#### Federal Trade Commission FREEDOM OF INFORMATION ACT ANNUAL REPORT Fiscal Year 2011 (Oct. 1, 2010 - Sept. 30, 2011)

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#### I. Basic Information Regarding Report

**1.** Name, title, address, and telephone number of person to be contacted with questions about the report.

Michael Killoy Paralegal Specialist 600 Pennsylvania Avenue, N.W., Room 585 Washington, D.C. 20580 (202) 326-3475 <u>Mkilloy@ftc.gov</u>

#### 2. Electronic link for access to the Report on the FTC's website:

http://www.ftc.gov/foia/annualreports.shtm.

#### 3. How to obtain a copy of the report in paper form.

Federal Trade Commission Consumer Response Center Room 130 600 Pennsylvania Avenue, N.W. Washington, D.C. 20580

#### **II. Making a FOIA Request**

All FOIA requests must be in the form of a written request precisely describing the records sought. Any request for nonpublic records will be handled as a FOIA request regardless of how it is identified, but requests should be identified as a "FOIA request" in order to avoid delay in processing.

FOIA requests should contain a precise description of the records sought, including the subject matter, relevant time period, and the name and address of any company to which the request pertains. Requests should also include an agreement to pay any FOIA processing fees, and the requester's address and telephone number.

# 1. Names, addresses, and telephone numbers of all individual agency components and offices that receive FOIA requests.

Regardless of how submitted (via mail, fax, or e-mail) requests should be addressed as follows:

Freedom of Information Act Request Office of the General Counsel Federal Trade Commission 600 Pennsylvania Avenue, N.W. Washington, D.C. 20580 Facsimile number is 202-326-2477. E-mail address is: FOIA@FTC.GOV

# 2. Brief description of why some requests are not granted and an overview of certain general categories of records to which the FOIA exemptions apply.

The FTC primarily receives requests for consumer complaints regarding a company's business practices and requests for records relating to the FTC's law enforcement investigations. The majority of requests that are initially denied, or partially denied, are based on personal privacy concerns reflected in FOIA Exemption 6. Many denials are also due to statutory constraints on disclosure or because disclosure would interfere with ongoing law enforcement activities.

#### **III. Acronyms, Definitions, and Exemptions**

1. Agency-specific acronyms or terms.

FOIA – Freedom of Information Act (5 U.S.C. § 552)

FTC - Federal Trade Commission

HSR – Hart Scott Rodino (Clayton Act)

FY - Fiscal Year

PA – Privacy Act (5 U.S.C. § 552a)

#### 2. Basic terms, expressed in common terminology.

- **a.** Administrative Appeal a request to a federal agency asking that it review at a higher administrative level a FOIA determination made by the agency at the initial request level.
- **b.** Average Number the number obtained by dividing the sum of a group of numbers by the quantity of numbers in the group. For example, of 3, 7, and 14, the average number is 8.

- **c. Backlog** the number of requests or administrative appeals that are pending at an agency at the end of the fiscal year that are beyond the statutory time period for a response.
- **d. Component** for agencies that process requests on a decentralized basis, a "component" is an entity, also sometimes referred to as an Office, Division, Bureau, Center, or Directorate, within the agency that processes FOIA requests. The FOIA now requires that agencies include in their Annual FOIA Report data for both the agency overall and for each principal component of the agency.
- e. Consultation the procedure whereby the agency responding to a FOIA request first forwards a record to another agency for its review because that other agency has an interest in the document. Once the agency in receipt of the consultation finishes its review of the record, it responds back to the agency that forwarded it. That agency, in turn, will then respond to the FOIA requester.
- **f.** Exemption 3 Statute a federal statute that exempts information from disclosure and which the agency relies on to withhold information under subsection (b)(3) of the FOIA.
- **g. FOIA Request** a FOIA request is generally a request to a federal agency for access to records concerning another person (i.e., a "third-party" request), or concerning an organization, or a particular topic of interest. FOIA requests also include requests made by requesters seeking records concerning themselves (i.e., "first-party" requests) when those requesters are not subject to the Privacy Act, such as non-U.S. citizens. Moreover, because all first-party requesters should be afforded the benefit of both the access provisions of the FOIA as well as those of the Privacy Act, FOIA requests also include any first-party requests where an agency determines that it must search beyond its Privacy Act "systems of records" or where a Privacy Act exemption applies, and the agency looks to FOIA to afford the greatest possible access. All requests which require the agency to utilize the FOIA in responding to the requester are included in this Report.

Additionally, a FOIA request includes records referred to the agency for processing and direct response to the requester. It does not, however, include records for which the agency has received a consultation from another agency. (Consultations are reported separately in Section XII of this Report.)

- **h.** Full Grant an agency decision to disclose all records in full in response to a FOIA request.
- i. Full Denial an agency decision not to release any records in response to a FOIA request because the records are exempt in their entireties under

one or more of the FOIA exemptions, or because of a procedural reason, such as when no records could be located.

- **j.** Median Number the middle, not average, number. For example, of 3, 7, and 14, the median number is 7.
- k. Multi-Track Processing a system in which simple requests requiring relatively minimal review are placed in one processing track and more voluminous and complex requests are placed in one or more other tracks. Requests granted expedited processing are place in yet another track. Requests in each track are processed on a first in/first out basis.
  - i. Expedited Processing an agency will process a FOIA request on an

#### 3. Descriptions of the nine FOIA exemptions.

- a. Exemption 1: classified national defense and foreign relations information
- b. Exemption 2: internal agency rules and practices
- **c. Exemption 3:** information that is prohibited from disclosure by another federal law
- d. Exemption 4: trade secrets and other confidential business information
- e. Exemption 5: inter-agency or intra-agency communications that are protected by legal privileges
- f. Exemption 6: information involving matters of personal privacy
- **g. Exemption 7:** records or information compiled for law enforcement purposes, to the extent that the production of those records (A) could reasonably by expected to interfere with enforcement proceedings, (B)

# **IV. Exemption 3 Statutes**

Statute	Type of Information	Case Citation	Total Number of Times Relied upon
	Withheld		by Agency

15 U.S.C. § 46(f) (Federal Trade Comm

15 U.S.C. §18a(h)	Information submitted in connection with the premerger notification provisions of the Hart-Scott-Rodino Antitrust Improvements Act of 1976	Its use was upheld in <i>Lieberman v</i> . <i>FTC</i> , 771 F.2d 32 (2nd Cir. 1985).	15
21 U.S.C. § 355	Any information or documentary material that may have been filed pursuant to the pharmaceutical agreement notification	None	3
41 U.S.C. § 253b(m)(1)	Contractor proposals that are in the possession or control of an executive agency and that have not been set forth or incorporated by reference into contracts	Margolin v. NASA, No. 09CV-00421- LRH-VPC, 2011 WL 1303221, at *6 (D. Nev. Mar. 31, 2011); Hornbostel v. U.S. Dep't of the Interior, 305 F. Supp. 2d 21, 30 (D.D.C. 2003), summary affirmance granted, No. 03-5257, 2004 WL 1900562 (D.C. Cir. Aug. 25, 2004)	1

#### **V. FOIA Request**

## A. Received, Processed and Pending FOIA Requests

	Number of	Number of	Number of	Number of
	Requests	Requests	Requests	Requests
	Pending as of	Received in	Processed in	Pending as of
	Start of Fiscal	Fiscal Year	Fiscal Year	End of Fiscal
	Year			Year
Agency Overall	32	1523	1527	28

## B. (1) Disposition of FOIA Requests- ALL Processed Request

Number	Number	Number of		Number of Full Denials Based on Other Reasons than Exemption								
of Full	of Partial	Denials							1			
Grants	Grants &	Based on										
	Partial	Exemptions										
	Denials	-										
			No	Request	Fee-	Records	Improper	Not	Duplicate	Other	Total	
			Records	Withdrawn	Related	Not	FOIÂ	Agency	Request			
					Reason	Reasonably	Request	Record		*See		
						Described	for Other			Chart		
							Reason					
732	440	27	228	25	15	13	9	8	16	14	1527	

# **B.** (2) Disposition of FOIA Request- "Other" Reasons for "Full Denials Based on Reasons Other Than Exemptions"

Description of "Other" Reasons for Denials from Chart B (1) & Number of Times	Total
Those Reasons Were Relied Upon	
Public Records	8
Glomar (The agency could neither confirm	5
nor deny the existence of a record)	5
Burden (The resources required to process	
these requests would have caused an	1
unreasonably burdensome search and	1
review for the agency)	

	Ex.	Ex	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.
	1	2	3	4	5	6	7(a)	7(b)	7(c)	7(d)	7(e)	7(f)	8	9
Agency Total	0	1	152	66	80	383	46	0	8	10	2	0	0	0

#### B. (3) Disposition of FOIA Requests-Number of Times Exemptions Applied

#### VI. Administrative Appeals of Initial Determinations of FOIA Requests

#### A. Received, Processed and Pending Administrative Appeals

Number of Appeals	Number of Appeals	Number of Appeals	Number of Appeals
Pending as of Start	Received in Fiscal	Processed in Fiscal	Pending as of End
of Fiscal Year	Year	Year	of Fiscal Year
0	28	25	3

## **B.** Disposition of Administrative Appeals- All Processed Appeals

A	<b>L</b>		11	
Number	Number Partially	Number Completely	Number of	Total
Affirmed on	Affirmed &	Reversed/Remanded	Appeals	
Appeal	Partially	on Appeal	Closed for	
	Reversed/Remanded		other	
	on Appeal		Reasons	
17	5	2	1	25

#### C. (1) Reasons for Denial On Appeal-Number of Times Exemptions Applied

				-		11								
E	x.	Ex	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.
1	1	2	3	4	5	6	7(a)	7(b)	7(c)	7(d)	7(e)	7(f)	8	9
(	0	0	7	3	6	2	1	0	0	1	0	0	0	0

#### C. (2) Reasons for Denial on Appeal-Reasons Other than Exemptions

No Records Request Fee Records Referred Withdrawn at Initial Request Level

#### C. (3) Reasons for Denial on Appeal-Other Reasons

Description of "Other" Reasons for Denial on Appeal from Chart C VI(2) & Number of Times those Reasons Were Relied upon	Total
Appeal Not Received in 30 Day Time Limit	1

### C. (4) Response time for Administrative Appeals

Median Number of	Average Number of	Lowest Number of	Highest Number of
Days	Days	Days	Days
21.9	19.24	10	41

## C. (5) Ten Oldest Pending Administrative Appeals

	$10^{\text{th}}$	9 <sup>th</sup>	8 <sup>th</sup>	7 <sup>th</sup>	$6^{\text{th}}$	5 <sup>th</sup>	$4^{\text{th}}$	$3^{rd}$	$2^{nd}$	Oldest
	Oldest									Appeal
	Appeal									
Date of										
Receipt										
of Ten	N/A	N/A	N/A	N/A	N/A	N/A	N/A	9/16/11	9/9/11	8/1/11
Oldest										
Appeals										
Number										
of Days	N/A	N/A	N/A	N/A	N/A	N/A	N/A	10	15	44
Pending										

# VII. FOIA Request: Response time for Processed and Pending Requests

	Simple			Complex				Expedited Processing				
	Median Number	Average Number	Lowest Number	Highest number	Median number	Average Number	Lowest Number	Highest Number	Median Number	Average Number	Lowest Number	Highest Number
	of Days	of Days	of Days	of Days	of Days	of Days	of Days	of Days	of Days	of Days	of Days	of Days
Agency Overall	3	5.29	1	129	26.5	49.48	1	463	16	11.4	1	

# A. Processed Request- Response time for All Processed Perfected Requests

# **Request Granted Expedited Processing**

	< 1	1-20 days	21- 40	41- 60	61- 80	81- 100	101- 120	121- 140	141- 160	161- 180	181- 200	201- 300	301- 400	401+ days	Total
Agency total	0	0	days 2	Days 0	days 0	Days 0	Days 0	0	0	Days 0	Days 0	Days 0	Days 0	0	2

## **D. Pending Request-All**

## All Pending Perfected Request

	Simple			Complex			Expedited			
	Number	Median	Average	Number	Median	Average	Number	Median	Average	
	Pending	Number	Number	Pending	Number	Number	Pending	Number	Number of	
		of Days	of Days		of Days	of Days	_	of Days	Days	
Agency Overall	15	1	1.53	15	17	67.07	0	0	0	

# E. Pending Request-Ten Oldest Perfected Requests

10 <sup>th</sup> Oldest Request and Number of Days Pending	9 <sup>th</sup>	8 <sup>th</sup>	7 <sup>th</sup>	$6^{th}$	5 <sup>th</sup>	$4^{th}$	3 <sup>rd</sup>	2 <sup>nd</sup>	Oldest Request and Number of Days Pending
9/7/2011	8/31/2011	8/31/2011	8/30/2011	7/14/2011	5/25/2011	3/31/2011	3/22/2011	12/20/2010	05/12/2010
16	17	21	23	33	88	128	133	196	329

## VIII. Request for Expedited Processing and Request for Fee Waiver

## A. Request for Expedited Processing

Number Number Granted denied Median

Determination: Closed in less than 10 days

No

## ations

e Commission's FOIA regulations, including fee schedule, are located gulations 16 CFR 4.11

## onsultations, and Comparisons

Number of Backlogged Requests as of End of Fiscal Year	Number of Backlogged Appeals as of End of Fiscal Year	

## on FOIA Requests- Received, Processed, and Pending

	Number of Consultations Received from Other Agencies	Agency from which Consultation was Received
verall	1	The Food and Drug Administration

#### nung at the FTC

	Number of Consultations Pending at the End of FY2011
ency Overall	0

#### of Numbers of Requests from Previous and Current Annual Reportd, Processed, and Backlogged

Number of Red	quest Received	Number of Requests Processed				
Number	Number	Number	Number			
Received	Received	Processed	Processed			
During FY2010	During FY2011	During FY2010	During FY2011			
1294	1523	1280	1527			
Number of Back	logged Requests	Number of Backlogged Requests				
as of End o	of FY 2010	as of End of FY2010				

# **E.** Comparison of Numbers of Administrative Appeals from Previous and current Annual Report- Appeals, Received, Processed, and Backlogged

	Number of Ap	peals Received	Number of Appeals Processed			
	Number	Number	Number	Number		
	Received	Received	Processed	Processed		
	During FY2010	During FY2011	During FY2009	During FY2010		
Agency Overall	12	28	13	25		

Number of Backlogged Appeals as<br/>of End of FY 2010Number of Backlogged Appeals<br/>as of End of FY2011