1	UNITED STATES OF AMERICA
2	BEFORE THE FEDERAL TRADE COMMISSION OFFICE OF ADMINISTRATIVE LAW JUDGES
3	
4	In the Matter of:)
5	AXON ENTERPRISE, INC.,)
6	a corporation,) Docket No. 9389
7	and)
8	SAFARILAND, LLC,)
9	a corporation.)
10)
11	
12	
13	Thursday, January 30, 2020
14	2:00 p.m.
15	PRETRIAL CONFERENCE
16	PUBLIC RECORD
17	
18	BEFORE THE HONORABLE D. MICHAEL CHAPPELL
19	Chief Administrative Law Judge
20	Federal Trade Commission
21	600 Pennsylvania Avenue, N.W.
22	Washington, D.C.
23	
24	
25	Reported by: Susanne Bergling, RMR-CRR

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2	
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14	ON BEHALF OF AXON ENTERPRISE, INC.:
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1	APPEARANCES (CONT.):
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Pretrial Conference Axon Enterprises & Safariland 1/30/2020 I N D E X ARGUMENT PAGE 15, 45 MS. MILICI 27, 46 MS. MCEVOY MR. OSTOYICH

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- 1 of -- somebody tell me how to pronounce V-I-E-V-U --
- MS. MCEVOY: "VieVu," Your Honor.
- JUDGE CHAPPELL: -- VieVu from Safariland in
- 4 May 2018. The notice of contemplated relief in this
- 5 complaint seeks divestiture among numerous other
- 6 things.
- 7 What is the status of the integration? Is it a
- 8 done deal? Is it complete?
- 9 MS. MCEVOY: Yes, Your Honor. The transaction
- 10 was consummated in May of 2018. So the parties have
- 11 fully integrated their operations.
- 12 JUDGE CHAPPELL: Okay. It's one entity now?
- MS. MCEVOY: Yes, sir. I'm sorry, perhaps I
- 14 could let Ms. Petersen address the specifics of that,
- 15 because I don't want the record to be confused.
- 16 MS. PETERSEN: VieVu is still a subsidiary, and
- 17 Axon is honoring VieVu's subcontracts, as they were
- 18 when we acquired the company, to the extent that those
- 19 customers haven't made other choices about where they
- 20 wanted to have their business.
- JUDGE CHAPPELL: And VieVu, is that mostly
- 22 software?
- 23 MS. PETERSEN: It's -- they have body-worn
- 24 cameras and the digital evidence management systems as
- 25 well.

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- 1 JUDGE CHAPPELL: Okay. And Axon was just
- 2 cameras?
- 3 MS. MCEVOY: No, Your Honor. Both.
- 4 JUDGE CHAPPELL: Both? Do the products that
- 5 are being sold still have "Axon" on them and "VieVu" on
- 6 them?
- 7 MS. PETERSEN: There are still both products in
- 8 the field depending on the agency.
- 9 JUDGE CHAPPELL: Okay. And the plan is to
- 10 leave it that way for now?
- MS. PETERSEN: I'm sorry?
- MS. MCEVOY: The plan is to leave it that way
- 13 for now?
- 14 MS. PETERSEN: It's up to the customer's
- 15 discretion in terms of what they want to do. If they
- 16 want to stay on VieVu's platform and products, that is
- 17 being honored pursuant to their contracts.
- 18 JUDGE CHAPPELL: And based on what I read in
- 19 the pleadings, these are different products. Axon has
- 20 products they make and which are different from VieVu's
- 21 products or body cameras.
- 22 MS. PETERSEN: They certainly have different
- 23 models, different features, different levels of
- 24 sophistication for sure.
- JUDGE CHAPPELL: All right, thank you.

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- 1 I understand there is a pending or parallel
- 2 district court case. Can someone give me the status of
- 3 that?
- 4 MS. MILICI: Your Honor, there is a motion for
- 5 a preliminary injunction pending in the District of
- 6 Arizona. I believe that -- the FTC has filed an
- 7 opposition, and I believe that the reply brief is due
- 8 today, and the Court is expected to make a decision
- 9 next week, in the next week or so.
- JUDGE CHAPPELL: Do you agree?
- 11 MS. PETERSEN: I have no information about when
- 12 the Court's expected to make a decision. We hope that
- 13 they will act promptly, but, yes, we plan on filing
- 14 that reply today and asking for expedited consideration
- 15 of that motion.
- 16 JUDGE CHAPPELL: Has the case been submitted?
- 17 Have you had any kind of hearing or anything?
- 18 MS. PETERSEN: No, Your Honor. The complaint
- 19 was filed on January 3rd and followed the next week
- 20 with the preliminary injunction motion. We have not
- 21 been before the Court yet, simply given them briefing
- 22 on the preliminary injunction motion.
- JUDGE CHAPPELL: So what is the ruling you
- 24 expect?
- 25 MS. MILICI: Your Honor, I apologize if I had

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- 1 since evidently they're agreed to.
- I do want to note the parties proposed to add a
- 3 provision suggesting -- seeking leave to present
- 4 witness testimony by video deposition. I will include
- 5 that phrase, but the parties are discouraged from
- 6 seeking to present video depositions. We don't like to
- 7 sit here and watch TV. We like live witnesses.
- 8 There is a provision, additional provision 23
- 9 in the scheduling order, if you want to present
- 10 excerpts from video depositions. Before you attempt
- 11 that, I expect the parties to have consulted and
- 12 agreed. I don't want to hear live objections to
- 13 deposition excerpts -- video excerpts that may be
- 14 played in court.
- 15 Based on what I heard about a court in Arizona,
- 16 I'm assuming no, but have the parties attempted to
- 17 settle this matter?
- 18 MS. MILICI: Your Honor, the FTC is always
- 19 happy to settle matters, and in this case where there
- 20 is ongoing harm to police departments, we think
- 21 restoring the lost competition is an urgent matter --
- 22 JUDGE CHAPPELL: Can we just have facts without
- 23 argument?
- MS. MILICI: Absolutely, Your Honor. There
- 25 were discussions, and we hope to continue discussions.

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- 1 pie with five slices. Did you agree to divest the
- 2 whole pie that you bought?
- 3 MS. PETERSEN: Yes.
- 4 JUDGE CHAPPELL: You did?
- 5 MS. PETERSEN: We did.
- 6 JUDGE CHAPPELL: Why is that rejected?
- 7 MS. MILICI: Your Honor, this is a technology
- 8 market where improvements -- the technology is changing
- 9 all the time, and I think we have a factual
- 10 disagreement about whether VieVu's technology has been
- 11 updated. In fact, Axon has been moving its
- 12 customers -- VieVu's customers from VieVu's platform to
- 13 Axon. It has not been developing it in a way one would
- 14 if it was going to keep a competitive product.
- The relief that we are seeking, of course, is

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- 1 succeed, is going to help competition a lot better than
- 2 something that could be worked out by the parties,
- 3 where you name a master or somebody and they handle
- 4 this whole thing? You understand that doesn't really
- 5 work out if you look at history.
- 6 MS. MILICI: Understood, Your Honor, and I
- 7 think that that's not our position. Our position is
- 8 that we would hope to be able to work something out
- 9 with Respondents, but it would have to be a solution
- 10 that recreated the lost competition, and certainly just
- 11 selling off the assets that had essentially been
- 12 shelved for a while is not going to replace that lost
- 13 competition.
- 14 JUDGE CHAPPELL: So if you were convinced that
- 15 the Respondents presented a proposal and you were
- 16 convinced that this is what they bought and they're
- 17 willing to divest what they bought, that's not enough?
- 18 MS. MILICI: Your Honor, no, it wouldn't be in
- 19 this case, and, again, it depends -- this is a
- 20 technology market, and the technology has evolved over
- 21 the last two years --
- 22 JUDGE CHAPPELL: Well, you understand that
- 23 divestiture is something that, although drastic, it can
- 24 happen. You bought this, it's gone, you can't have it.
- 25 But restoring competition, as I keep referring to, you

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- 1 understand how amorphous that is, how hard that is to
- 2 get to, to put that --
- 3 MS. MILICI: I do, Your Honor.
- 4 JUDGE CHAPPELL: -- to put Humpty-Dumpty back
- 5 together again.
- 6 MS. MILICI: I do understand that, Your Honor,
- 7 and it is always a difficult and complicated process,
- 8 but I think it's an important one to do. This lost
- 9 competition is harming police departments, and our job
- 10 is to make them whole again and to create -- recreate
- 11 the lost competition, and that's what our aim will be.
- 12 JUDGE CHAPPELL: Well, I would advise the
- 13 Government to seriously consider any proposal, because
- 14 you may just get what you wished for if you succeed and
- 15 find out that competition is in a much worse state than
- 16 it is at the present.
- 17 MS. MILICI: Absolutely, Your Honor, and that
- 18 would, of course, never be our goal.
- 19 JUDGE CHAPPELL: I understand it's not your
- 20 goal. I'm talking about reality and history.
- MS. MILICI: Absolutely, Your Honor.
- 22 Understood.
- 23 JUDGE CHAPPELL: At this time, I will listen to
- 24 the overview or summary of the case. Each side is
- 25 limited to 15 minutes.

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- 1 Have Respondents worked out a plan for the 15
- 2 minutes?
- 3 MS. MCEVOY: Roughly, Your Honor, yes.
- 4 JUDGE CHAPPELL: Okay. Am I going to have to
- 5 hold a stopwatch here or -- because Mr. Ostoyich's
- 6 there, and I know how he works.
- 7 All right. Government, go ahead.
- 8 MS. MILICI: Thank you, Your Honor.
- 9 Before I get started, I do have copies of the
- 10 presentation that I would be happy to distribute to the
- 11 court reporter and Your Honor and your attorney-advisor
- 12 and Respondents.
- 13 JUDGE CHAPPELL: Please do that. I don't need
- 14 it if it's on the screen.
- 15 MS. MILICI: Okay. Thank you, Your Honor.
- 16 THE REPORTER: And please keep your voice up.
- 17 MS. MILICI: Thank you, Your Honor.
- 18 Your Honor, because this is a public
- 19 proceeding, this presentation -- these are materials
- 20 from public sources, including analyst and press
- 21 reports and presentations that Axon made to investors
- 22 and the Government. At trial, the evidence -- which
- 23 may be in camera -- will support the statements in
- 24 these documents.

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- 1 acquired VieVu from Respondent Safariland. Axon had
- 2 been the dominant supplier of body-worn camera systems
- 3 to large metropolitan police departments. Axon is also
- 4 a dominant supplier in conductive electrical weapons,
- 5 which they sell under the brand name TASER. Until
- 6 2017, the corporation's name was TASER International.
- 7 VieVu was the number two competitor in the sale
- 8 of body-worn camera systems at the time of the
- 9 acquisition. Respondent Safariland, in addition to
- 10 selling body-worn camera systems through its VieVu
- 11 division, also sold and still sells other equipment to
- 12 law enforcement agencies, like holsters and body armor.
- Now, body-worn cameras are, as the name
- 14 suggests, cameras that are worn on the body of police
- 15 officers to document encounters between the police and
- 16 the public. Body-worn cameras serve important
- 17 functions. As this slide here shows -- and this is
- 18 from an Axon investor presentation -- body-worn cameras
- 19 may be used in use of force by police officers, reduce
- 20 and help resolve community complaints, and improve
- 21 evidence collection, which can lead to increased guilty
- 22 pleas and --
- JUDGE CHAPPELL: You mean complaints by the
- 24 people, not -- you're not talking about complaints by
- 25 the police force that may or may not want to wear them.

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- 1 MS. MILICI: I'm sorry, Your Honor. I'm not
- 2 sure that I heard your whole question.
- JUDGE CHAPPELL: I see you talking about
- 4 complaints here. Complaints by whom?
- 5 MS. MILICI: Your Honor, again, this is a slide
- 6 from an Axon investor presentation. I understand that
- 7 body-worn camera evidence can be used both to resolve

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- 1 prior to the acquisition, Axon itself alleged that its
- 2 cameras, software, and storage were sold together as a
- 3 body-worn video system. This slide shows an allegation
- 4 from that complaint.
- Now, Axon uses a slightly different acronym.
- 6 They refer to a BWV for body-worn video instead of a
- 7 BWC for a body-worn camera. That's an immaterial
- 8 distinction. Axon's complaint states that the camera
- 9 is only one component of a complete system which
- 10 requires software and storage.
- 11 As Axon alleges, given the complexity, most
- 12 agencies turn to third-party vendors for an end-to-end
- 13 solution, and this is exactly what the complaint
- 14 alleges here.
- 15 JUDGE CHAPPELL: Hold on a second.
- 16 (Discussion off the record.)
- 17 JUDGE CHAPPELL: You are going to need to slow
- 18 down.
- 19 MS. MILICI: Certainly, Your Honor. I

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- 1 departments. Why? Because those customers had
- 2 technical requirements that very few suppliers could
- 3 fill and often the only suppliers who could meet the
- 4 technical requirements were Axon and VieVu.
- 5 JUDGE CHAPPELL: I noticed in the pleadings,
- 6 one of the Respondents didn't really want to agree with
- 7 whatever you mean by a "large metropolitan police
- 8 department." Do you think the parties can come to some
- 9 understanding on your terminology?
- 10 MS. MILICI: Your Honor, I hope that we can,
- 11 and if we cannot, I would expect us both to be
- 12 presenting evidence.
- So what makes large departments different is
- 14 that they have a lot of sworn officers who police on
- 15 their feet --
- 16 JUDGE CHAPPELL: I have a question. What do
- 17 you mean by "large"? Are you talking about population?
- 18 Are you talking about square miles? How do you define
- 19 it?
- 20 MS. MILICI: So, Your Honor, I was going to get
- 21 to this next, but the parties certainly in their own
- 22 documents recognize that large metropolitan police
- 23 departments --
- JUDGE CHAPPELL: So you are using their
- 25 terminology?

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- 1 medium and what's metropolitan versus what isn't, and
- 2 those end up being the metrics that are used by the
- 3 MCCA.
- But ultimately, where exactly you draw the line

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- 1 fact of the matter is that, despite years of being in
- 2 this market, as this slide shows, they have not been
- 3 successful.
- 4 But these numbers on this slide also understate
- 5 VieVu's competitive significance, because in this
- 6 representation, each large metro police department is
- 7 counted equally, but VieVu, in fact, had a contract
- 8 with the largest police department by far in this
- 9 country, the NYPD. NYPD has more than 30,000 officers.
- 10 Market shares calculated by number of officers showed
- 11 VieVu with a significantly larger share of sales to
- 12 large metropolitan police departments than any vendor
- on this page, other than Axon.
- 14 We included those market shares in the
- 15 complaint, but given potential confidentiality
- 16 concerns, I am not going to show them here, but I can
- 17 say, without disclosing confidential information, that
- 18 Axon and VieVu are clearly number one and number two by
- 19 market share, and the number three company has a share
- 20 significantly smaller than VieVu's.
- 21 At trial, Complaint Counsel will put on a
- 22 substantial amount of direct evidence on competitive
- 23 effects. That will be the core focus of our case, but
- 24 we will also show that the merger is presumptively
- 25 illegal no matter where you cut this difference between

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- 1 large and medium.
- Now, direct evidence that the merger harms
- 3 competition that we will introduce at trial includes
- 4 evidence showing that VieVu and Axon competed
- 5 aggressively to supply body-worn camera systems to
- 6 large metropolitan police departments prior to the
- 7 merger.
- Now, as I mentioned, VieVu beat out Axon for
- 9 the NYPD contract, which was a big deal in the industry
- 10 and a big loss for Axon. This is an article -- on this
- 11 slide is an article from a publication for investors
- 12 that identified VieVu as Axon's -- which was then
- 13 called Taser -- Axon's arch enemy because it won the
- 14 NYPD contract.
- 15 In fact, in this article and elsewhere in the
- 16 press, analysts predicted that competition from VieVu
- 17 could lead to reduced margins, fewer contracts, and
- 18 less revenue growth for Axon.
- In addition to the NYPD, VieVu beat out Axon
- 20 for contracts with Miami-Dade, Phoenix, and others. By
- 21 the time of the merger, as this publication notes,
- 22 VieVu was Axon's largest rival. Given Axon's already
- 23 dominant position in the market for body-worn camera
- 24 systems, the merger created, in the words of this
- 25 author, a "near monopoly."

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1 That VieVu was Axon's closest competitor at the

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- 1 other products to law enforcement. By transferring
- 2 ownership of VieVu from Safariland to Axon, Respondents
- 3 agreed to broaden noncompete and nonsolicitation
- 4 provisions. While the merger would be unlawful with or
- 5 without these noncompete or nonsolicitation provisions,
- 6 the noncompetes extended the scope of the competitive
- 7 harm beyond the market for body-worn camera systems.
- Finally, Respondents raise several arguments in
- 9 their answer, but all of them fail. Because of high
- 10 entry barriers, no company is likely to replace the
- 11 competition lost by the acquisition. Respondents
- 12 cannot establish merger-specific efficiencies
- 13 sufficient to offset the harm. This merger did not
- 14 significantly increase output or decrease costs.
- Now, most likely my colleagues on the other
- 16 side here will spend a lot of their time arguing that
- 17 Safariland or VieVu were failing at the time of the

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- 1 things, Safariland paid its bills on time, never
- 2 seriously considered bankruptcy, and did not adequately

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- 1 accurately captures the wide and increasingly varied
- 2 range of agencies and businesses that employ these
- 3 technologies.
- 4 JUDGE CHAPPELL: The screen that I saw,
- 5 supposedly it was from one of the Respondents, what
- 6 did -- what did "large metro PD" mean as used by the
- 7 company?
- 8 MS. MCEVOY: Well, there is -- I don't know
- 9 which document, Your Honor, that that comes from, and
- 10 so I wouldn't want to speculate as to what a particular
- 11 document might have meant.
- 12 JUDGE CHAPPELL: Well, let's talk about your
- 13 client. Do they only sell to what they consider to be
- 14 large police departments?
- 15 MS. MCEVOY: Absolutely not, Your Honor. I was
- 16 struck by a statistic I saw the other day that by
- 17 officer count, the members of the Major City Chiefs
- 18 Association -- and I'd need to go back and double-check
- 19 this -- but I believe it was less than 5 percent of all
- 20 of the officers in the country, and Axon employees are
- 21 responding to RFPs for as many as 1200 police agencies
- 22 across the country.
- 23 And what you'll hear from us when we get to
- 24 trial, Your Honor, should we not be able to resolve
- 25 this short of trial, is that we are aggressively

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- 1 competing for all of those, and, in fact, many of those
- 2 customers do have the same needs. The police officer
- 3 walking down the same street in -- excuse me, walking
- 4 down the street in Topeka may well have the same needs
- 5 as the officer walking down the street in Seattle. And
- 6 so there is not a meaningful difference between those
- 7 two agencies for purposes of its needs when it comes to
- 8 putting out an RFP for body-worn cameras and/or digital
- 9 evidence management systems.
- 10 JUDGE CHAPPELL: Do large metro PDs include
- 11 sheriff's departments?
- 12 MS. MCEVOY: I would think --
- 13 JUDGE CHAPPELL: For example, in Houston, the
- 14 City of Houston I'm sure would be in your category as a
- 15 large metro PD, but Harris County includes and
- 16 surrounds Houston, and that's going to be massive also,
- 17 but they're sheriffs.
- MS. MCEVOY: Correct, and there is a separate
- 19 sheriffs association -- and Ms. Petersen will correct
- 20 me if I'm wrong -- but there is a Major Cities or Major
- 21 County Sheriffs Association -- I want to get the
- 22 terminology right -- but they have their own separate
- 23 trade association, which is effectively what this is,
- 24 and I'm not sure that the membership criteria that --
- 25 for the MCCA that my colleague cited for you are

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- 1 entirely accurate, but I think it -- suffice it to say
- 2 for present purposes that we think the customer market
- 3 is much broader here than "large departments" or
- 4 membership in the Major City Chiefs Association.
- 5 JUDGE CHAPPELL: Do you foresee a problem in
- 6 this litigation coming to some agreement with the
- 7 Government on how to define terms like "large metro
- 8 PD"?
- 9 MS. MCEVOY: We may be able to reach agreement
- 10 about what that means. We certainly would argue the
- 11 legal import of that, which, of course, would be the
- 12 question that you would need to decide. Even if we
- 13 agree with what the Government -- what the boundaries
- of the Government's proposed market are, we would
- 15 certainly argue about whether that was an inappropriate
- 16 line to draw.
- 17 JUDGE CHAPPELL: Well, right, and I'm not
- 18 talking about relevant or geographic market. I'm
- 19 talking about customers.
- MS. MCEVOY: Um-hum.
- 21 JUDGE CHAPPELL: So we can have general terms
- 22 with specific definitions so we all are in agreement on
- 23 what we're talking about.
- MS. MCEVOY: Your Honor, we have only recently
- 25 become involved in the case, but I understand that

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- 1 how these companies competed, whether they were, in
- 2 fact, competing one and two in a bid market and not a
- 3 traditional sales market, what that means for purposes
- 4 of analyzing the market.
- 5 We'll also need to know and for you to decide
- 6 whether that proposed product market, which includes
- 7 integrated body-worn camera and digital evidence
- 8 management systems, reflects commercial reality. In
- 9 fact, they are separate products, and customers can and
- 10 do choose, even as the Government's slide indicates --
- JUDGE CHAPPELL: So a company -- are you
- 12 telling me a company can buy the camera from -- a
- 13 customer can buy a camera from Company A and the
- 14 digital management systemmpany A and thwvand the weork?

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- 1 what we're talking about.
- 2 MS. PETERSEN: There are two different
- 3 products. There is a -- our digital evidence
- 4 management system, as is the system of about seven
- 5 other competitors, is cloud-based, because of the --
- 6 right, so it's cloud-based, but there are also what are
- 7 called on-premises solutions for agencies that want to
- 8 have their stuff on a local server, and most of the
- 9 competitors out there also offer a solution that would
- 10 allow them to do that if they chose to do that. The
- 11 movement is certainly more to the cloud, but there are
- 12 many competitors -- many agencies who have on-premises
- 13 solutions.
- 14 JUDGE CHAPPELL: So probably for backup, at
- 15 least.
- 16 MS. PETERSEN: Yeah, just concerns about, you
- 17 know, letting their evidence -- there are people who
- 18 don't trust the cloud, you know, there's a whole
- 19 variety of reasons. It depends sometimes on the
- 20 technical sophistication of the agency as well in terms
- 21 of their in-house technical staff available to work
- 22 with the system.

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again, I'm not --

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- 1 So let me start by talking about VieVu's 2 competitive significance in 2018. We don't dispute the 3 fact that VieVu was among the first companies to market 4 and sell body-worn cameras, but as the industry 5 matured, demand grew, and new providers entered the 6 field, VieVu couldn't keep up. By the end of 2016, the 7 company was losing money, its body-worn cameras and digital evidence management systems suffered from a 8 9 variety of defects that compromised evidence -- and,
- 11

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- 1 kind of situation where they're fighting about whether
- 2 it's appropriate to patent the soft corner of a device.
- 3 So as I said, Your Honor, by 2016, VieVu was no
- 4 longer investing in research and development, and
- 5 that's what we find particularly interesting about the
- 6 Government's demands about what Axon would have to
- 7 divest. VieVu was not moving forward. It was stuck as
- 8 a function of its own financial condition.
- 9 And so as it teetered on the edge both of
- 10 financial implosion and, you know, falling far behind
- 11 the rest of the industry technologically, VieVu took a
- 12 chance. It doubled down, and it made an unsustainable
- 13 bid to serva devyrNewdou n Tc4.0 ne61t/MCIlarldemaoubTh Tc 11.94

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- 1 Honor. VieVu couldn't keep pace with competition or
- 2 innovation, it couldn't meet its obligations for the
- 3 NYPD, it didn't have the resources to compete for new
- 4 opportunities, and the National Association of State
- 5 Procurement Officers dropped it from its list of
- 6 approved body-worn camera contractors.
- 7 In short, VieVu was no longer an effective
- 8 competitor, a conclusion reinforced just months after
- 9 Axon acquired the company when one of its cameras
- 10 caught fire while an NYPD officer was wearing it. This
- 11 high-profile product failure -- and, again, this was
- 12 still under the VieVu brand -- caused substantial
- damage to VieVu's reputation and cost Axon millions of
- 14 dollars to fix.
- That's money that VieVu did not have and could
- 16 not have invested itself to right the ship and repair
- 17 its reputation, and still the Commission contends that
- 18 VieVu was an effective competitor then and would be an
- 19 effective competitor now. That conclusion is not
- 20 persuasive, nor plausible.
- 21 Standing alone, the acquisition didn't harm
- 22 competition in 2018, and it has not affected the
- 23 competitive landscape today. The body-worn camera and
- 24 digital evidence management industry are highly
- 25 competitive. Barriers to entry are low, and

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- 1 competition is thriving. At least six or seven
- 2 manufacturers regularly bid and win against Axon for
- 3 BWC and DEMS customers of all sizes, and many more

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- 1 electronic equipment. So I wandered over, and I
- 2 counted at least three different kinds of personal
- 3 recording devices, phones, GoPro type cameras, and that
- 4 was in one vending machine alone.
- 5 The Kit Carson County Sheriff's Office in
- 6 Colorado has begun using the Samsung Galaxy
- 7 smartphones. It's partnered with a new entrant called
- 8 Visual Labs to provide a body camera solution.
- 9 Utility, another company on the chart, grew its
- 10 business by repackaging a smartphone as a body camera
- 11 and developing its own evidence management system.
- 12 These innovations provide lower cost options to police
- departments, exert downward pressure on prices, and
- 14 encourage additional innovation in this environment.
- 15 Finally, as I mentioned a moment ago, open

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- 1 you're always looking in the rear-view mirror, you
- 2 can't see what's ahead of you." That struck me as an
- 3 interesting observation as applied to this case, and
- 4 it's one that mirrors the Court's obligation to assess
- 5 the transaction's impact on competition, both when the
- 6 transaction was consummated and moving forward.
- 7 A holistic, forward-facing analysis of the BWC
- 8 and DEMS industries shows that the acquisition of
- 9 VieVu, a failing firm, did not and will not adversely
- 10 affect competition in this highly competitive
- 11 marketplace.
- 12 Thank you, Your Honor.
- MR. OSTOYICH: Two minutes, Your Honor.
- 14 JUDGE CHAPPELL: Go ahead.
- 15 MR. OSTOYICH: So my client, Safariland, got
- 16 caught up in this, but to be clear, we're the tail on
- 17 this dog, and let me tell you what I mean by that.
- 18 There are two counts. One is for the merger,
- 19 the acquisition by Axon of the business we used to
- 20 own -- used to own -- and the complaint, on its face,
- 21 paragraph 2, says we sold that business and it closed
- 22 in May of 2018, 18-plus months ago. Their own
- 23 presentation on the second page called it a consummated
- 24 merger. It's done.
- I haven't found a case in the history of

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- 1 Clayton Act Section 7 or the history of FTC Act Section
- 2 5 that granted an injunction to enjoin something that
- 3 doesn't exist anymore. We have nothing that could be
- 4 remedied here, and in prayerful relief, the requested
- 5 prayerful relief in the complaint, all of the requested
- 6 injunctions are things against Axon but have nothing to
- 7 do with my client. So on Count One, there is nothing
- 8 we can do that would be enjoined.
- 9 JUDGE CHAPPELL: These contracts and agreements
- 10 that are referred to in the complaint, they're not with
- 11 your client, Safariland?
- 12 MR. OSTOYICH: They are, but the business has
- 13 been sold and it's been -- it's closed. It's been
- 14 closed for a year and a half now.
- 15 JUDGE CHAPPELL: So your position is your
- 16 client is, as a matter of fact and law, not a party to
- 17 the agreements at issue?
- 18 MR. OSTOYICH: We're a party to the agreements,
- 19 but we couldn't be enjoined, because the injunction
- 20 would be to divest something, whatever they're trying
- 21 to work out, and we have nothing to divest. We don't
- 22 own anything anymore.
- 23 On the second count, which is a count that
- 24 challenges ancillary agreements, ancillary provisions
- 25 in that merger agreement, noncompetes and

All right. With that, I'm done.

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- 2 JUDGE CHAPPELL: All right. 3 MS. MCEVOY: Your Honor, if I may just for a 4 moment, I was remiss in failing to let you know that, 5 as Mr. Ostoyich pointed out, the parties did agree to amend the underlying deal documents to remove the 6 7 provisions that are cited in the FTC's slide deck. 8 communicated that information to staff, and in fairness 9 to them, they have been attempting to get back to us about how they would like to proceed. 10 11 We don't think that those agreements are still on the table. We have been occupied with things like 12 13 negotiating the scheduling order, so I believe that's 14 still an open item to be resolved between the parties, 15 but as far as we're concerned, those agreements are no
- 17 JUDGE CHAPPELL: Any comment on that?

longer part of the discussion here.

- MS. MILICI: Yes. Thank you, Your Honor.
- We did receive the amendments to the agreements
- 20 about two weeks after the complaint was filed, and so
- 21 we are still kind of processing and thinking that
- 22 through, but I would note that these voluntary
- 23 rescissions of these provisions could be voluntarily
- 24 undone. So if it made commercial sense for them to
- 25 enter into these provisions in the first place, then I

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- 1 think that there's a serious risk that, after this case
- 2 is over, they would have those same commercial
- 3 incentives. So in our view, the voluntary agreements
- 4 do not necessarily resolve the issue.
- 5 At the same time, we are, of course, interested
- 6 in narrowing the issues for trial, and if there is some
- 7 way to narrow this issue, we are very happy to do it.
- JUDGE CHAPPELL: Okay.
- 9 I will be issuing the actual scheduling order
- 10 shortly. Anything further today?
- MS. MCEVOY: Yes, Your Honor, largely by way of
- 12 housekeeping. We have two scheduling conflicts. We
- 13 fully recognize that you are not in a position to move
- 14 the start of the hearing date, but what we would
- 15 propose -- and we had proposed it to Complaint
- 16 Counsel -- is to start the opening arguments on the
- 17 19th, as scheduled --
- 18 JUDGE CHAPPELL: You mean opening statements?
- 19 MS. MCEVOY: I'm sorry, yes, opening
- 20 statements, thank you, Your Honor -- I was thinking of
- 21 the argument for today -- and we would propose to begin
- 22 the presentation of evidence on June 15. There are two
- 23 reasons for that.
- One is that Ms. Petersen -- who, as you can
- 25 see, is a valuable member of the defense team here --

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- 1 has been planning for two years a trip out of the
- 2 country with family and friends, and they have all
- 3 purchased airplane tickets -- I shouldn't say all --
- 4 but many of them have purchased airplane tickets and
- 5 made arrangements. She is not back until June 12th.
- 6 JUDGE CHAPPELL: Let's do it this way. It
- 7 sounds like you're working something out. Figure out
- 8 what you want to do and send an email to my office --
- 9 you don't need a pleading on that -- and I'll let you
- 10 know.

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     Complaint Counsel and try to file some motion practice
 2
     on this issue.
 3
             JUDGE CHAPPELL: Okay.
 4
             MS. MCEVOY: Thank you, Your Honor.
 5
             JUDGE CHAPPELL: Anything else?
 б
             MS. MILICI: Nothing further from Complaint
 7
     Counsel. Thank you, Your Honor.
             JUDGE CHAPPELL: Okay. Hearing nothing
 8
 9
     further, until we meet again, we are adjourned.
             (Whereupon, at 3:01 p.m., the hearing was
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     adjourned.)
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