



- Lots of interest has focused on creation and regulation of health insurance markets (exchanges)
  - Affordable Care Act (ACA) in United States (2010)
  - Netherlands (2006), Switzerland (1996), Private market in Germany
  - Private employer exchanges    **GermTem42189 0 Td [(Germa)-1(n)1(yrm**

# Introduction

## Current Debate in Congress

- Ongoing work in US congress replacing the ACA
  - (some) relates to market rules
  - proposals by different Republicans
    - Better Way: Paul Ryan, Patient Care Act: Orrin Hatch, Empowering Patients First Act: Thomas Price, Health Care Choice Act: Ted Cruz, Healthcare Accessibility, Empowerment, and Liberty Act: William Cassidy and Peter Sessions
- All proposals include repealing participation mandate
  - mandate intended to prevent market unravelling
  - but perceived as infringing freedom
- Some proposals remove ban on pricing of pre-existing conditions

- Market design (rules) needed to contend with two potential problems:
  - or two risks: i. type (conditions), ii. medical costs given type
- ① Reclassification risk (RR)
  - ① if health conditions priced
  - ② individuals face risk of changing health type
    - leading to potentially high premiums at bad times
- ② Adverse selection (AS)
  - ① if charged average premiums, healthy individuals may opt out, leading to premium increase...
  - ② standard Akerlof lemons inefficiency
  - ③ may even lead to the collapse of the market

# Introduction

## Main Economic Issues

- Tension between: AS and RR
- AS can be contended with by pricing of health condition
  - individualized prices (rather than average) can eliminate adverse selection
  - less adverse selection, implies more trade, higher welfare
- But pricing health conditions leads to more premium uncertainty
  - exacerbating RR, lowers welfare
  
- Relates to notion of insurance
  - two risks



# Introduction

## Main Economic Issues: Types of Contracts

- Most regulations stipulate one-year contracts
- Longer contracts, as in private German HI market, might improve welfare
- Long-term contracts might:
  - eliminating AS through health based pricing
  - while insuring RR through commitment to future policy terms
- Policy

# Introduction

## Main Economic Issues: Repeal and Replace

- All Republican proposals eliminate the mandate
  - there is no penalty for not participating
- Instead they propose:
  - penalties while returning to the market
    - House of Representatives bill: 30% penalty for non-continuous coverage
    - Senate bill penalizes with 6 months exclusion when back
- Both alternatives, to enhance participation, create dynamics:
  - although contracts are yearly
  - current consumer behavior affects future payoffs
  - thus, ...nding demand and equilibrium, entails a DP problem
- Policy question: `problemequ1Tf1.69of()Tj/TT01Tf3.6960Td(pa)273`



# Market Design

## Data Requirements for Simulations

- One can simulate equilibria and compute welfare, in all 3 set -ups:
  - one period contracts with different pricing rules
  - one period contracts with rules generating demand dynamics
  - long term contracts
- Data needed:
  - distribution of health types (“health state”)
    - distribution of costs given types
  - health state transitions (from year to year)
  - preferences toward risk (parameter)



- We treat the large employer as the population in the exchange
- Having an ACG score for each person, we basically observe distribution of risk types
  - the distribution of types is data, rather than estimated
- Use ACG changes over time to estimate health transitions
- Estimate distribution of realized medical costs given ACG
  - reflects uncertainty faced by each type
- Risk preferences
  - Choice Model in Handel, Hendel, Whinston (2015)
  - Comparable choices in the literature: Collier et al. (2017)

# From the Data to the Simulations

## Ingredients

- For each person in population we know:
  - risk type (ACG)
  - estimated risk preference (CARA parameter)
  - estimated distribution of costs given ACG (uncertainty faced)
- With: type, uncertainty and risk preferences
  - compute expected utility from an insurance policy with Actuarial Value (AV)  $x$ :  $EU_x$  ACG
- Knowing expected utility, we get willingness to pay for any level of coverage as:
  - e.g., WTP for a 60% policy is:  $60 \quad EU_{60} \text{ ACG} \quad \square \quad EU_0 \text{ ACG}$
- Compute WTP for every person in the population (given their ACG and age)
  - which represents demand for such policy



# Population Health Costs

## Sample Total Health Expenditure Statistics

Ages	Mean	S. D.	S. D. of ACG	S. D. around ACG
All	6,099	13,859	6,798	9,228
25-30	3,112	9,069	4,918	5,017
30-35	3,766	10,186	5,473	5,806
35-40	4,219	10,753	5,304	6,751
40-45	5,076	12,008	5,942	7,789
45-50	6,370	14,095	6,874	9,670
50-55	7,394	15,315	7,116	11,092
55-60	9,175	17,165	7,414	13,393
60-65	10,236	18,057	7,619	14,366

# Population Health States

AGE:	Health States:						
	1	2	3	4	5	6	7
25-30	0.49	0.19	0.14	0.07	0.04	0.03	0.04
30-35	0.41	0.18	0.13	0.08	0.06	0.06	0.07
35-40	0.27	0.30	0.13	0.06	0.09	0.07	0.09
40-45	0.19	0.28	0.16	0.09	0.12	0.08	0.10
45-50	0.01	0.15	0.32	0.15	0.13	0.12	0.12
50-55	0.00	0.10	0.25	0.19	0.15	0.16	0.15
55-60	0.00	0.01	0.01	0.25	0.24	0.28	0.22
60-65	0.00	0.00	0.00	0.18	0.24	0.26	0.31

# Health State Transitions: 30-35 year olds

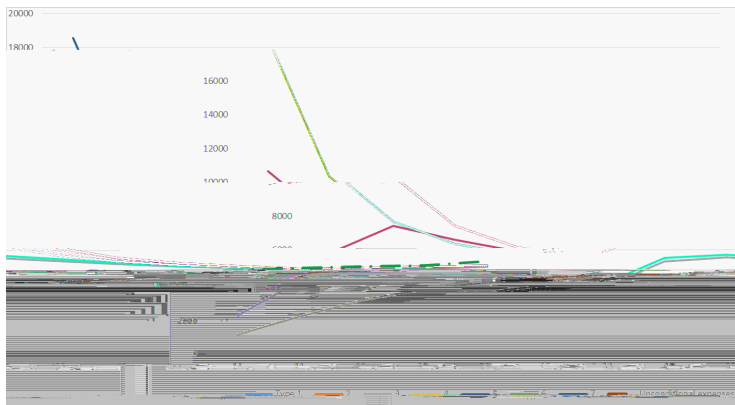
	$t - 1$						
	1	2	3	4	5	6	7
$t = 1$	0.72	0.13	0.05	0.05	0.02	0.01	0.03
$t = 2$	0.35	0.25	0.12	0.11	0.04	0.03	0.11
$t = 3$	0.15	0.23	0.19	0.15	0.10	0.08	0.10
$t = 4$	0.20	0.08	0.12	0.24	0.18	0.12	0.08
$t = 5$	0.10	0.10	0.05	0.20	0.20	0.20	0.15
$t = 6$	0.16	0.11	0.14	0.11	0.08	0.22	0.19
$t = 7$	0.11	0.11	0.07	0.04	0.11	0.20	0.37



# Health State Transitions: 50-55 year olds

	$t - 1$						
	1	2	3	4	5	6	7
$t = 1$	0.67	0.15	0.10	0.02	0.02	0.01	0.03
$t = 2$	0.25	0.37	0.20	0.09	0.04	0.02	0.04
$t = 3$	0.09	0.21	0.21	0.20	0.12	0.10	0.08
$t = 4$	0.10	0.19	0.26	0.12	0.10	0.19	0.05
$t = 5$	0.09	0.19	0.14	0.15	0.10	0.19	0.15
$t = 6$	0.00	0.09	0.13	0.09	0.19	0.23	0.28
$t = 7$	0.03	0.10	0.10	0.10	0.21	0.16	0.29

# Health State Persistence starting at age 30



# From the Theory to the Simulations

## Solution Concepts



# PART I

## One-period Contracts: Pricing Rules

# Part I: One-Period Contracts

Handel, Hendel and Whinston (2015)

- We found that markets fully unravel if only age is priced
  - like in the ACA
- We estimated: cost of AS (namely, of underinsurance) under Obamacare (ACA) is about \$600 per person/year
- If health conditions are priced
  - trade increases, some individuals get high level of coverage (90% Actuarial Value)
  - so AS is reduced (but in a very limited way)
- Downside: premiums become uncertain (over time), creating RR
  -

# Part I: One-Period Contracts

Handel, Hendel and Whinston (2015)

All	35.2	0	0	0

# PART II

## Long-Term Contracts

# Part II: Long Term contracts: One Sided Commitment

Handel, Hendel and Whinston (2017)

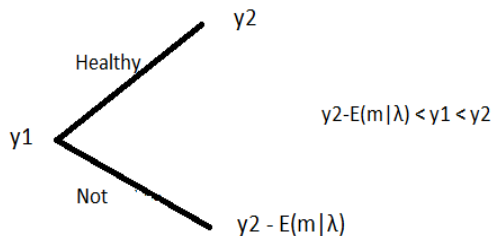
- Firms can offer long term contracts
  - like in German private health insurance market or US life insurance
- Consumers can lapse any time, without termination fees
- Competitive equilibrium maximizes consumer welfare, breaking even ex-ante
  - offering contracts that are “lapse-proof”





# Simplest Example

One Sided Commitment: 2 periods, 2 (second period) states



# Model

Handel, Hendel and Whinston (2017): Set up

- T periods,  $U = E_t \sum_{t=0}^T u(c_t)$ 
  - $T = 40$ , from age 25 to 65 (Medicare)
- Individual income in period t:  $y_t$
- Health state  $s_t$  (ACG), summarizes expected health costs,  $E_t m_t = s_t$
- Health expenses  $m_t$  and  $s_{t+1}$  determined by density  $f_t(m_t, s_{t+1} | s_t)$ 
  - the transitions just showed you come

# Health State Transitions: 30-35 year olds

	$t - 1$						
	1	2	3	4	5	6	7
$t = 1$	0.72	0.13	0.05	0.05	0.02	0.01	0.03
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$t = 3$	0.15	0.23	0.19	0.15	0.10	0.08	0.10
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# Elements from Data

## Simulating Equilibrium Contracts and Welfare

- The key ingredients are: health status and transitions over time, risk preferences
- Age dependent annual transitions across a 7 health-state partition (using 5-year bins)
- We use estimated risk preferences from HHW (2015) choice model: CARA with population mean  $\beta_j = 4.39 \times 10^{-4}$
- 0.975
  
- With those parameters, ...nd optimal contracts, and welfare



# Risk Aversion:

CARA  $\alpha = 0.00008$

	Certainty Equivalent			
Income	$C_{NB}^{\square}$	$CE_S$	$CE_D$	$CE_{ACA}$
Flat-net	53.67	52.47	53.62	52.85
Manager	47.20	46.41	46.94	46.80



# Switching Costs

Welfare Impact: CARA


## PART III

One-period contracts: Republican's

# Part III: Republican Reform

## Static Contracts with Consumer Dynamics

- Ghili, Hendel and Whinston (2017) go back to static contracts
  - ...rms offer one-period contracts
  - with no pricing of health conditions
  - but penalties for lack of continuous coverage
- Simulate:
  - House of Representatives proposal: 30% premium increase for returning buyers
  - Senate proposal: 6 months without coverage,  $EU_0$  ACG
- Unlike the mandate, both options generate consumer dynamics



# Part III:

## Equilibrium premiums

- For a given  $p$  we find  $V_a$ ,  $p$
- $V_a$ ,  $p$  and  $p$  determine participation and insurer's cost for every  $a$
- Update  $p$  such that insurers break for every  $a$
- Update  $V_a$ ,  $p$  for new  $p$
- Iterate
  - not a contraction, need not converge, it did so far
- Equilibrium involves: consumers optimizing and firms breaking even


# Concluding Remarks

- Plenty can be simulated
- Treating health insurance policies as financial instruments
  - non-financial components can be accommodated
- Using data firms are increasingly willing to share (e.g., Alcoa, Microsoft)
- Ideally, governments would be willing to collect and share
- ACG software extremely useful
  - replacing parametric assumptions in prior literature with data
  - same data/information used by market participants