IN THE UNITED STATES COURT OF APPEALS FOR THE NINTH CIRCUIT

FEDERAL TRADE COMMISSION,

Plaintiff-Appellee,

V.

QYK BRANDS LLC, et al.,

Defendants-Appellants.

On Appeal from the United States District Court for the Central District of California, No. 8:20-cv-01431 (Hon. Philip S. Gutierrez)

BRIEF OF THE FEDERAL TRADE COMMISSION

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TABLE OF CONTENTS

Tal	ole of	Auth	norities	iii
Intı	oduc	tion		1
Jur	isdict	ion		2
Qu	estio	ns Pre	esented	3
Rel	evan	t Stat	utes	3
Sta	teme	nt of	the Case	3
	A.	App	pellants' Deceptive Practices	3
	B.	The	FTC's Enforcement Lawsuit	8
Sur	nmar	y of A	Argument	13
Sta	ndaro	l of R	Review	16
Arg	gume	nt		17
I.	The	Dist	rict Court Properly Calculated Consumer Redress	17
	The District Court Properly Calculated Consumer Redress			
	B.	The	district court properly applied the presumption of reliance	20
		1.	The FTC did not have to prove individualized injury	21
		2.	Appellants' misrepresentations were widely disseminated	24
		3.	Appellants failed to rebut the presumption with probative evidence showing any lesser injury.	27
	C.		district court was not required to order product returns or to orporate credits for the sanitizer's "value."	31
II.	The	Pern	nanent Injunction Was Proper	36
	A.		district court properly determined that wrongdoing would ly recur.	37

B. The injunction is sufficiently tailo

TABLE OF AUTHORITIES

AMG Capital Management, LLC v. FTC,	
141 S. Ct. 1341 (2021)	20, 29
, ,	,
*Anderson v. Liberty Lobby	

Litton Indus., Inc. v. FTC, 676 F.2d 364 (9th Cir. 1982)	42
McGregor v. Chierico, 206 F.3d 1378 (11th Cir. 2000)	19, 20, 34, 35
Oregon Nat. Res. Council v. Marsh, 52 F.3d 1485 (9th Cir. 1995)	37
Sandpiper Vil. Condo. Ass'n v. Louisiana-Pacific Corp., 428 F.3d 831 (9th Cir. 2005)	17
Scott v. Harris, 550 U.S. 372 (2007)	27
Sears, Roebuck & Co. v. FTC, 676 F.2d 385 (9th Cir. 1982)	42

STATUTES

15 U.S.C. 45(a) (Section 5 of the FTC Act)	41
15 U.S.C. § 52 (Section 12 of the FTC Act)	9
15 U.S.C. 53 (Section 13(b) of the FTC Act)	20
*15 U.S.C. 57b (Section 19 of the FTC Act)	36
39 U.S.C. § 3009 (Unordered Merchandise Statute)	.36
REGULATIONS AND OTHER AUTHORITIES	

^{*} Cases and other authorities principally relied upon are marked with asterisks

INTRODUCTION

At the beginning of the COVID-19 pandemic, at the height of public fear of infection and shortages of safety equipment, appellants Rakesh Tammabattula, Jacqueline Thao Nguyen, and their companies exploited consumers' fear for their own profit. They sold a product falsely claimed as FDA-approved to protect against COVID-19, but it was nothing more than a protein powder with no antiviral properties. Appellants also sold hand sanitizer to consumers with the promise that the product was "in stock" and "ships today," but they lacked sufficient inventory to satisfy even a fraction of the orders they solicited. They nonetheless continued taking orders and making the same false promises of fast shipping speed. When consumers complained, appellants refused to cancel the orders or offer refunds, citing bogus excuses. Between March and August 2020, appellants reaped over \$3 million from these sales.

The Federal Trade Commission charged appellants with violating the FTC Act, which prohibits deceptive advertising, and the FTC's Mail, Internet, or Telephone Order Merchandise Rule, which prohibits false shipping claims online. The district court held that appellants violated both provisions and ordered appellants to refund the unlawful revenue. The court also permanently enjoined them from selling "protective goods and services" after finding that appellants had shown a pattern of deceitful conduct and would likely violate the law again.

Appellants claim that the redress order gives consumers a windfall, that the court improperly ignored evidence, and that the injunction is unwarranted and overbroad. But the district court's rulings were well-grounded in both the facts and the law. Appellants exploited a public health crisis for their own profit, harming thousands of consumers in the process. The monetary redress ordered simply returns purchasers to the position they would be in had appellants not lured them in with deceptive claims; indeed, the district court limited refunds to only those customers who make an affirmative claim of injury. The disregarded "evidence" was mere conjecture or irrelevant to the issues at hand.

The district court's finding that appellants' wrongdoing will likely recur and its choice of what injunction best protects consumers going forward are entitled to substantial deference. There is no reason to second guess the court's careful consideration of appellants' high degree of scienter and repeat violations.

Moreover, the injunction is tailored to prevent future violations only in the "protective goods or services" sector in which appellants have proven themselves untrustworthy. Appellants have shown no abuse of the district court's ample discretion or other reversible error. This Court should affirm.

JURISDICTION

The FTC agrees with appellant

consumers could "Order online for fast shipping from California." *See* 2-SER-289–300 (¶¶ 58-76).¹ Appellants made similar "in stock" and "ships today" claims on social media, including Facebook, Instagram, Twitter, and Reddit. *See* 2-SER-299–300, 397–98 (¶¶ 76, 265-67); 3-ER-179 (Instagram: "available for shipping"), 3-ER-180 (Instagram: "fully stocked and ready to ship out"); 1-SER-38 (Twitter: "if ordered today we can ship today!"), 1-SER-39 (Twitter: "in-stock today"); 1-SER-40 (Facebook: "available on our website right now!"); 2-SER-296 (¶ 68) (Reddit). And on their websites, appellants claimed sanitizer shipped in three to five days. 2-SER-322, 343–44, 350 (¶¶ 120-21, 168-78, 185-87).

At a time when consumers were desperate, store shelves were empty, and many retailers had run out of inventory, the "in stock" and fast-shipping claims were wildly successful. Within days, consumers ordered thousands of bottles of hand sanitizer from appellants' sites; sales reached nearly 150,000 bottles by mid-March. From March through August 2020, appellants reaped more than \$3 million in sanitizer sales. 1-SER-155 (¶ 58); 2-SER-462–65 (¶¶ 398-401).

¹ "Dkt." refers to district court docket number; "DE," to appellate docket number; "Op.," to the summary judgment order below (1-ER-2–17); "Stay Op.," to the district court's order denying a stay (2-SER-503–13); "SUF," to the FTC's Reply to Defendants' Response to the FTC's Statement of Undisputed Facts (2-SER-271–494); "Br.," to appellants' brief (cites refer to the brief's own numbering at the page bottom).

Despite their successful sales pitch, appellants knew they did not have – and could not get – sufficient inventory to fulfill these orders on time. For example, at the same time appellants took consumers' money for those 150,000 bottles of sanitizer (March 4-18), they had fewer than 9,000 bottles in stock – and knew additional inventory shipments would not be arriving for weeks. *See* 2-SER-287 (¶ 53), 302 (¶ 80), 321 (¶ 116), 422–23 (¶ 316); *see also* 2-SER-335 (¶ 149). Indeed, in press interviews and news articles in March and April, appellants

Appellants never stopped or paused the Google advertising campaigns making the most egregious claims, persisting with the ads despite knowing full well sanitizer was not "in stock" and would not "ship today." 2-SER-350 (¶ 184). Indeed, on March 18, 2020, Google suspended appellants' account for violating its advertising policies, but appellants circumvented that suspension by creating a new account under different credentials. 2-SER-351–52 (¶¶ 189-90); 1-SER-5-6. They continued to run ads claiming "Ships Fast from CA Today" throughout April and most of May 2020, until Google suspended that account, too. 2-SER-352-54 (¶¶ 191-94); 1-SER-204-05, 206-12, 213-17. When their Facebook account was cut off for similar reasons, appellants likewise tried to hire a front man to advertise for them. 2-SER-488–90 (¶¶ 436-39); 1-SER-4, 200–03. Shopify, appellants' online vendor, also became concerned about the mounting number of unfulfilled orders and placed multiple holds on their account. 2-SER-438-39 (¶¶ 354-58). Another search engine, Bing, disabled appellants' ad account, too. 2-SER-423-24 (¶ 317).

Consumer complaints poured in. 2-SER-448 (¶ 381); 3-ER-134–50 (¶¶ 53-79). For example, consumers reported receiving "[n]o response to my multiple inquiries when the item never shipped 5 weeks later," 3-ER-143 (¶ 66); that "they keep telling me they are shipping it and they don't," 1-SER-13; being told "various excuses from the USPS being delayed to having too many orders but each time I'm

product to prevent COVID-19.⁴ 1-SER-123–24, 127–33; 1-ER-6 (Op. 5). Basic Immune IGG, she claimed, would ensure antibodies "cling to and attack the coronavirus" and would allow other people to safely "get close" to the user without "be[ing] afraid." 1-SER-132–33; 1-ER-6 (Op. 5).

in a way that will likely affect purchasing decisions.

required customers to make refund requests to the FTC. 1-ER-12–15 (Op. 11-14). This approach, the court explained, would ensure proper redress by excluding customers who were satisfied with their sanitizer orders despite the shipping delay.⁵ 1-ER-14–15 (Op. 13-14).

The district court determined that appellants' wrongdoing was likely to recur, and it therefore permanently enjoined similar conduct under Section 13(b) of the Act. 1-ER-15–17 (Op. 14-16). Examining the established factors for injunctive relief, the district court found that appellants had a "high degree of scienter,"

dispensing large quantities of oxycodone to cash-paying customers despite clear irregularities in the prescriptions. 3-ER-322–25, 338–39. She stole dangerous prescription drugs from her previous employer, stored them improperly such that they became adulterated (and thus should have been returned to the manufacturer), and then resold them months later to unsuspecting customers at another pharmacy. 3-ER-313–22, 337–41. To cover up her theft, Nguyen impersonated a technician at her previous pharmacy to place a nonrefundable phone order for over \$13,000 of prescription drugs to replace the ones she stole – all on the pharmacy's expense account. 3-ER-314, 339. These repeated violations took place over a year-long period. 3-ER-337–41.

Nguyen admitted all of these charges before the California Board of Pharmacy. 3-ER-286 (¶ 9). Her pharmacy license was suspended, her conduct was sharply restricted, and she was ordered to "obey all state and federal laws and regulations" going forward. 3-ER-289, 285–301. The district court found that Nguyen was "undeterred by this punishment" when she went on to mislead consumers about Basic Immune IGG's ability to prevent or mitigate COVID-19 infection. 1-ER-16 (Op. 15).

The court further found that although appellants shifted their business model while the case was pending to focus on wholesale customers, they retained the ability to commit future violations because they still sold sanitizer, personal

millions of consumers through multiple online sources. This case is tailor-made for application of a presumption of consumer reliance.

give consumers a windfall; indeed, the district court required consumers to apply for refunds, ensuring that only dissatisfied consumers would get their money back.

2. The permanent injunction barring appellants from selling protective goods also was comfortably within the district court's discretion. After weighing all pertinent factors, the court determined that appellants' wrongdoing was both egregious and likely to recur. Appellants exploited consumer fear in the midst of a deadly pandemic. They sold a protein powder through blatantly false claims of

could prevent or mitigate COVID-19 and was FDA approved for that purpose. The district court properly rejected a declaration supplied by Nguyen, presenting a different translation of a few sentences of the lengthy broadcast, on the ground that Nguyen did not show that she was a competent translator. Even if her declaration were credited, the undisputed portions of the broadcast plainly show Nguyen claiming that the product protected against COVID-19 and was approved by the FDA. Other videos, in English, show Nguyen making similar false claims.

4. Pandemic supply chain disruptions do not excuse appellants' misconduct. They knew full well at the time they made their "in stock" and fast shipping claims that they could not timely fulfill the orders that predictably resulted. Appellants were not innocent victims of unforeseen circumstances; they purposefully exploited consumer fear to line their own pockets.

STANDARD OF REVIEW

The Court reviews a district court's grant of summary judgment de novo to determine "whether, viewing the evidence in the light most favorable to the non-moving party, there are genuine issues of material fact and whether the lower court correctly applied the relevant substantive law." *FTC v. Network Servs. Depot*, 617 F.3d 1127, 1138 (9th Cir. 2010). The judgment may be affirmed on any ground supported by the record. *Dietrich v. John Ascuaga's Nugget*, 548 F.3d 892, 896 (9th Cir. 2008).

"[T]he mere existence of *some* alleged factual dispute between the parties will not defeat an otherwise properly supported motion for summary judgment; the requirement is that there be no *genuine* issue of *material* fact." *Anderson v. Liberty Lobby*, 477 U.S. 242, 247-248 (1986). Moreover, "bald assertions or a mere scintilla of evidence in [a party's] favor are both insufficient to withstand summary judgment." *FTC v. Stefanchik*, 559 F.3d 924, 929 (9th Cir. 2009). Rather, the party opposing summary judgment "must show a genuine issue of material fact by presenting affirmative evidence from which a jury could find in [the party's] favor." *Id.* (citing *Anderson*, 477 U.S. at 257).

The grant of injunctive and monetary relief is reviewed for abuse of discretion. *Sandpiper Vil. Condo. Ass'n v. Louisiana-Pacific Corp.*, 428 F.3d 831, 840 (9th Cir. 2005) (injunction); *Stefanchik*, 559 F.3d at 931 (monetary relief). The same goes for evidentiary rulings. *Las Vegas Sands, LLC v. Nehme*, 632 F.3d 526, 532 (9th Cir. 2011).

ARGUMENT

I. THE DISTRICT COURT PROPERLY CALCULATED CONSUMER REDRESS.

Appellants do not dispute the district court's finding that their claims of immediate shipping were false. The district court presumed that consumers who bought appellants' hand sanitizers had re

refunds of their purchase price, up to appellants' total revenue of \$3 million. Appellants challenge the monetary judgment on two main grounds. First, they contend that the ordinary presumption of reliance does not apply here. Br. 26-39. Second, they claim that the district court should have either required customers to return the product before qualifying for a refund, or it should have reduced the redress by the sanitizer's "value." Br. 21-26. Neither argument has merit.

A. In FTC cases, courts may presume that consumers relied on and were harmed by widespread, material misrepresentations.

In FTC cases where large groups of consumers are deceived by widespread false advertisements, "proof of individual reliance by each purchasing consumer is not needed." FTC v. Figgie Int'l, 994 F.2d 595, 605-06 (9th C9e62

13(b) of the FTC Act.⁶ See, e.g., FTC v. Commerce Planet, Inc., 815 F.3d 593, 603-05 (9th Cir. 2016); Rare Coin, 931 F.2d at 1316; FTC v. Moses, 913 F.3d 297,

A defendant may rebut the presumption by presenting evidence showing that consumers did not in fact rely on the misrepresentations or were not actually injured. *See Figgie*, 994 F.2d at 605-06; *Commerce Planet*, 815 F.3d at 603-05; *Blue Hippo*, 762 F.3d at 243-46. Appellants could have come forward with such evidence, but they did not. 1-ER-13 (Op. 12). Indeed, appellants cited almost no facts at all in their briefing on redress below. *See* 1-SER-254–63 (QYK Opp. to FTC SJ Mot.). The district court unsurprisingly concluded that appellants "presented no evidence to rebut the presumption of reliance, [so] injury to consumers has been established." 1-ER-13 (Op. 12) (quoting *Figgie*, 994 F.2d at 606).

Appellants therefore are wrong that the district court ordered redress "without analyzing" consumer injury, Br. 26. The district court faithfully applied this Court's precedent to presume consumer reliance, and "injury to consumers [is] established" where that presumption is unrebutted – as it was here. *Figgie*, 994 F.2d at 606.

1. The FTC did not have to prove individualized injury.

Relying on a single district court decision, *FTC v. Noland*, No. CV-20-00047, 2021 U.S. Dist. LEXIS 226238 (D. Ariz. Nov. 23, 2021), appellants argue that the presumption of consumer reliance reflects an improper "all-or-nothing" methodology for assessing redress. Br. 29-37. They contend that *Noland*

widely disseminated, as that court acknowledged in distinguishing *Figgie*. *See* 2021 U.S. Dist. LEXIS 226238 at *23-24. The rule violations addressed in *Noland* involved the failures to notify customers of shipping delays, to offer refunds, and to inform consumers of their right to cancellation. *See id*. Those violations by definition took place *after* the initial representations; there was nothing for the court to presume that consumers relied on when they agreed to purchase the goods, so the traditional presumption of reliance did not apply. The district court here correctly distinguished *Noland* on that very basis. 1-ER-13–14 (Op. 12-13).

While we believe *Noland* was wrongly decided, the district court's distinction was not "meaningless," as appellants improperly claim. Br. 34. Rather, it goes to the heart of the rationale behind the typical presumption of reliance: that where sellers make widespread false claims about important aspects of their products, and consumers then buy the products, it is safe to presume that consumers relied on those claims in making their purchases. *See, e.g., Figgie*, 994 F.2d at 605. On that reasoning, the district court properly found that individualized injury was not required. *See* 1-ER-12–14 (Op. 11-13).

⁷ The *Noland* court did not consider whether reliance may be presumed under an alternative theory that those victims should be presumed to have relied on later misrepresentations about their refund rights – an issue to be tried before that court. Here, though, the facts fit the classic presumption scenario: widespread false claims that induced purchases.

2. Appellants' misrepresentations were widely disseminated.

The district court also correctly determined that appellants' misrepresentations were widely disseminated, triggering the presumption of reliance. Appellants cannot dispute that millions of consumers viewed the ads that the district court found violated MITOR. *See* 2-SER-300–01 (¶ 78); 2-SER-354 (¶ 195); 1-SER-197 (third row). Rather, appellants contend that the refund of all sales was not justified because

media platforms including Facebook, Instagram, Twitter, and Reddit.⁹ Appellants' websites admittedly claimed sanitizer shipment in one to two days, three to five days, and three to seven days. 2-SER-322, 343–44, 350 (¶¶ 120-21, 168-78, 185-87). All these claims were false: appellants admitted that no orders were shipped in seven days or less. 2-SER-347–48 (¶ 180), 1-ER-119–20 (Answer ¶¶ 77-78). And the district court found that appellants had no reasonable basis to advertise shipping times of ten days or less, given their lack of inventory and that appellants "knew that the COVID-19 pandemic had disrupted the global supply chain." 1-ER-9 (Op. 8). On that record, appellants' claim that only 11% of their sales could be linked to deceptive advertising is simply wrong.

In any event, the Google ads sufficed on their own to meet the "widely disseminated" requirement. The "In Stock & Ships Today" Google ad was viewed by 395,865 consumers (as measured by impressions), and directly led to at least 15,469 visits to appellants' website. 2-SER-300–01 (¶ 78) (Google metrics). The "Ships Fast From CA Today" Google ad was viewed 8,067,289 times and resulted in 124,588 website visits. 2-SER-354 (explaining numbers in SUF ¶¶ 78 and 195). Consumers driven to appellants' website were then exposed to the similarly false

 $^{^9}$ See 2-SER-299–300, 397–98 (¶¶ 76, 265-67); 3-ER-189 (Instagram: "available for shipping"), 3-ER-190 (Instagram: "fully stocked and ready to ship out"); 1-SER-38 (Twitter: "if ordered today we can ship today!"), 39 (Twitter: "in-stock today"); 1-SER-40 (Facebook); 2-SER-296 (¶ 68) (Reddit).

record evidence, in	cluding appellants'	own admissions	discussed above, s	showed

placed multiple orders, potentially on the same day. That does not mean the customers received their order, were satisfied with their purchases, and ordered again, and thus were unharmed by appellants' practices. *See FTC v. AMG Capital Mgmt.*, *LLC*, 910 F.3d 417, 427-28 (9th Cir. 2018) (rejecting argument that revenue from repeat customers should be excluded from a monetary judgment in the absence of "specific evidence that indicates one way or another whether repeat customers were actually deceived"), *reversed on other grounds*, 141 S. Ct. 1341 (2021). For example, given the frenzied demand at that point in the pandemic, repeat orders may have been placed before the purchasers could have known that shipment of their first order would not be made as promised. Appellants' claim

complaints, showing that appellants' customers were harmed by their deceptive shipping claims. See, e.g., 2-SER-448 (\P 381); 3-ER-134–150 ($\P\P$ 53-79), 3-ER-247–80, 1-SER-7–27. Appella

relying on a few conclusory statements by their own executive. *See* Br. 27; 3-ER-392 (Tammabattula Decl. ¶ 30). By contrast, relying on the FTC's evidence, the district court found that the vast majority of orders – 30,000 out of 43,633 orders – took more than ten days to ship, and more than 10,000 orders took more than 30 days to ship. 11 1-ER-4–5, 9 (Op. 3-4, 8); 2-SER-347 (¶ 179) (more than ten days), 455–60 (¶¶ 389-91, 394) (more than 30 days); 1-SER-170–71 (QYK RFA Resp. No. 117).

C. The district court was not required to order product returns or to incorporate credits for the sanitizer's "value."

The district court allowed any consumer who purchased hand sanitizer from appellants to apply for a full refund of the purchase price, ordering appellants to pay an overall amount up to their net revenues. 1-ER-13–14 (Op. 12-13). Given the dearth of rebuttal evidence, that ruling was proper. This Court did the same in *Figgie*, approving redress up to the defendant's total revenue where the presumption of reliance went unrebutted. 994 F.2d at 606-08. So did the Second Circuit in *Moses*, holding that when the FTC establishes a presumption of reliance, a court can use "gross receipts as a baseline for calculating damages." 913 F.3d at 310-11; *see also Commerce Planet*, 815 F.3d at 605 (noting "court could simply

¹¹ These estimates were based on appellants' Shopify records combined with UPS and USPS data. 1-SER-135–47 (Gieran Decl. ¶¶ 8-35) (explaining methodology).

have awarded [total revenues] and been done with it" given defendant's failure to rebut the presumption).

Appellants contend that the district court should have either required consumers to return the sanitizer products to QYK before receiving money back or reduced any refund by the products' "value." Br. 21-26. They contend that the court's approach resulted in an improper "windfall" to customers and made the redress order "punitive."

facing shipping delays, appellants promised consumers they had sanitizer in stock ready to ship immediately. It is obvious from the overwhelming response to appellants' advertisements that these claims were important to consumers' purchasing decisions, especially in the early months of the pandemic – as the record amply demonstrates (contrary to appellants' claim that there is "[n]o such evidence," Br. 36). Appellants' own marketing director testified that consumers' purchasing decisions turned on whether sanitizer was actually in stock. 1-ER-10 (Op. 9); 1-SER-220 (Paulo Dep. Tr. 88:9-19). Four consumers testified via declaration that they ordered from appellants "only . . . because it had advertised that it had hand sanitizer in stock." 1-SER-76-77 (Kalmeta Decl. ¶ 2, 7); accord 1-SER-66 (LeSage Decl. ¶¶ 2-3); 1-SER-41–42 (Breier Decl. ¶¶ 2, 9); 1-SER-90 (Askins Decl. ¶¶ 2-4); 1-SER-112. Tammabattula himself told customer service representatives that "90%" of people will want to know "if product is available." 1-SER-195. Consumer complaints likewise show that customers relied on the ad claims, ordering from appellants because they believed products were in stock and would be shipped within a specific period. 3-ER-135-6 (¶ 56) (eleven complaints

In other words, what consumers wanted and what they ordered was hand sanitizer *now*, as promised. When appellants sold hand sanitizer *later*, consumers did not get the benefit of their bargain; the purchasing decision was tainted from the get-go. Even if consumers ultimately received sanitizer (the rhinestone), they did not receive what they were promised – sanitizer shipped quickly (the diamond). As in *Figgie*, the fraud was "in the selling, not the value of the thing sold." 994 F.2d at 606. The district court thus properly recognized that full refunds were appropriate "because Defendants' deception induced the sale in the first place." 1-ER-14 (Op. 13).

The same reasoning has led other courts of appeals to reject the idea that compensatory awards must be reduced by the value of the products received. The Tenth Circuit held that in calculating contempt sanctions for magazine sales that violated an injunction, "the district court need not offset the value of any product the defrauded consumers received." *FTC v. Kuykendall*, 371 F.3d 745, 766 (10th Cir. 2004). The Eleventh Circuit likewise affirmed a compensatory contempt award for fraudulent print toner sales in the amount of gross revenue without deducting the value of the toner. *McGregor*, 206 F.3d at 1388-89.

Moreover, it is not clear that the sanitizer had meaningful value by the time of the district court's April 2022 order, which was entered roughly two years after most of the original sales. Sanitizer is a consumable product with a limited shelf

life, and appellants' sanitizer typically expired in two years. ¹² Requiring consumers to return the likely expired, two-year-old sanitizer products would have been a burdensome exercise with little practical purpose. Appellants do not assert they could or would have resold the sanitizer, or that it had any monetary value by that point. It was appellants' burden to demonstrate the value of any deductions to net revenues, and they failed to meet it. *See Moses*, 913 F.3d at 310-11; *Gordon*, 819 F.3d at 1194. The district court was well within its discretion when it declined to require defrauded customers to jump through further hoops to get refunds. *See Kuykendall*, 371 F.3d at 766-67 (not requiring return of magazines); *McGregor*, 206 F.3d at 1388-89 (not requiring return of printer toner).

In *Figgie*, the Court required customers to return the products at issue, but that fact-bound determination does not affect the analysis here. *Figgie* involved heat-detection devices that sold for \$170 apiece and had significant residual value.

That situation bears little resemblance to small bottles of hand sanitizer, whi9i 0 bears littl3esold

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record is devoid of such evidence and there is considerable cause for doubt. *See Moses*, 913 F.3d at 310-11; *see also Gordon*, 819 F.3d at 1194 (defendant failed to meet burden to show value of any deductions to presumed award).

Nor was there any windfall as a matter of law. Under MITOR and the Unordered Merchandise Statute, 39 U.S.C. § 3009, merchandise (like the hand sanitizer here) shipped after a seller fails to provide the required notices of shipping delays and the option to cancel for a refund is deemed a gift. *See* 39 U.S.C. § 3009; 16 C.F.R. § 435.2 (b)(1). Recipients may keep the merchandise and "have the right to retain, use, discard, or dispose of it in any manner [they see] fit without any obligation whatsoever to the sender." 39 U.S.C. § 3009(b). In that situation, a full refund awarded under Section 19 need not take into account the value of the gift, since the appellants relinquished any entitlement to it when they violated MITOR.

II. THE PERMANENT INJUNCTION WAS PROPER.

Appellants concede that the district court applied the correct legal standards in deciding to enter a permanent injunction. They assert, however, that the district court erred in finding that wrongdoing is likely to recur, Br. 43-46, and they contend that the protective goods restriction is overbroad and violates the requirement that an injunction be "tailored" such that it bears "a reasonable relationship" to the violation, Br. 46-51. Neither argument has merit.

A. The district court properly determined that wrongdoing would likely recur.

Appellants have a high hurdle for their claim that the district court abused its discretion when it determined that appellants' wrongdoing was likely to recur. Br. 43-46. A reviewing court will reverse only if it has a definite and firm conviction that the district court's conclusion reflects a clear error of judgment, *SEC v*. *Coldicutt*, 258 F.3d 939, 941 (9th Cir. 2001), such as "when the record contains no evidence on which [the court] rationally could have based [its] decision," *Oregon Nat. Res. Council v. Marsh*, 52 F.3d 1485, 1492 (9th Cir. 1995).

Appellants cannot come close to meeting this high bar. To determine whether wrongdoing is likely to recur, courts consider five core factors: the degree of scienter, frequency of violations, ability to commit future violations, degree of harm suffered, and defendants' recognition of their own culpability. *SEC v. Murphy*, 626 F.2d 633, 654-56 (9th Cir. 1980) (affirming permanent injunction where factors were mixed). The district court carefully analyzed all five factors and determined that four showed a likelihood of recurrence and one was neutral. 1-ER-15–17 (Op. 14-16); 2-SER-506–09 (Stay Op. 4-7). It therefore determined that a permanent injunction was necessary to protect consumers from future harm.

The record firmly supported that conclusion. Appellants admitted they knew they could not ship product as promised, yet continued soliciting orders using "in stock" and "ships today" claims. 1-ER-4 (Op. 3). Worse yet, after their Google and

Facebook accounts were suspended for problematic practices, they tried to hire a third-party advertiser and set up a different account to "circumvent the suspension." 1-ER-15–16 (Op. 14-15); 1-SER-4, 5–6, 200–03; 2-SER-351–52 (¶ 189-90), 488–90 (¶¶ 436-39). Similarly, Nguyen blatantly misrepresented that appellants' protein powder could prevent or mitigate COVID-19, knowing it had no such effect. 1-ER-6, 16 (Op. 5, 15).

Nor was such dishonest conduct unprecedented. Nguyen's pharmacy license had been suspended for repeated violations of California law, including "Unprofessional Conduct Involving Acts of Dishonesty, Fraud or Deceit." 1-ER-16 (Op. 15). Her misconduct went well beyond "a single incident," Br. 49: Nguyen engaged in a series of violations that took place over the course of a year, included stealing dangerous drugs from her previous employer; impersonating a pharmacy technician to order replacement drugs to cover up her theft; selling the stolen drugs to customers of her new pharmacy, in violation of storage, recall, and labeling requirements; and dispensing large quantities of oxycodone that lacked legitimate medical purpose, despite ample red flags. 3-ER-313–25, 337–41.

The district court properly concluded that together, these facts showed a "high degree of scienter," suggesting that "wrongdoing is likely to recur." 1-ER-15–16 (Op. 14-15). The high frequency and volume of violative sanitizer sales, and appellants' remaining in the PPE business, compounded this likelihood. 1-ER-16

(Op. 15). The risk of recidivism was high given appellants' refusal to acknowledge their own culpability and complete "lack of remorse." *Id.*; *see also* 2-SER-507–09 (Stay Op. 5-7).

Appellants claim that in considering scienter, the district court misinterpreted an April 2020 podcast in which Tammabattula admitted to lacking supplies to keep up with customers' demand for sanitizer. Br. 45. According to appellants, Tammabattula was discussing "the industry in general" and not QYK in particular. *Id.* But that is not a plausible interpretation of his plain words in context. Responding to questions about "any of your brands," Tammabattula admitted to "major issues in the supply chain for the hand sanitizers" and "obvious challenges in importing" the bottles needed. See Daily Caller interview, https://youtu.be/ ulsq18k8whM, at 6:19-7:35. Apart from the podcast, Tammabattula admitted in discovery that he knew throughout April 2020 that QYK was facing severe shortages of critical supplies, and that there were "major issues" in the supply chain. 1-SER-180–86 (Resp. to RFA Nos. 57-72). He likewise admitted that he was aware of the "full gravity of the situation" regarding shipping delays by March 12th or 13th, 2020. 2-SER-427–28 (¶ 331). Ample other undisputed evidence confirmed that appellants knew full well that it was impossible to live up to their advertising promises, but continued making them anyway. See, e.g., 2-SER-320,

327–30, 428, 431–35 (¶¶ 113-14, 126-30, 333, 341-51). All of this evidence supported the district court's scienter determination. 1-ER-5, 8–9 (Op. 4, 7-8).

Appellants also are not correct that the court should have ignored their past conduct and examined only whether their *current* business model allows them to commit future violations. Br. 44, 49-50. That is not the law. Past violations may give rise to an inference of future violations, *Murphy*, 626 F.2d at 655, and appellants' record supports such a prediction. Courts often reject even "sincere assurances' against future violations" when a defendant's past conduct shows "an ongoing risk to consumers." *Gordon*, 819 F.3d at 1197; *accord SEC v. Fehn*, 97 F.3d 1276, 1295-96 (9th Cir. 1996); *Murphy*, 626 F.2d at 655-56.

For similar reasons, "mere voluntary cessation of allegedly illegal conduct" does not moot the need for an injunction, because "the defendant could simply be26.6imilar rea0007 Tc -Tc -was wsee 6court foun 633 begin the wrongful activity again." *FTC v. Affordable Media, LLC*, 179 F.3d 1228, 1238 (9th Cir. 1999); *see also United States v. W.T. Grant Co.*, 345 U.S. 629, 633 (1953) ("[T]he court's power to grant injunctive relief survives discontinuance of the illegal conduct."). The district court found that going forward appellants retain the ability to violate the FTC Act in similar ways and that their track record made recidivism likely. 1-ER-15-16lso arelat31Cd appellants retaid 1228, 10.000recdeER-5, 8–TJst the

Appellants' shift to a different business model – selling to governments and businesses rather than to individuals – does not make future violations impossible as they wrongly claim. Br. 44, 49-50. The FTC Act applies to all behavior "in or affecting commerce." 15 U.S.C. § 45(a)(1); *see also, e.g., FTC v. Cyberspace.com, LLC*, 453 F.3d 1196, 1198-99 (9th Cir. 2006) (deceptive practices aimed at businesses violated the FTC Act). And when it promulgated MITOR, the FTC saw "no compelling reason to treat [businesspeople] differently from other members of the consuming public." 40 Fed. Reg. 51582, 51594 (1975). The district court was well within its discretion to determine that giving appellants another chance to deceive would be unwise. ¹³ *See Gill*, 265 F.3d at 957.

B. The injunction is sufficiently tailored to appellants' violations.

The district court properly restricted appellants from selling protective goods in the future. District courts enjoy "broad latitude" in determining an injunction's scope. *High Sierra Hikers Ass'n v. Blackwell*, 390 F.3d 630, 641 (9th Cir. 2004). When it comes to enforcement of the FTC Act, "those caught violating the Act must expect some fencing in," so injunctions may prohibit conduct that goes beyond the specific wrongdoing in the case. *FTC v. Nat'l Lead Co.*, 352 U.S. 419,

¹³ That payment occurs after delivery, Br. 44, does not affect appellants' ability to violate the FTC Act in myriad other ways. And appellants' recent conduct is hardly reassuring: they admit that their performance under a major retail contract 022 0.0005 Tc3 Tad Co.

emphasized, this framing "eschews essential context": that appellants' "unfair and deceptive sales practices took advantage of consumers during an unprecedented public health crisis." 2-SER-510 (Stay Op. 8). Preying on vulnerable consumers in the midst of a deadly pandemic was sufficiently egregious to demonstrate a general disregard for legal guardrails, and called for especially rigorous fencing-in. The same goes for claims that a protein powder would protect against a deadly virus, which gave the illusion of "false safety 'guarantees'" that "could have had fatal or life-altering consequences for consumers," 2-SER-509 (Stay Op. 7), no matter how short-lived the sales campaign. And all this misconduct followed the "streak of dishonesty and deceit" shown by Nguyen's serious and repeated violations of state law, which resulted in the suspension of her pharmacy license. 1-ER-16 (Op. 15).

The record therefore showed "a real likelihood of recurring violation," and there is "no basis for disturbing the district court's prudent assessment that giving [appellants] another chance might prove to be unwise." *Gill*, 265 F.3d at 957. In the absence of any remorse, behavioral restrictions were plainly required. 1-ER-16 (Op. 15); 2-SER-509 (Stay Op. 7). Appellants appear to contend that broad relief is appropriate only where misconduct occurred over a longer time period, Br. 48, 50, but duration is only one consideration. Other factors – including the pandemic context, appellants' scienter, and the potentially life-altering impact of some deceptive claims – justify the restriction here. The district court correctly

determined that a "prophylactic measure is necessary to prevent [appellants] from exploiting customers now and during any future public health crisis." 2-SER-510 (Stay Op. 8). The injunction "does just that" by preventing appellants from selling products to prevent, detect, or mitigate COVID-19 or other conditions. *Id.*Appellants remain free to participate in many other industries and to sell a wide variety of products – including beauty products, the cornerstone of their prepandemic business.

Rather than showing future violations are unlikely (Br. 44, 49-50), appellants' activities during this litigation confirm their disregard for responsible business practices and fair dealing. Appellants finalized a \$2.2 million government contract to supply protective goods the *day after*

additional" proper relief. 2-ER-62, 102. In May 2021 FTC staff specifically told appellants' counsel that in keeping with the requested relief the Commission would seek a permanent industry ban going forward, including "business to business sales." 2-SER-497 (¶ 6). Appellants' lawyer admitted as much below, noting that he "recall[ed] some discussion regarding a potential permanent ban that occurred in May of 2021." 2-SER-501 (Defendants' Reply ISO Mot. for Partial Stay). In February 2022, the FTC formally requested the protective goods restriction in its summary judgment motion, including the provision in the accompanying draft proposed order, 1-SER-226–28; in response, appellants recognized that "the FTC wants to ban the defendants from an entire industry." 1-SER-268; *see also* 4-ER-396 (Tammabattula Decl. ¶ 46). Appellants had plenty of notice that their ability to sell protective goods in the future might be restricted.

III. NGUYEN'S UNSUPPORTED, SELF-SERVING INTERPRETATION OF HER OWN VIETNAMESE-LANGUAGE BROADCAST DID NOT CREATE A DISPUTED ISSUE OF FACT.

The district court found as undisputed fact that a Vietnamese-language broadcast interview featuring appellant Nguyen told listeners that her protein-powder product could prevent and mitigate COVID-19 and was FDA approved for that purpose. 1-ER-11 (Op. 10). The court relied on a translation of the broadcast provided by the FTC from a certified Vietnamese-English translator, and found that when assessed in "context with the entire broadcast," there was no doubt about

what Nguyen was conveying. *Id.* The court rejected a declaration supplied by Nguyen herself purporting to translate a few specific sentences of the broadcast as having a different, and more innocent, meaning from the certified translation. Appellants are incorrect that the Nguyen declaration created a dispute of material fact regarding the proper translation of Nguyen's statements and that the court therefore erred in granted summary judgment to the FTC on the point. Br. 39-42.

Nguyen's declaration does not dispute the translation of the broadcast beyond a few specific sentences, and as the district court found she clearly conveyed throughout the broadcast that the product – Basic Immune IGG – would protect users from COVID-19 and that it was FDA approved. There is no dispute, for example, about the meaning of a lengthy discussion between Nguyen and the interviewer about the "Covid-19 pandemic" that "has been raging in the United States," 1-SER-117, during which Nguyen claimed that Basic Immune IGG could ward off COVID-19 infections even if the user were sitting next to an infected person. 1-SER-124. Nguyen stated, again without dispute, that users of the supplement will have more antibodies that "cling to and attack the coronavirus."

Id

purpose." 1-ER-11 (Op. 10). Indeed, Tammabattula admitted that Nguyen claimed that the product was FDA-approved to treat, prevent, or reduce the risk of COVID-19. 1-SER-191 (Resp. to RFA No. 87); 2-SER-407 (¶ 291), 446–47 (¶¶ 377-78). Thus, any dispute over these few sentences is immaterial because Nguyen's translation of them does not change the unmistakable thrust of the entire discussion.

Second, the district court acted within its discretion in rejecting Nguyen's translation. Nguyen did not claim to be a certified translator or even fluent in the language, but simply "of Vietnamese descent." 5-ER-676. The district court properly determined that the declaration was "not enough to create a genuine factual dispute" because it lacked any foundation establishing "her competence to testify as a Vietnamese to English translator." 1-ER-11 (Op. 10) n.6. A "conclusory, self-serving affidavit, lacking detailed facts and any supporting evidence, is insufficient to create a genuine issue of material fact." *Publ'g Clearing House*, 104 F.3d at 1171; *Anderson*, 477 U.S. at 248; *Gordon*, 819 F.3d at 1193-94 (holding conclusory affidavit did not raise a triable issue because it lacked supporting evidence). Nguyen's say-so about the meaning of her words did not create a factual dispute that can defeat summary judgment.

Finally, appellants get no help from their claim that "the FTC's translator imputed the word 'Covid' into the passage when it was never used." Br. 40; see 5-

ER-676–77 (Nguyen Decl. ¶¶ 16-17). For one thing, the claim is not true. The FTC's certified translation of the contested passage did not use the word "Covid" at all. *See* 1-SER-130–31. The FTC's summary judgment brief, Dkt. 135 at p. 19, quoted the passage as "Is it guaranteed that we will stay safe [from COVID-19]?" when it discussed the exchange. But the district court was interpreting not the FTC's pleading, but the certified translation. *See* 1-ER-11 (Op. 10) (quoting Dkt. 144, the translation). As for the pleading, appellants identify no error in supplying the obvious context of an excerpted quotation in brackets. *See* Blue Book R. 5.2 (a).

Ultimately, this entire issue is largely pointless because appellants touted Basic Immune IGG as a COVID preventative multiple times in English-language videos. One video shows Nguyen responding to a question about "the best preventative measure to take now" by stating about the product, "in case you get infected with the virus, then your body will be able to fight back and destroy all the Coronavirus that is entering your body." 3-ER-212; 2-SER-415–18 (¶¶ 299-305). In another one, Nguyen claimed Basic Immune IGG was a "prevention" for COVID-19, and suggested that it had been clinically tested and had a "patent"

broadcast had merit, it is not genuine because it would not "preclude the entry of summary judgment." *Anderson*, 477 U.S. at 248-49.

dwindling or nonexistent inventory." 1-ER-5 (Op. 4). Indeed, the court found appellants "were well aware of the global supply chain disruptions that hindered [their] ability to restock their inventory" and yet "continued to solicit orders." 1-ER-15 (Op. 14). And when Google and Facebook cut off their accounts for violating the platforms' policies, appellants circumvented those suspensions by advertising on the same sites through different accounts. 1-ER-16 (Op. 15); 1-SER-4, 5-6, 200-03; 2-SER-351-52 (¶ 189-90), 488-90 (¶¶ 436-39). This was not a situation where a seller had every reason to believe it could ship products promptly but was caught unawares by an intervening disruption.

Moreover, appellants' MITOR violations extended beyond the unfounded shipping time claims. Appellants also violated MITOR's shipping delay notification and prompt refund requirements. Appellants' made-up "force majeure" defense has no bearing on those violations. Even if appellants *did* have reason to believe they could ship their products in the promised time frames, there is no excuse for failing to issue the required notifications to purchasers, or failing to issue prompt refunds when asked.

At base, appellants are profiteers, not victims. The district court properly declined to allow them to shift blame to circumstances they purposefully seized upon for their own financial gain – at great cost to consumers.

CONCLUSION

The judgment of the district court should be affirmed.

Respectfully submitted,

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September 28, 2022

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UNITED STATES COURT OF APPEALS FOR THE NINTH CIRCUIT

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TABLE OF CONTENTS

Federal Trade Commission Act	
Section 5, 15 U.S.C. \(\frac{4}{5}(a)(1) Section 12, 15 U.S.C. \(\frac{5}{2}(a) \)	
Section 19, 15 U.S. \$. 57b	
Unordered Merchandise Statute	
39 U.S.C. § 3009	

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United States Code, 2019 Edition

Title 15 - COMMERCE AND TRADE

CHAPTER 2 - FEDERAL TRADE COMMSSION; PROMOTION OF EXPORT TRADE AND PREVENTIONOF UNFAIR METHODS OF COMPETITION SUBCHAPTER I - FEDERA TRADE COMMISSION

- §45. Unfair methods of competitionunlawful; prevention by Commission
- (a) Declaration of unlawfulness; power to prohibit unfair practices; inapplicability to foreign trade
- (1) Unfair methods of competition in or affecting commerce, and unfair or deceptive acts or practices in or affecting merce, are hereby declared unlawful.
- (2) The Commission is hereby empowered and directed to prevent persons, partnerships, or corporations, except banks, savings and loan institutions described in section 57a(f)(3) of this title, Federaledit unions described section 57a(f)(4) of this title, common carriers subject to the that to regulate commerce, air carriers and foreign air carriers subject to part A of subtitle VII of title 49, and persons, partnerships, or corporations insofar as

§ 52. Dissemination of false advertisements

§57b. Civil actions for violations of rules and cease and desist orders respecting unfair or deceptive acts or practices

- (a) Suits by Commission against personspartnerships, or corporations; jurisdiction; relief for dish onest or fraudulent acts
- (1) If any person, partnership, or corption violates any rule under this subchapter respecting unfair or deceptive acts or practices (other than an interpretive rule, or a rule violatin of which the Commission has provided is not an unfair or deceptive act or ptrace in violation of section 45(a) of this title), then the Commission maynomence a civil action against such person, partnership, or corporatifor relief under subsection (b) in a United States district court or in any court of competent jurisdiction of a State.
- (2) If any person, partnership, or corptional engages in any unfair or deceptive act or practice (within the meaning of section 45(a)(1) of this title) with respect to which the Commission has esta final cease and desist order which is applicable to such person, the person, or corporation, then the Commission may commence a civil actional such person, partnership, or corporation in a United States district court or in any court of competent jurisdiction of a State. If the Commissionalistisfies the court that the act or practice to which the cease and desirder relates is one which a reasonable man would have known untilercircumstances was dishonest or fraudulent, the court may gramelief under subsection (b).

(b) Nature of relief available

The court in an action underbsection (a) shall have jurisdiction to grant such relief as the court finds necessary to essirinjury to consumers or other persons, partnerships, and corporations resulting of the rule violation or the unfair or deceptive act or practice, the case may be. Such relief may include, but shall not be limited to, rescission or formation of contracts, the fund of money or return of property, the payment of damages public notification respecting the rule violation or the unfair or deceptive act practice, as the caseay be; except that nothing in this subsection is intended atothorize the imposition of any exemplary or punitive damages.

* * *

39 USCS § 3009

United States Code, 2019 Edition

TITLE 39. POSTAL SERVICE (§§ 101 — 5605)
Part IV. Mail Matter (Chs. 30 — 37)
CHAPTER 30. Nonmailabl Matter (§§ 3001 — 3018)

§ 3009. Mailing of unordered merchandise

- (a) Except for (1) free samples clearhydaconspicuously marked as such, and (2) merchandise mailed by a autitable organization soliciting contributions, the mailing of unordered merchandise or merchandise prohibited by subsection (c) of this section constitutes an unfairethod of competition and an unfair trade practice in violation of exction 45(a)(1) of title 15.
- (b) Any merchandise mailed in violation subsection (a) of this section, or within the exceptions contained therein, maytreated as a gift by the recipient, who shall have the right to retain, use, discarddispose of it in any manner he sees fit lation of

Code of Federal Regulations (2020)
16 CFR 435.1
Title 16 – Commercial Practices
Part 435 — Mail, Internet, orelephone Order Merchandise

§ 435.1 Definitions.

For purposes of this part:

(a) Mail, Internet, or telephone order sastenall mean sales inhich the buyer has ordered merchandise from the seller byilnvia the Internet, or by telephone, regardless of the method of paymenther method used to solicit the order.

* * *

(e) Shipment shall mean the act by which the merchandise is physically placed in the possession of the carrier.

* * *

§ 435.2 Mail, Internet, or telephone order sales.

In connection with mail, Internet, or telephone order sales in or affecting commerce, as "commerce" is defined in Federal Trade Commission Act, it in internated

- (2) To provide any buyer with any revised shipping date, axiqued in paragraph (b) of this section, unless, at the timey such revised shipping date is provided, the seller has a reasonable basis for impasuch representation regarding a definite revised shipping date.
- (3) To inform any buyer that it is unable make any representation regarding the length of any delay unless:
- (i) The seller has a reasonable basir so informing the buyer; and
- (ii) The seller informs the buyer of the reason or reasons for the delay.
- (4) In any action brought by Federal Trade Commission leging a violation of this part, the failure of a respondent-setbehave records or other documentary proof establishing its use of systems and procedures which assure the shipment of merchandise in the ordinary course of business within any applicable time set forth in this part will create a rebuttable pure sption that the seller lacked a reasonable basis for any expectation of shipment within said applicable time.

(b)

- (1) Where a seller is unable to ship nhamodise within the applicable time set forth in paragraph (a)(1) of this section, to fail to offer to the buyer, clearly and conspicuously and without priodemand, an option either to consent to a delay in shipping or to cancel the buyer s orded acceive a prompt refund. Said offer shall be made within a reconsable time after the seller first becomes aware of its inability to ship within the applicablentie set forth in paragraph (a)(1) of this section, but in no event later than said applicable time.
- (i) Any offer to the buyer of such an timen shall fully inform the buyer regarding the buyer's right to cancel the ordercato obtain a prompt refund and shall provide a definite reviseshipping date, but where the seller lacks a reasonable basis for providing a definite revised sphing date the notice shall inform the buyer that the seller is unable to make appresentation regarding the length of the delay.
- (ii) Where the seller has provided a definite ised shipping date which is thirty (30) days or less later than the applicable set forth in paragraph (a)(1) of this section, the offer of said option shall pressly inform the buyer that, unless the seller receives, prior to shipment and prior to the expiration of the definite revised shipping date, a response from the bure time that the seller receives are shipping date.

order, the buyer will be deemed to have sented to a delayed shipment on or before the definiteevised shipping date.

- (iii) Where the seller has proded a definite revised shipping date which is more than thirty (30) days later than the tappole time set forth in paragraph (a)(1) of this section or where the seller is unable to make a definite revised shipping date and therefore informs the buyer that the buyer that the delay, the of said option shall also expressly inform the buyer that the buyer's order wall to make any representation regarding the length of the delay, the of said option shall also expressly inform the buyer that the buyer's order wall to matically be deemed to have been cancelled unless:
- (A) The seller has shipped the merchandistein thirty (30) days of the applicable time set forth imaragraph (a)(1) of thisestion, and has received no cancellation prior to shipment; or
- (B) The seller has received from the buyweth in thirty (30) days of said applicable time, a response specifical by senting to said shipping delay. Where the seller informs the buyer that it is uncelled make any repsentation regarding the length of the delay, the buyer shall expressly informed that, should the buyer consent to an indefinite delay, the buywell have a continuing right to cancel the buyer's order at any time aften applicable time set flow in paragraph (a)(1) of this section by so notifying the length of the buyer's order.
- (iv) Nothing in this paragraph shall phribit a seller who furnishes a definite revised shipping date pursuant to paragraph (b)(1)(i) of this section, from requesting, simultaneously with or at any time subsequent to the offer of an option pursuant to paragraph (b)(1) of this section, the buyer's express consent to a further unanticipated delay beyond the finite revised shipping date in the form of a response from the buyer specifically cortisen to said further delay. Provided, however, that where the seller solicits contisen unanticipate indefinite delay the solicitation shall expressly informed buyer that, should the buyer so consent to an indefinite delay, the buyer shall be continuing right to cancel the buyer's order at any time after the definite revalual shipping date by so notifying the seller prior to actual shipment.

prompt refund. Said offeshall be made within a asonable time after the seller first becomes aware of its initialty to ship before the saidefinite revised date, but in no event later than the expiration of the finite revised sipping date. Provided, however, that where the seller previous obtained the buyer's express consent to an unanticipated delay until a specific date beyond the telegreroused shipping date, pursuant to paragraph (b)(1)(iv)this section or to a further delay until a specific date beyond the definite revise oping date pursuant to paragraph (b)(2) of this section, that date to which the buyer has expressly consented shall supersede the definite revised shipping that purposes of paragraph (b)(2) of this section.

- (i) Any offer to the buyer of said rewed option shall provide the buyer with a new definite revised shipping date, but where the seller lacks a reasonable basis for providing a new definite revised shipping the notice shall inform the buyer that the seller is unable to make any resentation regarding the length of the further delay.
- (ii) The offer of a renewed option shakpressly inform the buyer that, unless the seller receives, prior to the expirationt be old definite revised shipping date or any date superseding the old definite sed shipping date, notification from the buyer specifically consenting to the further delay, the buyer will be deemed to have rejected any further delay, at to have cancelled the ordethe seller is in fact unable to ship prior to the expiration to be old definite revised shipping date or any date superseding the old definite sed shipping date? rovided, however, that where the seller offers the buyer the consent to an indefinite delay the offer shall expressly inform the buyer that, should the buyer so consent to an indefinite delay, the buyeshall have a continuing right to cancel the buyer's order at any time after the old definite revised shipping date or any date superseding the old definite revised shipping date.
- (iii) Paragraph (b)(2) of this section shadt apply to any situation where a seller, pursuant to the provisions of paragraph (b()(/) of this section, has previously obtained consent from the buyer to an indefinite extension beyond the first revised shipping date.
- (3) Wherever a buyer has the right to exist any option under this part or to cancel an order by so notifying the selleippto shipment, to fail to furnish the buyer with adequate means, at the seller's expense to sex such option or to notify the seller regarding cancellation.

(4) Nothing in paragraph (b) of this section shall prevent a seller, where it is unable to make shipment within the time set foint paragraph (a)(1) of this section or within a delay period consented to be thuyer, from deciding to consider the order cancelled and providing the buyethwnotice of said decision within a reasonable time after it becomes aware in issability to ship, together with a prompt refund.

(c)

To fail to deem an order cancelled **and**make a prompt refund to the buyer whenever:

- (1) The seller receives, prior to the **tiro**f shipment, notification from the buyer cancelling the order pursuant to any option, renewed option under this part;
- (2) The seller has, pursuant to paragraph(1)(iii) of this section, provided the buyer with a definite weised shipping date which is mothern thirty (30) days later than the applicable time set forth in paragraph (a)(1) of this section or has notified the buyer that it is unable to make any resentation regarding the length of the delay and the seller:
- (i) Has not shipped the merchandise withinty (30) days of the applicable time set forth in paragraph (a)(of this section, and
- (ii) Has not received the burge express consent to satisfipping delay within said thirty (30) days;
- (3) The seller is unable to ship with the applicable time **s** corth in paragraph (b)(2) of this section, and has not receive ithin the said applicable time, the buyer's consent to any further delay;
- (4) The seller has notified the buyerits inability to make shipment and has indicated its decision not to ship the merchandise;
- (5) The seller fails to offer the option prescribed in paragraph (b)(1) of this section and has not shipped the merchandiseinvitthe applicable time set forth in paragraph (a)(1) of this section.