you're chomping at the bit.
10
      Have you seen this? Have you seen this experience, that
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12
      they do remove the items when they sell or transfer
      debt?
13
              MR. LYNGKLIP: Well, sometimes they do,
14
15
      sometimes they don't, but this goes to a deeper problem.
     Most of the problems that we have with debt collectors
16
17
      reporting debt and the errors that we see them -- things
      like re-aging, providing false balances, all of this
18
19
      information can be easily verified through historic
20
      records of the original creditors who had this, and mind
      you, we're living in a marketplace where portfolios of
21
22
      debt are incredibly fluid. I mean, you know, they're
23
      moving from bank to bank, to bank to bank, they're being
24
      sold and resold, and then they're getting transferred to
25
      collection agencies or contingent collectors, and then
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1 they're being sold to multiple debt buyers up and down

- 2 the line.
- These same trade lines, these same debts, can
- 4 acquire, you know, upwards of a dozen account numbers
- 5 before, you know, before we get to the final end of
- 6 these problems, and one of the problems is, the first
- 7 problem is, we do not have any record retention

- 1 Metro 2 data? We know the bureaus discard this data
- 2 regularly, and we can't trace it back. We have no way
- 3 of doing it. Once they discard the data from the data
- 4 furnishers, we have got very limited mechanisms to be
- 5 able to identify what happened, and we should be seeing
- 6 that these reportings at least are retained during a
- 7 limitations period that's appliined during a

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1 There is no industry requirement that that prior data,
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- 2 the limited amount that's here, be provided.
- 3 That data, if a debt collector cannot provide an
- 4 original creditor, original balance, and a date on which
- 5 the account was opened, the information that is in the
- 6 base segment of this, the base information that
- 7 identifies that account, that data should be rejected as
- 8 inadequate, because it's inherently unreliable and
- 9 unverifiable. If you don't have the information about
- 10 the account, it's unverifiable and unreliable and
- inaccurate and not from a reliable source.
- MS. KUEHN: I am going to -- go ahead, I'll let
- you answer, Don, then we'll circle back to my
- 14 original --
- 15 MR. REDMOND: You have made that point like 20
- times in the last 45 minutes, and the point you just
- made, which you made the first time I heard you
- 18 filibuster on this point about an account having upwards
- 19 of a dozen account numbers, is just not true. I have
- 20 never seen an account with a dozen account numbers. I
- 21 would love to see an example of it if somebody's got
- 22 that. That is not typical of the industry. You've made
- 23 it up or you have seen a very, very strange case. I'd
- love to see an example of a dozen account numbers.
- 25 MR. LYNGKLIP: You know, when these accounts get

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1 transferred from a small, local bank to -- that is
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- 2 bought up by large -- larger national bank, which is
- 3 transferred to another one, I mean, we can look right
- 4 straight to the Bank of America. I have accounts that,
- 5 you know, I can trace from local banks that go through
- 6 four separate national banks before they begin hitting
- 7 the debt collection industry, and acquire at each of
- 8 those new banks, acquire a new account number, at least
- one new account number, because they're boarded by them,
- they may retain an original account number initially,
- 11 but then change it when they want to restructure their
- 12 portfolios.
- MS. KUEHN: Well, that sounds like an issue with
- 14 the creditor side on the transfer of debts from creditor
- 15 to creditor and not so much in the debt collection
- 16 industry.
- 17 MR. LYNGKLIP: Well, let's say that a dozen is
- 18 not the --
- 19 MR. REDMOND: Someone does not typically just
- 20 willy-nilly change an account number every time they get
- 21 an assignment from somebody who owns an account. That
- doesn't help anybody collect. How would assigning new

2BTehd4asnt number eva 2f 2fencs18ie5e0 0.i4 the t3 not theubb

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1 sense at all.
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- 2 MR. LYNGKLIP: Obviously everybody has their own
- 3 internal account numbers on these -- you know, on the
- 4 initial dunning letters. You know, this is the original
- 5 account number, here's redacted to whatever it is, and
- 6 here's our internal number, and we see those internal
- 7 numbers being used as the reporting number, and we've
- 8 got a provision for it in the manual here, and maybe a
- 9 dozen is too many for industry standard, but it is not
- 10 uncommon, by the time a debt collector gets this or a
- 11 debt buyer gets this, to see an account have three or
- 12 four account numbers. That is a normal process, and
- there's still, no matter what, not a mechanism to track
- 14 that account through the system.
- 15 MR. REDMOND: It is not a normal process for an
- 16 account to have three or four account numbers. That is
- 17 not normal.
- 18 MR. LYNGKLIP: Do you know what account numbers
- 19 have been assigned by prior collection agencies,
- 20 contingent agencies? Do you get that information?
- MR. REDMOND: What I get is the account number,
- the original account number, and that's the same one
- that we use.
- MS. KUEHN: Well, let's -- let's --
- MR. LYNGKLIP: If it's been returned, you

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1 wouldn't --
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- 2 MS. KUEHN: Ian, I have to cut you off a little
- 3 bit, because we are going to run out of time if we
- 4 don't, but April wanted to say something, and then I had
- 5 a specific question about that.
- 6 MS. BRESLAW: I guess all that I would add to
- 7 this is that if accounts are being transferred within
- 8 the world that I know, which is, you know, among the
- 9 creditors, among the banks that you just described, you
- 10 know, not just the FDIC, but I think all the banking
- 11 agencies would expect would be that banks involved have
- 12 policies and procedures in place to make sure that
- accurate reporting always happens, starts from the
- beginning and always happens.
- 15 So, if they make the business decision to change
- 16 account numbers for some reason, that's okay, but they
- 17 need to make sure that the reporting to the credit
- 18 bureau remains accurate, and that's what we would hold
- 19 our institutions to.
- 20 MR. ELLMAN: And the Metro 2 format has a
- 21 standard to require -- or has a standard to establish
- 22 that the original creditor is reported by a debt
- 23 collector or debt buyer.
- MS. KUEHN: And is it also the case -- and this
- is a good question from the audience -- about sold and

- 1 transferred accounts and their reporting under Metro 2,
- 2 if you could explain a little bit, Eric, on that.
- 3 MR. ELLMAN: Well, just to reinforce what I said
- 4 earlier, again, because we all share in the importance
- of creating a precise credit reporting system, is that
- 6 to prevent the multiple reporting of information like
- 7 Ian is talking about is to establish that when a debt is
- 8 sold or transferred, that there is an established
- 9 procedure that it be deleted so it doesn't show multiple
- 10 collections, which don't, in fact, exist anymore.
- MS. KUEHN: And that was going to be my question
- to Don and Mike, to give you guys an opportunity to
- 13 actually respond.
- 14 The question is, is the guidance provided by

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1 client, and whether they take it back in-house and write
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- 2 it off or they sell it to a secondary source, I cannot
- 3 ethically or legally continue to report that
- 4 information, and we delete it, and that is the common
- 5 practice in the industry.
- 6 MS. KUEHN: Don?
- 7 MR. REDMOND: It's no surprise that the Credit
- 8 Reporting Resource Guide is sitting here up on the
- 9 table. It's an excellent source of information. It is
- 10 very much the standard that everyone uses, and there are
- 11 good reasons for that.
- 12 MS. KUEHN: And it sounds like, at least, one of
- 13 the main problems that Ian has identified, which there
- 14 possibly being multiple chains of accounts or multiple
- 15 collection accounts reported with respect to a single
- 16 collection account, can be addressed at least in some
- part by, you know, no longer reporting on accounts that
- 18 you're no longer collecting on. Mike wants to say
- 19 something.
- 20 MR. TORMEY: If I could talk to that a little
- 21 bit, what Ian was referring to is, let's say he has a
- 22 MasterCharge account with bank A. Bank A subsequently
- 23 decide to sell their MasterCharge business to bank B,
- and then subsequently goes to bank C and bank D and bank
- 25 E. When you look at the credit report itself, there

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1 will be those listings of those accounts, but it will
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- 2 show zero balances, and it will show the account
- 3 experience that that bank had with that consumer for the
- 4 period of time that they owned the debt.
- 5 Then often, it will say "sold" or "transferred,"
- 6 and then you can see that chain of accounts, and the
- 7 original opening date of the trade line will stay the
- 8 same. Now, the account numbers may vary, but actually,
- 9 for credit reporting purposes, it's very important to
- 10 know that bank A had it for six months, bank B had it
- 11 for three years, bank C had it for two years, or
- whatever the case may be, going back to the statute of
- limitations. So, it's not inaccurate and it's not
- 14 duplicate; it is that those are different times that
- 15 those accounts belonged to a different vendor or a
- 16 different vendor of that credit.
- 17 And then, subsequently, if the information or
- 18 the debt becomes delinquent and it is then assigned to a
- 19 collection agency, then you'll get an additional trade
- 20 line showing the collection being assigned from the last
- 21 creditor.
- 22 MR. LYNGKLIP: If that account is reported with
- 23 a zero balance and only the -- the creditor is only
- 24 reporting the payment grid, that's correct. I mean, you
- 25 can show the historical data and the zeros, but I'm not

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1 talking about zeros. I'm talking about when the first
2 bank doesn't zero the trade line or maybe the bank, bank
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- one, zeros it, but bank two, bank three doesn't, or debt
- 4 collector two or three doesn't zero their trade line.
- 5 One of the problems is, again, there is no
- 6 affirmative obligation, at least in the FDCPA, that
- 7 prior reportings be retracted. So, theoretically, under
- 8 the way that the FTC is interpreting this, that could
- 9 persist on the report even if it's not in the same way
- 10 that the CDIA is recommending that those data furnishers
- 11 actually handle it. The law does not actually comport
- 12 with what the industry standard is, at least.
- 13 Theoretically, if the industry standard was
- being followed, that would go a large way to helping the
- 15 problems, but one of the issues is that we don't see
- 16 compliance, and we don't see the bureaus kicking back
- that data, and we do not see the mechanism for the
- 18 bureaus to be able to recognize those account numbers
- 19 and correspond them to each other if there's a new
- 20 account number that's being assigned.
- 21 MS. KUEHN: And it sounds like that's one of the
- 22 challenges of a voluntary reporting system, that, you
- 23 know, as far as what information is reported, what
- information the bureaus can, you know, ask for.
- MR. ELLMAN: Can I make a couple of comments to

some of the things that have been said?

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2
              MS. KUEHN:
                          Sure.
 3
              MR. ELLMAN:
                           Becky, you are exactly spot on.
 4
      This is, in fact, a voluntary system, and that's what
 5
     makes it unique, and that's what makes it quite
      beneficial, as we've heard from all the testimony in
 6
 7
      Congress as a result of the FACT Act and other things,
      which is a good segue into the point that the credit
 8
      reporting agencies -- that a precise credit reporting
 9
      system, an accurate credit reporting system, does not
10
      happen and cannot happen in a vacuum.
11
12
              We rely on data furnishers, we rely on users of
      users of consumer reports, and, in fact, Congress
13
14
      recognized this when they went through the FACT Act
15
      debates in 2003, and it imposed new and significant
      obligations on data furnishers that had never existed
16
17
      before, and obviously the FTC and others are going
      through the rulemaking process for furnisher rules and
18
19
      accuracy, integrity and all that, and if, in fact, there
20
      are deficiencies on the furnisher side, perhaps they
21
      will be addressed in the rulemaking process.
22
              MR. LYNGKLIP: I will just point out that the
23
      system is not voluntary for those people who are
24
      disputing debts. They are clearly disputing debts, they
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think they have a good reason to dispute them, and for

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1 them it is completely involuntary that these items
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- persist on their reports.
- 3 MR. REDMOND: You know, something else we have
- 4 got to recognize, Becky, credit reports to anybody, even
- 5 people who do this stuff for a living, it's just
- 6 complicated material, and I think it's certainly true --
- 7 Mike was pointing out, you know, sold or transferred to
- 8 so and so. I mean, when you look at a credit report,
- 9 it's not easy for anyone to understand all the data
- 10 that's there sometimes.
- 11 I know from what I have seen, there are many
- 12 times when somebody is concerned about their credit
- report, but they simply don't understand what's there,
- 14 and one of the problems is it's kind of like linear
- 15 algebra. There is no way to make it simple. And so
- 16 when people are looking at these, I think many times
- they just don't realize what they've got there, even
- 18 though it's perfectly correct.
- 19 MS. KUEHN: There may be no errors; it's just
- 20 confusing and hard to understand.
- 21 MR. REDMOND: And there certainly are times when
- there are errors, but I'm saying one of the things that
- 23 makes it difficult for any consumer, let alone the least
- sophisticated consumer, dealing with a credit reporting
- issue, is that the stuff is just complicated, and it's

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1
      hard to understand when you look at it.
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              MS. KUEHN: Well, let's go to two other areas as
 3
      we're closing in on our time, I want to make sure we
 4
     have adequate time to talk about these, and one of them
 5
      that came up I think in a number of comments filed in
      advance of the workshop was the issue of what we like to
 6
 7
      call re-aging of debt, and you guys had asked for a
      definition in advance of discussing that.
 8
              In essence, that is a situation in which a debt
 9
      collector, a subsequent debt buyer, a subsequent
10
      furnisher of information about an account, changes the
11
12
      date of delinquency, i.e., the date that obsolescence of
      the information is determined. In other words, the Fair
13
      Credit Reporting Act -- I'm sure everybody in this room
14
15
     knows this -- has limitations on how long negative
      information about a consumer can be reported, and that
16
17
      is keyed to the date on which the consumer has been
     determined delinquent, the date of delinquency, and
18
19
      there's some specific rules on that.
              One concern we've heard, and we have heard this
20
      from the consumer side and a number of commenters, is
21
22
      that there are those in the debt collection industry who
23
      are changing the dates or basically changing the date in
24
      such a way, moving it forward in time, so that the
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accounts stay on the report longer than that.

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1
              I wanted to let Ian briefly have an opportunity
 2
      to talk about sort of, you know, what he's seen with
      respect to that problem and then talk about maybe ways
 3
 4
      in which we can address that.
              MR. LYNGKLIP: Well, I think the -- and I'm not
 5
      sure that I want to say that this is an industry-wide
 6
7
     problem, because certainly there are -- we see a lot of
 8
      accurate information, at least as it relates to this
     particular problem. We do see some of the market
 9
     players, the same market players, doing this over and
10
11
      over again, and the way that this comes about is that
12
      there's a specific piece of information that's required
     by the Metro 2 code, and it's the date of first
13
     delinquency, and what we see the debt collectors doing
14
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is substituting in either the date on which they

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1
     that's coming in from the original creditors or having
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- 2 an actual chain reflected of the original creditor with
- 3 their date of first delinquency and any subsequent
- 4 assignees in the format, that would solve this problem
- 5 immediately, which is that we could always look back to
- 6 that data which is reported every single time and be
- 7 able to say, okay, the date of first delinquency that
- 8 the creditorFbzdTwanRqunuarmntsd,bend all of a sudden,
- 9 it changes.
- 10 MS. KMEHNKUEANd this is is estionsfoonAporlApril, 10
  - 11 this issue, and I think it relates to the amount of
  - 12 information that's provided from the creditors when they
  - sell debt or when they assign it for collection. 13
  - 14 there be some requirement on banks or other issuers to
  - 15 provide the original date of delinquency? Is there some
  - exs900 eB.wsmt0 cm1 cm0.00 Ould 16

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delinquency when they start off. And I think we would
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- 2 also expect that in the transaction, that this would be
- 3 covered in the transaction documents to make sure that
- 4 problems of that nature don't arise in the future.
- 5 MS. KUEHN: Don and/or Mike, about the
- 6 information that you obtain from creditors when you
- 7 purchase debt or you obtain it for collection, is this
- 8 information that you routinely get as part of the
- 9 information you do get on a consumer?
- 10 MR. REDMOND: Sure. We purchase date of
- 11 delinquency, and, you know, if anybody takes date of
- delinquency -- it's supposed to be 2002, and they put
- 2005 for the purpose of extending the reporting period,
- 14 they're breaking the law, and no responsible player in
- 15 the industry would condone that.
- 16 MS. KUEHN: Mike?
- 17 MR. TORMEY: I would also add that the
- 18 marketplace takes care of some of this on its own, again
- 19 an anecdote, but some years ago when I was associated
- 20 with one of the credit reporting agencies, it came to
- 21 our attention of one of the people in the marketplace
- 22 was manipulating those dates. We barred them from
- 23 posting data to the database and did so for about five
- years, and that had a severe impact on it.
- I think in the case -- if Ian has an agency that

- 1 he knows about, if he takes that information to the
- 2 three major players, they would probably take a serious
- 3 look about whether they want to continue to do the
- 4 maximum reporting accuracy standard with that particular
- 5 agency.
- 6 MS. KUEHN: Let Eric jump in here. Sorry, Ian.
- 7 MR. ELLMAN: And Mike obviously highlighted an
- 8 important value, and that is CDIA and its members
- 9 strongly believe the data fr00000000MikecdCjbcontinCs membrgtanda

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1 delinquency?
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- MR. REDMOND: When we purchase a file, that is a
- 3 type of data that is included in the file.
- 4 MS. KUEHN: Okay, and that's -- so, you're not
- 5 purchasing files where you don't have that information,
- 6 or is that not the case?
- 7 MR. REDMOND: That doesn't -- it doesn't do us
- 8 much good. I mean, the point is to get as much data as
- 9 we can. That doesn't mean that occasionally, you know,
- 10 a record won't come through that's incomplete. That
- 11 happens any time you get 5000 of anything. You might
- 12 have some that are wrong, but that's -- you know, or
- incomplete, but that's obviously not the point. The
- 14 point is we try in every file to purchase certain data,
- including the date of delinquency.
- 16 MS. KUEHN: I think one of the tensions here,
- and I think this may be a question raised by the desire
- 18 to make sure we're not having multiple accounts reported
- 19 but at the same time making sure that the dates of
- 20 delinquency aren't reported.
- 21 What I call the alternative date of delinquency
- 22 rules that came out in the last amendments to the FCRA
- 23 depend on first knowing whether or not the account has
- 24 ever been reported before, and for, you know, accounts
- 25 that are, say, other than credit accounts, that have

- 1 traditionally been reported historically, that they may
- 2 only be reported first time in the collection process or
- 3 not, and you don't know, is that the sort of
- 4 information -- do you get history of what's been
- 5 reported by your prior debt owner, either a creditor or
- 6 a different kind of a debt owner, that reflects what's
- 7 been reported to the CRAs before it's come to you? In
- 8 other words, no the just the date of first delinquency,
- 9 but what information has been previously reported to the
- 10 CRAs.
- 11 MR. REDMOND: I'm not aware of having a credit
- 12 reporting history.
- 13 MS. KUEHN: Do you have any experience with
- 14 that, Mike?
- MR. TORMEY: Most of my clients have never
- 16 reported before. A large portion of our business is
- 17 medical. So, they're not in the general part of
- 18 reporting on a routine basis. So, the first time it
- 19 hits the credit file, it's from us.
- MS. KUEHN: Well, last --
- 21 MR. ELLMAN: One last point, if I could, before
- 22 we leave this topic, and that not only, of course, is
- 23 referring to the obligation dealing with the
- 24 establishment of the date of delinquency, but the new

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1 liability on data furnishers that prohibits them from
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- 2 furnishing data that they know or have reasonable cause
- 3 to know is not accurate.
- 4 MS. KUEHN: What I want to talk about last is
- 5 sort of intersection of FDCPA and FCRA, and it deals
- 6 with the issue of accounts that are reported to the
- 7 consumer reporting agency prior to a consumer knowing
- 8 that a debt collector or a debt buyer has the account
- 9 for collection. One of the proposals, specific
- 10 proposals, that's been raised is a proposal that the
- 11 debt collector, debt buyer, should delay reporting until
- 12 after the expiration of the initial 30-day notice under
- 13 the FDCPA.
- 14 The first question I want to ask relates to the
- 15 credit user industry, in other words, the credit
- 16 issuers. You know, what effect would that have, sort of
- delaying by 30 days the reporting of accounts that are
- 18 sent to collection, on the data that credit issuers rely
- 19 on?
- MS. BRESLAW: Obviously everyone wants the most
- 21 accurate and current information possible, so I think
- 22 that that, you know, would have -- it's only 30 days,
- 23 but I think that it would have some degree of
- 24 impairment, I guess, on the ability to make accurate
- 25 credit decisions.

- I guess my own view is that, on balance, if
- 2 there was a serious consumer problem with that, that
- 3 might outweigh the concern that creditors might have
- 4 with it.

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1 their credit report, that's not accurate, that's a bad
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- idea, but if they have debts that aren't showing up on
- 3 their credit report, that's a bad idea, too. So, I
- 4 think, on balance, I don't think it's a great idea.
- 5 MS. KUEHN: I am going to let Mike jump in
- 6 before you, Ian. I see you're ready to go.
- 7 MR. TORMEY: One last thing that I would add to
- 8 that is I would think that we would see a further
- 9 chilling effect in the housing market, that particularly
- in the C&D level paper, where marginal buyers are trying
- 11 to get into the housing market, that 30-day delay in
- 12 accurate information on a credit report could really
- 13 have an adverse effect on that market, which, frankly,
- doesn't need any help right now.
- 15 MS. KUEHN: Ian?
- 16 MR. LYNGKLIP: This goes directly to a practice
- 17 that we -- you know, we see time and time again, which
- 18 we refer to as parking the debt on the consumer's
- 19 report. One of the most important concepts behind the
- 20 entire FDCPA is this notion that the consumer has got an
- 21 ability and a right to dispute this debt, and so, when
- 22 they do dispute these debts, to get the debt collector
- 23 to take a look at whether or not this debt is valid in
- 24 toto or whether it just is to some of the amounts that
- 25 they are being requested that they pay.

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1
              The problem that we see over and over again is
 2
      that debt collectors will park these items on the
 3
      consumer's report without ever sending the validation
 4
     notice, and so we see items on the reports for months
 5
      and years at a time before there's any contact with the
      consumer, and the consumer does not have the ability,
 6
 7
      does not have even the right to invoke the rights under
      the Act to dispute the debt. The G-notice doesn't go
 8
 9
      out, because the debt collector is not communicating.
              And what's happening is that -- this is a
10
     practice of report first, validate much, much later, and
11
12
      what we're talking about is, you know, a very, very
      limited period, and, in fact, you're raising what is
13
      effectively a strawman, which is that, oh, somehow or
14
15
      another this item is going to come off the report for
      the 30 days, and the credit granting community is going
16
17
      to be completely deprived of this data.
                                               Not so.
18
              I mean, you can provide in your agreements for a
19
      time of reporting. You can provide your buy/sell
20
      agreements for these portfolios, that the original
21
      creditor or the other debt buyer from whom you are
22
      acquiring this debt will continue their reporting of
23
      this item, and, in fact, we see them doing it anyways.
24
      I mean, that's what we just talked about, that these
25
      items continue on the report and there is no obligation
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1 for them to actually remove it.
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- 2 These items can persist on the report during the
- 3 validation period but should not do so under the new
- 4 debt collector or new debt buyer's trade line until they
- 5 have validated this debt or at least given the consumer
- 6 the opportunity. The relevant trigger on the FDCPA is
- 7 the first communication with the consumer, and if that
- 8 communication doesn't ever occur, then this item can
- 9 stay on the report for, you know, for a very long time
- 10 under the current statute.
- 11 MS. KUEHN: So, something akin to the negative
- information notice, for example, that's required of
- 13 creditors prior to providing negative information on a
- 14 consumer report.
- 15 MR. LYNGKLIP: Absolutely, but at the very
- least, even if we don't say you can't report during the
- 17 validation period, and I think that that would be --
- 18 that that is not, you know, what the FDCPA reflects
- 19 currently, at least if there's going to be reporting,
- 20 there should be the opportunity for the consumer to
- 21 dispute, have that be a trigger, which is permissible,
- 22 to allow the consumer to dispute.
- 23 So, once a debt collector decides that they're
- 24 going to send this information onto the bureau, they
- 25 should be required to send out some kind of a notice

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1 that allows the consumer to activate their rights under
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- 2 1692-G.
- 3 MS. KUEHN: Mike, you have got the microphone.
- 4 MR. TORMEY: Yeah, I do. In the real world out
- 5 there, I don't know of any collector that would choose
- 6 not to send a notice to a consumer upon the assignment
- 7 of a debt. We're asking for payment. And if we don't
- 8 want to get paid, sure, we won't send the notice, but
- 9 that's kind of silly. The point is is that we will send
- 10 that notice, and I believe in Colorado -- Laura Udis I
- 11 think is in the room, she may tell me whether I'm right
- 12 or not -- I think we're required to send that notice
- 13 within five days of the assignment of the debt, and so
- 14 no one would just park the debt on a guy's credit report
- 15 hoping that somehow they'll be turned down for credit
- and they'll come looking to you to make the payment.
- 17 You won't represent your client very long if you do
- 18 that.
- 19 MR. REDMOND: Well, you just said stuff can get
- 20 on somebody's credit report, and I don't know where the
- 21 word "parking" came from, but it will get on somebody's
- 22 credit report and a notice won't go out for years.
- 23 Well, who --
- MR. LYNGKLIP: Or ever sometimes.
- MR. REDMOND: -- who would do that? Who would

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do that, do a debt and never try to collect it?
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- 2 MR. LYNGKLIP: A collector who is collecting a
- debt that is less than \$100 and doesn't want to spend
- 4 the money on a stamp when only paid 37 cents for the
- 5 debt, that's who, and that's where we see it most
- 6 commonly in the context of, with all due respect, for
- 7 medical debts for a single blood test where there's a
- 8 \$57 debt or where there's an outstanding check.
- 9 Small debts are a prime target of that, and
- 10 certainly when you're dealing with a large debt, a
- 11 \$40,000 debt or a credit card debt of some kind,
- 12 absolutely, the debt collector needs to make contact and
- needs to try and get out there and talk with the
- 14 consumer, find out whether arrangements can be made,
- 15 whether they intend to pay the debt, to do what is
- 16 appropriate to get that debt paid.
- MS. KUEHN: And it is only when the consumer is
- 18 applying for credit years down the road that they
- 19 discover that this account has been reported.
- MR. LYNGKLIP: Well, there are -- I see that
- 21 time and time again for some of my consumers. I see it
- 22 for -- for others, you know, it may be just that they've
- 23 gotten their regular annual free credit report,

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1 you for bringing that up.
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- 2 MR. LYNGKLIP: You know, these things turn up in
- 3 the oddest ways, but we do see consumers coming to our
- 4 offices, and it may be that simply the debt collector
- 5 has not actually effectively skiptraced them and found
- 6 them, the consumers have not received a notice. Now,
- 7 that may not necessarily be a situation where you didn't
- 8 send the G-notice, but we see consumers regularly
- 9 showing up at our offices with items on their report
- 10 that they've never received contact from a debt
- 11 collector, most frequently with very small debts that
- would not merit sending a notice and invoking an entire
- 13 FDCPA compliance protocol under 1692-G.
- MS. KUEHN: Well, it doesn't sound like, at
- 15 least with respect to our panelists, that's a practice
- 16 that they're familiar with and or with the debts that
- 17 they handle.
- 18 MR. REDMOND: I just don't know why anyone would
- 19 not try to collect the debt they have, and so the idea
- 20 that somebody would park a trade line without trying to
- 21 collect the debt just doesn't sound logical to me.
- 22 MS. KUEHN: So, at least with respect to the
- 23 debts that you guys are involved with, an initial notice
- is going out, you guys are making that attempt to
- 25 collect, and so the consumers are at least aware of your

- 1 attempt at validation, you could put that information
- 2 out there in limbo land for a long time and would deny
- 3 credit grantors accurate information.
- 4 MS. KUEHN: And the person could be -- you know,
- 5 and that was an issue that was discussed on the last
- 6 panel, to be able to sort of trace the right consumer
- 7 and give notice to them, you may not actually be able to
- 8 get notice to them, you know, if they've moved, if

1	AFTERNOON SESSION
2	(1:32 p.m.)
3	DEBT COLLECTION LITIGATION:
4	CURRENT ISSUES
5	MR. KANE: Thanks for coming back from lunch.
6	We'll get started now.
7	This first panel this afternoon will examine
8	collection litigation practices that have caused concern
9	among consumers as well as potential responses to these
10	concerns, and our moderator will be Reilly Dolan. He's
11	an Assistant Director in the Division of Financial
12	Practices.
13	Reilly?
14	MR. DOLAN: Thank you, Tom.
15	Well, as I sat here for the last day and a half
16	I kind of felt that my panel was being touted as the
17	be-all and end-all I hope that I can live up to those
18	expectations.
19	I want to introduce our panelists and quickly
20	identify the topics we're hoping to cover today, and as
21	you've heard throughout the day, if you have questions,
22	if you write them on the cards, we have people walking
23	around to collect those and hand them to me, and I will
24	try and fold them into the flow of the conversation
25	where appropriate, and if they don't quite fit into the

- 1 flow of conversation, I'll see if there's time at the
- 2 end.
- This whole panel was scheduled to go to 2:30.
- 4 Because we extended the lunch to an extra 15 minutes, I
- 5 am going to extend this panel, keep its original time
- 6 slot, just shift the whole panel by 15 minutes, so that
- 7 we should be ending by 2:45.
- 8 The panel includes, to my immediate left, Lynn
- 9 Drysdale. She is a consumer protection attorney with
- 10 the Jacksonville Area Legal Aid, where she represents
- 11 consumers through litigation and legislative advocacy.
- 12 She has provided testimony to the Federal Reserve Board,
- 13 the U.S. Senate, as well as state and local authorities,
- 14 and she is a member of the National Association of
- 15 Consumer Advocates.

MR. HAYDOCK: I'm not one of those.

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              MR. DOLAN: Next we have Steve Fritts, who is a
      29-year veteran of the FDIC. His responsibilities have
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 4
      included corporate functions, including safety and
 5
      soundness supervision, bank resolutions, and consumer
     protection compliance, and he was appointed as the
 6
 7
      associate director for risk management policy in July
 8
      2002 within the FDIC's Division of Supervision and
 9
      Consumer Protection.
              To his left should be Bob Hobbs, who is the
10
      Deputy Director of the National Consumer Law Center.
11
                                                             Не
12
      specializes in Fair Debt Collection law, and all I'm
      going to say is he seems to have a lot of publications
13
14
      on the topic. If you want the specific publications,
15
      they are in the biographies that are in the materials.
     Mr. Hobbs also is the former Treasurer of the National
16
17
      Association of Consumer Advocates and a former member of
18
      the Federal Reserve Board's Consumer Advocacy Council.
19
              To his left is Manny Newburger, who is the
     president of the Fair Debt Consultants, LLC and the law
20
      firm Barron, Newburger, Sinsley & Wier. He and his
21
22
      attorneys in the firm have represented creditors,
23
      collection agencies, debt buyers, and law firms in
24
      FDCPA-related cases in a number of states. He also has
25
      a fairly large number of publications to his credit.
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1 Finally, last but not least is Adam Olshan, who
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- 2 is a partner with the Law Offices of Howard Lee Schiff,
- 3 located in Connecticut. He also is licensed to practice
- 4 in New York, Massachusetts, and New Hampshire,
- 5 collecting consumer debt for a variety of national
- 6 clients, including financial institutions, health care
- 7 providers, debt purchasers, utility providers, retail,
- 8 and student loan providers. He is the Past President of
- 9 the National Association of Retail Collection Attorneys
- 10 and is the founder of the Connecticut Creditor Rights
- 11 Attorneys Association.
- 12 The one thing that I would like to remind each
- of the panelists is that to the extent possible,
- identify if you are representing the views of your
- 15 particular organizations or if they're your personal
- views, just so we have a sense when we reculling through
- the record what your comments are relating to.
- 18 The four topics we were hoping to reach today --
- 19 and I do think that there's a lot to cover, so, again, I
- apologize to the extent that there may be more depth

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1 abuse of the court process, focusing specifically,
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- 2 although not necessarily entirely, on the use of the
- default mills; and finally, mandatory arbitration.
- 4 What I am hoping to do is to be able to dig a
- 5 little bit deeper than some of the topics that may have
- 6 already been addressed earlier in the workshop, but I
- 7 also want to avoid going down any rabbit holes. We've
- 8 heard a lot of broad, many times subjective perspectives
- 9 as to the prevalence of some of this conduct. By
- 10 analogy, I would say that over the last day and a half,
- some people believe that the ice caps will be melting
- 12 tomorrow, and others believe that the ice caps will be

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1 If so, the application will be approved and sent back to
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- 2 the attorney for levying by marshal.
- 3 MR. DOLAN: Perhaps or most likely a rhetorical
- 4 question, but is there any inquiry by the clerk's office
- 5 about the likelihood that there may be federally
- 6 protected or even state protected funds within the
- 7 accounts that you're seeking to include in your
- 8 garnishment order?
- 9 MR. OLSHAN: Well, there's not, and I think the
- 10 reason not is because the clerks in the court know that
- 11 where the attorneys do send interrogatories
- 12 post-judgment to the consumer, that we get them back
- 13 next to never. So, I have personally attempted
- 14 projects, if you will, where I've sent certified
- 15 post-judgment interrogatories to judgment consumers,
- 16 asking whether they have exempt funds, and if so, where,
- and the rate of return was far less than 1 percent. So,
- 18 I believe that the court clerks recognize and understand
- 19 that that's the case. So, for the attorney, it's not
- 20 likely that they'll be in a position to know whether
- 21 there are exempt funds.
- 22 MR. DOLAN: To Lynn or Bob, how prevalent is the
- 23 garnishment of federally protected funds based on your
- 24 experience in your organizations?
- 25 MS. DRYSDALE: I can tell you that in my office,

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1 and this is in Florida -- and I want to thank you for
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- 2 the opportunity to speak today -- I can tell you that in
- 3 my office that I represent an awful lot of the elderly
- 4 people, pensioners, veterans, and disabled people, and I
- 5 have to tell each and every one of them that if they
- 6 have a judgment against them, then their bank account
- 7 will likely be garnished.
- 8 I have to tell them, also, that their funds are
- 9 exempt from garnishment, but that doesn't necessarily
- 10 mean that they're not going to be without their funds
- for rent, medicine, as long as they've got a bank
- 12 account, which most of them are required to do to get
- 13 their benefits. Then if they have a judgment, their
- 14 assets are going to be frozen.
- 15 MR. DOLAN: Bob, do you have anything to add to
- 16 that?
- 17 MR. HOBBS: It's an area of a great deal of
- 18 complaint from legal services offices across the
- 19 country, and I could not quantify it, but I think that
- 20 the question is really not the right question. I think
- if there's one grandmother out there who's losing all of
- 22 her assets for two weeks, that that's one too many.
- 23 MR. DOLAN: You may have actually bled right
- 24 into the very next question, which is what is the injury
- resulting from a consumer whose funds are temporarily

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1 frozen?
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- 2 MR. HOBBS: So, there's a recent decision by the
- 3 Seventh Circuit that dealt with the situation where the
- 4 debt collector was told before they obtained the
- 5 judgment that the consumer was disabled. They were told
- 6 at the point after the judgment that the consumer was
- 7 disabled and was on disability, which is a nickname for
- 8 a type of Social Security. Usually the person who's
- 9 receiving disability will often be receiving less than
- 10 \$1,000 a month on which to live, and that disability was
- 11 then frozen for two weeks before it was released when
- both the collection attorney and the consumer showed up
- in court.
- 14 The court said that that was not unfair under
- 15 the Fair Debt Collection Practices Act, but maybe the
- 16 Federal Trade Commission could act, and I hope they do.
- MR. DOLAN: Lynn, do you have something on that?
- 18 MS. DRYSDALE: Well, also, in my -- when I
- 19 advise people that that's going to happen, I also tell
- 20 them to write the plaintiff's attorney a letter and to
- 21 put in the letter that the only income that they receive
- is 00 567.9600 TDloscunToederal 01t61.onfair under

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1
      elderly, ill, in a nursing home, these sort of
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      scenarios, where the file is and should be simply closed
 3
      without proceeding to the next levels; however, simply
 4
     because someone is elderly doesn't mean that they have
 5
      funds that are unattachable. So, I wouldn't agree that
      when someone hits a certain point of age, that a bank
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 7
      execution is no longer a desirable remedy.
              MR. DOLAN: Manny, do you have anything to add?
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              MR. NEWBURGER: Well, I can tell you that --
 9
      actually, first of all, I would like to thank the
10
      Commission for inviting the Commercial Law League to
11
12
      send me. I have defended lawyers in Fair Debt matters
13
      across the country, and in all the time I have done that
14
      work, I have had exactly one case where a lawyer was
      accused of garnishing exempt funds, and it wasn't Social
15
      Security, and the plaintiff was trying to overturn a
16
17
      hundred years of case law to assert that the garnishment
      in question couldn't be done.
18
19
              Now, I think we know it happens. If it didn't
20
      happen, people wouldn't be here. The question is, is it
21
      newsworthy because it's news because it happens rarely
22
      or is it newsworthy because it's happening a lot and it
      shouldn't? And I can only tell you as an attorney who
23
      defends law firms, I'm not seeing clients sued very
24
25
      often for that particular type of conduct.
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1 MS. DRYSDALE: Reilly, just one response. I
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- 2 think the problem is that your question presupposes that
- 3 you have an attorney that is paying attention to each of
- 4 these thousands of files that are being processed, and
- 5 that's not normally the case. That's not what we're
- 6 seeing.
- 7 Instead, you've got the attorney who is aware of
- 8 the federal laws which make these funds exempt, and they

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and the FDIC and I believe the OCC along with the FDIC
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- 2 recently issued proposed guidance that would at least
- 3 try and address some of the concerns and potential
- 4 consumer injury from these types of orders when
- 5 federally protected funds are involved.
- 6 Can you, for the record, kind of say what the
- 7 guidance is, what's the status of the guidance?
- 8 MR. FRITTS: Sure, I'd love to, thank you.
- 9 I would say this: While there isn't good data
- 10 on this issue, what we hear from a lot of different
- 11 sources is that it is a growing problem --
- 12 UNKNOWN SPEAKER: Mike?
- MR. FRITTS: Whoops, I'm sorry.
- 14 UNKNOWN SPEAKER: Bring it closer.
- 15 MR. DOLAN: The green light should be on. Just
- 16 need it pretty close.
- 17 MR. FRITTS: Thank you for the opportunity.
- 18 What we hear, and data is very difficult to come
- 19 by, that this is a growing issue, and it's a growing
- 20 problem, and what we can determine from a factual
- 21 standpoint is that typically this is happening, don't
- 22 have any good data on how often it's happening, and that
- 23 the process in and of itself causes a good deal of the
- 24 hardship on the consumer. It's where the state law and
- 25 the federal law intersect, and it doesn't intersect at

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1 least very nicely in many cases, and it does put both
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- 2 the consumer, especially, and the financial institution
- 3 in a tough place in trying to resolve that intersection
- 4 of the law.
- 5 And we and the other agencies on September 28th,
- 6 we issued proposed guidance for comment, we and all the
- 7 federal banking agencies, and basically there were two
- 8 pieces to that guidance. We identified nine best
- 9 practices that while we don't believe those will
- 10 necessarily totally solve the problem, they certainly
- 11 can go a long way to minimize the hardship on the
- 12 consumer, and the second piece of that issuance in the
- 13 Federal Register was asking some specific questions of
- 14 the public, both of the industry and other interested
- 15 parties, as to gather more factual information as to how
- 16 the process intersection works or doesn't work.
- 17 MR. DOLAN: Stupid question: Why do banks just
- 18 not honor the orders?
- 19 MR. FRITTS: I'm sorry --
- 20 MR. DOLAN: I am trying to bring it down to the
- 21 very base level of why the banks are even in that
- 22 difficult position, because someone will say, "Well, the
- 23 banks should just not honor the order, " and then there's
- 24 no -- it's a difficult position for the bank.
- MR. FRITTS: Well, I think there are two or

1 three issues there that make it complex. One, they may

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1
              MR. DOLAN: Adam, I notice that you want to say
 2
      something here, and I'm going to ask you, but I also
 3
      then want you to respond to my very next question, which
 4
      is, what are the obligations on the attorneys and the
 5
      obligations on consumers in dealing with the threat of
      garnishment, the actual garnishment, post-garnishment?
 6
 7
              MR. OLSHAN: Okay. The attorney's obligation is
 8
      to collect debt fairly. That's an obligation that all
 9
      attorneys owe to their state supreme courts due to the
      fact that they hold a license to practice law.
10
              As such, the attorney -- where the attorney
11
12
      knows for a fact that funds are exempt, in my opinion
      and the opinion of NARCA colleagues, those are funds
13
14
      that should not be intentionally attached. Where an
15
      attorney files a bank execution -- and bank execution --
      to answer your first question about why do banks do
16
17
      this, it simply goes to Fair Debt Collection.
              When a state court enters a judgment against an
18
19
      individual, that order entitles the judgment creditor to
20
      a court order payment that should be honored.
                                                     Where the
      defendant does not pay that, fairness dictates and the
21
      judgment plaintiff should have remedies whereby they can
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1 I believe that they have an obligation to inquire of the
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- 2 judgment debtor more information. The judgment debtor
- 3 certainly has an obligation to inform the attorney that
- funds are exempt. If the bank doesn't know that the
- 5 funds are exempt, the attorney certainly can't know.
- 6 My opinion is that the judgment debtor has an
- 7 obligation to communicate that. Where the attorney gets
- 8 this information, they should then investigate it, and
- 9 if they determine through receiving bank statements or
- 10 whatever information they get that those funds are, in
- 11 fact, exempt and there's no question of commingling,
- then in that case, the matter should be released, and I
- don't believe the consumer should need go down to a
- 14 hearing. That should happen very quickly.
- 15 MR. DOLAN: Does anyone else have anything to
- 16 add, because I want to move on to the next set of
- 17 topics. Hearing none, we shall continue.
- 18 One of the other major issues that has been
- 19 raised throughout the last day and a half is the threats
- 20 of suit or actual suits on time-barred debts, and just
- 21 kind of for laying the ground work, generally there are
- 22 state statutes. They vary throughout the states -- some

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1
      total ban; others raise it as an affirmative defense.
 2
              The first question I have -- and I am going to
 3
      throw this out to Manny, Adam, Lynn, and Bob, and I
 4
      quess I'll start with Bob this time and then move on --
 5
      is what is the consumer injury for filing a lawsuit on a
      time-barred debt? Assuming that it is the correct
 6
 7
      consumer and the correct amount on the debt, the only
      issue is statute of limitations has expired?
 8
 9
              MR. HOBBS: Well, the problem is is the debt
      reaches a stage where it's stale, and particularly when
10
      you're talking about people who are lower income, they
11
12
     don't have an attic where they can store their bills for
      10 or 20 years, and the records that the debt collector
13
14
     has may be no longer in existence, and so society has
      said -- so, that's one policy, is debts that get old are
15
      less acceptable to proof.
16
17
              The other problem is how long a person is asked
      to engage in paying back a debt that they can't afford,
18
19
      and we have policies in place that try to make this the
20
      country of hope and opportunity rather than the country
      of perpetual despair. I'm reminded of the popular song
21
22
      when I was a child where the refrain was, "I owe my soul
      to the company store."
23
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debt -- and consumers are never represented on debt

In Massachusetts, if you get a judgment on a

24

- 1 collection matters in Massachusetts courts -- that
- 2 judgment is good for at least 20 years, and if the
- judgment creditor goes in at 20 years, it's perpetual.
- 4 It earns 12 percent interest each year, which means
- 5 that's doubling every, what, six years? And I think
- 6 that part of what the business that's going on now is is
- 7 creating perpetual debt, and people should be paying
- 8 their debts, but people also need, at certain points, a
- 9 fresh start or they are simply pressed down so hard that
- 10 they give up hope.
- MS. DRYSDALE: Well, I think I see three
- 12 problems with suing on time-barred debts. One is the
- obvious, that if the consumer is not going to have proof
- of payment, they are not going to be able to provide any
- 15 defenses to the debt that they would have previously
- 16 had. The other problem I think is highlighted in --
- 17 I'll give an anecdote which is very typical of what Iin --

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1 see that the card was a $500 limit card, and the
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- lawsuits are generally going to be for \$1,500 to \$2,000.
- But in his particular instance, for I guess
- 4 eight years, there had been an accumulation of
- 5 over-the-limit fees, late fees. Chase had charged him
- 6 with eight different products, including credit
- 7 protection, life insurance, payment stoppage insurance,
- 8 all different types of payment protection, credit
- 9 reporting insurance. It sold him all of these products.
- 10 So, for six or seven years, you had had this
- 11 accumulation and ever-growing of debt that absolutely
- 12 provided absolutely no benefit to the gentleman who was
- 13 being sued.
- During that time period, they had instituted an
- 15 automatic withdrawal from his bank account every month,
- 16 so every month, they were getting \$200 of his limited
- 17 Social Security benefits while they were charging him
- for all of these junk charges, late fees, and
- 19 over-the-limit fees. So, by the time they filed the
- 20 lawsuit, he had paid back probably three times more than
- 21 the actual amount at the beginning of the debt, yet he
- 22 still owed \$16,000 on a \$6,000 debt. So, that's the
- 23 prhercproblemand insurance;

```
1
      the wrong person. I know you wanted to limit our
 2
      comments to people that owe the actual debt, so I'll
 3
      save that comment if you prefer, but that is the other
 4
     problem.
 5
              MR. DOLAN: You can go ahead and --
              MS. DRYSDALE: Well, I know in one of the
 6
 7
      earlier panels today they were talking about skiptracing
      and about how reliable this was and it's a great
 8
 9
      resource for making sure that you're suing the right
     person. Well, I think that the longer you wait to sue
10
      someone, the greater chance you are going to have that
11
12
     you're going to sue the wrong person. I don't know how
     many times I've sat in my office with a client in front
13
14
      of me who is being sued on a debt.
15
              I call the law firm, and we have about five or
      six law firms in Florida that file most of these cases,
16
17
      and I get one of the managing partners on the phone, and
     he says, "You know, I know that you work for Legal Aid
18
19
      and you don't have that many resources available to you
20
      and we spend a lot of money to make sure that we're
```

they took to make sure they were suing the right person,

suing the right person, " and he went through this whole

spiel about their whole skiptracing and all the efforts

and he said, you know, "I know you're supposed to

21

22

25 believe what your clients tell you -- " and I hear this

```
1 all the time -- "but your client is a 40-year-old
```

- 2 deadbeat that works for the Post Office and he just
- 3 doesn't want to pay his bill."
- I replied to him, "Well, if he's 40 -- if he's
- 5 40 -- if he's 40 years old, he really didn't age well,
- 6 because he's sitting across the table from me, he's 72
- 7 years old, he's not presently working, he has never
- 8 worked for the Post Office, and he doesn't have a common
- 9 name. So, I'm telling you that I don't know how much
- 10 you paid for the skiptracing, but it's not working."
- 11 So, that's the other problem.
- 12 MR. DOLAN: That, again, raises kind of the next
- series of questions regarding time-barred debts.
- MR. OLSHAN: Reilly, if I could just speak
- 15 briefly? It's unfair to an extent to discuss these sort
- 16 of anecdotal stories where the collection attorney isn't
- 17 here to answer for that, and I understand that anecdotal
- 18 discussion has a time and place, but I just wanted to
- 19 make that point.
- MR. DOLAN: Well, that actually -- that does, as
- 21 I was about to say, bleed into, from your perspective,
- 22 you and Manny, what are the obligations of the attorney
- 23 in deciding whether to proceed with a case that may or
- is known to be beyond the statute of limitations?
- I realize that Lynn's example was raising other

```
1
              The people in this room, the debt-buying
 2
      industry, the law firms, what are they getting their
 3
      information from? They're not getting it from a pool of
 4
      consumers who -- and I will answer the question
 5
      earlier -- every minute of the day are denying owing
     money that they are established in court to owe.
 6
 7
      are getting their information from nationally chartered
      banks, regulated by the United States Government,
 8
 9
      charged with keeping accurate records, required to
      maintain those records, and that is the source of their
10
      information, and those banks are representing to the
11
12
      debt buyers and the lawyers that this information is
      correct, that these are the people who owe the money,
13
      that this balance is the balance that was due at the
14
15
      time of charge-off, and they are relying on people
      regulated by the United States Government.
16
17
              If there was a problem with that, part of the
     problem is the right people aren't here today, because
18
19
      the United States Government has decided that banks only
20
      need to keep records for two years. If you want to go
21
      in and get the Federal Government to change Reg Z, 12
22
      CFR 226.25, to say you have to keep the records for
23
      seven years and transfer them when you sell the debt, a
24
      lot of the complaints I've heard today may go away. But
25
      to criticize the people in this room for relying on the
```

- 1 information furnished by a federally regulated
- 2 institution when the consumer bar does not hold itself
- 3 to the same standards is deeply troubling.
- 4 And the answer is, no one in the collection bar
- 5 is going to tell you that they should get to sue on
- 6 time-barred debts if they've read the law. The policies
- 7 of Adam's entire organization, the Commercial Law League
- 8 of America, are lawyers don't sue on time-barred
- 9 consumer debt. You asked what is the injury? There
- 10 isn't any injury. If people were damaged by
- 11 out-of-statute suits, you could sue for suing on any
- 12 cause of action that was time-barred. The injury is we
- have a federal consumer statute that's been interpreted

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1 limitations information. The attorneys will look at the
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- 2 date the account was opened or the date that the account
- 3 was last paid, the date that the account was charged
- 4 off. This is information that is sent to the attorneys
- 5 in the regular course of business either by the
- 6 originator creditor or by a debt buyer client.
- 7 The attorneys do this because the FDCPA
- 8 specifically states that one can't misrepresent the
- 9 legal status of the debt. So, for us to threaten suit
- 10 where the legal status of the debt is such that we can't
- 11 sue, it would be misrepresentation, and our obligation
- 12 and everyone's goal in this room, I would expect, is
- 13 fair debt collection. So, for that reason, we don't
- 14 support those suits.
- 15 MS. DRYSDALE: Can I just briefly respond?
- MR. DOLAN: Sure.
- MS. DRYSDALE: Just to briefly respond, I
- 18 certainly didn't mean to infer that any entity that's
- 19 regulated by the Federal Government would do anything
- 20 wrong, and I would also say that to talk to the two
- 21 gentlemen that have been my clients that I spoke of,
- generally, I speak of them because they're
- 23 representative of many of my clients, and I don't think
- 24 that they would agree that there has not been an injury.
- Lastly, you speak about prudent business

- 1 play games.
- 2 Keep in mind, statutes of limitations are an
- 3 interesting discussion topic. One claim would be
- 4 subject to multiple causes of action, depending on how
- 5 it is pled. Statutes of limitations can be tolled under
- 6 a variety of circumstances. But in terms of saying it's
- 7 an affirmative defense, I'm going to ignore the statute,
- 8 and it's the consumer's look-out to raise it, I think
- 9 the federal courts have been absolutely consistent on
- 10 that.
- I see Bob nodding. I'd be interested in hearing
- if we have any disagreement, but I suspect we don't.
- MR. HOBBS: I wish I could tell you the name of
- 14 the defendant, but we're engaged in a class action now
- in the upper midwest against a collection agency which
- we believe is filing routinely time-barred suits. I
- 17 think it happens. I don't think it's the best
- 18 practices. I don't think probably anybody who's
- 19 testified in this room who's in the business would be
- 20 engaged in that business, but I think there are
- 21 companies and there are employees who do violate the
- 22 Fair Debt Collection Practices Act.
- 23 But we need to tailor the act so that it
- 24 addresses the problem collectors and doesn't hinder the
- legitimate collectors, and that's the task, and we're

- 1 not trying to cast aspersions saying that what we're
- describing describes the entire industry, but it
- 3 certainly describes what we need to take care of,
- 4 because it hurts consumers.
- 5 MR. DOLAN: Let me twist the question a little
- 6 bit. I have heard throughout the last day and a half a
- 7 number of attorneys who have said it doesn't happen or
- 8 it happens only in isolated instances, and the reason
- 9 why is because I love my law license or I need my law
- 10 license or whatever particular interpretation there is
- 11 there, and the logical conclusion of that is the FDCPA
- 12 doesn't need to address this issue; the state bar
- 13 already addresses it.
- 14 The question that I want to have each of the
- four of you respond to is, is the state bar a
- 16 necessary -- excuse me, an appropriate and efficient
- 17 check on those attorneys that are not complying with the
- 18 statute of limitations on time-barred debts or not

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1 my license, quite a few people are employed for the New
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- 2 England region, as well as with my law partners, and as
- 3 I mentioned before, we have an obligation to collect
- 4 fairly. All collection attorneys have that same
- 5 obligation.
- In this instance where -- I agree with Manny,
- 7 where it's clear that there's an act that should not be
- 8 taken, when we're cavalier about it, or as you put it,
- 9 Reilly, if we cut close to the lines and take some
- 10 chances hoping no one watches, I'll hear it from the
- judge, who is taking note; from the Attorney General,
- who is watching. I will place my license in jeopardy
- 13 and my livelihood.
- So, I believe that this is a perfect example of
- 15 how there are state nuances around the country and how
- 16 it's very relevant and important to let the state actors
- 17 enforce these obligations which attorneys have.
- 18 MR. NEWBURGER: One other additional point apart
- 19 from the state bar, there's the credibility with the
- 20 courts. If I were talking to my law students about
- 21 this, I'd be pointing out, this is your reputation with
- 22 the judges before whom you practice. As Lynn points
- 23 out, the attorneys of who she complains are in front of
- 24 those judges all the time. If you're an attorney with a
- volume practice and you lose your credibility with the

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judges before whom you appear, you have a problem in
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- 2 representing your clients and making a living, and that,
- 3 too, is a pretty important check on the system.
- 4 MR. DOLAN: Bob?
- 5 MR. HOBBS: In connection with one of my
- 6 publications, I used to routinely review the opinions of
- 7 the state bar associations on ethical debt collection
- 8 practices by lawyers, and I must say, I haven't done it
- 9 in about 15 years just because there were so few
- 10 decisions. I would not think that it would -- I would
- 11 think the bar people might be responsive if there was a
- 12 complaint filed, but I don't think there's many
- 13 complaints filed.
- 14 MR. DOLAN: Lynn?
- 15 MS. DRYSDALE: I think that the state bars are
- definitely a valuable resource for regulating and for
- overseeing this, but I don't think that it's something
- 18 that we should leave solely to the state bars to
- 19 regulate.
- 20 Manny mentioned how the lawyers lose credibility
- 21 when they practice this way in front of judges, but,
- 22 again, the business model that we see in Florida is
- 23 these lawyers aren't the ones that are actually going to
- 24 court. They file the cases. We're in Jacksonville, in
- 25 Northeast Florida. All of these firms are in South

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1 Florida. They get some local attorney to show up,
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- 2 thinking that there won't be much to do, because it will
- 3 just go by default and they can get their judgment. So,
- 4 there is a real disconnect between the attorneys that
- 5 are filing the lawsuits and the attorneys that are
- 6 actually prosecuting them or acting as agents of the
- 7 attorneys in other areas.
- I think one thing we do have to make sure is
- 9 that we -- if the -- for the Fair Debt Collection
- 10 Practices Act, that we don't allow the litigation
- 11 privilege to be broadened any further so that it
- 12 precludes effective enforcement through that Act of
- these types of practices to save the consumers as well
- 14 as those who collect debts in a more legal way.
- 15 MR. DOLAN: That definitely is jumping into the
- 16 next topic, so I want to hold off on that.
- Bob had mentioned that he was tracking opinions
- 18 and gave up at some point. Adam, Manny, are you aware
- 19 of any attorneys who have been sanctioned or disbarred
- 20 for mistreating consumers in debt collection cases?
- MR. OLSHAN: Well, yes, and -- thank you, Manny.
- 22 Yes, as a matter of fact, the Boston Globe
- 23 series, which ran a year ago last summer, which I'm sure
- 24 we'll talk about very shortly, was spawned by the acts
- of one Massachusetts collection attorney who lost a

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1 license to practice law. I know of others as well over
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- 2 the years.
- It was -- well, Rob was looking at me. There
- 4 was one attorney in Massachusetts who committed such
- 5 perceived bad acts that that series ran, and we'll leave
- 6 it at that. I have seen it, and it's a very real
- 7 remedy, and it's something that all collection attorneys
- 8 think about every day as they build their practices.
- 9 MR. NEWBURGER: And I can confirm to you, a New
- 10 York law firm, in Buffalo, in fact, one that I
- 11 essentially shut down in Texas, because like the old
- 12 defense, he needed killing, and there are people who
- 13 need to be sued, was subjected to disciplinary action by
- 14 the State Bar in New York. One of the lawyers
- 15 surrendered his license. The other has been
- 16 indefinitely suspended. And I will tell you that no one
- in this room that I know would endorse any of the
- 18 conduct being perpetrated by those attorneys, but the
- 19 bar did take action, and they're not practicing law
- anymore.
- 21 MR. HOBBS: I was just shaking my head because
- the fellow who was the debt collector and was
- 23 highlighted as a person who was seizing cars of people
- 24 to coerce payments was disbarred, but he was disbarred
- for cheating a creditor, not for cheating consumers.

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1 MR. DOLAN: What remedies were available, if
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- any, to the consumers who or the debtors who were being
- 3 the other side of these particular attorneys that you
- 4 were referencing? You said the attorneys were
- 5 disciplined, but what happened to the consumers who were
- 6 injured by their practices?
- 7 MR. NEWBURGER: Well, I know that a number of
- 8 NACA members actually filed suit against the guys from
- 9 Buffalo. Of course, now that they're disbarred, some of
- 10 those judgments are going uncollected, but nevertheless,
- 11 there were a fair number of lawsuits that were filed
- 12 across the country against them.
- 13 I know of at least one bankruptcy case involving
- 14 contempt sanctions for violating a stay. Truthfully,
- 15 they were facing criminal contempt sanctions in my case
- when they decided maybe they'd quit collecting debts in
- 17 Texas.
- 18 MR. DOLAN: One of the questions that came from
- 19 the audience backs up to some points that Lynn was
- 20 making. What is the average caseload of an attorney in
- 21 a debt collection law firm? And kind of related to
- 22 that, what is the average rate of default by defendants
- in these cases?
- 24 MR. OLSHAN: I'll pick that one up. The answer
- 25 truly does vary from sta ef36.0000 327.9601, ef36 kin 327 kin.

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1 The industry is such now that, as Bob Markoff talked
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- 2 yesterday about, we're into the habit of not taking down
- 3 trees unnecessarily. So, electronic information is
- 4 passed from clients to attorneys every second through
- 5 very secure channels.
- The attorneys, whether they choose to
- 7 meaningfully review or not, to some extent is their
- 8 choice due to some recent case law; however, I know with
- 9 NARCA, most attorneys will, in fact, meaningfully
- 10 review.
- 11 Speaking to Lynn's point, I myself meaningfully
- 12 review guite a bit of information, as do my partners and
- 13 the attorneys in my office, and I think that's a norm
- 14 within NARCA. As a result, we're able to view
- 15 electronic information throughout the day in order to
- 16 ensure that it meets our high standards.
- 17 Suits are filed later on if the consumer hasn't
- 18 paid or entered into a payment arrangement which is
- 19 substantial, but to answer the question pointedly, we
- 20 will open up perhaps hundreds of files in a week
- 21 pursuant to the electronic information available to us
- 22 based on today's technology.
- 23 MR. DOLAN: What is "meaningful review" in your
- 24 perspective?
- MR. OLSHAN: Well, today what the attorneys do

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is the attorney will take a look at the information sent
 1
 2
      electronically by the clients, and the attorneys will
 3
      ensure that there is essentially a prima facie case to
 4
      go forward, and by prima facie case, I'm referring to
 5
      the name of the original creditor, the original account
      number, that there is either an open date, so that the
 6
 7
      attorney knows when the account was originally opened,
      or a last payment date or a charge-off date.
 8
      information, I believe, that makes a case prima facie,
 9
      and if it were to go before a court, on its face would
10
      be subject to a default judgment. So, attorneys who are
11
12
     meaningfully reviewing files are ensuring that, at a
     minimum, that type of information is there to proceed.
13
              MR. NEWBURGER: And, Reilly, the difficulty with
14
15
     your question is it sort of assumes some facts as if the
      debts were identical.
                             The answer may vary from type of
16
17
      debt to type of debt.
                             If you've got a firm that
      collects bad checks, it could take a second and a half
18
19
      or less to view the front and back side of a check.
20
      you were doing mortgage foreclosure, I would hope that
21
      the review would be fairly substantial. And so
22
      depending on the type of debt, the manner in which the
23
      data is translated, all that's going to affect it.
24
              I'd give you a slightly different answer than
25
      Adam did, but I think it translates the same.
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1 attorney's review is meaningful when the lawyer is doing
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- 2 the things that the state bar disciplinary rules say
- 3 that a lawyer has to do to be awake at the switch, and
- 4 that means supervising your nonlawyer staff, putting in
- 5 procedures to ensure that the suits you file are
- 6 correct.
- 7 But lawyers rely on information furnished by
- 8 their clients, rely on work done by their support staff,
- 9 and to that degree, they're no different than any other
- 10 professionals. You go to your doctor, the doctor
- 11 doesn't weigh you, the doctor doesn't take your blood
- 12 pressure, your temperature, your pulse.
- 13 Paraprofessionals do that. The doctor walks in, reads
- 14 the chart, and in 20 seconds tells you you've got the
- 15 flu.
- 16 Lawyers rely on their staff to assemble the
- data, put the data together in a useful format so the
- 18 lawyer can come in, look at it, and decide, is this the
- 19 case we want to file? Is this one to which I want to
- 20 sign my name?
- MR. DOLAN: Lynn, response?
- 22 MS. DRYSDALE: To answer your earlier question,
- we see the major law firms, they're filing hundreds of
- lawsuits each month, and that's just in our city, and so
- if -- they work state-wide, so that it's easily

```
1
      thousands of lawsuits each month. I would say that
 2
      anywhere from 75 to 80 percent are going by default or
 3
      going by the person showing up at the hearing and being
 4
      told that this is the amount that they have to pay.
 5
              Usually -- and I'm limiting this to credit card
      cases -- all of them will use a form complaint.
 6
 7
      form will not contain the date that the account was
               It will not -- it will rarely provide the date
 8
      that it was -- the date of default, and it will not --
 9
      the complaint will not contain any signed document that
10
      has been signed by the defendant, and most of the time,
11
12
      it doesn't -- there's no attachment at all.
              MR. DOLAN: We could spend who knows how much
13
14
      longer on this particular topic, and I need to move on
15
     because of the other two that we want to get to.
     next one, and I am going to use a comment that I -- I
16
17
      apologize, I don't remember if Manny or Adam
     mentioned -- is looking to have prima facie evidence so
18
19
      that he can get a default judgment. Default judgments
20
      have, as a result of the Boston Globe article, become
      one of the lightning rods of debt collection practices
21
22
      employing litigation where, as the Boston Globe article
      was saying, that there are mills out there that
23
24
      basically just file lawsuits and get the default
25
      judgment and then move on from there.
```

```
1
              What is the appropriate obligation of an
 2
      attorney before filing a lawsuit as well as proceeding
 3
      in that lawsuit? And the couple things I want you to
 4
      focus on in answering it is two issues that we hear a
 5
      lot about anecdotally are filing the lawsuit in one
      jurisdiction, but the consumer may not live in that
 6
 7
      jurisdiction and may be in a neighboring county;
      relating to that, sending a notice to one address, but
 8
 9
      when it comes time to serve the default judgment order,
      serving it on the corrected address; and the other issue
10
      has more to do with firms that file many lawsuits and
11
12
      get defaults, but as soon as the consumer walks in the
      door to contest it, they immediately drop the lawsuit.
13
14
              MR. OLSHAN: Sometimes it's hard to speak to the
15
      anecdotes that have been shared over the past day and a
      half, as I know that a lot of the consumer organizations
16
17
      in the room have people walking in the door with very
      challenging stories, and the challenge is that
18
19
      oftentimes the consumer advocates aren't hearing the
20
      success stories where things worked well.
21
              Generally speaking, the attorney with NARCA has
22
      an obligation to be fair, that when an attorney utilizes
23
      the power of the court, the attorney and the judge and
24
      all players involved need to ensure that the public
25
      trust is being advanced. That is our obligation.
```

- obligation is Fair Debt Collection.
- 2 There is a unique power in utilizing the court;
- 3 Rowevhoweits dersadniyafaly andreandceffecthwerthourt;

consumer advocates, and two collection attorneys.

1

```
2
              Through the course of discussion over a 12-month
 3
      or longer period, we reached consensus on a number of
 4
      areas, and through discussing this question of default
 5
      judgments and what's appropriate, it was determined by
      this group that the most reasonable and appropriate way
 6
 7
      to proceed is to ensure that there is a certain modicum
      of information shared in the initial complaint;
 8
 9
      essentially, sharing information that backstops a prima
      facie case. The originator's name, the originator's
10
      account number, the date that the account last paid or
11
12
      the date that the account went delinquent, the
      charge-off principal balance, any damages added to the
13
14
      account after charge-off, broken out.
15
              This information gives the consumer defendant an
      opportunity to best understand what this debt is about,
16
17
      and I subscribe to exactly what happened in
     Massachusetts, and I think that that recommendation is
18
19
      about to go to the public. I think that similar
      discussions need to occur at state levels across the
20
21
      country.
22
              I was talking to Marla Tepper yesterday about
23
      discussions like that that should occur in New York and
24
      I believe which will. Discussions like that have
25
      occurred in California. They're occurring in Michigan,
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1 as we speak, and they're beginning to occur in
```

- 2 Connecticut.
- 3 My point is that through that sort of discussion
- 4 with consumers, collection attorneys, and the judiciary,
- 5 we can reach fair ground. Keep in mind that state
- 6 courthouse budgets have fallen through the floor. At
- 7 the same time, the charge-offs have gone through the
- 8 ceiling, and placements to attorneys have gone through
- 9 the ceiling. As a result, we need to back up the clock
- 10 a bit. Abe Lincoln was a collection attorney many years
- 11 ago. In the 1870s, with the advent of telephone
- 12 technology, attorneys fell into background. Agencies
- 13 sprung up and began to collect most paper.
- In the 1970s and '80s, attorneys began to get
- 15 used again, and as the volume began to get higher and
- 16 those attorneys began to be in court more and more, my
- impression is that the attorneys developed relationships
- 18 of trust with the judges and the clerks and the marshals
- 19 and the sheriffs, and as the volume got higher through
- 20 the eighties and nineties, the courts began to lean on
- 21 those attorneys more and more with respect to this
- 22 volume that was striking.
- 23 In the 1970s, maybe it was appropriate for an OB
- 24 doctor to take a female patient into an office and treat
- 25 her. Today, there is an appearance of impropriety

```
1 there. You need a female intern. Today there's an
```

- 2 appearance of impropriety when a judge says to a number
- of defendants, "Go into a hallway, speak to attorney
- 4 Olshan about these 15 cases, you can trust him, you'll
- 5 work it out." That might have worked in the seventies.
- 6 It doesn't work today, Reilly.
- 7 My point is I think that this occurred due to
- 8 the relationships of trust that developed through the
- 9 seventies, eighties, and nineties. Today, we need to
- 10 address how to assist with the massive volume in the
- 11 courts, and I think through the state-level discussions,
- we will reach solutions, as we already have in
- 13 Massachusetts.
- 14 MR. DOLAN: Lynn, Adam was discussing where
- 15 Massachusetts is now compared to where it was probably a
- 16 year ago. You're in Jacksonville, Florida. Same story,
- 17 different story?
- 18 MS. DRYSDALE: Well, it's the same story as far
- 19 as the problem goes. I remember -- I know one of the
- 20 earlier panels today, they were talking about having
- 21 lack of verification of the debt and not having the
- 22 paperwork. I think the quote was "we are collectors,
- not warehousers." Well, when you get to court and you
- file a complaint and you don't even have the information
- as to when the account was opened and you don't have the

```
1
      statements, at least the statements of the account, you
 2
      don't have anything in writing signed by the defendant,
 3
     you have a serious problem of not having the proof that
 4
      the debtor owes the debt, nor of the amount of the debt.
 5
              And somehow I think what I'm starting to hear as
 6
      we go through the process today is people are sort of
 7
      losing sight as to where the burden of proof lies once
      you get to court. The burden of proof first lies upon
 8
 9
      the creditor to show that there was an account, to show
      that this account belongs to this debtor, and to show
10
      the amount, and as far as things in Florida are going,
11
12
      we have a lot of the judges that are becoming very
      frustrated with the way their courts are being used, but
13
14
      at this point, we don't have any process that has been
15
      set up to try to remedy this problem.
              MR. DOLAN: Okay, I have one more kind of
16
17
      question on this and then I want to move to the next
      topic, so I am going to throw it out to the panel, and
18
19
      anyone who wants to answer can answer in 30 seconds or
20
      less.
21
              Is there an appearance of impropriety or more
22
      than just an appearance of impropriety if an attorney is
23
      filing a number of lawsuits and dropping any lawsuit in
24
      which a consumer is actually contesting the allegations
```

25

alleged?

```
1
              MR. OLSHAN: No. If the attorney brings a
 2
      lawsuit with prima facie evidence and they're able to
 3
     proceed to obtain a default judgment with that and in
 4
      some cases an affidavit of debt, then the suit is
 5
      certainly appropriate and justified. In instances where
      a defendant files a bona fide dispute -- and "bona fide"
 6
 7
      is the key phrase -- a bona fide dispute, the plaintiff
      attorney can then go back to the client and determine
 8
 9
      whether or not that client chooses to pay extra funds to
10
      obtain the extra information necessary to prove the case
      or to send a witness to court.
11
12
              Again, as Ira Leibsker stated yesterday, only 15
13
      or 20 percent of these accounts will pay. Based on that
14
      ratio, the client has to make a determination as to
      whether they want to spend more money on this account to
15
     prove their case to the next level.
16
17
              MR. DOLAN: And that was a little bit more than
      30 seconds. Do Bob or Lynn want to give a 30-second
18
19
      rebuttal?
20
                           Not much more, though.
              MR. OLSHAN:
              MR. HOBBS: Actually, I would like to go back to
21
22
      the Massachusetts experience. I want to make clear that
23
      the Globe series had results that were very positive,
24
      but the small claims study group's proposals have not
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been adopted by the courts. They're simply proposals,

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1 but there were results. The banking department decided
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- 2 that every debt buyer had to be licensed in
- 3 Massachusetts, and they denied a license to the debt
- 4 buyer that was highlighted in the series, because he was
- 5 disbarred for treating a -- for taking money that
- 6 belonged to Sears.
- 7 And there's bills that have been introduced in
- 8 the Massachusetts Legislature that they have passed
- 9 raising exemption levels so that people who are can'ts
- are not made into wills, but there's a lot that still
- 11 needs to be done in Massachusetts, and hardly anything
- has been done yet except a report that's been issued
- 13 with recommendations for rules.
- 14 MR. DOLAN: Okay. I would like to move on to
- 15 the final discussion, which is mandatory use of
- 16 arbitration in collection cases, and I want to turn it
- over to Roger to explain what the mandatory arbitration
- 18 process is, and I know he's going to challenge my use of
- 19 terms at the very beginning.
- MR. HAYDOCK: Well, good afternoon. I
- 21 appreciate the opportunity to be here in my role as an
- 22 educator and help explain how arbitration works so that
- 23 people can better understand it, how it can benefit
- 24 consumers and creditors, and how they can receive fair
- 25 and impartial services and results.

```
1
              There are various types of arbitration.
 2
      Mandatory arbitration is generally known as arbitration
 3
      mandated by government or government agency.
                                                     There is,
 4
      for example, state governments, the state legislatures
 5
     pass bills imposing mandatory arbitration for
 6
      automobile, personal injury, no-fault health care
 7
      disputes. Contractual arbitration, which is the focus
      of this afternoon, is arbitration based upon an
 8
 9
      arbitration agreement that exists in a contract.
              The Federal Arbitration Act governs the
10
      enforceability and acceptability of those arbitration
11
12
      agreements and is the vehicle to legitimate the
13
      enforcement of awards issued by arbitrators in those
14
      contractual arbitration agreements.
15
              The typical arbitration clause includes a
      reference to a provider, and that provider operates,
16
17
      whether it's the National Arbitration Forum or the
      American Arbitration Association, operates like a clerk
18
19
      of court who administers, from the filing on of the
20
      case.
21
              In addition, parties, if they're unable to agree
22
      on an arbitrator to resolve their case, the provider has
23
      panels of arbitrators that are available, and those
24
      arbitrators then are appointed. The parties can
25
      challenge them and remove them for cause and strike them
```

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1 as a peremptory challenge to ensure that they are
```

- 2 getting someone who is fair and impartial.
- 3 There are tens of thousands of arbitrators in
- 4 America and throughout the world. They tend to be
- 5 former judges, very experienced lawyers, who are legal
- 6 experts in a specific area. They do not take a case
- 7 unless they complete a conflicts of interest check to
- 8 make sure that there's no conflicts. They will be
- 9 appointed to a case or receive a case if the parties
- 10 accept them or do not challenge them. They take an oath
- 11 to remain neutral at all times. They take an oath not
- 12 to allow self-interest to affect their judgments, just
- 13 like judges do in civil court.
- One of the measurements to determine the
- 15 fairness and neutrality of arbitrators and the fairness
- 16 of the results is to compare the results in arbitration
- 17 cases to litigation outcomes, and an objective and
- 18 impartial review of the data available shows that
- 19 consumer and business outcomes in arbitration are the
- 20 same or very similar to the outcomes in court, and the
- 21 underlying data supporting that statement appears in the
- 22 FTC comments filed by the forum, as well as some
- 23 supplemental columns that will be made available
- 24 sometime next week.
- 25 MR. DOLAN: Roger, a point of clarification. In

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1 your comment, the data the that you were comparing were
```

- 2 for all cases and not limited to debt collection cases.
- 3 Is that correct?
- 4 MR. HAYDOCK: Yes, and we have now separated the
- 5 data in our secondary comments to separate on collection
- 6 cases from contested cases. So, we'll provide the
- 7 information to support that statement along with
- 8 anecdotal stories from consumers who report success and
- 9 satisfaction with their arbitration experience.
- 10 MR. DOLAN: If the creditor is enforcing the
- 11 arbitration clause, and I live in Washington, D.C.,
- where is my arbitration panel going to be sitting?
- 13 MR. HAYDOCK: The hearing -- the in-person,
- 14 face-to-face hearing takes place in the community where
- 15 the respondent, in that case the consumer, resides or
- 16 does business. So, it's the same general area location
- as the courthouse, federal or state courthouse.
- 18 In addition, the type of hearing available in
- 19 modern arbitration, under modern arbitration rules,
- includes, besides a face-to-face hearing, which every
- 21 party has a right to, an opportunity to provide
- telephone or have witnesses appear by telephone,
- opportunity to submit information and evidence both in
- 24 writing and by email, so that in terms of the new
- technology available, we can provide much better

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1 services to the parties with a dispute given their
```

- 2 various locations.
- 3 MR. DOLAN: And is arbitration or are the
- 4 arbitration clauses a one-way street or a two-way
- 5 street? By that I mean, if it's in my contract and for
- 6 some reason you choose to hand my paper over to Adam to
- 7 collect on me and he decides to sue me, can I use that
- 8 arbitration clause to say, "Oh, no, no, no, no, I agreed
- 9 to go to arbitration first"?
- 10 MR. HAYDOCK: The majority of the courts have
- 11 upheld that. The mutuality is a part of the
- 12 consideration for an enforceable arbitration agreement.
- 13 So, the arbitration agreement, binding arbitration, is
- 14 mutual. So, both sides have an obligation to arbitrate,
- 15 not litigate.
- I just wanted to follow up with just a little
- 17 bit of background, because there is this confusion over
- 18 the due process protections afforded both individuals
- 19 and businesses. If you look at the standard rules of
- 20 procedure, because courts guarantee the fairness by
- 21 reviewing the published rules of procedure, determining
- 22 if they're fair, and provide due process protection, and
- 23 review the fee schedules that arbitration providers
- 24 provide and make sure that they're affordable and
- 25 accessible for consumers or that the costs are shifted

```
1
      from the business, so the consumers pay no more in
 2
      arbitration than they would in litigation for those
 3
      costs, and they also are able to look at the panel of
 4
     prospective arbitrators and determine the qualifications
 5
      of those individuals, and then they're also able to look
      at the awards the arbitrators complete to determine if
 6
 7
      those awards meet fairness and due process standards as
      well.
 8
 9
              In addition, the rules themselves are really a
10
      reflection of modern due process protection.
      have to be detailed with accounting documentation to
11
12
     provide some of the -- to eliminate some of the
13
      complaints we have heard over the past couple of days,
      with inadequate information being provided the
14
15
     decision-maker. Responses can be in handwriting.
      Consumers can tell their own story in their own words.
16
17
      There are no formal rules of pleadings required for
18
      that.
19
              All claims and defenses, rights and remedies are
20
      available in arbitration just as they are in court.
      Discovery is available. Parties have an obligation to
21
22
      exchange information before the case gets to a hearing.
23
      I've already discussed the opportunity the parties have
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that, and the arbitrator selection process, again,

to choose different types of hearings and location for

24

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1 arbitrators can be challenged for cause or stricken if
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- 2 the parties are unable to agree on their own particular
- 3 arbitrator.
- In collection cases, I'm just going to finish
- 5 up, where the consumer does not respond, it's important
- 6 to note that in arbitration cases, under the forum
- 7 rules, there are no pure default decisions allowable.
- 8 The arbitrator as to review the submissions and the
- 9 claim form and determine if that case has been proven,
- 10 and if not, the arbitrator can insist and require more
- information to provide for the accuracy and verification
- 12 of the information. Only then can an award be issued on
- the merits of the claim, not just because the consumer
- 14 failed to respond.
- 15 MR. DOLAN: Bob, I would like to get you to
- 16 highlight some of the injuries that you are seeing with
- 17 this type of process and also to give me a sense of how
- 18 prevalent you think those injuries are.
- 19 MR. HOBBS: Well, the Public Citizen in the last
- 20 few days has released a report analyzing the data which
- is required to be reported to the State of California
- 22 with regard to the arbitrations that happened with its
- 23 citizens, and I think that report stands on its own
- 24 feet. The National Arbitration Forum is collecting a
- 25 huge, huge number of debts, mostly MBNA credit card

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debts, and almost overwhelmingly, those judgments are
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- 2 entered against consumers, but I think the reason that
- 3 report was written has to do with anecdotes, and the
- 4 only thing we have, except in California, is anecdotes,
- 5 because arbitration proceedings are secret.
- 6 It's like a secret court. The results are
- 7 secret. How many cases -- and there is a fear that the
- 8 hearing officers are biased because they're not paid by
- 9 the state. They're, in effect, being paid by filing
- 10 fees by MBNA and that maybe MBNA filing fees might
- 11 represent 90 percent of their income and that that could
- 12 result in bias. It certainly would result in the
- appearance of impropriety if it was a judge. There's no
- appeals or there's no appeals on the merits.
- They are not bound by the law, because they're
- arbitrators, so that if a consumer is represented by a
- 17 lawyer and the lawyer raises a Fair Debt Collection
- 18 Practices Act claim, it's up to the arbitrator whether
- 19 they follow the law that the consumer is entitled to
- 20 attorneys' fees. I have other anecdotes where they
- 21 don't get attorneys' fees. So, if consumers' attorneys
- don't get attorneys' fees, the consumers will not be
- 23 represented. And --
- 24 MR. DOLAN: Can we just -- just because we're --
- 25 MR. HOBBS: -- and one last point, there are

- 1 separate rules for arbitration, so a Massachusetts
- 2 consumer who's representing themselves might be faced by
- 3 the rules of civil procedure for district courts, the
- 4 rules for small claims courts, and now the rules for
- 5 NAF, and it's a very -- it's a complex area. I have not
- 6 read the rules of all three, but I've skimmed through
- 7 them, and I would say that they're beyond the
- 8 comprehension of most consumers.
- 9 MR. DOLAN: One of the questions from the
- 10 audience -- and I know, Lynn, you want to say
- 11 something -- but I want to at least get this question
- out there, and then I'll give Lynn the first chance to
- answer that and give any comment she wanted.
- 14 It is because each party must pay part of the

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1 as well as whatever other point you were itching to
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- 2 make, and then I'll turn it to Roger, and then the panel
- 3 is going to have to end.
- 4 MS. DRYSDALE: Okay, just very quickly, the
- 5 answer to that is yes, because it is very expensive for
- 6 the consumer to participate in arbitration, because they
- 7 do have to pay to respond, which they don't in court, as
- 8 well as they have to pay the expenses of the arbitrator.
- 9 Also, I think it's somewhat -- I don't agree
- 10 that it's a mutual obligation, because a creditor has --
- 11 a mortgage company gets to go through a foreclosure, a
- 12 car company can repo a car, a payday lender can take
- 13 money out of a bank account, without having to resort to
- 14 arbitration, where a consumer is blocked from the
- 15 courthouse and blocked from their right to a judge and a
- 16 jury.
- I'm not sure that I agree that it's impartial.
- 18 Just quoting from the Public Citizen report, from the
- 19 records from California where they do have to report
- 20 this sort of thing, and the records from 2003 to 2007
- 21 for the NAF arbitrators with more than 100 cases, and
- 22 only 3.3 percent of the time did the consumers win in
- 23 those cases, and for the MBNA cases, only 2.8 percent of
- the time did the consumer win.
- 25 Also, there is a limitation of remedies, and in

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1 many of the consumer arbitration clauses I see, they
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- 2 prohibit class actions, which is a very important
- 3 enforcement tool, particularly with payday lending,
- 4 because you've got debts of 100 to 500 for people who
- 5 clearly can't afford attorneys, and also you have NAF
- 6 advertising to the creditors that their process is one
- 7 where there's not much discovery, if any at all, and
- 8 that they can avoid the scrutiny of the courts.
- 9 I had the opportunity in a case of mine about
- ten years ago of going through box after box after box
- of information that NAF had to give to us as a result of
- 12 a subpoena, and predominantly, every case that we saw
- 13 where an arbitration award had been awarded to a
- business, there was absolutely no supporting
- 15 documentation.
- 16 MR. DOLAN: Roger, the panel has ended, but I
- 17 promised you rebuttal, so 30 seconds.
- 18 MR. HAYDOCK: Thank you.
- 19 Well, let me just begin by saying with all due
- 20 respect to Bob and Lynn, who as a former legal services
- lawyer, I happen to like, they're just plain wrong on
- 22 virtually everything they just said. There are no
- 23 secret hearings. A party can ask for a transcript.
- 24 People can be present for that. There are no mandatory
- response fees by consumers. The cost is half to

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1 consumers. They pay no more in an arbitration case than
```

- 2 they would pay for the filing fee that it would cost in
- 3 litigation.
- 4 I'm happy they brought up the Public Citizen
- 5 data, because it proves how fair and impartial
- 6 arbitration is. Here's the data comparing apples to
- 7 apples from court default cases. Studies that have been
- 8 documented -- and again, these appear on the website --
- 9 96 to 99 percent of the time, creditors win. Consumers
- 10 lose 1 to 3 percent of the time in court cases, which is
- 11 the equivalent of the same data the Public Citizen
- 12 reported in our California data.
- 13 We're no better -- or from some people's
- 14 perspectives, perhaps no worse -- than the litigation
- 15 system in providing access to civil justice for those
- individuals, and there's no provider that prohibits
- 17 class action arbitrations. I could go on, but in
- 18 fairness to time, I'll end.
- 19 MR. DOLAN: And I wouldn't let you. Very
- 20 quickly, Bob, because we need to move on to the next
- 21 panel.
- 22 MR. HOBBS: I would like to say that in some
- 23 courts where consumers were represented by attorneys,
- they're winning 100 percent of the time.
- MR. DOLAN: And with that, I want to thank the

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1
      panel. I hope we got into these issues a little -- at
 2
      least a little more depth than we had before.
 3
              (Applause.)
              MR. KANE: Thank you, Reilly. We will take a
 4
      break until 3:00. I'll see you back here at that time
 5
 6
      for the final session.
 7
              (A brief recess was taken.)
 8
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PIVOTAL ISSUES AND PROPOSED SOLUTIONS:

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2
                             NEXT STEPS
 3
              MR. KANE:
                         Okay, folks.
 4
              Welcome back for our final session of the
 5
     workshop.
              Folks, if you will take your seats?
 6
 7
              This panel will discuss the main issues that
      arose over the past two days and will debate recommended
 8
      changes to policy and law, including recommendations for
 9
      amending the FDCPA. The moderator is Peggy Twohig, the
10
      Commission's Associate Director For Financial Practices.
11
12
      Thanks, Peggy.
                           Good afternoon, everyone, and I'm
13
              MS. TWOHIG:
14
     delighted to be moderating this final panel, and I have
15
      to say I'm delighted and somewhat surprised and amazed
      to see so many of you still here. We often have, in our
16
17
     workshops, quite a drop-off by the end of the day and by
      the end of a second day, and so perhaps we hit a nerve,
18
19
      I guess, with this topic and with some of the discussion
20
      that's been had so far. So, we've got an hour to go.
21
              I've been asked -- we are a little behind
22
      schedule, but not to worry, we will get you out as close
23
      as possible to 4:00 as we can. I know that many people
24
      have travel arrangements, and we will try to honor the
25
      schedule. Just to re-assure you, I will have some
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1 closing remarks, but they will be very brief. We will
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- 2 try to leave most of the room for the discussion in this
- 3 panel.
- In the last two days we've heard from many
- 5 different perspectives, we've heard different ideas,
- 6 we've heard complaints, we've heard statistics, we've
- 7 heard anecdotes. We've heard about problems faced by
- 8 both consumers and debt collectors in connection with
- 9 debt collection, and so this panel is about, given all
- 10 this information, some of it very rough in terms of some
- of the things we've heard, not -- it's going to take us
- 12 a while to sort this through, for all of us to sort this
- through, but the main question right now we want to try
- 14 to address is, where do we go from here?
- 15 Given these views, what do we need in terms of
- 16 changes in the law? And that could be not just the
- 17 FDCPA. What about changes outside the law? What do we
- 18 need in terms of enforcement, in terms of the
- 19 enforcement scheme, in terms of the regulatory
- 20 structure? What, if anything, do we need to think about
- in terms of next steps? So, we're going to be talking
- 22 about those issues.
- 23 If possible, I'd like to try to develop any
- 24 areas where we have consensus on those topics, and we
- 25 have -- it's a pretty tall order, given all the issues

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1 we've talked about for the last two days, so let's
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- 2 begin.
- I have a distinguished panel to talk about these
- 4 issues and to try to wrap things up. First, going down,
- 5 to my left, Rozanne Andersen, who you've heard from
- 6 before, who's General Counsel and Vice President of ACA
- 7 International. We have Richard Riese, who's Director
- 8 with the American Bankers Association. We have Margot
- 9 Saunders, who's Of Counsel with the National Consumer
- 10 Law Center.
- 11 We have Laura Udis, who's an administrator with
- 12 the Colorado Collection Agency Board. We have Cindy
- 13 White, who's Executive Director of the National
- 14 Association of Retail Collection Attorneys. And
- 15 finally, we have Gary Wood, who's President of Collins
- 16 Financial Services and also President of DBA
- 17 International.
- 18 So, the topics for this panel are going to be
- 19 the following: We're going to try to structure it to
- 20 first discuss what changes, if any, are needed in the
- law, and in particular, what changes, if any, would
- 22 those recommend to the Fair Debt Collection Practices
- 23 Act? Then we're going to try to turn to what changes,
- if any, are needed in the public or private enforcement
- 25 scheme, things like remedies issues or arbitration

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1 issues, things like that. And those two areas may
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- 2 overlap as we proceed with the discussion.
- And then, I'd also like to try to get out on the
- 4 table what changes, if any, are needed outside of the
- 5 legal structure, things like financial literacy,
- 6 self-regulatory efforts, things like that. And so to
- 7 get things going, sticking first to what changes, if
- 8 any, are needed in the legal requirements, I'd like to
- 9 go down the row just to get things out on the table and
- 10 ask every panelist to say what are your top three
- 11 priorities for changes in the law and why.
- Rozanne, if you would start first, we will just
- 13 go straight down.
- MS. ANDERSEN: All right, first, for the record,
- 15 I would like to clarify and comment on the first thing
- that I am going to reference as a desire in terms of
- 17 changes in the Fair Debt Collection Practices Act, and
- 18 that would be ACA is not seeking to eliminate the
- 19 individual states' rights to enforce the law or to
- 20 investigate complaints and to take appropriate action
- 21 per the law.
- 22 Having said that, what we are interested in is a
- 23 further dialogue about the possibility of federal
- 24 preemption, a single, uniform collection practices act
- which controls the communications, conduct, and behavior

of debt collectors in the industry. So, I hope I have

- 2 made that point clear.
- I will quickly refer to my other two points, but
- 4 I want to hold you at the edge of your seat and explain
- 5 this. When you step back and you listen to the comments
- 6 that we've heard throughout this two days, I'd like to
- 7 say that we also need to, together, collectively,
- 8 determine who are we talking about and what law
- 9 appropriately applies? If we only talk about federal
- 10 laws, whether stated or referenced during this
- 11 conference, you have to realize that every topic we
- 12 address also touches the Federal Communications
- Commission, who seems to think we are telemarketers, who
- puts us in a category with telemarketers and 1.uwho

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1 as debt collectors about garnishment, but we are not at
```

- 2 that table.
- 3 There are comments in hearings asking about
- 4 Social Security numbers and who should have access to
- 5 that, and yet we're spending two days talking about how
- 6 do we get to the right party and having any question
- 7 about who has access and need for personal identifiers?
- 8 So, I give that backdrop, because I think that that adds
- 9 a certain perspective.
- 10 And finally, we've barely touched on bankruptcy,
- and yet we know that law is most likely going to be open
- 12 again, yet one of the greatest problems we have as debt
- collectors is inappropriately, accidentally -- whatever
- 14 word you want to fill in the blank -- communicating with
- 15 a consumer that has filed bankruptcy but for which we do
- 16 not have notice.
- So, I just wanted to state that -- and then I
- 18 will respectfully be quiet -- but explain that we also,
- 19 as a legislative wish, believe that one solution to this
- 20 whole communication issue with consumers has to do with
- 21 giving them not only, as the law allows now, the
- 22 opportunity to tell us the appropriate method and place
- of communication -- the law currently permits consumers
- to tell us the appropriate time and place of
- communication. We suggest that we need to add method to

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1 that consumer right.
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- 2 And finally, as an industry, we seek a right to
- 3 cure requirement, a 45-day notice, heads-up, opportunity
- 4 to cure any problem that is alleged by a consumer as
- 5 being a violation of the law. Obviously further
- 6 dialogue is needed, but that would summarize our top
- 7 three issues.
- 8 MS. TWOHIG: Thank you, Rozanne.
- 9 Rich?
- 10 MR. RIESE: Thank you, Peggy, and I want to say
- 11 the American Bankers Association appreciates the
- invitation to participate on this panel and to have
- 13 attended these last two days, and I want to particularly
- 14 acknowledge Chairman Majoras' opening remarks, which I
- 15 think were very balanced about the importance of
- 16 consumer credit and the issues that we're facing in
- dealing with this workshop, and I think actually set a
- 18 tone of civility. As an old litigation attorney, I
- 19 thought that this was a very constructive workshop, and
- 20 I look forward to participating in activities that have
- 21 been spawned by it, to work with the parties involved to
- 22 advance the priorities that we are trying to talk about
- here.
- I'd like to characterize my three priorities
- 25 really being policy priorities with respect to the

- 1 FDCPA. I am not going to presume that they require
- 2 legislative correction or regulatory or guidance or
- 3 whatever it may be, but it's certainly clear in my view,
- 4 from listening to the discussions and from our
- 5 perspective, that probably the top two priorities, first
- 6 off, is bringing -- addressing what I'd call
- 7 communication convenience, and I say convenience because
- 8 of the orientation to the reality of what people, what
- 9 consumers, want to use and the means by which they want
- 10 to communicate, and I think we need to match the
- 11 realities and preferences better, and I think that's
- 12 clearly a number one priority that I've been hearing
- 13 echoed throughout this.
- 14 I think second is the credit validation. There
- is no way you could have sat through the last two days
- 16 and not identified credit validation as an important and
- 17 primary issue here, and what I would underscore as my
- 18 view of the FDCPA is really that it is establishing a
- 19 fairness standard. It is not the standard by which
- 20 states set forth the requirements for proof of debt.
- 21 We're not looking for the FDCPA, I wouldn't think, to

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1 yesterday, and I think is important in our industry, is
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- 2 greater clarity about the exemption really of mortgage
- 3 servicers from the FDCPA. I think we are certainly in a
- 4 market at this time that is trying to underscore -- in
- fact, I don't know how many of you got your emails today
- 6 that Secretary Paulson has announced a new program that
- 7 involves a number of members involved in the mortgage
- 8 industry to make renewed effort to try to keep people in
- 9 homes and to work out the debt issues that we are facing
- 10 in this current economic environment, and I think that
- 11 that is best accomplished by clarity that mortgage
- 12 servicers are not under the FDCPA.
- Those would be my three priorities.
- MS. TWOHIG: Thanks, Rich.
- 15 Margot?
- 16 MS. MARGOT SAUNDERS: Well, we have lots of
- 17 suggestions, but I'll try to keep them brief to our top
- 18 three.
- 19 One relates obviously to the information
- 20 exchange. The verification should be the second step.
- 21 We think every first communication from a debt collector
- 22 to a consumer should include in it the name of the
- 23 original creditor, the principal of the debt, and the
- 24 itemization of fees and interest.
- 25 Second, the collection should only proceed if

- 1 the collector has reasonably determined that the
- 2 previous verification requests, if there were any, have
- 3 been satisfied. In other words, it should be
- 4 inappropriate or illegal under the Fair Debt Collection
- 5 Practices Act for a collector to collect on a debt which
- 6 has not -- for which the consumer has requested
- 7 verification and it has not been provided. That's what
- 8 we see all the time, consumers who are faced with
- 9 continued debt collection efforts relating to the same
- debt, supposedly, from serial debt collectors who
- 11 serially cannot verify the debt.

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1 previous -- the suggestions of the previous people on
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- 2 the panel or -- do you not want me to do that?
- 3 MS. TWOHIG: Not now. We are going down the
- 4 line and then we will get back to all of them, I
- 5 promise.
- 6 Laura?
- 7 MS. UDIS: Thank you, and first I want to
- 8 mention that my comments will be my own comments and not
- 9 those of the Colorado Attorney General's Office or
- 10 necessarily those of other state regulators, and if you
- 11 count very carefully, you might see that three equals
- 12 four in my list, but I'll be very quick.
- 13 First of all, I think that it's important that
- 14 the federal Fair Debt Collection Practices Act be
- amended so that consumers obtain, in writing, notice of
- 16 their right to cease communications. Consumers have
- 17 that right in the statute, but they are not notified of
- 18 it. They are notified of their right to dispute a debt
- 19 in the validation notice, but there's no disclosure to a
- 20 consumer of their right to cease communication.
- 21 And I would guess I speak for the majority of
- 22 state regulators that the vast number of calls to our
- office are from consumers who say, "The collector won't
- stop calling, what do I do?" And we tell them put it in
- writing, mail it, usually certified mail, return receipt

requested, due to somebody's inability to either deliver

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2
      or receive mail, but if consumers knew that right, I
 3
      think that would go a great way in helping to ensure
 4
      that some of these disputes that interminably go on and
 5
      on would get resolved.
              Secondly -- and I will be very brief on this --
 6
 7
      despite the federal court cases that we've heard about,
      there has to be -- I think we would all admit here in
 8
      this room -- there has to be better verification of a
 9
      debt than simply, to quote or borrow from a recent
10
      movie, than from the creditor or collection agency says,
11
12
      "Because I said so." There has to be more than that.
      There has to be more than the creditor saying this
13
      consumer owes the debt on a written piece of paper.
14
15
      That cannot be sufficient verification of the debt.
              The other issue I wanted to address is -- and
16
17
     Margot did -- continual re-assignment of a debt,
     particularly among debt buyers. It's incredibly
18
19
      frustrating for a consumer to dispute a debt or file an
      identity theft affidavit and the debt collector stops
20
      communicating with them, but several months later,
21
22
      there's a new collection agency doing the same thing.
23
      There has to be some obligation on the part of the
24
      collector and perhaps on the part of the creditor to
25
      transmit that communication down the line, so it's not a
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1
      game of every time you get contacted by a different
 2
      agency, you must send the same written information.
              But the primary issue which I wouldn't have
 3
 4
     mentioned but for the ACA's filed comment in June with
 5
      respect to this meeting is federal preemption of state
      laws, and as I'm sure you all know, currently, the
 6
 7
      status of the federal law is that states can enact laws
      that provide greater consumer protection in the area of
 8
 9
      debt collection, but the written proposal from the ACA
      would repeal that section and replace it with something
10
      that would say a state cannot enact a law with respect
11
12
      to any subject matter regulated under the FDCPA.
              Now, Rozanne has perhaps clarified today that
13
14
      this is not an intent to do away with state licensing,
15
     but I assume, if I'm understanding correctly, that this
      would mean that states could either pass an identical
16
17
     version of the federal Fair Debt Collection Practices
     Act or perhaps not and just enforce the federal law but
18
19
      with no state variation, and while I'm, of course,
      sympathetic to the comments of any business that has to
20
      comply with 50 state laws, that is reality. Even if
21
22
      there is federal preemption of state law, every debt
23
      collector will have to deal with 50 state statutes of
24
      limitations, for example. Federal preemption doesn't
25
      solve that problem.
```

1 And there was someone on a panel yesterday from

- 2 Ford Motor Credit. Ford Motor Credit has to make sure
- 3 that when it sells or writes financing contracts in each
- 4 state, that it complies with those states' laws on
- 5 interest rates, right to cure, delinquency fees.
- 6 Perhaps the consistent model is Truth in Lending. Truth
- 7 in Lending, like Fair Debt Collection, allows states to

some pretty good laws that both protect consumers and

```
2
     put some logic into that framework.
 3
              For example -- and there was some mention of
 4
      this earlier this morning -- in Colorado, we have passed
 5
      a couple of variations from the federal act. We have
      had on the books for over five years a law that says
 6
 7
      that in our state version of the Fair Debt Collection
      Practices Act that a debt collector cannot place
 8
 9
      something on a credit report before the end of the
      30-day validation period. Two reasons for this: One is
10
      the whole purpose of the validation notice is to
11
12
      informally resolve disputes and ensure that the
      collector has the right consumer. If that can be done
13
14
     before something's put on a credit report, great.
15
     not, it's something that can be done 30 days later.
              In addition, we heard a little bit of
16
17
      information about a phrase that someone coined about
      "parking" a debt on a credit report, and that was a
18
19
      situation that we were seeing with some collectors,
20
      contingency collectors, that were charging very low
21
      commissions that would not make it worth it to actively
22
      work an account, and consumers wouldn't know about that
23
      until they went to refinance their house and see it on
24
      their credit report. So, we passed that specific
25
      statute, and we would encourage Congress to do that on
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1 the federal level.
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- 2 In addition, we have had in our statute for
- 3 years a possible solution to the Foti (phonetic) case
- 4 where our law says that, yes, a collector must provide
- 5 meaningful disclosure of their identity, but only after
- 6 the other party to the call is identified as the debtor.
- 7 Maybe that's a solution to this problem.
- 8 Finally, our law requires that the validation
- 9 notice include a reference to our website where
- 10 consumers can get information about their rights. That
- 11 might be something that the FTC might want to think
- 12 about as well in recommendations to Congress.
- But the point is, there can be good
- 14 state-specific laws, and for those reasons, we would
- 15 oppose federal preemption, and, in fact, perhaps a good
- solution might be to add to the FDCPA a specific
- 17 provision that state AGs and state debt collector
- 18 regulators can specifically enforce the federal Fair
- 19 Debt Collection Practices Act.
- MS. TWOHIG: Thank you, Laura.
- 21 Cindy?
- 22 MS. WHITE: Okay, thank you. I am here on
- 23 behalf of NARCA, and, of course, our perspective is from
- 24 attorneys that are doing debt collection as litigators,
- and I think one of the first points that is important to

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1 us is to step back and take a look at the purpose of the
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- 2 Fair Debt Collection Practices Act.
- When it was enacted, its proponent was talking
- 4 about including attorneys under the Act because
- 5 attorneys were acting as debt collectors. They were
- 6 making phone calls and writing letters. But what's
- 7 happened over the past few years is that courts have
- 8 broadened the impact of the Act so that now, when
- 9 attorneys are involved in litigation and they've filed a
- 10 case in court, when a case is in court, it's under the
- jurisdiction of the judge. It's under the jurisdiction
- of, you know, the clerks and any opposing counsel they
- may have, and the need for continuing protections from
- 14 the Fair Debt Collection Practices Act, we just don't
- 15 see that.
- And I think the previous panelists who have
- 17 spoken on behalf of NARCA and on behalf of themselves as
- 18 attorneys in court would confirm that there are many
- 19 problems with attempting to put the requirements of the
- 20 Fair Debt Collection Practices Act on top of a
- 21 litigation situation, which is already appropriately
- 22 dealt with through the court system.
- 23 And on the last panel, Adam Olshan and Bob Hobbs
- 24 were mentioning that, yes, they had sat down with the
- judges and with the consumers to talk about issues that

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1 think we disagree with some others, but, you know, this
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- 2 is a dialogue that I think can happen over the next few
- 3 months.
- 4 The third point that we want to talk about is
- 5 all of the technology issues surrounding communications
- 6 with debtors. I think it's been made clear that being
- 7 able to call a debtor is most likely to result in
- 8 resolution of the case. Litigation is a last resort.
- 9 Only 5 percent of collection matters go to litigation in
- 10 the first place. So, it's important that everyone be
- able to contact debtors, and, you know, when the FDCPA
- 12 was passed, we all recognize that a lot of the modern
- technologies just weren't available, and we need to
- 14 amend the Act, if that's what it takes, to accomplish
- 15 the methods of communication that debtors are using that
- 16 makes it more likely that they'll respond, that will get
- it straightened out, is this the right person, is this
- 18 the right debt, and not wait until something gets into
- 19 court to solve it.
- So, those are going to be our three top issues.
- MS. TWOHIG: Thank you, Cindy.
- 22 Gary?
- 23 MR. WOOD: Thank you, Peggy, and I'm going to
- 24 tell you how much we appreciate the opportunity to
- 25 appear here both yesterday and today. I will also tell

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1 you that when you're sitting at this end of the table,
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- 2 you don't get many opportunities to be original. I
- 3 would recommend that we have tuna fish sandwiches on
- 4 Thursday. That's about all that's left.
- 5 We're very interested, and I'm representing --
- 6 MS. TWOHIG: That's okay. We've got a long list
- 7 to cover, so if you don't have anything to add, that's
- 8 okay.
- 9 MR. WOOD: I'll make it brief. We're interested
- in improved communication opportunities with our
- 11 customers as defined under the Gramm Leach Bliley Act.
- 12 We are interested, although this is not legislative, we
- are interested in seeing more responsibility taken by
- everyone that's involved in this process, the debtor,
- 15 the collector, the debt buyer, the issuer. We think
- 16 that there's too many places where responsibility is
- just not being taken.
- 18 We're interested -- as Bob Hunt and Bill
- 19 Hampel's report yesterday pointed out, there's not much
- 20 information about what goes on in this business. They
- 21 were forced to use graphs that were based on data that
- 22 was five or six years old or based on data that was
- 23 probably almost made up. We ought not to have to do
- that. There ought to be more research.
- 25 And the final thought I have, Peggy, before

- 1 passing it back is, we think that the enforcement role
- of the Federal Trade Commission with regard to this type
- 3 of activity should be enhanced and that your budget
- 4 should be increased and we should be subject to less
- 5 private rights of action which give us state court
- 6 decisions that are a crazy quilt of almost unbelievable
- 7 complexity that we should try to deal with, so we would
- 8 very much like to see you guys have the opportunity and
- 9 the budget to do a better job on the enforcement.
- MS. TWOHIG: Well, we are going to spend a lot
- 11 of time on that.

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1
      to them.
 2
              Consumer groups obviously think it's one of the
 3
     most important issues, especially as debts are sold and
 4
               I believe ACA International, we heard that it
 5
      was so important, they made it a key portion of the
      revised Code of Ethics, and we heard I think just on the
 6
 7
      last panel from collection attorneys that there is --
      the list of minimum amount of information that I believe
 8
      he said he wanted before he -- that he thinks attorneys
 9
      should have before they file suit is very similar to
10
      NCLC's list in the comment that they filed.
11
12
              And so, just -- so, I want to know, is there a
      general consensus around the notion that there needs to
13
     be a basic set of information, perhaps more than is
14
      required under the court cases that were referred to,
15
      the bare minimum, when debt collectors -- debt is
16
17
      collected by a third party, sold to a third party,
     perhaps when verification is requested by the consumer,
18
19
      and certainly before filing suit? Could I get thoughts
20
      on that as briefly as possible? Is there a consensus
      around that basic principle? Anyone want to go first?
21
22
              MR. RIESE: I'd be glad to go first, because I
23
      think that you can work toward this consensus.
24
      sure that there's an identical set for every type of
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credit. I'm not sure that in a world where people can

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1 the whole point of a dispute and a request for
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- 2 verification is so that the consumer's particular
- 3 concern is resolved, so we also have to keep that in
- 4 mind.
- 5 In talking somewhat casually at this conference,
- 6 so if nothing else, Peggy, you have brought a number of
- 7 people together to give them an opportunity to visit, I
- 8 think that there may also be an opportunity to use
- 9 technology in the form of the fair credit reporting
- 10 system to identify some solutions that we have not
- 11 fleshed out, but I think that additional dialogue and
- 12 future dialogue is critical.
- I think the bottom line is it has to be easy, it
- 14 has to make sense, it has to be cost-effective, it has
- 15 to be meaningful to the consumer, and it has to survive
- 16 time.
- MS. TWOHIG: Okay. Any other thoughts on just
- 18 the basic principle? And then I want to move to how we
- 19 work through the issues of exactly what that means,
- 20 perhaps in different kinds of debt situations. Any
- 21 thoughts on the basic principle?
- 22 Margot?
- 23 MS. MARGOT SAUNDERS: I think we've agreed on
- 24 the basic principle.
- 25 MS. TWOHIG: Okay, we're all agreed on the basic

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principle. Okay, great.
 1
 2
              So, then, thoughts on -- I think Rich raised a
 3
      legitimate point, which is it's easy to talk about a
 4
     basic principle. It's harder when you dig down deeper
 5
      into the details. How do we get there?
              We're in a situation where one of the reasons
 6
 7
      the FTC is having this workshop is so we could flesh out
      the issues, try to find out if there's common areas of
 8
 9
      consensus, where there's problems that do need to be
      addressed. How do we go from here in trying to figure
10
      out some of those issues? We are an agency that does
11
12
      not reinforce the law, but we have no regulatory
      authority under the Fair Debt Collection Practices Act,
13
      so we don't have any formal mechanism -- we don't, as an
14
15
      agency -- to sort through this kind of information and
      get comments on the record other than in, perhaps, you
16
17
     know, another workshop just on this topic.
18
              How do we go from here or what do you think
19
      about the process of sorting through that kind of issue
20
      to try to help move forward? In other words, would it
      help if the FTC had regulatory authority or some agency
21
22
      to try to sort through this kind of issue so that when
23
     problems arise in the industry or with debt collection,
24
      some proposals can be made and can be discussed and
25
      debated publicly? Any thoughts on that?
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1
              In other words, we won't be able to today, in
 2
      this panel, to figure out the answers to those questions
 3
      in terms of different kinds of debts, what is the bare
 4
      minimum in different kinds of situations, so where do we
      go from here, next steps, on moving forward on these
 5
 6
      very important and pervasive verification issues that
 7
      we've all talked about?
                                    Well, can we -- can I go
 8
              MS. MARGOT SAUNDERS:
 9
      middle ground and let me just try -- it seems to me that
10
      you need to sponsor more conversations and that they do
     not necessarily need to be as formal and large as this,
11
12
      but you can, as I know you are able to do and have done,
13
      sponsor negotiations or just discussions between various
14
      groups that are here today, and I know we would be happy
15
      to participate.
              We've been doing that, actually, Rozanne and I
16
17
      are old friends, because we have been negotiating for
     years, and actually, there's a lot that we agree on, and
18
19
      I think the suggestion that Laura made about changing
20
      the law to provide a notice of the right to cease
21
      communications was one of the issues that NCLC has been
22
      asking to have a change in the law that I believe ACA
23
     had agreed to, and just we're not able to agree to some
24
      of the other parameters of that issue moving forward.
25
      So, yes, I think you should sponsor more information,
```

- 2 But can I just drill down just a little bit on 3 what shall be included in the -- in this -- in the
- 4 verification, because I don't think it's that
- 5 complicated.

1

- 6 MS. TWOHIG: Sure, okay. Why don't you try, and
- 7 then we're probably going to need to move on to some of
- 8 the other issues.

more meetings.

- 9 MS. MARGOT SAUNDERS: Right. It seems to me
- 10 that health and medical related issues are in a separate
- 11 category and that those should be perhaps pulled out
- because of privacy concerns, but everything else, all
- other consumer-related debt, which is the only thing
- 14 that FDCPA is supposed to cover, should -- can have a
- 15 fairly routine -- routinized set of information that
- 16 must be provided or that should be required by the law
- 17 to be provided to the debt collector before the debt
- 18 collector proceeds.
- 19 The debt collector should be required to have a
- 20 copy of the original contract, and the original contract
- 21 may be electronic. The original contract always is
- 22 going to have a signature. It may be an electronic
- 23 signature, may be a handwritten signature, but it's --
- or it may just be a checkmark or an "I agree," but there
- is some reflection of the original contract that the

- 1 debt collector need not provide but the debt collector
  2 2shouldoladde have be before y three ceed.
  - 3 They definitely should provide to the consumer
  - 4 the name of the original creditor, the amount of the
  - 5 debt before it went into default, the amount of interest
  - 6 and fees that have been added. In this day and age,
  - 7 when electronic information is so easy to gather, that
  - 8 information should be provided to the consumer up front.
  - 9 Just think of how many requests for verifications won't
  - 10 be necessary if that's provided to the consumer in the
  - 11 first contact.
  - MS. TWOHIG: Okay, I want to move on to some
  - other issues, but I also do want people to address the
  - 14 process issue here, because one -- Margot, I think your
  - 15 list -- we have talked about it over the last two days,
  - 16 NCLC's list, and I think it's probably fair to say that
  - 17 the list five years ago might have been different, in
  - 18 other words, as technology changes, that list might be
  - 19 able to, in a low-cost way, grow, change, as contracts
  - 20 change, as the form of contracts change.
- 21 So, how do we -- in other words, are you saying
- 51.w0 0.22Congthanothes168t should5be literallywgohds4Ftalkedranothe000it.0vevothe

- 1 medical debts, for credit card debts, for these kinds of
- debts? Is that what you're proposing as the legal
- 3 scheme to address an issue like verification going
- 4 forward?
- 5 MS. MARGOT SAUNDERS: We would propose we start
- 6 with a minimum in the law and then the FTC have
- 7 regulatory authority to add to it as necessary.
- 8 MS. TWOHIG: And any other thoughts? I'm
- 9 interested in the process issues, because we just don't

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1 court, I think, is what the legal record shows.
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- 2 MS. WHITE: I think it would be -- I know
- 3 amending the law is not an easy process. People have
- 4 worked for years to get amendments passed to the FDCPA,
- 5 and I think if we can come together in some way to work
- on issues, it would be great. It's not going to have
- 7 the effect of a law or even a regulation. It's hard to
- 8 say where to go from here, because it's going to be
- 9 voluntary if it's not written in the law.
- 10 MR. RIESE: If I can just say -- and you know
- 11 that I'm a reformed regulator, and I do think that for
- the banking industry in particular, we do have a very
- involved regulatory structure with a lot of supervisory
- 14 oversight, and so I certainly do think that they need to
- 15 be involved at the table on this and can help at least
- 16 on the depository institution creditor side. We have
- seen the FDIC's participation, and I know the other
- 18 agencies have been here attending, so I think that
- 19 that's another avenue to pursue.
- 20 MR. WOOD: And Peggy -- I'm sorry?
- 21 MS. TWOHIG: No, I keep promising Rozanne to get
- 22 to her. Go ahead, Gary. She will have the last word.
- 23 Go ahead.
- MR. WOOD: Go ahead.
- MS. ANDERSEN: No, I get the last word.

MR. WOOD: I forgot what I was going to say, so

1

24

25

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2
     you go ahead and I'll think of it.
 3
              MS. ANDERSEN:
                             I just want to say that we
 4
     believe that there are a couple of options you have
 5
      short of changes in the law, but I think, really, after
      listening to this dialogue, we may be all skirting
 6
 7
      around the elephant in the living room.
                                               I mean, if
      that's what it takes, that's what it takes in terms of
 8
 9
      the next step. If you're bringing creditors, consumers,
      debt buyers, debt collectors, together, I would like to
10
      think that through further discussion and really
11
12
      documentation of the information that we're really
      sharing almost somewhat casually here, I think we can
13
      move the ball forward.
14
15
              I would just like to say, on behalf of ACA
      International, I'm chomping at the bit to have further
16
17
      dialogue. I just simply think that for some of us
      sitting at this panel, it's just very difficult to go
18
19
      through a checklist and agree right at this moment, but
20
      I think that the people that we do represent want to be
      at that table and not to be obstacles to progress.
21
22
              MR. WOOD: I was just going to say that some of
23
      the information that Margot was asking for, you have to
```

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go beyond people that are sitting at this table to get

it. It just doesn't come to the collector, doesn't come

- 1 to the debt buyer, and in some cases, it probably
- 2 doesn't exist.
- 3 There are no signatures on a lot of telephone or
- 4 internet-created cards, and in general, the approval
- 5 process that the debtor goes through is when they sign
- 6 the charge slip, it says, "I agree to all the terms and
- 7 conditions, " and all the terms and conditions change
- 8 periodically, and you keep signing and you keep agreeing
- 9 to them. It's very hard to keep up with which one's in
- 10 place.
- 11 MS. TWOHIG: And I think that, for the two
- 12 reasons Rozanne and Gary mentioned, is why I was
- throwing out the idea of regulatory authority, because

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1 2007 and maybe will change in the future? Thoughts on
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- 2 that? Gary?
- MR. WOOD: You guys are going to have to wait
- 4 now.
- 5 It's been discussed ad infinitum at this
- 6 meeting, Peg, that the case is -- you know, cell phones
- 7 didn't exist, recorders didn't exist. We just need to
- 8 bring the -- and some of it's beyond your control, it's
- 9 at the FCC -- but we need to somehow bring into the 21st
- 10 Century the ways that we can communicate with people who
- 11 are, in fact, by definition our customers, and we don't
- 12 want to communicate with them in ways that are illegal,
- 13 but we have to communicate with them.
- 14 And it's been suggested that maybe it could all
- 15 be done with letters, but with every 10,000 letters we
- send, we probably get back 9000 of them because we don't
- 17 know where they are. They're returned mail. So, we
- 18 need to be able to communicate with them in whatever way
- 19 they approve of, whatever way is convenient for them,
- 20 certainly within the time frame. But as was also
- 21 pointed out, if I've got my Texas cell phone and I'm up
- 22 here in Washington, D.C., the time zones are not the
- 23 same, and nobody's going to know where I am. So, we
- 24 need to deal with that issue as well.
- MS. TWOHIG: And is there any consensus around

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1 that issue? Laura, Margot, do you want to address -- is
```

- 2 there anything that you've heard -- in the discussions
- 3 that you've heard that would lead you to think that
- 4 there is a common ground there?
- 5 MS. UDIS: Well, I am very sympathetic to the
- 6 debt collectors on the issue of cell phones and time
- 7 zones. You can't make that assumption anymore, and I
- 8 don't know what the solution is to that, but there has
- 9 to be a way to call a cell phone if the consumer agrees
- 10 to contact by cell phone when you don't know where that
- 11 person is in the world. So, I'd certainly support any
- 12 clarification that could be done statutorily on that.
- 13 On the issue of cell phones, I don't personally
- 14 think it's that complicated. I think if you get the
- 15 consumer's permission -- and I would say not when the
- 16 contract's created, but when the collection process
- 17 starts -- then call the consumer at the cell phone if
- 18 the consumer provides permission.
- 19 MS. TWOHIG: Rozanne?
- 20 MS. ANDERSEN: I would just like to say that
- 21 Congress in '77 didn't even contemplate permission to
- 22 call a land line, and I think that it would be a little
- 23 archaic to still view this as permission to use these
- types of reasonable, commonplace forms of communication.
- So, I resubmit, I mean, what we're really saying is I

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1 think it's a powerful tool to presume certain reasonable
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- 2 forms of communication are okay within the confines of
- 3 the law and request, urge, whatever you want to put, the
- 4 consumer needs to just simply say -- and that story
- 5 about the individual who works ten hours a day and only
- 6 has a cell phone that came up yesterday, I mean, the
- 7 answer would be, one comment, "Please do not call me on
- 8 my cell phone," and then the communication would shift
- 9 to another form.
- 10 I personally think that -- we never thought,
- 11 Laura, about your suggestion about the meaningful
- 12 disclosure, but not only is the method of communication
- an issue, and I think that we could reach some consensus
- on that, it's also there's a very, very troubling
- 15 disclosure problem that we have under the FDCPA, that
- 16 the FTC has respectfully suggested -- the courts have
- 17 resolved it for us, but it really hasn't been resolved,
- 18 and it's meaningful identity upon placement of a phone
- 19 call.
- 20 MS. TWOHIG: Answering machines or any
- 21 recorded --
- 22 MS. ANDERSEN: Answering machines, leaving
- 23 messages with other parties, I mean, really,
- 24 fundamentally, the law refers to placement of a phone
- 25 call.

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1
              MS. TWOHIG:
                           So --
 2
              MS. ANDERSEN:
                             It's archaic. I mean, there's
 3
      caller ID technology, there's all kinds of call
 4
      screening devices. What Laura suggests is the
 5
     meaningful disclosure would kick in possibly once you
 6
     know that you're communicating with the debtor. Right
 7
     now, that's a -- we can see the issue from both sides,
 8
      and you have an industry that is in distress over that
 9
      very issue.
10
              MS. TWOHIG:
                           Margot?
              MS. MARGOT SAUNDERS:
                                    I'm very aware of the
11
12
      clock, and I would just propose that this is a great,
      great point of conversation for future meetings where we
13
      can tease out all of these.
14
15
              I really want to put on the record the absolute
      critical need to update the remedies section of the Fair
16
17
      Debt Collection Practices Act, because even if we triple
     your budget, that still won't be enough to enforce this
18
19
      Act and to create an incentive in the industry to comply
20
      with the law. So, unfortunately, the facts of the
21
      situation is that without private enforcement of this
22
      law, there would be almost no compliance with it, and we
23
      need to improve the mechanism for private enforcement in
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Now, I'm happy to talk about all these other

order to stay up to date.

24

issues, but given that it's five to 4:00, I wanted to

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25

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2
      make sure that's on the record.
 3
              MS. TWOHIG: Okay. I want to -- but before I --
 4
      I think I do want to shift to some legal enforcement
 5
      structure and remedies issues, but before we go back
 6
      there, I just want to close the loop, not that we can
 7
      decide all things, on the method of consumer contact.
      The consumer contact, based on what I heard -- and not
 8
 9
      just now but over the last two days -- it sounds like
      the way -- it seems to me is that there are issues that
10
      need to be clarified legally, that perhaps that if
11
12
      there's clarification that allows consumers to be
13
      contacted perhaps with consent in certain ways, like by
14
      cell phone, there might need to be a corresponding right
15
      of a consumer to say no at a certain point in time.
              In other words, it might be not just a
16
17
      clarification, you can do this, but there might be a
      restriction on it, too, that needs to go with that.
18
19
      that -- Margot is looking puzzled. It doesn't seem to
      me from the discussion like there's that much consensus
20
21
      around these issues. There's ideas floated.
                                                    There's
22
      different thoughts.
                           There's a need from industry
23
      clearly to want to get to the consumer, talk to the
24
      consumer, try to resolve the debt as soon as possible.
```

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There's concerns by the consumer groups about what that

- 1 means in terms of possible abuse and harassment.
- 2 So, it seems like there's some issues that need
- 3 to be sorted through there as well. And so, again, any
- 4 ideas -- and perhaps less consensus on exactly where you

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1 MS. TWOHIG: Okay, I want to turn to, in the
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- 2 brief time we have left, some issues of the legal
- 3 structure, the enforcement structure. I think perhaps
- 4 federal preemption may fall into that. A couple of you
- 5 mentioned it. And so let's start with that, and then
- 6 we'll also talk about remedy issues some more so you can
- 7 respond to what Margot put on the table there.
- 8 But in terms of federal preemption, Rozanne, you
- 9 put that as your number one, and you already said why.
- 10 Laura said from the state perspective why that would not
- 11 be agreeable to them. Other thoughts on that?
- MS. MARGOT SAUNDERS: Well, I'd like to add, I
- think the consumer community would vehemently oppose any
- 14 bill that preempted state law on this, because there are
- 15 so many state laws that go so much farther than the
- 16 federal law. Npect26Hect2t000 Usgcove 1hcbsgcove 2hen the

- 1 then, it's -- for all the good reasons that Laura
- 2 articulated, which I won't repeat but I underline, we --
- 3 I can't imagine that there would be a bill that we would
- 4 agree to.
- 5 MS. TWOHIG: And, Rozanne, before we continue
- 6 on -- I think I saw Gary wanted to say something, but
- 7 before we continue on, I just wanted to try to get some
- 8 clarity from you, and maybe you haven't thought about

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1 with us, for the record, I mean, injunctive relief is a
```

- 2 nonstarter when it comes to private consumer enforcement
- 3 power. So, I think you're going to -- as we push on
- 4 some of these, you'll see less consensus.
- 5 MS. TWOHIG: And in some of the federal statutes
- 6 that do have preemption, like the Fair Credit Reporting
- 7 Act, it has substantial preemption, not complete
- 8 preemption, but the states have the power to enforce the
- 9 federal law. What would you say about that if you were
- 10 proposing preemption under the Fair Debt Collection
- 11 Practices Act?
- MS. ANDERSEN: Well, I would look first to our
- 13 executive committee and board of directors of just how
- 14 far I can go with the response to that question, but I
- 15 would say that if we could identify uniform practices
- 16 and uniform standards, that I would at least have to say
- that we would be open to a meaningful discussion of
- 18 that, because we also understand your enforcement
- 19 challenges.
- MS. TWOHIG: Cindy?
- 21 MS. WHITE: I think I've talked with Rozanne
- about this, but when we're talking about collection

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1 reiterate, I think that NARCA members are looking for
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- 2 exemption for litigation. So, as long as we're not
- 3 talking about litigation standards across the country
- 4 because those are governed by state law, and we don't
- 5 think that that's appropriate to preempt.
- 6 MS. MARGOT SAUNDERS: Can I say something?
- 7 MS. TWOHIG: Sure.
- 8 MS. MARGOT SAUNDERS: I am really astonished
- 9 that we're talking about preempting stronger state laws
- in a system that is so clearly broken. I mean, we have
- 11 a catastrophe on our hands with debt collection, and I
- 12 understand that perhaps -- I'm sure none of the debt
- 13 collectors in this room are responsible for that, but
- 14 nevertheless, around the country, consumers, low-income,
- 15 elderly, disabled consumers are paying debts that they
- 16 don't owe, are being dunned for debts that are long
- 17 since past the statute of limitations.
- 18 We shouldn't even be talking about preempting
- 19 better state laws until we have at least on the table a
- 20 very strong, comprehensive federal law that we're
- 21 nowhere near even contemplating.
- 22 MS. ANDERSEN: We would submit that that's part
- 23 of the conversation.
- MS. MARGOT SAUNDERS: Well, it's just -- when
- you look at what's happened with other preemption of

1

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2
      model is not good.
 3
              MS. TWOHIG:
                           Okay. And Margot had also raised,
 4
      in addition to the point she just made, some issues of
 5
      remedies. Anyone want to respond to that before we move
 6
      on?
 7
              MR. WOOD:
                         I'd like to catch up on what just
 8
      happened, if I can understand what that was.
                                                    There has
 9
      been an awful lot of information provided that has to do
      with anecdotal evidence of what happens in particular
10
      law offices or whatever and then the extrapolation of
11
12
      that to the assumption that it covers everyone on the
               I once did a study when I was in college to try
13
     planet.
14
      to find out how many people had bad teeth, and so I set
```

other laws, all we have had is catastrophe. So, the

myself up right outside of a dentist's office, and

16 everybody I talked to had bad teeth, and I think

everybody that goes into some of these offices is going

18 to have a problem with a collector, but that doesn't

mean that everybody has a problem with collectors.

I think that if -- there has been an attempt to
paint rampant compliance issues out of hand and that our
industry and the collection industry are out of control

and need to be reined in. I think that's failed. I

think that we have wound up with some areas that

everybody agrees we need work on. We need work on

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answering interrogatories, responding to discovery
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- 2 requests, and that's the solution?
- I think that is a disservice to put that on the
- 4 backs of those private individuals who apparently need
- 5 our help the most, and that is why ACA International
- 6 supports an alternative dispute resolution program that
- 7 does not draw the ire and all the negatives that
- 8 apparently came out, and I would hope -- and this is a
- 9 pretty bold statement -- but I would hope that any true
- 10 disdain for an alternative dispute resolution program
- 11 has absolutely nothing to do with consumer lawyer
- 12 interests.
- 13 MS. MARGOT SAUNDERS: Well, can I respond to
- 14 that?
- 15 MS. TWOHIG: We are actually over time, so my
- 16 apologies to the audience when I said we would try to
- 17 stick on the schedule, but since I don't see people in
- 18 droves leaving the room and am fairly interested in the
- 19 discussion, we will continue a little bit longer here.
- 20 Margot, if you could respond to that, and I
- 21 would actually like to turn to and open it up to
- 22 nonlegal regulatory enforcement solutions possibilities,
- 23 whether it's technology, alternative dispute resolution,
- 24 financial literacy. I know Gary mentioned as two of hision,

- 1 out and try to talk about some of the nonlegal solutions
- 2 in terms of next steps and how do we get there, but go
- 3 ahead, Margot.
- 4 MS. MARGOT SAUNDERS: I think that the consumer
- 5 community would not be adverse at all to an alternative
- 6 dispute resolution program so long as it was not binding
- 7 and it was open and free to the consumers. You're
- 8 absolutely right, Rozanne, there needs to be an
- 9 alternative, an additional way to resolve these problems
- 10 without going to court. We are not, at the National
- 11 Consumer Law Center, looking for litigation
- 12 opportunities. We are looking for ways to change the
- 13 current structure of the law, of the situation, so that
- 14 so many consumers are not so troubled.
- 15 We respond to legal services and private
- 16 attorneys who are representing consumers for free. So,
- 17 again, we would like to -- whatever we can do to resolve
- 18 the overall situation, not create litigation
- 19 opportunities. At the moment, preserving access to the
- 20 courts seems to be the best way to enforce this law and

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MS. ANDERSEN: Well, I think the FTC has given
 1
 2
      us some quidance in past speeches and recommendations
 3
      themselves about the auto manufacturer industry, the
 4
      advertising industry. There are apparently some
 5
      alternatives that are already out there and working, and
      the National Council of Better Business Bureaus was
 6
 7
      referenced yesterday. I know as industry, sometimes
      groups come together and move those initiatives forward.
 8
 9
              MS. TWOHIG:
                           Okay. I think we do need to wrap
10
      up, but I don't want to stop without talking about
      Gary's idea, because it was pretty apparent from the
11
12
      very opening session, the researchers and economists
      that we had said from the get-go, we don't know a lot.
13
14
      There's a lot of basic information about the industry
15
      that just is not out there. Any thoughts on how that
16
      changes?
17
              MR. WOOD: I didn't think I was going to have to
      come up with an answer. I just said it was a problem.
18
19
              I don't know, because so much of what -- you
20
     know, we've got four publicly traded companies that buy
21
            The rest of us are all private. It's very hard.
     debt.
22
      DBA International has worked to try to get its
23
      membership to report information that might be useful in
24
      fleshing out some of these issues, and it's very
25
      difficult to do that, and I don't really -- anybody --
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1 guys, do you have an idea?
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- MS. ANDERSEN: I have a suggestion, Gary, just
- 3 to state one obvious --
- 4 MR. WOOD: Go ahead.
- 5 MS. ANDERSEN: -- is that as the chief
- 6 enforcement authority -- and granted, we're not here to
- 7 talk about your limitations due to financial
- 8 resources -- but if there's one organization, entity in
- 9 this United States that would have a reasonable basis to
- do research, you have statisticians, you have those
- 11 kinds of resources, I think that that is -- that would
- 12 be one logical source.
- 13 And I know the Federal Reserve Board fellow,
- 14 everyone was running around yesterday talking about what
- 15 opportunities can we do as an industry to start
- 16 conducting some research. So, boy, out of the gate, I
- think it's safe for me to say that we would applaud
- 18 that, to give you that ability, to really dig down and
- 19 have a better statistical understanding of the industry
- 20 you are the enforcement authority of.
- 21 MR. WOOD: And Bob Hunt pointed out that he's
- 22 fascinated by this field, and perhaps that would be a
- 23 good place to start.
- MS. TWOHIG: We will just hire Bob.
- Margot, one last comment.

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1
              MS. MARGOT SAUNDERS: I think that would be a
 2
      great idea for you all to lead an investigatory effort.
      I would like to caution, however, that you look at the
 3
 4
      questions in terms of raw numbers and not just
 5
      statistics. We're not dealing with just one million
 6
     debt collections. We're dealing with a billion debt
7
      collections. So that if you have a 2 percent problem --
      and my example is just by way of example -- if there's a
 8
      2 percent problem, 2 percent of a billion is a whole lot
 9
      of -- it's a very big problem, so --
10
              MR. WOOD: And the other side of that is 69,000
11
12
      complaints on a billion contacts is a very small
13
     percentage.
              MS. TWOHIG: Well, we won't go back over that
14
15
      territory. We don't have enough time for that.
              I think we're going to need -- I am going to
16
17
      stand up just to give some final closing remarks.
18
19
20
21
22
23
24
25
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1
                          CLOSING REMARKS
 2
                           Thank you all, again, for coming
              MS. TWOHIG:
 3
      and especially to our distinguished panelists here and
 4
      the previous panelists for their thoughtful
 5
      contributions to this workshop. We're very pleased that
 6
      so many of you came and that we had so much
 7
     participation in the process, and I know many of you
      traveled from far away to attend, and we really
 8
 9
      appreciate that.
              I want to thank the folks that really made this
10
      come together. Lydia Parnes, our Bureau Director,
11
12
      mentioned some of them this morning, but I want to thank
      them again, and that is mostly this group sitting here.
13
14
      I think I see everyone, Tom Pahl --
15
              (Applause.)
              MS. TWOHIG: -- Tom Pahl, one of my Assistant
16
17
      Directors, Tom Kane, Katie Harrington-McBride, Karen
     Hickey, and they all were basically the planning team,
18
19
      as well as Seth Coburn -- where is Seth? Okay, he's --
20
      okay, he's -- he's not sitting right there, but we
21
      applaud them all.
22
              And we also had, as you know, other FTC staff,
23
      including Chuck Harwood, Director of Our Northwest
24
      Regional Office, Alice Hrdy, one of my Assistant
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Directors, Reilly Dolan, another Assistant Director, as

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1
     moderators, and they all contributed significantly, and
 2
      I just want to thank them all. They had the job of not
 3
     only planning the substance, but putting together all
 4
      the nitty-gritty details that went into getting this off
      the ground. I think things ran pretty smoothly, despite
 5
 6
      some problems with the microphones -- we won't go back
 7
      there -- but I am really grateful for all your hard
 8
     work.
 9
              And so I just want to close with a quote from
     Ethel Watts Mumford, an American novelist and humorist,
10
      once remarked that, "In the midst of life, we are in
11
12
     debt." Well, judging from the past two days, truer
13
     words have never been spoken. We have all been talking
14
     about debt and debt. Matters of life and debt
15
      impact all of us, some professionally, some personally,
      and we've learned a great deal. I know I have learned a
16
17
     huge amount over the last two days, and we have a lot to
18
     process.
19
             Clearly, the debt collection industry has been
20
      in a period of significant change. Consumer debt levels
      continue to rise. We have the subprime mortgage market
21
22
      fallout that will likely only add to some consumer debt
      troubles. We have technological advances that have made
23
24
     a difference but will also continue to make a difference
```

as things change, and so we have our work cut out for

- 1 us.
- 2 Here at the FTC, we believe we have a duty to
- 3 try to keep abreast of these issues and examine these
- 4 issues, and especially when there's periods of change,
- 5 when we see -- and especially in times where, for
- 6 whatever reason -- we're not going to debate it -- we
- 7 do, in fact, see continuing consumer complaints and a
- 8 rise in complaints in proportion to other complaints,
- 9 and so that's the reason why we're here, the reason

```
you can look forward to that. I'm not going to make any
 1
 2
      promises exactly when that's going to be out, I'm afraid
 3
      to, but we will be working hard on that. We will do our
 4
      best.
 5
              As you can tell from the work we've put into
 6
      this, this is a priority, to try to sort through some of
 7
      these issues, figure out what we think about it.
 8
      will be continuing to reach out to you to get further
 9
      information, and I just thank you so much for all of
      your participation.
10
11
              (Applause.)
              (Whereupon, at 4:16 p.m., the hearing was
12
      concluded.)
13
14
15
16
17
18
19
20
21
22
23
24
25
```

1	CERTIFICATION OF REPORTER
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3	CASE TITLE: COLLECTING CONSUMER DEBTS
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5	
6	I HEREBY CERTIFY that the transcript contained
7	herein is a full and accurate transcript of the notes
8	taken by me at the hearing on the above cause before the
9	FEDERAL TRADE COMMISSION to the best of my knowledge and
10	belief.
11	
12	DATED: 10/29/2007
13	
14	
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16	SUSANNE BERGLING, RMR-CLR
17	
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19	
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22	format.