

Organisation for Economic Co-operation and Development

DAF/COMP/WP2/WD(2019)10

Unclassified

-

-

English - Or. English

11 June 2019

DIRECTORATE FOR FINANCIAL AND ENTERPRISE AFFAIRS COMPETITION COMMITTEE

Working Party No. 2 on Competition and Regulation

Publicly funded education markets –

1. Introduction

1. Providing educational services to students is a business endeavor that operates much like any other. Education providers and consumers respond to incentives that

6. Many higher education transactions reflect traditional economic arrangements that are familiar to antitrust enforcersô there is a fee (e.g., tuition, room and board, activity fees) exchanged for a service (e.g., education, housing, meals). Some aspects of a transaction might at fi

4 "DAF/COMP/WP2/WD(2019)10

institutions materially restrains competition on dimensions of price, output, or educational quality, it is likely commercial in nature and covered by the Sherman Act.

10. Vj qug"pco gf "f ko gpukqpu"ctg"hct"dtqcf gt "yj cp"yj gkt "rcdgnu"ko r n{ 0"õRt kegö"kpenwf gu" more than just the tuition sticker price; it extends at least to scholarships, discounts, room and board, and other fees levied by a university. õQwwr wö"ku"dtqcf gt "yj cp"lww'yj g"vqcn" number of students admitted; it could also include the number of students admitted at any particular point in the application process, the application process itself, admissions standards, the admission of transfer students, or efforts to recruit applicants or transfer uwf gpu0Hkpcm{.'yj g"pqkqp"qh"õs wctkv{ö"gpeqo r cuugu"c"tcpi g"qh"ci tggo gpu.'uwej "cu"yj qug" that restrict majors or courses offered, the qualifications of professors hired, the number of professors hired, or the perceived or actual difficulty of curricula.

2.2. Standard of review in educational markets

11. Under the Sherman Act, an agreement in restraint of trade is judged by its reasonableness unless the effect of the agreement is so well understood that it falls into a special category of *per se* offenses, such as price fixing, market allocations, and output restrictions.

12. After the *Brown University* case, some have incorrectly argued that there are no *per* se illegal agreements among educational institutions, because those institutions necessarily have educational quality as a goal.¹⁰ The court in *Brown University*, however, specifically pqvgf " yi cv" gf wecvkqpcn" kpuvkwkqpu" ctg" pqv" õko o wpg" htqo " *per se* treatmepvö" hqt" õeqo o gtekcm{ "o qvkxcvgf "eqpf wev®¹¹

13. The U.S. enforcement agencies consider whether an agreement among educational institutions deserves *per se* treatment much like they would in any other market.

DAF/COMP/WP2/WD(2019

Section 1 of the Sherman Act.²⁸