Report to Congress Regarding Merger Review Procedures

Submitted By Federal Trade Commission

June 19, 2001

The Federal Trade Commission ("Commission") submits this report to Congressing to Public Law 106553, concerning reforms to the Commission's premerger review procedures under Section 7A of the Clayton Act, 15 U.S.128a§ as amended by Public Law 106

of Justice to "conduct an internal review and implement reforms of the merger revier process in order to eliminate unnecessary burden, rem**stly do**plication, and eliminate undue delay," and to report to Congress within 180 days after enactment "(I) which reforms each agency has adopted under this subparagraph; (II) which st each has taken to implement such internal reforms; andh(elle) ffects of such reforms.⁽²⁾

In response to the legislation, the Commission and its staff have undertaken the fo initiatives:

- approved interim rules to implement the legislation;
- amended the Commission & Rc) & (c) & (c)
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contained in the legislative amendments, as well as several previously proposed administrative changes that enable the Premeligefication Form to be completed and processed more easily.

2. To eliminate unnecessary burden and undue delay arising from requests for adc information or documentary material (commonly referred to as "second requests")

(b) Second request procedures. (1) Notice. Every request for additional information documentary material issued under 16 CFR 803.20 shall inform the recipient(s) of request that the recipient has a right to discuss modificationariarion of the request with an authorized representative of the Commission. The request shall ide the name and telephone number of at least one such representative.

(2) Second request conference. An authorized representative of the Commission s invite the recipient to discuss the request for additional information or documentary material soon after the request is issued. At the conference, the authorized represe shall discuss the competitive issues raised by the proposed transfacting extent then known, and confer with the recipient about the most effective way to obtain informa and documents relating to the competitive issues raised. The conference will ordin take place within 5 business days of issuance of the requests the recipient declines the invitation or requests a later date.

(3) Modification of requests. The authorized representative shall modify the reques additional information or documentary material, or recommend such modification to responsibe Assistant Director of the Bureau of Competition, if he or she determines less burdensome request would be consistent with the needs of the investigation. Frequest for additional information or documentary material may be modified only in writing signed by the authorized representative.

(4) Review of request decisions. (i) If the recipient of a request for additional inform or documentary material believes that compliance with portions of the request sho be required and the recipient shexhausted reasonable efforts to obtain clarifications or modifications of the request from an authorized representative, the recipient may p the General Counsel to consider and rule on unresolved issues. Such petition shal submitted by letter to the General Counsel with a copy to the authorized representative who participated in the second request conference held under paragraph (b)(3) of section. The petition shall not, without leave of the General Counsel, exceed 500 v excluding any cover, table of contents, table of authorities, glossaries, proposed form of relief and any appendices containing only sections of statutes or regulations, and s address petitioner's efforts to obtain modification from the authorized representative

(ii) Within 2 business days after receiving such a petition, the General Counsel sha date for a conference with the petitioner and the authorized representative.

(iii) Such conference shall take place within 7 business days after the GenerælCourceives the petition, unless the request recipient agrees to a later date or declines a conference.

(iv) Not later than 3 business days before the date of the conference, the petitionel authorized representative may each submit mendar regarding the issues presented in the petition. Such memoranda shall not, without leave of the General Counsel, exc 1250 words, excluding any cover, table of contents, table of authorities, glossaries proposed form of relief and appendices contaginonly sections of statutes or regulatic

Such memoranda shall be delivered to counsel for the other participants on the sa they are delivered to the General Counsel.

(v) The petitioner's memorandum shall include a concise statement of reasons where we request should be modified, together with proposed modifications, or a concise explanation why the recipient believes it has substantially complied with the request additional information or documentary material.

(vi) The authorized representatis memorandum shall include a concise statement of reasons why the petitioner's proposed modifications are inappropriate or a concise statement of the reasons why the representative believes that the petitioner has no substantially complied with the reest for additional information and documentary material.

(vii) The General Counsel shall advise the petitioner and the authorized representation of her decision within 3 business days following the conference.

Endnotes:

1. Section 7A of the ClaytoAct was added by the HatecottRodino Antitrust Improvements Act of 1976, Pub. L. No. 94435 (commonly known as the HSR Act); the implementing rules, 16 C.F.R. Parts 801, 802, 803, are commonly known as the HSR Rules or the Premerger Rules.

2. Public Law106-533, section 630(c), 114 Stat. 2762 (2000).

3. 66 Fed. Reg. 8678721 (2001) (amending 16 C.F.R. Parts 801, 802, 803). The Commission solici received public comment on the interim rules, and will consider the comments before issuing final r

4. 66 Fed. Reg. 8728722 (adopting interim rule 16 C.F.R2 20, effective February 1, 2001).

5. The Bureau of Competition earlier adopted these procedures in a directive to staff in April, 2000. Commission has now formally codified these procedure its Rules of Practice.

6. 66 Fed. Reg. 8728722 (adopting interim rule 16 C.F.R2 20, effective February 1, 2001).

7. The period covered by the study experienced a particularly high level of merger activity, and Cor staff was hardpressed to keep pace.

8. Some counsel stated that the model second request, which is drafted in generic terms to cover a range stated that the model second request, which is drafted in generic terms to cover a range state of the second requests that are drafted to elicit industry transactions pecific information tend to require the production of to are under that the whether the second reducent the second requests that are drafted to elicit industry transactions pecific information tend to require the production of to are under that the whether the second reducent the second reducent the second reduced to the second to be the second