#### Federal Trade Commission FREEDOM OF INFORMATION ACT ANNUAL REPORT Fiscal Year 2010 (Oct. 1, 2009 - Sept. 30, 2010) TABLE OF CONTENTS

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#### **I. Basic Information Regarding Report**

## 1. Name, title, address, and telephone number of person to be contacted with questions about the report.

Michael Killoy Paralegal Specialist 600 Pennsylvania Avenue, N.W., Room 585 Washington, D.C. 20580 (202) 326-3475 <u>Mkilloy@ftc.gov</u>

#### 2. Electronic link for access to the Report on the FTC's website: http://www.ftc.gov/foia/annualreports.shtm.

### 3. How to obtain a copy of the report in paper form.

Federal Trade Commission Consumer Response Center Room 130 600 Pennsylvania Avenue, N.W. Washington, D.C. 20580

#### **II. Making a FOIA Request**

All FOIA requests must be in the form of a written request precisely describing the records sought. Any request for nonpublic records will be handled as a FOIA request regardless of how it is identified, but requests should be identified as a "FOIA request" in order to avoid delay in processing.

FOIA requests should contain a precise description of the records sought, including the subject matter, relevant time period, and the name and address of any company to which the request pertains. Requests should also include an agreement to pay any FOIA processing fees, and the requester's address and telephone number.

## **1.** Names, addresses, and telephone numbers of all individual agency components and offices that receive FOIA requests.

Regardless of how submitted (via mail, fax, or e-mail) requests should be addressed as follows:

Freedom of Information Act Request Office of the General Counsel Federal Trade Commission 600 Pennsylvania Avenue, N.W. Washington, D.C. 20580 Facsimile number is 202-326-2477. E-mail address is: FOIA@FTC.GOV

2. Brief description of why some requests are not granted and an overview of certain general categories of records to which the FOIA exemptions apply.

The FTC primarily receives requests for consumer complaints regarding a company's business practices and requests for records relating to the FTC's law enforcement investigations. The majority of requests that are initially denied, or partially denied, are based on personal privacy concerns reflected in FOIA Exemption 6. Many denials are also due to statutory constraints on disclosure or because disclosure would interfere with ongoing law enforcement activities.

#### **III.** Acronyms, Definitions, and Exemptions

1. Agency-specific acronyms or terms.

FOIA – Freedom of Information Act (5 U.S.C. § 552)

FTC - Federal Trade Commission

HSR - Hart Scott Rodino (Clayton Act)

FY - Fiscal Year

PA – Privacy Act (5 U.S.C. § 552a)

2. Basic terms, expressed in common terminology.

a. Administrative Appeal – a request to a federal agency asking that it review at a higher administrative level a FOIA determination made by the agency at the initial request level.

b. **Average Number** – the number obtained by dividing the sum of a group of numbers by the quantity of numbers in the group. For example, of 3, 7, and 14, the average number is 8.

c. **Backlog** – the number of requests or administrative appeals that are pending at an agency at the end of the fiscal year that are beyond the statutory time period for a response.

d. **Component** – for agencies that process requests on a decentralized basis, a "component" is an entity, also sometimes referred to as an Office, Division, Bureau, Center, or Directorate, within the agency that processes FOIA requests. The FOIA now requires that agencies include in their Annual FOIA Report data for both the agency overall and for each principal component of the agency.

e. **Consultation** – the procedure whereby the agency responding to a FOIA request first forwards a record to another agency for its review because that other agency has an interest in the document. Once the agency in receipt of the consultation finishes its review of the record, it responds back to the agency that forwarded it. That agency, in turn, will then respond to the FOIA requester.

f. **Exemption 3 Statute** – a federal statute that exempts information from disclosure and which the agency relies on to withhold information under subsection (b)(3) of the FOIA.

g. **FOIA Request** – a FOIA request is generally a request to a federal agency for access to records concerning another person (i.e., a "third-party" request), or concerning an organization, or a particular topic of interest. FOIA requests also include requests made by requesters seeking records concerning themselves (i.e., "first-party" requests) when those requesters are not subject to the Privacy Act, such as non-U.S. citizens. Moreover, because all first-party requesters should be afforded the benefit of both the access provisions of the FOIA as well as those of the Privacy Act, FOIA requests also include any first-party requests where an agency determines that it must search beyond its Privacy Act "systems of records" or where a Privacy Act exemption applies, and the agency looks to FOIA to afford the greatest possible access. All requests which require the agency to utilize the FOIA in responding to the requester are included in this Report.

Additionally, a FOIA request includes records referred to the agency for processing and direct response to the requester. It does not, however, include records for which the agency has received a consultation from another agency. (Consultations are reported separately in Section XII of this Report.)

h. **Full Grant** – an agency decision to disclose all records in full in response to a FOIA request.

i. **Full Denial** – an agency decision not to release any records in response to a FOIA request because the records are exempt in their entireties under one or more of the FOIA exemptions, or because of a procedural reason, such as when no records could be located.

j. **Median Number** – the middle, not average, number. For example, of 3, 7, and 14, the median number is 7.

k. **Multi-Track Processing** – a system in which simple requests requiring relatively minimal review are placed in one processing track and more voluminous and complex requests are placed in one or more other tracks. Requests granted expedited processing are place in yet another track. Requests in each track are processed on a first in/first out basis.

i. **Expedited Processing** – an agency will process a FOIA request on an expedited basis when a requester satisfies the requirements for expedited processing as set forth in the statute and in agency regulations.

ii. **Simple Request** – a FOIA request that an agency using multi-track processing places in its fastest (non-expedited) track based on the low volume and/or simplicity of the records requested.

iii. **Complex Request** – a FOIA request that an agency using multi-track processing places in a slower track based on the high volume and/or complexity of the records requested.

1. **Partial Grant/Partial Denial** – in response to a FOIA request, an agency decision to disclose portions of the records and to withhold other portions that are exempt under the FOIA, or to otherwise deny a portion of the request for a procedural reason.

d. Exemption 4: trade secrets and other confidential business information

e. **Exemption 5:** inter-agency or intra-agency communications that are protected by legal privileges

f. Exemption 6: information involving matters of personal privacy

g. **Exemption 7:** records or information compiled for law enforcement purposes, to the extent that the production of those records (A) could reasonably by expected to interfere with enforcement proceedings, (B) would deprive a person of a right to a fair trial or an impartial adjudication, (C) could reasonably be expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of a confidential source, (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions, or (F) could reasonably be expected to endanger the life or physical safety of any individual

h. Exemption 8: information relating to the supervision of financial institutions

i. Exemption 9: geological information on wells

## **IV. Exemption 3 Statutes**

Statute	Type of Information Withheld	Case Citation	Total Number of Time Relied upon by Agency
FTC Act Section 6f, 15 U.S.C. §46(f)	"Any trade secrets or any commercial or financial information which is obtained from any person and which is privileged or confidential."	Its use was upheld in <i>Doherty v. FTC</i> , 1981-1 Trade Cas. (CCH) § 64,117 (D.D.C. June 24, 1981).	43
FTC Act Section 21b, 15 U.S.C. §57b- 2(b)	Materials received pursuant to compulsory process in a law enforcement investigation.	Its use was upheld in <i>Dairymen, Inc. v.</i> <i>FTC</i> , 1980-2 Trade Cas. (CCH) ¶ 63,479 (D.D.C. July 9, 1980).	3
FTC Act Section 21f, 15 U.S.C. §57b-2(f)	Material obtained pursuant to process or voluntarily in lieu of process in a law enforcement investigation.	Its use was upheld in A. Michael's Piano v. FTC, 18 F.3d 138 (2d Cir. 1994).	84
Clayton Act (Hart- Scott-Rodino Provisions), Section 7A(h), 15 U.S.C. §18a(h)	Material filed pursuant to the premerger (HSR) provisions of the Act	Its use was upheld in <i>Lieberman v. FTC,</i> 771 F.2d 32 (2nd Cir. 1985).	10
Section 1114 of the Medicare Prescription Drug, Improvement, and Modernization Act of 2003, 21 U.S.C. § 355	Any information or documentary material that may have been filed pursuant to the pharmaceutical agreement notification	None	2
Section 821(b) of the National Defense Authorization Act (41 U.S.C. 253b(m);	A. Confidential Financial Disclosure B. Reports Contractor Proposal	None	1

## V. FOIA Request

## A. Received, Processed and Pending FOIA Requests

	Number of	Number of	Number of	Number of
	Requests	Requests	Requests	Requests
	Pending as of	Received in	Processed in	Pending as of
	Start of Fiscal	Fiscal Year	Fiscal Year	End of Fiscal
	Year			Year
Agency Overall	18	1294	1280	32

Requests Pending as of

8

## B. (1) Disposition of FOIA Requests- ALL Processed Request

Number of Number ofNumber ofFullPartialDenials BasedGrantsGrants & onPartialExemptionsDenials

No	All records
Records	referred to

Number of Appeals	Number of Appeals	Number of Appeals	Number of Appeals
Pending as of Start	Received in Fiscal	Processed in Fiscal	Pending as of End
of Fiscal Year	Year	Year	of Fiscal Year
1	12	13	0

#### **B.** Disposition of Administrative Appeals- All Processed Appeals

	1	1		
Number	Number Partially	Number Completely	Number of	Total
Affirmed on	Affirmed &	Reversed/Remanded	Appeals	
Appeal	Partially	on Appeal	Closed for	
	Reversed/Remanded		other	
	on Appeal		Reasons	
7	2	4	N/A	13

#### C. (1) Reasons for Denial On Appeal-Number of Times Exemptions Applied

Ex.	Ex	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.
1	2	3	4	5	6	7(a)	7(b)	7(c)	7(e)	7(d)	7(f)	8	9
0	0	3	0	1	2	1	0	0	0	0	0	0	0

#### C.(2) Reasons for Denial on Appeal-Reasons Other than Exemptions

No	Records	Request	Fee	Records	Improper	Not	Duplicate	Request	Appeal	Other
Records	Referred	Withdrawn	Related	Not	Request	Agency	Request	in	Based	
	at Initial		Reason	Reasonably	For other	Record	or	Litigation	solely on	
	Request			Described	Reason		Appeal		Denial of	
	Level								Request	
									for	
									Expedited	
									Processing	
0	0	0	1	0	0	0	0	0	0	1

#### C. (3) Reasons for Denial on Appeal-Other Reasons

Description of "Other" Reasons for Denial	Total
on Appeal from Chart C9(2) & Number of	
Times those Reasons Were Relied upon	
Appeal Not Received in 30 Day Time	1
Limit	

#### C. (4) Response time for Administrative Appeals

Median Number of	Average Number of	Lowest Number of	Highest Number of
Days	Days	Days	Days
21	23.07	17	53

	$10^{\text{th}}$	9 <sup>th</sup>	$8^{\text{th}}$	7 <sup>th</sup>	6 <sup>th</sup>	$5^{\text{th}}$	$4^{\text{th}}$	3 <sup>rd</sup>	$2^{nd}$	Oldest
	Oldest									Appeal
	Appeal									
Date of	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Receipt										
of Ten										
Oldest										
Appeals										
Number	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
of Days										
Pending										

C. (5) Ten Oldest Pending Administrative Appeals

#### VII. FOIA Request: Response time for Processed and Pending Requests

#### A. Processed Request- Response time for All Processed Perfected Requests

		Sim	ple		Complex				Expedited Processing			
	Median	Average	Lowest	Highest	Median	Average	Lowest	Highest	Median	Average	Lowest	Highest
	Number	Number	Number	Number								
	of Days	of Days	of Days	of	of	of Days	of Days	of Days	of Days	of Days	of Days	of Days
		•	•	Days	Days	•	-	•		-	-	-
Agency Overall	4	8.23	1	157	22	54.76	1	595	N/A	N/A	N/A	N/A

# **B.** Processed Requests- Response Time for Perfected Request in Which Information was granted

		Simple			Complex				Expedited Processing			
	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest number of Days	Median number of Days	Average Number of Days	Lowest Number of Days	Number	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
Agency Overall	4	8.06	1	157	21.5	58.28	1	595	N/A	N/A	N/A	N/A

C. Processed Requests- Response Time in Day Increments

#### Simple Request

	1-20	21-	41-	61-	81-	101-	121-	141-	161-	181-	201-	301-	401+	Total
	Days	40	60	80	100	120	140	160	180	200	300	400	Days	
		Days	-											
Agency	985	42	17	5	6	0	1	4	0	0	0	0	0	1060
total														

## **Complex Request**

1-20	21-	41-	61-	81-	101-	121-	141-	161-	181-	201-	3097 -1.1437 TD628.307p
Days	40	60	80	100	120	140	160	180	200	300	
	Days										

#### **Request Granted Expedited Processing**

#### **D. Pending Request-All**

#### **Pending Perfected Request**

	Simple			Complex			Expedited		
	Number	Median	Average	Number	Median	Average	Number	Median	Average
	Pending	Number	Number	Pending	Number	Number	Pending	Number	Number of
		of Days	of Days		of Days	of Days		of Days	Days
Agency Overall	4	52	51.75	28	100	122	0	0	0

## E. Pending Request-Ten Oldest Perfected Requests

10 <sup>th</sup> Oldest Request and Number of Days Pending	9 <sup>th</sup>	8 <sup>th</sup>	7 <sup>th</sup>	6 <sup>th</sup>	5 <sup>th</sup>	4 <sup>th</sup>	3 <sup>rd</sup>	2 <sup>nd</sup>	Oldest Request and Number of Days Pending
7/01/2010	6/21/2010	6/07/2010	5/12/2010	4/28/2010	1/15/2010	12/16/2009	12/01/2009	10/23/2009	04/01/2009
64	72	82	99	109	180	200	211	236	380

## VII. Request For Expedited Processing and Request for Fee Waiver

denied

Daudicate

Number Number Granted

Median Number of Days to Adjudicate

	Number of Backlogged Requests as of End of Fiscal Year	Number of Backlogged Appeals as of End of Fiscal Year
Agency Overall	20	0

# **B.** Consultations on FOIA Requests- Received, Processed, and Pending Consultations

The Federal Trade Commission did not receive any consultations from other agencies during FY2010.

# C. Consultations on FOIA Requests- Ten oldest Consultations Received from Other Agencies and Pending at the FTC

The Federal Trade Commission did not have any consultations pending at the end of FY2010.

#### **D.** Comparison of Numbers of Requests from Previous and Current Annual Report-Request Received, Processed, and Backlogged

	Number of Rec	quest Received	Number of Requests Processed		
	Number	Number	Number	Number	
	Received Received		Processed	Processed	
	During FY2009 During FY2010		During FY2009	During FY2010	
Agency Overall	1477	1294	1467	1280	
	Number of Back	logged Requests	Number of Backlogged Requests		
	as of End o	of FY 2009	as of End of FY2010		
Agency Overall	1	8	2	0	

# **E.** Comparison of Numbers of Administrative Appeals from Previous and current Annual Report- Appeals, Received, Processed, and Backlogged

	Number of Ap	peals Received	Number of Appeals Processed			
	Number	Number	Number	Number		
	Received	Received	Processed	Processed		
	During FY2009	During FY2010	During FY2009	During FY2010		
Agency Overall	13	12	14	13		

	Number of Backlogged Appeals as of End of FY 2009	Number of Backlogged Appeals as of End of FY2010
Agency Overall	0	0